## **Regulations and Ordinances Committee**

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73	General Report. Legislation Considered March- November 1982. Matters arising from 71 <sup>st</sup> Report – Committee Procedures; use of affirmative resolution procedure; delegated legislation in draft; power to amend; committee's powers during recess. Defence Force (Reserves) (Financial) Regulations (Amendment) - retrospectivity. Defence Determination No. 59 of 1981 - retrospectivity. High Court of Australia Rule of Court – retrospective increase in interest rate on judgment debts. Conciliation and Arbitration Regulations (Amendment) – matter more appropriate for primary legislation. Postal	14/12/82	326 of 1982

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	<ul> <li>Services Regulations (Amendment) – persons not informed of destruction of postal article.</li> <li>Quarantine (Cocos Islands) Regulations – power of entry; power to destroy goods. Freedom of Information (Charges) Regulations – determination of charges; subjective discretion.</li> <li>ACT Parole (Amendment) Ordinance 1982 – membership of Parole Board. ACT Building (Amendment) Ordinance (No. 2) 1982 – immunity. ACT Seat of Government (Administration) (Amendment) Ordinance (No. 4) 1982 – wide delegation of power. Plumbers, Drainers and Gasfitters Board Ordinance 1982 – notification of right of appeal. Cocos (Keeling) Islands and Christmas Island Medical Practitioners. Retrospective regulations. Second Commonwealth Conference on Delegated Legislation Committees. Legal Advisers to Committee. Undertakings to Committee.</li> <li>Appendices:</li> <li>Report on Undertakings by Ministers to amend or review delegated legislation.</li> <li>Recommendations contained in Reports (other than those for amendment or review of particular regulations or ordinances).</li> </ul>		
72	ACT Public Assemblies Ordinance 1982 – consideration of draft Ordinance.	21/04/82	83 of 1982
71	Consideration of draft Ordinance. General Report. 50 <sup>th</sup> Anniversary of the Committee. Origins and Functions of the Committee. Committee Procedures. Legislation considered June 1981 – February 1982. Matters Arising from previous Reports. Family Law (Institute of Family Studies) Regulations – reporting requirement. States (Tax Sharing and Health Grants) Regulations – within scope of Act; notification of rights. Tertiary Education Commission Regulations (Amendment) – retrospectivity. Remuneration Tribunals (Miscellaneous Provisions) Regulations (Amendment) – retrospectivity. National Parks and Wildlife Regulations (Amendment) – right of review. Money Lenders (Amendment) Ordinance – retrospectivity; explanatory statement; delay in making Ordinance; legal rights of borrowers. Administrative Decisions (Judicial Review) Regulations – limitation on right to receive reasons for decisions. Explanatory Statements. Uniform Companies Legislation. Undertakings by Ministers. Members of the Committee 1932-1982. List of Reports Nos 1 to 70. Index to First to Seventieth Reports. Appendices:	11/03/82	47 of 1982

Report No.	Subject	Date Tabled	Parliamentary Paper No.
	<ol> <li>Instruments made under Acts of the Parliament and subject to disallowance and disapproval by either House of the Parliament.</li> <li>Report on undertakings by Ministers to amend or review delegated legislation.</li> <li>Recommendations contained in Reports (other than those for amendment or review of particular regulations and ordinances).</li> </ol>		
70	<ul> <li>General Report. Legislation Considered November 1980 to May 1981. Matters arising from previous Report. Audit (Exempt Accounts) Regulations – exemption of accounts from audit. ACT Nature Conservation Ordinance – offences and penalties; powers of entry and search; admissibility of evidence. Customs (Prohibited Imports) Regulations – right of review. Great Barrier Reef Marine Park – Capricornia Section Zoning Plan – right of review. Defence Force Regulations – right of review. ACT traffic (Amendment) Ordinance. ACT Health Commission (Amendment) Ordinance – matters of substantive nature to be reported to Senate. Retrospective legislation. Consideration of draft delegated legislation. Undertakings by Ministers. Retirement of Deputy Chairman. Appendices:</li> <li>1. Outstanding undertakings by Ministers</li> <li>2. List of recommendations contained in Reports.</li> </ul>	11/06/81	138 of 1981
69	<ul> <li>General Report. Legislation Considered 1980.</li> <li>Australian Federal Police (Discipline) Regulations <ul> <li>rights of members accused of offences. Census</li> <li>Regulations – matters contained in census.</li> <li>Overseas Students Charge Collection Regulations</li> <li>exemption from charge. Australian Military</li> <li>Regulations – compensation for damage to</li> <li>property. Retrospective legislation. ACT Motor</li> <li>Traffic Ordinance – enforcement of wearing seat</li> <li>belts by children. ACT Court of Petty Sessions</li> <li>Ordinance – appeals by the Crown. ACT</li> <li>Flammable Liquid Ordinance – onus of proof.</li> <li>ACT Consumer Affairs Ordinance – disclosure of</li> <li>information to courts. Christmas Island Census</li> <li>and Statistics Ordinance – powers of entry and</li> <li>search. Form of Summonses. Conference of</li> <li>Delegated Legislation Committees.</li> <li>Appendices:</li> <li>1. Outstanding undertakings by Ministers.</li> <li>2. List of recommendations contained in</li> </ul> </li> </ul>	15/09/80	155 of 1980
68	Reports.         General Report. Powers of the Committee.         Statutory provisions for disallowance.	19/11/79	282 of 1979

Report No.	Subject	Date Tabled	Parliamentary Paper No.
	Notification of rights and duties. Alteration of entitlements by regulation. Consideration of draft legislation. Evidence Act. Judicial review of administrative acts. Legislation Considered 1979. Ombudsman Regulations – jurisdiction of the Ombudsman. Audit (Exempt Accounts) Regulations – exemption of accounts from audit. Defence Force Financial Regulations – retrospectivity. Primary Industry Licensing Regulations – rights of appeal. Federal Court Rules. ACT Poisons and Narcotic Drugs Ordinance – offences and penalties. ACT Fuels Control Ordinance – powers of entry and search. Norfolk Island Ordinances – review by the Committee; control of delegated legislation. Cocos (Keeling) Islands Immigration Ordinance – right of appeal. Cocos (Keeling) Islands Postal Services Ordinance – control of by-laws. Outstanding Undertakings by Ministers.		
67	Members of the Committee 1932-1979. List of Reports. Index to First to Sixty-sixth Reports.	29/08/79	179 of 1979
66	General Report. Disallowance of repealing instrument. Onus of proof in criminal cases. Legislation Considered 1978-79. Historic Shipwrecks Regulations – 63rd Report. National Health Regulations – rights of appeal. Regulations under the Quarantine Act – powers of officers; rights of appeal. Schools Commission Regulations – payment of allowances; Ministerial discretion. Student Assistance Regulations – rights of applicants for assistance. Dried Fruits Export Control (Licences) Regulations – rights of appeal. Postal By-laws – non-redirectable mail. Telecommunications (General) By-laws – offences; cancellation of services; ACT Child Welfare Ordinance – government control of children; rights of appeal. Outstanding undertakings by Ministers.	08/06/79	116 of 1979
65	Regulations under the Superannuation Act – retrospectivity; amendment of the Act by regulation. Defence Force Financial Regulations – retrospectivity.	01/05/79	69 of 1979
64	Principles of the Committee.	20/03/79	42 of 1979
63	Historic Shipwrecks Regulations – offences. Superannuation (Allocation of Previous Fund) Regulations – rights of contributors. Superannuation (Additional Pension) Regulations – retrospectivity.	24/10/78	275 of 1978
62	Undertakings by Ministers to amend regulations and ordinances. Standing Order 36A: matters referred to the Committee.	28/09/78	203 of 1978
61	General Report. Remuneration Tribunals	08/06/78	18 of 1978

Report No.	Subject	Date Tabled	Parliamentary Paper No.
	(Members' Fees and Allowances) Regulations –		<b>F</b>
	remuneration of the tribunals. National Park and		
	Wildlife Regulations – powers of officers. Naval		
	Financial Regulations and Air Force Regulations		
	- administrative discretion. Defence Force		
	(Salaries) Regulations – Sixtieth Report. Federal		
	Court of Australia Regulations – remission of		
	fees. Australian National Railways General By-		
	law – offences; powers and immunities of		
	Commission; onus of proof. ACT Physiotherapists		
()	Registration Ordinance – witnesses' fees.	12/04/79	17 - 6 1070
60	Defence Force (Salaries) Regulations –	13/04/78	17 of 1978
	remuneration of officers. Hansard evidence		
50	included.	04/11/77	233 of 1977
59	Ombudsman Regulations – jurisdiction of the Ombudsman. ACT Consumer Affairs Ordinance –	04/11///	233 01 19//
	powers of officers; immunity of officers from		
	legal proceedings; self-incrimination of witnesses.		
	ACT Legal Aid Ordinance – payment of costs by		
	Legal Aid Commission. ACT Sale of Motor		
	Vehicles Ordinance – power of Registrar to		
	determine disputes.		
58	Undertakings by Ministers to amend regulations	11/10/77	215 of 1977
•••	and ordinances		
57	General Report. Family Law Regulations –	03/12/76	353 of 1976
	offences; court orders; sequestration. Defence		
	Force Regulations – delegation of powers.		
	Australian Rifle Club Regulations – exemption		
	from State laws. Air Navigation Regulations –		
	powers of entry and search. Remuneration and		
	Allowances Regulations – remuneration of		
	officers. Telecommunications By-laws – offences.		
	Australian Tourist Commission Regulations –		
	retrospectivity. Conciliation and Arbitration Regulations – powers of returning officers. ACT		
	Surveyors Ordinance – review of charges. ACT		
	Flammable Liquids Ordinance – powers of		
	inspector. ACT Land Rent and Rates (Deferment		
	and Remission) Ordinance – valuation appeals.		
	ACT City Area Leases Ordinance – breaches of		
	leases; offences. Norfolk Island Administration		
	Ordinance – declaration of gaols. Christmas		
	Island Industrial Relations Ordinance – powers of		
	Arbitrator. ACT Remand Centres Ordinance –		
	offences; powers of superintendent. Undertakings		
	by Ministers.		
56	Various retrospective regulations.	02/11/76	277 of 1976
55	ACT ordinances containing substantive	27/05/76	126 of 1976
	legislation.	0.4/07/-	
54	ACT manufacturers' Warranties Ordinance –	04/05/76	64 of 1976
	matter more appropriate for parliamentary		
	enactment.		

Report No.	Subject	Date Tabled	Parliamentary Paper No.
53	ACT Misrepresentation Ordinance –	04/05/76	63 of 1976
	misrepresentation in contracts; reversal of the		
	onus of proof; matter more appropriate for		
	parliamentary enactment.		
52	Cocos (Keeling) Islands Lands Acquisition	18/03/76	5 of 1976
	Ordinance – power to compulsorily acquire land.		
51	General Report. Postal Services Regulations and	04/03/76	4 of 1976
	Postal By-laws – powers of officers to open mail.		
	Postal By-laws – compensation for lost articles.		
	Telecommunications (General) By-laws –		
	immunity of Commission from legal proceedings.		
	Census Regulations – information required. Apple		
	and Pear (Conditions of Export) Regulations –		
	rights of licensees. Customs (Prohibited Exports)		
	Regulations – export of historical items. Patents		
	Regulations – fees. ACT Motor Traffic Ordinance		
	- reversal of onus of proof. Canberra Hospitals		
	(Charges) Regulations – fees for compensation		
	patients. ACT Liquor Ordinance – rights of		
	licensees. ACT Lake Burley Griffin Ordinance –		
	power to close lake.		
50	General Report. Work Of The Committee.	11/12/74	271 of 1974
	Undertakings Given By Ministers. Papua New		
	Guinea (Staffing Assistance) (Terms And		
	Conditions Of Employment) Regulations – Rights		
	Of Appeal. Papua New Guinea (Staffing		
	Assistance) (Superannuation) Regulations –		
	Benefits Of Officers. Apple And Pear (Conditions		
	Of Export) Regulations – Rights Of Licensees.		
	Conciliation And Arbitration Regulations –		
	Particulars Of Charges. Student Assistance		
	Regulations – Rights Of Appeal. Commonwealth		
	Scholarships And Awards Regulations –		
	Retrospectivity; Scholarships Act. Superannuation		
	(Prescribed Rates of Interest) Regulations – rights		
	of provident fund contributors. Defence Force		
	Financial Regulations – retrospectivity. ACT		
	Pyramid Selling Ordinance – liability of officers		
	of company. ACT Seaweed Protection Ordinance		
	– offences. ACT Motor Traffic Ordinance –		
	exemption of vehicles from Ordinance. ACT		
	Unclaimed Monies Ordinance – delegation of		
	powers. ACT Legislative Assembly (Election)		
	Regulations – registration of political parties.		
	Christmas Island Importation of Dogs and Cats		
	Ordinance – forfeiture and destruction of		
	prohibited imports. Notices of motion for		
	disallowance not disposed of when House of		
	Representatives dissolved. Effect of previous		
	reports. Appendix on the operation of the		
	Committee.		
49	ACT City Area Leases Ordinance – regulation of	16/08/74	279 of 1974
マノ	contracts. Hansard evidence included.	10,00,74	

Report No.	Subject	Date Tabled	Parliamentary Paper No.
48	Public Service (Parliamentary Officers)	14/03/74	1 of 1974
	Regulations – benefits for officers; vires.		
47	General Report. Honey Industry (Election of Board) Regulations – powers of returning officers. Naval Reserve Cadets Regulations – discharge of cadets. Matrimonial Causes Rules – disallowance by the Senate. Navigation (Courts of Marine Inquiry) Regulations – alteration of questions before courts. Northern Territory Supreme Court Legal Assistance Rules – report to court by police. Various regulations unde the Customs Act – powers of delegation. Banking (Foreign Exchange) Regulations – power of courts to order forfeiture. Regulations under the Customs Act – administrative discretions. Defence Forces Financial Regulations – retrospectivity. Regulations providing allowances of members of statutory authorities – retrospectivity. ACT Prices Regulation Ordinance – liberty of the subject. ACT Police (Disciplinary Provisions) Ordinance – reappointment of successful appellants. ACT Companies Ordinance – power to exempt companies from Ordinance. ACT Consumer Affairs Ordinance – immunity of officers from legal proceedings. Christmas Island Police Force Ordinance – search warrants. Acceptance of	03/12/73	290 of 1973
46	Ministerial undertakings by the Committee. ACT Landlord and Tenant Ordinance – powers of	23/10/73	238 of 1973
45	Rent Controller. Hansard evidence included.Members of the Committee 1932-1973. List of reports. Index to First to Forty-fourth Reports.	07/07/73	101 of 1973
44	Commonwealth Scholarships and Awards Regulations – delay in drafting the regulations under the <i>Scholarships Act 1969</i> and consequent failure to proclaim the Act.	22/05/73	40 of 1973
43	General Report. Retrospective scrutiny of regulations and ordinances. Air Force Regulations and Public Service Regulations – administrative discretion relating to pay – Various ACT Ordinances – administrative discretion and liberty of subject. Certain Norfolk Island Ordinances – liberty of the subject. Conciliation and Arbitration Regulations – ministerial discretion relating to legal aid. Native Members of the Forces (Torres Strait Islands) Regulations – administrative discretion relating to allowances. Meat Export Control (Licences) Regulations – information required. Appendix on the operation of the Committee.	27/10/72	220 of 1972
42	Retrospectivity of regulations relating to the Defence Services.	24/10/72	217 of 1972
41	Military Financial Regulations – retrospectivity. Hansard evidence included.	28/09/72	149 of 1972

Report No.	Subject	Date Tabled	Parliamentary Paper No.
40	Naval Financial Regulations – administrative discretion, unclear drafting. Hansard evidence included.	31/08/72	126 of 1972
39	Certain regulations rendered invalid by a judgement of the High Court. Committee's attitude to questions of vires.	23/03/72	24 of 1972
38	General Report. Work of the Committee. Various ACT Ordinances – payment of witnesses. Various Defence Forces Regulations – administrative discretion. National Service Regulations – ministerial discretion relating to court hearings. Public Service Regulations – administrative discretion relating to pay. Repatriation Regulations – discretion of the Repatriation Commissioner. States Receipts Duties Regulations – penalties. Air Navigation Regulations – administrative discretion relating to registration of aircraft. ACT City Area Leases Ordinance – ministerial discretion relating to leases. Exports (Fresh Fruit) Regulations – administrative discretion relating to Effect of previous Reports.	26/08/71	100 of 1971
37	Norfolk Island Ordinances.	26/08/71	143 of 1971
36	ACT Evidence Ordinance – matters more appropriate to substantive legislation.	18/08/81	121 of 1971
35	Dairy Industry Equalization Legislation Referendum Regulations – administrative discretion relating to rejection of votes.	25/02/71	68 of 1971
34	Bankruptcy (Offences) Rules – powers of the court to allow amendment of information; Power of Registrar to issue warrants. Hansard evidence included.	14/10/70	160 of 1970
33	Public Service Regulations – administrative discretion relating to public service positions.	19/08/70	130 of 1970
32	Customs (Prohibited Imports) Regulations – administrative discretion relating to imports of therapeutic substances.	04/06/70	81 of 1970
31	Conciliation and Arbitration Regulations – retrospectivity.	23/04/70	52 of 1970
30	Norfolk Island Health Ordinance – liberty of subject.	21/04/70	50 of 1970
29	Naval Financial Regulations – administrative discretion in relation to allowances and charges. Discretionary powers of administrative bodies. Hansard evidence included.	16/04/70	49 of 1970
28	Index to the First to Twenty-sixth Reports and a reprint of those Reports.	23/09/69	188 of 1969
27	Military Financial, Naval Financial and Air Force Regulations – matters more appropriate for statute.	23/09/69	187 of 1969
26	General Report. Principles and Procedure of the Committee. Various Norfolk Island Ordinances – liberty of the subject. ACT Companies (Life	23/09/69	186 of 1969; 188 of 1969

Report No.	Subject	Date Tabled	Parliamentary Paper No.
	Insurance Holding Companies) Ordinance – defence to prosecutions. ACT Sewerage Rates Ordinance – ministerial discretion regarding levy of rates. Retrospectivity of financial regulations. Effect of some previous reports.		
25	Retrospectivity and delay in promulgation of regulations.	28/11/68	243 of 1968; 188 of 1969
24	ACT City Area Leases Ordinance – ministerial discretion relating to leases.	05/10/67	148 of 1967; 188 of 1969
23	ACT Freehold Land (Subdivision and Use) Ordinance – property rights of individuals and ministerial discretion. Hansard evidence included.	05/10/67	147 of 1967; 188 of 1969
22	ACT Advisory Council Ordinance – independence of members from ministerial control.	29/09/96	293 of 1964-65- 66; 188 of 1969
21	Air Navigation (Buildings Control) Regulations – property rights of individuals.	22/09/65	293 of 1964-65- 66; 188 of 1969
20	Christmas Island Tuberculosis Ordinance – liberty of subject.	22/09/65	223 of 1964-65; 188 of 1969
19	General Report. Customs (Prohibited Imports) Regulations – effect of 18 <sup>th</sup> Report. Broadcasting and Television Regulations – powers of Broadcasting Control Board. Marriage Regulations – power to require information. ACT Dental and Medical Practitioners Registration Regulations – liberty of the subject. ACT Lake Burley Griffin (Temporary Control) Ordinance – ministerial powers. Territory legislation. Retrospectivity of regulations.	21/05/64	S2 of 1964; 188 of 1969
18	Customs (Prohibited Imports) Regulations – ministerial discretion relating to prohibition of imports.	14/11/62	S1 of 1962; 188 of 1969
17	Public Service Regulations – retrospectivity and delay in promulgation.	05/10/61	S1 of 1961; 188 of 1969
16	Public Service Regulations – regulation making power of the statute and amount of expenditure authorised. Canberra Building Regulations – administrative discretion.	11/05/60	S1 of 1960; 188 of 1969
15	The Committee's powers to report upon the regulation-making power in a Bill. Ordinances of Territories.	22/09/59	S1 of 1959; 188 of 1969
14	Civil Aviation (Carriers' Liability) Bill 1959 – regulation-making power.	18/03/59	Not printed when tabled; 188 of 1969
13	ACT Meat Ordinance – administrative discretion, control over trade.	31/10/57	S3 of 1957; 188 of 1969
12	Concerns included retrospective authorisation of refunds of public revenue may be more appropriate for primary legislation; long delay in making regulations; enactment of regulations	20/05/57	S2 of 1957; 188 of 1969

Report No.	Subject	Date Tabled	Parliamentary Paper No.
	increasing public service salaries before		
11	appropriation act passed. Customs (Import Licensing) Regulations, Statutory Rules 1956 No. 93 – ministerial powers and control over trade – matter more appropriate for primary legislation; deny individuals access to the Courts – committee considered regulations ought to be disallowed – Hansard evidence included in report.	02/05/57	S1 of 1957; 188 of 1969
10	Amendment of the Air Force Regulations, Statutory Rules 1955 No. 92 – power to make deductions from members' pay – committee moved disallowance on 22 May 1956 – Hansard of evidence included in report.	22/05/56	S1 of 1956; 188 of 1969
9	Concerns included using subordinate legislation to give effect to government policy rather than primary legislation; making of informative statement relating to Acts which confer statutory powers of a legislative character	21/10/54	S1 of 1954-55; 188 of 1969
8	Concerns included using subordinate legislation to give effect to government policy rather than primary legislation – Customs (Import Licensing) Regulations, Statutory Rules 1939, No. 163	03/06/52	\$1 of 1951-52; 188 of 1969
7	Concerns included regulations not tabled within prescribed time, drafting of amending regulations; lack of uniformity in the tabling and disallowance of Ordinances; amendment by regulations more appropriate by primary legislation.	26/10/49	S1 of 1948-49; 188 of 1969
6	Appointment of first Legal Adviser (ex-Senator J.A. Spicer) – 1 January 1945 to 30 April 1946 – reappointed beginning of 18 <sup>th</sup> Parliament. Concerns raised included a regulation that amended an Act; drafting of regulations that made it difficult to find amendments.	30/04/47	S1 1946-47; 188 of 1969
5	Main concerns in report were the tabling of particulars where minister exercised powers under the Advances to Settlers Regulations; renumbering of regulations made under Ordinances; disallowance period for Ordinances; legislation made under the National Security Act; provision of an independent Legal Adviser; frequency of issue of Manual of National Security Legislation; committee scrutiny of regulations when they are notified in Gazette rather than when they are tabled.	17/09/42	S1 of 1940-42; 188 of 1969
4	General review of Committee's work since 1932 – Statement that questions involving Government policy in regulations and ordinances fell outside the scope of the Committee. Other concerns raised in report – action that should be have taken by primary rather than subordinate legislation; delay in printing bound volumes of Ordinances.	23/06/38	\$1 of 1937-38; 188 of 1969

Report No.	Subject	Date Tabled	Parliamentary Paper No.
	Effect of the Committee.		
3	Dried Fruits Export Control Regulations, Statutory Rules 1935 No. 29 – disallowed on 22 October 1935 with endorsement of committee – regulations contained retrospective provisions. Main concerns in report retrospective commencement of regulations; reversal of the usual onus of proof, regulations not tabled within	31/10/35	S1 of 1934-35; 188 of 1969
2	prescribed time. Air Force Regulations, Statutory Rules 1933 No. 46) – matter more appropriate for primary legislation. Waterside Employment Regulations (Statutory Rules 1933 No. 12) – power to declare that a State law shall have no force - matter more appropriate for primary legislation.	08/12/33	S2 of 1932-33; 188 of 1969
1	Regulations under the Customs Act relating to the censorship of cinematograph films (Statutory Rules 1932, No. 24) – matter more appropriate for primary legislation.	18/05/32	S1 of 1932; 188 of 1969