

The Senate

Standing Committee on
Environment, Communications,
Information Technology and the Arts

Additional estimates 2006–07

March 2007

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Membership of the Committee

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Senator Andrew Bartlett, Deputy Chair (AD, QLD)
Senator Kate Lundy (ALP, ACT)
Senator the Hon Ian Macdonald (LP, QLD)
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Senator Natasha Stott Despoja, (AD, SA)
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Senator Penny Wong (ALP, SA)

Committee Secretariat

Dr Ian Holland, Secretary
Ms Jacquie Hawkins, Research Officer

Committee Address

Senate Standing Committee on the Environment, Communications, Information
Technology and the Arts
PO Box 6100
Parliament House
Canberra ACT 2600

Tel: 02 6277 3526

Fax: 02 6277 5818

Email: ecita.sen@aph.gov.au

Internet: http://www.aph.gov.au/senate/committee/ecita_ctte/index.htm

Contents

Membership of the Committee	iii
Report to the Senate	
Introduction	1
Hearings	1
Questions on notice – date for response	1
Restructure of portfolios	2
Portfolio specific issues	3
Communications, Information Technology and the Arts portfolio	3
Environment and Water Resources portfolio	8
Acknowledgements	11
Appendix 1 – Public hearings agenda	13

Introduction

1.1 On 8 February 2007 the Senate referred the following documents to standing committees for examination and report:

- Particulars of proposed additional expenditure in respect of the year ending on 30 June 2007 [Appropriation Bill (No. 3) 2006-2007],
- Particulars of certain proposed additional expenditure in respect of the year ending on 30 June 2007 [Appropriation Bill (No. 4) 2006-2007], and
- Statement of savings expected in annual appropriations made by Act No. 66 of 2006 (Appropriation Act (No. 1) 2006-2007) and Act No. 67 of 2006 (Appropriation Act (No. 2) 2006-2007)

together with the final budget outcome 2005-06 (see *Journal* entry no. 2, 10 October 2006) and the Issues from the Advance to the Finance Minister as a final charge for the year ended 30 June 2006 (see *Journal* entry no. 34, 30 November 2006), be referred to committees for examination and report.¹

1.2 Standing committees were required to report to the Senate on 21 March 2007.²

Hearings

1.3 The committee conducted public hearings on the Communications, Information Technology and the Arts portfolio on 12 and 13 February 2007 and on the Environment and Heritage portfolio on 13 and 16 February 2007.

1.4 Written answers and information provided to the committee in response to questions on notice arising from the hearings are tabled in the Senate and posted on the Committee's web page. The answers are also compiled as volumes of Additional Information.

1.5 Links to the transcripts of the public hearings and to answers and additional information are available on the Internet at:

http://www.aph.gov.au/senate/committee/ecita_ctte/estimates/index.htm

Questions on notice – date for response

1.6 In accordance with Standing Order 26(9)(a), the committee agreed that the date for the submission of written answers or additional information in response to questions placed on notice at the hearings be Thursday, 5 April 2007.

1 *Journals of the Senate*, No. 129, 8 February 2007, p. 3414.

2 *Journals of the Senate*, No. 126, 7 December 2006, p. 3292.

1.7 Once again, the committee expressed its concern about the considerable time taken by the Communications, Information Technology and the Arts portfolio to provide answers to questions put on notice at the Supplementary Budget Estimates hearings in October/November 2006, noting that a number of answers were still outstanding at the time of the Additional Estimates hearings. The committee reiterates its expectation that answers to questions on notice will be provided to the committee by the due date.

Restructure of portfolios

1.8 The committee notes that both portfolio groups under its purview have undergone structural reorganisation since the committee last reported on estimates.

Communications, Information Technology and the Arts portfolio

1.9 The Secretary of the Department has advised the committee that the Department has revised its output structure recognising the increasing interdependence of work across the Department brought about by the convergence of technology.

1.10 The Department has deleted its existing output 1.2 (merged with output 1.1) and outputs 3.2, 3.3 & 3.4 (merged with output 3.1). The Department has not made any changes to its outcomes. The table below reflects these changes:

Outcome/ Output	Previous Wording	Revised Wording
Outcome 1	Development of a rich and stimulating cultural sector for all Australians	No change
Output 1.1	Policy advice, program management and agency support which promotes excellence in, preservation and maintenance of, and access to Australia's cultural activities, cultural collections and Indigenous languages	Policy advice, program management and agency support which promotes excellence in, preservation and maintenance of, and access to Australia's cultural activities, national cultural collections and buildings, and Indigenous languages
Output 1.2	Preservation of and access to Old Parliament House and the National Portrait Gallery and their respective collections	Deleted
Outcome 2	Development of a stronger and internationally competitive Australian sports sector and encouragement of greater participation in sport by all Australians	No change
Output 2.1	Policy advice, program management and agency support in relation to sports, anti-doping and industry development measures which support the Australian sports sector	No change
Outcome 3	Development of services and provision of a regulatory environment which encourages a sustainable and effective communications sector for the benefit of	No change

Outcome/ Output	Previous Wording	Revised Wording
	all Australians and an internationally competitive information economy and Information and Communications Technology industry	
Output 3.1	Policy advice and program management which encourage competitively priced and reasonably accessible telecommunications and postal services	Policy advice and program management that delivers competitively priced, accessible and high quality telecommunications, broadcasting and postal services and that supports development and application of a competitive capability in Information and Communications Technology
Output 3.2	Policy advice and program management which promote accessible high quality broadcasting services	Deleted
Output 3.3	Policy advice and program management that assist the development of the Information and Communications Technology Industry	Deleted
Output 3.4	Strategic advice, activities and representation relating to Australia's development as an information economy, nationally and internationally	Deleted

Environment and Water Resources portfolio

1.11 On 2 January 2007 the existing Department of the Environment and Heritage was renamed the Department of the Environment and Water Resources, reflecting the placement with that department of water policy, program and statutory functions and staff from several departments and agencies, including from the Department of Prime Minister and Cabinet and from the Department of Agriculture, Fisheries and Forestry.

1.12 Also, the National Water Commission now becomes an Environment and Water Resources Portfolio agency reporting to the Minister for the Environment and Water Resources.

Portfolio specific issues

Communications, Information Technology and the Arts portfolio

1.13 On the first day of its examination of the 2006-2007 Additional Estimates, the committee examined the telecommunications and broadcasting sectors of the portfolio.

1.14 The committee welcomed Senator the Hon Helen Coonan, Minister for Communications, Information Technology and the Arts.

1.15 During its examination, the committee raised a range of issues which are noted below. The page references beside each issue refer to the proof transcript for Monday, 12 February 2007.

Outcome 3—Development of services and provisions of a regulatory environment which encourages an efficient and effective communications sector for the benefit of all Australians

Communications issues

Australia Post

- lifting of the prohibition on the carriage of firearms (pp 3-6)
- closure of the Australia Post shop at Healesville (pp 7-10)
- negotiation process for EBA 7 (pp 11-12)
- possible application for an increase in the basic postal rate (pp 13-15)
- indemnity insurance (pp 16-18)
- redirection of all incoming international mail and parcels from Adelaide Airport to Tullamarine (pp 18-19)
- complaints in Queensland about mail delivery services of election mail-out material during election periods (pp 20-26)
- new policy to eliminate workplace harassment, discrimination and bullying in the workplace (pp 26-27)

Australian Communications and Media Authority (ACMA)

- administration of the commercial television industry code of practice (pp 27-30)
- status of the new register of media ownership (pp 30-39)
- temporary community licence in the Bendigo area (pp 40-42)
- installation of internet filters in libraries (pp 43-46)
- complaints process (pp 46-48)
- ISP filtering (pp 49-50)
- update on the status of the A and B channels (pp 50-62)
- capacity of hand-held game systems to perform as a type of mobile chat room (pp 63-65)
- reports on the operation of the antisiphoning list (pp 65-73)
- Protecting Families Online proposal (pp 73-76, also 123-126)
- breaches of the Broadcasting Services Act – control of regional AM radio licences (pp 76-79)
- identification of digital TV black spots (pp 79-80)

- inquiry into the radio local content arrangements (pp 80-81)
- regulation of the five minute sponsorship announcements (pp 81-83)

DCITA Output 3.1—Policy advice and program management which encourages competitively priced and reasonably accessible telecommunications and postal services

- initiatives undertaken following the release of the broadband blueprint (pp 83-90)
- status of the Metropolitan Broadband Connect program (pp 91-108)
- Backing Indigenous Ability program (pp 108-109)
- complaints process regarding television ads (pp 111-114)
- implementation of the new media ownership laws (p. 114)
- review of the local content provisions on regional radio (pp 115-118, 123-124)
- establishment of Digital Australia (pp 118-119)
- converting community television to digital (pp 120-123, also 73-76)
- Protecting Families Online (pp 124-126)

Special Broadcasting Service

- number of complaints about the new SBS program break structure (pp 126-128)
- broadcasting of Socceroos matches (pp 128-129)
- effects on digital television after the lifting of genre restrictions (pp 129-130)
- number of complaints about the new news format (pp 130-131)
- content of *Dateline* (pp 131-132, 135)
- translations of programs and procedures to ensure accuracy and quality control (p. 133)

Australian Broadcasting Corporation

- progress report on new studios and headquarters to replace Toowong facility (pp 136-137).

1.16 Due to time constraints, questioning of the Australian Broadcasting Corporation (ABC) was not completed and the committee agreed to continue its examination on the following morning.

1.17 The committee welcomed Senator the Hon George Brandis, the Minister for the Arts and Sport, also representing Senator Coonan for the concluding questioning of the ABC.

1.18 The page references beside each issue refer to the proof transcript for Tuesday, 13 February 2007.

Australian Broadcasting Corporation in continuation

- contingency planning for and costs of moving from the Toowong facility (pp 4-9)
- decision to axe the *Glass House* program (pp 10-12)
- emergency service broadcasts during the bushfires in Victoria (pp 12-13)
- breaches of editorial policies (pp 14-17)
- commitment to the broadcasting of women's sport (p. 17)

1.19 At the conclusion of the examination of the ABC, representatives from the arts and sports sectors were called according to the agenda.

Outcome 1–Development of a rich and stimulating cultural sector for all Australians

National Museum of Australia

- national heritage collection acquisitions (pp 18-19)
- storm damage (pp 19-20)

Australia Council

- triennial funding announcement in January (pp 20-22)

Australian Film Commission

- status of the National Film and Sound Archive (pp 23-24)
- reporting date for the review on Australian government film funding support (p. 23)
- funding for Australian producers of digital products for the international market (p. 24)
- appointment of a new CEO (pp 25-26)

National Archives of Australia

- new storage facility in Canberra (pp 26-27)

National Gallery of Australia

- development project and refurbishing (pp 28-29)
- project to make all collections available on line (pp 29-30)
- status of report regarding claims of the sick building syndrome and possible cancer clusters (p. 30)

National Library of Australia

- update on the works to improve the podium (p. 31)
- progress of the digitisation of the library collections (p. 32)

Australian Business Arts Foundation

- consultations with key stakeholders in developing a training package for visual artists (pp 33-34)

Film Finance Corporation

- returns on investments (pp 34-37)
- new funding rounds' process (pp 37-38)

DCITA Output 1.1—Policy advice, program management and agency support which promotes access to and excellence in Australia's cultural activities and preservation and development of our cultural collections

- progress of the Gallery of Australian Democracy at Old Parliament House (pp 38-39)
- timeframe for the government response to the committee's women in sport report (p. 40)

1.20 At the conclusion of the arts sector, representatives from the sporting bodies and the Department were called and examined together.

Outcome 2—Development of a stronger and internationally competitive Australian sports sector and greater encouragement in sport by all Australians

Australian Sports Commission

Australian Sports Drug Agency

DCITA Output 2.1—Policy advice, program management and agency support in relation to sports, anti-doping and industry development measures which support the Australian sports sector

- coverage of women's sport on television (pp 40-42)
- Commission role in the national action plan for social cohesion, harmony and security (pp 43-44)
- funding for the AIS site redevelopment (p. 44)
- school sport funding (pp 45-46)
- funding for the Active After-schools Communities Program (pp 46-49)
- staffing at ASADA (pp 49-52)
- drug test target numbers (pp 53, 58)
- AFP investigation into leaks with respect to the AFL (pp 54-55, 56-57)
- update on the progress of the weightlifting inquiry (pp 55-56, 58)

- future location of the Hockey Australia program (pp 59-60, 61)
- funding to assist athletes with an intellectual disability (pp 60-61)

Environment and Water Resources portfolio

1.21 At the conclusion of the examination of the Communications, Information Technology and the Arts portfolio, officers from the Environment and Water Resources portfolio were called.

1.22 The committee welcomed Senator the Hon Eric Abetz, Minister for Fisheries, Forestry and Conservation, representing the Minister for the Environment and Water Resources.

Outcome 2—Australia's interests in Antarctica are advanced

Australian Antarctic Division

- status of operations on Macquarie Island (p. 64)
- division's role in relation to whaling (pp 64-66)
- climate change research (pp 66-67)
- albatross recovery activities (pp 67-68, 71)
- progress of work on the airstrip at Casey (pp 68-70)

Outcome 1—The environment, especially those aspects that are matters of national environmental significance, is protected and conserved

Bureau of Meteorology

- new funding for water accounting and water resource assessment (pp 71-72)
- integrated approach to data management of climate issues (pp 72-73)

Great Barrier Reef Marine Park Authority

- relationship between GBRMPA and the Great Barrier Reef Research Foundation (pp 73-74)
- research into the impact of climate change on the reef (pp 75-77)
- water quality research projects (pp 76-79, 82)
- threats to the reef (pp 80-82)
- implementation of the review recommendations (pp 83-84)

Sydney Harbour Federation Trust

- royal carriage construction project (pp 84-85)
- timetable for the legislative sunset clause to take effect (pp 85-86)
- Indigenous involvement in Trust activities (p. 86)

- visitor numbers to Trust locations (p. 86)

Office of the Renewable Energy Regulator

- current status of the Mandatory Renewable Energy Target (MRET) (pp 86-88)
- price of RECs and price trending (pp 89, 90)
- breakdown of renewable energy sources to different classes or fuel sources (p. 91)
- levels of investment in renewable energy sources (pp 91-92)

Director of National Parks and *Parks Australia Division*

- climate change impacts in Kakadu (pp 92-93)
- management of weed invasives (pp 93-94)
- recovery plan for the pipistrelle bat on Christmas Island (pp 94-95)
- current status of the crazy ant program on Christmas Island (pp 95-96)
- threat to the Abbott's booby population on Christmas Island (p. 96)
- funding requirements for the park protection under the national reserve system (p. 96)

National Water Commission

Water Resources Division

Water Assets and Natural Resources Division

- new administrative arrangements for water policy and water programs (pp 96-100)
- projects within the Australian Government Water Fund (pp 100-101, 119-123)
- development of the National Water Plan (pp 101-119)
- projects for wetlands areas (pp 125-126)
- environmental flows and caps (pp 127-128, 133-134)
- task force for northern Australia (pp 128-129)
- interaction between the Commonwealth and states on natural resource management (pp 130-132)
- farm dams (p. 133)

1.23 As the examination of the Environment and Water Resources portfolio was not concluded, the committee agreed that those departmental divisions not dealt with on the second day of hearings would be called and examined on the spill over day, Friday, 16 February 2007.

1.24 The page references beside each issue below refer to the proof transcript for Friday, 16 February 2007.

Approvals and Wildlife Division

- responsibilities and funding of the Division (pp 2-3)
- triggers for assessment under the Environment Protection and Biodiversity Conservation (EPBC) Act (pp 4-7)
- implementing the updated process of strategic assessment (pp 7-8)
- assessment of the pipistrelle bat on Christmas Island (pp 8-9)
- status of the threatened ecological communities list (pp 9-10)

Corporate Strategies Division

- responsibilities and funding of the Division (pp 11-12)

Environment Quality Division

- responsibilities and funding of the Division (pp 12-13)

Marine and Biodiversity Division

- responsibilities and funding of the Division (pp 14-15)
- monitoring of whale numbers slaughtered in Australian waters (pp 16-22)
- general representation and government work in the anti-whaling campaign (pp 23-24)
- progress on regional assessments (pp 24-26)
- nominations under the Convention on International Trade in Endangered Species of Wild Fauna and Flora (CITES) (pp 27-28)

Heritage Division

- responsibilities and funding of the Division (p. 29)
- project looking at potential climate change impacts on Australia's 16 World Heritage areas (p. 29)
- research into the heritage values of the Burrup (pp 30-31)
- national heritage listing of the Burrup (pp 30-35)
- status of the assessment on Wave Hill (pp 35-36)

Industry, Communities and Energy Division and International Land and Analysis Division

- responsibilities and funding of the Division (pp 36-37, 38-39)
- nuclear power (pp 37-38)
- alternative energy sources (pp 39-42)
- status of the Solar Cities program (p. 42)
- update on the Photovoltaic Rebate Program (p. 43)

- work done on geothermal energy (pp 43-44)
- work undertaken on clean coal technology (p. 44)
- modelling of effects on cuts to Australia's Greenhouse gas emissions (pp 44-45)
- monitoring of rising sea levels (pp 45-46)

National Resource Management Programmes Division

- responsibilities and funding of the Division (pp 46-47)
- drainage projects in WA (pp 47-48)
- NHT3 funding announcement (pp 48-49)

Acknowledgements

1.25 The committee thanks the Minister for Communications, Information Technology and the Arts, Senator the Hon Helen Coonan; the Minister for Arts and Sport, Senator the Hon George Brandis, and, representing the Minister for the Environment and Water Resources, Senator the Hon Eric Abetz, Minister for Fisheries, Forestry and Conservation, along with officers from both portfolio departments and agencies, for their assistance during this additional estimates process.

Senator Alan Eggleston
Chairman

Appendix 1

The Senate BUSINESS OF COMMITTEES

This document is issued as a guide to Senators
Business listed is subject to change

It should be noted that times allocated for the consideration of outcomes, items and agencies within portfolios are indicative only.

Senators, staff and departments should liaise with secretariats on the progress of portfolios during the estimates process.

SENATE ENVIRONMENT, COMMUNICATIONS, INFORMATION TECHNOLOGY AND THE ARTS LEGISLATION COMMITTEE

Public Hearings: **Additional Estimates 2005–2006**

Monday, 13 and Tuesday, 14 February 2006

**Committee Room 2S3
Parliament House
Canberra ACT**

To be televised on Channel 12 and broadcast on Radio 91.1
<http://webcast.aph.gov.au>

AGENDA

MONDAY, 13 FEBRUARY 2006

9.00am

Communications, Information Technology and the Arts Portfolio

**Department of Communications, Information Technology and the
Arts**

**Outcome 3—Development of services and provision of a regulatory
environment which encourages a sustainable and effective
communications sector for the benefit of all Australians and an
internationally competitive information economy and information
and Communications Technology industry**

9.00am

**Australia Post
Telstra**

DCITA Output 3.1 Policy advice and program management which
encourages competitively priced and reasonably accessible telecommunications
and postal services

**Australian Broadcasting Corporation
Special Broadcasting Service**

DCITA Output 3.2 Policy advice and program management which promote accessible high quality broadcasting services

Australian Communications and Media Authority

7.00pm **DCITA Output 3.3** Policy advice and program management that assist the development of the Information and Communications Technology Industry
DCITA Corporate Services

DCITA Output 3.4 Policy and program management of copyright issues that encourage the production of content and promote reasonable access to research and cultural materials

DCITA Output 3.5 Strategic advice, activities and representation relating to Australia's development as an information economy, nationally and internationally

11.00pm **Adjournment**

TUESDAY, 14 FEBRUARY 2006

Communications, Information Technology and the Arts Portfolio

Department of Communications, Information Technology and the Arts

9.00am **Outcome 1—Development of a rich and stimulating cultural sector for all Australians**
National Museum of Australia

Australia Council

Australian Film Commission

Film Finance Corporation

National Archives of Australia

National Gallery of Australia

National Library of Australia

DCITA Output 1.1 Policy advice, program management and agency support which promotes access to and excellence in Australia's cultural activities and preservation and development of our cultural collections
(including matters related to the *Film Finance Corporation Australia Limited*)

DCITA Output 1.2 Preservation of and access to Old Parliament House and the *National Portrait Gallery* and their respective collections

Outcome 2—Development of a stronger and internationally competitive Australian sports sector and encouragement of greater participation in sport by all Australians

Australian Sports Commission

Australian Sports Drug Agency

DCITA Output 2.1 Policy advice, program management and agency support in relation to sports, anti-doping and industry development measures which support the Australian sports sector.

(at
conclusion
of CITA
portfolio)

Environment and Heritage Portfolio

Department of Environment and Heritage

Outcome 2—Australia's interests in Antarctica are advanced
Australian Antarctic Division

Outcome 1—The environment, especially those aspects that are matters of national environmental significance, is protected and conserved

Bureau of Meteorology

Great Barrier Reef Marine Park Authority

Director of National Parks and Parks Australia Division

Department of the Environment and Heritage

Approvals and Wildlife Division

Heritage Division

Industry, Communities and Energy Division

International, Land and Analysis Division

Land, Water and Coasts Division

Marine Division

Natural Resource Management Programmes Division

Policy Coordination Division

11.00pm

Adjournment

BREAKS

Morning tea

10.45am approx

Lunch

1.00pm

2.00pm

Afternoon tea

3.45pm approx

Dinner

6.00pm

7.00pm

Tea break

9.30pm approx

The Senate

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AGENDA

FRIDAY, 16 FEBRUARY 2007

Environment and Water Resources Portfolio

Department of the Environment and Water Resources

Outcome 1—The environment, especially those aspects that are matters of national environmental significance, is protected and conserved

9.00 am Department of the Environment and Water Resources

Approvals and Wildlife Division
Corporate Strategies Division
Environment Quality Division
Heritage Division
Industry, Communities and Energy Division
International, Land and Analysis Division
Marine and Biodiversity Division
Natural Resource Management Programmes Division
Policy Coordination Division

Adjournment

BREAKS	Morning tea	10.45am approx	
	Lunch	1.00pm	2.00pm
	Afternoon tea	3.45pm approx	