The Parliament of the Commonwealth of Australia

# Report 380

- Army Individual Readiness Notice
- Examination of the Federation Cultural and Heritage Projects Program
- Management of Job Network Contracts

Review of Auditor-General's Reports, 1999-2000

**Third Quarter** 

**Joint Committee of Public Accounts and Audit** 

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### **Foreword**

This report is the outcome of the review by the Joint Committee of Public Accounts and Audit (JCPAA) of the Auditor-General's audit reports tabled in the third and fourth quarter of 1999-2000. Of the 28 audit reports reviewed, the Committee selected three for further examination.

Audit Report No. 26, 1999-2000, Army Individual Readiness Notice; Audit Report No. 30, 1999-2000, Examination of the Federation Cultural and Heritage Projects Program; and Audit Report No. 44, 1999-2000, Management of Job Network Contracts were examined at public hearings on 6 October 2000.

Audit Report No 26 reviewed the Army Individual Readiness Notice (AIRN) which seeks to bring individual readiness components together into a single instruction and to establish a minimum level of individual readiness across Army. The audit found scope for improving the effectiveness of AIRN in achieving its then primary objective, namely to ensure that all Army members could be deployed on operations within 30 days.

Although Army is now reviewing AIRN, one area of particular concern to the Committee is the apparent lack of analysis being applied to what constitutes sufficient warning time in a conflict, what constitutes a sufficient level of readiness, and the cost implications of readiness sustainability. The Committee has recommended accordingly.

Audit Report No. 30 was an examination of the Federation Cultural and Heritage Projects Program which gave \$70.4 million to a total of 60 projects as part of the Centenary of Federation. The audit concluded that there were areas for improvement in the administration of the grants to ensure a clear audit trail for the selection of projects and the distribution of funds.

The Committee strongly supports a rigorous needs assessment process so program funds are well targeted. It therefore recommended that the Department of Communications, Information, Technology and the Arts implement its draft guidelines for the administration of grant programs.

The Committee also recommended that after grant decisions are finalised, all applicants, successful or otherwise, should be notified of the decision as soon as possible in writing, advised of relevant appeal processes and provided with guidance for improving subsequent applications.

*Audit Report No. 44* reviewed the efficiency and effectiveness of the management of the first round of Job Network contracts. ANAO found that, on the whole, these contracts were managed in an efficient and effective manner by the Department of Employment, Workplace Relations and Small Business.

The Committee was informed by the department that it had taken into consideration all ANAO's recommendations in its development of the Job Network 2 contracts. In addition, it had ensured that the Auditor-General will have access to the premises of Job Network providers and access to confidential information involved in contracts, should ANAO request these.

The Committee is pleased to note the implementation of its earlier recommendations on this matter.

Bob Charles, MP Chair

# **Membership of the Committee**

Chair Mr Bob Charles MP

Deputy Chair Mr David Cox MP

Members Senator Helen Coonan Mr Kevin Andrews MP

Senator the Hon Rosemary Crowley Mr M

(from 12/10/00)

Crowley Mr Malcolm Brough MP (until 7/3/00)

Senator the Hon John Faulkner

(until 12/10/00)

Mr Petro Georgiou MP

Senator the Hon Brian Gibson AM Ms Julia Gillard MP

Senator John Hogg Mr Alan Griffin MP (until 9/8/99)

Senator Andrew Murray Mr Peter Lindsay MP (from 7/3/00)

Senator John Watson Ms Tanya Plibersek MP

(until 10/4/00)

The Hon Alex Somlyay MP

Mr Stuart St Clair MP

Mr Lindsay Tanner MP

(from 9/8/99)

Mr Kelvin Thomson MP

(from 10/4/00)

# **Membership of the Sectional Committee**

Chair Mr Bob Charles MP

Deputy Chair Mr David Cox MP

Members Mr Petro Georgiou MP Senator the Hon Brian Gibson AM

Ms Julia Gillard MP Senator Andrew Murray

Mr Peter Lindsay MP
Mr Alex Somlyay MP
Mr Lindsay Tanner MP

# **Committee Secretariat**

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# **Duties of the Committee**

The Joint Committee of Public Accounts and Audit is a statutory committee of the Australian Parliament, established by the *Public Accounts and Audit Committee Act* 1951

Section 8(1) of the Act describes the Committee's duties as being to:

- (a) examine the accounts of the receipts and expenditure of the Commonwealth, including the financial statements given to the Auditor-General under subsections 49(1) and 55(2) of the *Financial Management and Accountability Act 1997*;
- (b) examine the financial affairs of authorities of the Commonwealth to which this Act applies and of intergovernmental bodies to which this Act applies;
- (c) examine all reports of the Auditor-General (including reports of the results of performance audits) that are tabled in each House of the Parliament:
- (d) report to both Houses of the Parliament, with any comment it thinks fit, on any items or matters in those accounts, statements and reports, or any circumstances connected with them, that the Committee thinks should be drawn to the attention of the Parliament:
- (e) report to both Houses of the Parliament any alteration that the Committee thinks desirable in:
  - (i) the form of the public accounts or in the method of keeping them; or
  - (ii) the mode of receipt, control, issue or payment of public moneys;

- (f) inquire into any question connected with the public accounts which is referred to the Committee by either House of the Parliament, and to report to that House on that question;
- (g) consider:
  - (i) the operations of the Audit Office;
  - (ii) the resources of the Audit Office, including funding, staff and information technology;
  - (iii) reports of the Independent Auditor on operations of the Audit Office:
- (h) report to both Houses of the Parliament on any matter arising out of the Committee's consideration of the matters listed in paragraph (g), or on any other matter relating to the Auditor-General's functions and powers, that the Committee considers should be drawn to the attention of the Parliament:
- (i) report to both Houses of the Parliament on the performance of the Audit Office at any time;
- (j) consider draft estimates for the Audit Office submitted under section 53 of the *Auditor-General Act 1997*;
- (k) consider the level of fees determined by the Auditor-General under subsection 14(1) of the *Auditor-General Act 1997*;
- (l) make recommendations to both Houses of Parliament, and to the Minister who administers the *Auditor-General Act 1997*, on draft estimates referred to in paragraph (j);
- (m) determine the audit priorities of the Parliament and to advise the Auditor-General of those priorities;
- (n) determine the audit priorities of the Parliament for audits of the Audit Office and to advise the Independent Auditor of those priorities; and
- (o) undertake any other duties given to the Committee by this Act, by any other law or by Joint Standing Orders approved by both Houses of the Parliament.

# **List of abbreviations**

AIRN Army Individual Readiness Notice

**ANAO** Australian National Audit Office

**DEWRSB** Department of Employment, Workplace Relations and Small

**Business** 

**DoCITA** Department of Communications, Information Technology and

the Arts

**DOEH** Department of Environment and the Heritage

**FCHP** Federation Cultural and Heritage Projects

FTG Federation Task Group

**IES** Integrated Employment System [DEWRSB]

**ISIS** Income Security Integrated System [Centrelink]

JCPAA Joint Committee of Public Accounts and Audit

**NCCOF** National Council for the Centenary of Federation

**NESA** National Employment Services Association

# **List of recommendations**

#### Audit Report No. 26, 1999-2000, Army Individual Readiness Notice

#### **Recommendation 1** [paragraph 2.26]

The Committee recommends that Army define rigorously what constitutes sufficient warning time, a sufficient level of readiness and the cost implications of readiness and sustainability.

# Audit Report No. 30, 1999–2000, Examination of the Federation Cultural and Heritage Projects Program

#### **Recommendation 2** [paragraph 3.20]

The Committee recommends that the Department of Communications, Information, Technology and the Arts implement its draft guidelines for the administration of grant programs.

#### **Recommendation 3** [paragraph 3.32]

The Committee recommends that, after the making of grant decisions, all applicants, successful or otherwise, should be notified of the decision as soon as possible in writing, advised of relevant appeal processes and provided with guidance for improving subsequent applications.

#### Audit Report No. 44, 1999-2000, Management of Job Network Contracts

#### **Recommendation 4** [paragraph 4.41]

The Committee recommends that the Australian National Audit Office carry out a follow-up audit on Job Network to ensure its recommended improvements are incorporated the management of Job Network contracts.

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