

**Broadcasting of Senate and
committee proceedings**

CONTENTS

SUBJECT OF ORDER	PAGE NO.
1 Radio and television broadcasting of Senate proceedings	153
2 Radio and television broadcasting of committee proceedings	153
3 Broadcasting of proceedings of legislation committees when considering estimates	154
4 Access to video recordings of Senate proceedings	154
5 House Monitoring Service – extension	155
6 Electronic broadcasting of Senate and committee proceedings	155

Broadcasting of Senate and committee proceedings

1 Radio and television broadcasting of Senate proceedings

- (1) The Senate authorises the broadcasting by Australian Broadcasting Corporation television of question time in the Senate.
- (2) If the House of Representatives allows the television broadcasting of question time in that House, the distribution of the television broadcast between the 2 Houses shall be in accordance with the distribution of the radio broadcast, provided that the Senate is broadcast on not less than 3 days in any 2-week sitting period.
- (3) The Senate authorises the broadcasting by radio and television stations of excerpts of its proceedings in accordance with the following conditions:

Conditions governing the broadcasting of excerpts of proceedings by radio and television stations

1. Access to the proceedings of the Senate for the recording and broadcasting of excerpts of proceedings is subject to an undertaking to observe, and to compliance with, the following conditions.
2. Recordings and broadcasts may be made only from channel 2 on the house monitoring system.
3. Broadcasts of excerpts shall be used only for the purposes of fair and accurate reports of proceedings, and shall not be used for:
 - (a) political party advertising or election campaigns;
 - (b) satire and ridicule; or
 - (c) commercial sponsorship or commercial advertising.
4. Reports of proceedings shall be such as to provide a balanced presentation of differing views.
5. Excerpts of proceedings which are subsequently withdrawn may be broadcast only if the withdrawal is also reported.
6. The instructions of the President of the Senate or his or her delegates in respect of the broadcasting of excerpts, which are not inconsistent with these conditions, shall be observed.

2 Radio and television broadcasting of committee proceedings

The following rules apply in relation to radio and television broadcasting, including rebroadcasting, of the proceedings of a committee.

- (1) Recording and broadcasting of proceedings of a committee may occur only in accordance with the authorisation of the committee by a deliberate decision of the committee.

- (2) A committee may authorise the broadcasting of only its public proceedings.
- (3) A committee may determine conditions, not inconsistent with these rules, for the recording and broadcasting of its proceedings, may order that any part of its proceedings not be recorded or broadcast, and may give instructions for the observance of conditions so determined and orders so made. A committee shall report to the Senate any wilful breach of such conditions, orders or instructions.
- (4) Broadcasting of committee proceedings shall be for the purpose only of making fair and accurate reports of those proceedings, and, in particular:
 - (a) shall not be the subject of commercial sponsorship or be used for commercial advertising; and
 - (b) shall not be used for election advertising.
- (5) Recording and broadcasting of proceedings of a committee shall not be such as to interfere with the conduct of those proceedings.
- (6) Where a committee intends to permit the broadcasting of its proceedings, a witness who is to appear in those proceedings shall be given reasonable opportunity, before appearing in the proceedings, to object to the broadcasting of the proceedings and to state the ground of the objection. The committee shall consider any such objection, having regard to the proper protection of the witness and the public interest in the proceedings, and if the committee decides to permit broadcasting of the proceedings notwithstanding the witness's objection, the witness shall be so informed before appearing in the proceedings.

3 Broadcasting of proceedings of legislation committees when considering estimates

The public proceedings of legislation committees when considering estimates may be relayed within Parliament House and broadcast by radio and television stations in accordance with the conditions contained in paragraphs (4) and (5) of the order of the Senate relating to the broadcasting of committee proceedings, and in accordance with any further conditions, not inconsistent with the conditions contained in those paragraphs, determined by a committee in relation to the proceedings of that committee.

4 Access to video recordings of Senate proceedings

Persons other than television stations may make use of video recordings of Senate proceedings, subject to the following conditions:

Recordings of proceedings are to be used only for the purposes of:

- (a) providing fair and accurate reports of Senate proceedings; or
- (b) providing information about the proceedings and operations of the Senate,

and shall not be used for:

- (c) political party advertising or election campaigns;
- (d) satire or ridicule; or
- (e) commercial advertising.

5 House Monitoring Service — extension

- (1) The Senate authorises the extension of the House Monitoring Service television coverage of the proceedings of the Senate and Senate committees to persons and organisations, as determined by the President, on terms and conditions determined by the President.
- (2) The President shall report to the Senate on persons and organisations in receipt of the service and on any terms and conditions determined under paragraph (1).

(13 February 1997, 1 – 5 being a consolidation of earlier orders)

6 Electronic broadcasting of Senate and committee proceedings

The Senate authorises the publication by electronic means, including by the Internet, in sound and visual images, of proceedings of the Senate and its committees, subject to the rules applying to radio and television broadcasting of Senate and committee proceedings.

(31 August 1999 J.1606)

INDEX

The following abbreviations are used in this index:

Prefix	Resolution or order type	Page references
none	standing orders	1 – 98
P	privilege resolutions	99 – 114
C	continuing orders / resolutions	115 – 137
I	senators' interests	139 – 145
G	declaration of gifts	145 – 148
B	broadcasting orders	149 – 155

A

Absence	– Clerk	16
	– Presiding Officers	13, 14, 15
Accountability	– claims of commercial confidentiality	C7
	– public servants	C44
	– statutory authorities and public funds	C38-C41, C42
Addresses	– to Queen or Governor-General	171, 172
Address-in-reply		3
Adjournment	– effect on debate	202
	– new business after adjournment of Senate moved	64
	– of debate	201
	– of Senate	53, 54
Agency files, contracts, and advertising and public information projects (see “Departmental/agency administration”)		
Amendments	– circulation of	C1
	– moving of	90
	– putting of	91
	– same	92
	– to amendments	93
Annual reports	– reference to committees	25
Anticipation in debate		194
Anticipatory motions		85
Appropriations and Staffing Committee		19
Appropriation bills	– in committee	115
Appropriations	– ordinary annual services	C30
	– parliamentary	C20-22
	– payments to international organisations	C26
Australian Competition and Consumer Commission – assessment reports on health funds		C12
Australian flag		C14

B

Ballot	– for President	7
Ballots		163
Bills	– amending Constitution	110, 135
	– amendments	118, C1
	– amendments after disagreement	134
	– amendments proposed by the Governor-General	138
	– appropriation	115, C30
	– assent	137, 139
	– committal	115
	– committee of reasons for disagreeing to House amendments	126
	– consideration in committee	116
	– corrections	124
	– “cut-off”	111
	– disagreement with Senate amendments	132
	– division of	150, C36
	– expedited proceedings on	113
	– first reading	112
	– House amendments to Senate amendments	133
	– House of Representatives amendments	126, 127
	– initiation	111
	– instructions	150
	– lapsed	136
	– limitation of debate on	142
	– order of consideration in committee	116, 117
	– pressing requests	141
	– proclamation of	139
	– received from the House of Representatives	128
	– recommittal on report	121
	– recommittal on third reading	123
	– reconsideration of clauses	120
	– reference to committees	24A, 115
	– requests	129, 130, 140, 141, C1
	– restoration to Notice Paper	136
	– return to House of Representatives	131
	– second reading	114
	– signed copy of	139
	– taken together	113
	– taxation, retrospectivity	C33
	– third reading	122
	– transmission to House of Representatives	125
	– urgent	142

Broadcasting		B1-6
Business	– conduct of	56
	– interruption of	68
	– new	64
	– postponement of	67
	– precedence	59
	– routine of	57
Business of the Senate		58
C		
Call to speak		186
Casual vacancies		C31, C32
Chairman of Committees	– amendment of bills	124
	– duty of	11
	– objection to ruling of	145
	– term of office	9
Chairmen of Committees	– temporary	12
Chamber	– disturbance in	175
	– dress code	C16
	– flag	C14
	– photographs	C17
	– seating	C15
	– seating of senators	48
Clerk	– absence of	16
Closure of debate		199
Commercial confidentiality	– claims	C7
Committee reports and government responses and Auditor-General’s reports	– consideration of	62
Committees of the whole	– appointment of	143
	– bills, consideration in	116-120, C1
	– divisions in	105
	– instructions to	149-151
	– proceedings in	144
	– quorum	147
	– report of	120, 148
	– uncompleted proceedings in	119
Committees	– standing	17ff
	– select	27ff

Committees	– annual reports	25
	– broadcasting	B2, B3, B5, B6
	– chairman	31
	– consideration of estimates	26
	– disclosure of evidence and documents	37, C3, C4
	– joint	42
	– lists of, published in Notice Paper	41
	– meetings	30
	– meetings during sitting	33
	– meetings with House of Representatives committees	40
	– membership	27
	– powers	34
	– proceedings	32
	– public and private meetings	36
	– quorum	29
	– reference of bills	24A, 115
	– reports of committees	38
	- consideration of	62
	- disclosure of minority or dissenting	C2
	- government responses to	62, C35
	- precedence to	60
	- presentation of	38
	- proceedings on	39
	- time for reporting	28
	– witnesses	35, P1, C5, C43
Communication between the Houses		152-155
Conference	– managers	157
	– number of	162
	– proceedings	160
	– report of	161
	– request for	156
	– time and place	159
Constitution alteration bills	– laid aside	135
	– roll call	110
Contempts	– allegations of	P2
	– determining matters	P3, P4
	– matters constituting	P6
	– motions concerning	82
Contracts	– lists of departmental and agency	C9
Count-out (lack of quorum during sitting)		52

D

Debate	– adjournment of	201
	– anticipation	194
	– closure of	199
	– conclusion	200
	– documents quoted from in	168
	– explanation of speeches	191
	– freedom of speech	P9
	– interruption	197, 202
	– persons referred to	P5
	– reflections on royalty, Houses of Parliament and members	193
	– relevance	194
	– reply	192
	– rules of	193
	– speeches not to be read	187
	– tedious repetition	196
	– time limits	189
Defence	– review of materiel acquisition projects	C13
Departmental/agency administration		
	– advertising and public information projects	C10
	– contracts	C9
	– files, indexed lists	C8
Deputy President	– absence of	14
	– appointment (see also Chairman of Committees)	10
	– term of office	9
Disallowance motions, withdrawal of		78
Disobedience of orders		206
Disorder		203
Disputed elections		207
Dissent	– Chairman’s ruling	145
	– President’s ruling	198
Distinguished visitors		174
Divisions	– calling for	98
	– correction of	104
	– in committee	105
	– recording of	102
	– taking of	57, 101
	– voting in	99, 100

Documents	– amendments after tabling	170
	– consideration of	169
	- government documents	57, 61
	– custody after tabling	44
	– from the Governor-General	165
	– methods of tabling	166
	– motions after tabling	169
	– orders for the production of	164, C8-13
	– presentation of	63, 166
	– publication of	167
	– quoted in debate	168
	– tabling	164ff
Dress code	– media representatives and advisers	C16
E		
Elections	– Disputed	207
	– President and Deputy President	6, 10
Estimates	– reference to committees	26
	– reference of Tax Expenditures Statement	C6
Evidence	– by senators or officers	183
	– in camera, disclosure of	37
	– unauthorised disclosure	P6
Explanations of speeches		191
F		
Files	– indexed lists of	C8
Flag		C14
Formal motions		66
Freedom of speech, exercise of		P9
G		
“Gag” (closure of debate)		199
Gallery	– disturbance in	175
General business		59
Gifts	– receipt and declaration of	I3, G
Government business	– order on Notice Paper	65
	– precedence	59
Government documents	– consideration of	61
	– presentation	61, 166
Government responses to committee reports	– consideration of	62
Governor-General	– addresses to	171, 172
	– documents from	165
	– messages from	173
	– opening speech	2
	– references to	193

Governor of state	– references to	193
“Guillotine” (limitation of debate)		142
H		
Health funds	– assessment reports by ACCC	C12
House Committee		21
Houses, communication between		152
I		
In camera evidence, disclosure		37, C3
Instructions to committees		149-151
Interests – declaration of		I1-5
Internet	– broadcasting	B6
	– placement of information on	C8-9
Interruption	– of business	68
	– of speaker	197
J		
Joint meetings	– addresses by foreign heads of state	C37
Journals of the Senate and records		43
Judiciary	– references to	193
L		
Language	– unparliamentary	193, 203
Leave of absence		47
Leave of the Senate		88
Legislative and general purpose standing committees		25
Library Committee		20
Limitation of debate on bills		142
M		
Managers	– conference	157
Matters of public importance		75
Matters of public interest		57
Members of House of Representatives, references to		193
Messages	– from Governor-General	173
	– from House of Representatives	155
	– from Senate	153, 154
Motions	– anticipatory	85
	– disposal of	80
	– formal	66
	– moved by leave	88
	– moving of	83
	– notice required	79
	– privilege	81, 82
	– withdrawal of	83

N	
“Naming” of senator	203
Notices of motion	76
– alteration and withdrawal of	77
– disallowance	78
– giving of	76
O	
Objection to ruling	145, 198
Offensive words	193, 203
Officers – evidence by	183
Opening of Parliament	1
Ordinary annual services	C30
Order – for production of document	164, C8-13
– infringement of	203
– maintained by President	184
– points of	197
– rescission of	87
Orders of the day	96, 97
P	
Parliamentary appropriations	C20-22
Parliamentary departments	C23
Parliamentary secretaries, powers	C19
Parliamentary security – administration of	C24
– funding	C25
Personal explanations	190
– explanation of misunderstood speech	191
Persons referred to in the Senate	P5
Petitions – content of	71
– disputing elections	207
– form of	70
– presentation of	69
Photographs in chamber	C17
Points of order	197
– in divisions	103
Postponement of – business	67
– orders of the day	97
Powers, privileges and immunities not affected by standing orders	208
Prayers	50

President	– absence of	13
	– election of	6, 7
	– objection to ruling	198
	– order maintained by	184
	– presentation to Governor-General	8
	– privilege matters	P4
	– relief of	15
	– term of office	5
	– to resume chair	146
	– voting by	99
Previous question	– determination of	95
	– form of	94
Privileges Committee	– witnesses	18, P2
Privilege matters		197, P1-11
	– raising of	81
Procedure Committee		17
Proclamation of Acts		139
Protection of	– persons referred to in Senate	P5
	– witnesses	181, P1, P2, C25, C28
Publications Committee		22
Public importance	– matters of	75
Public interest	– matters of	57
Public servants	– accountability, rights and responsibilities	C42, C44
Q		
Quarrels between senators		205
Queen	– address to	171, 172
	– opening of Parliament by	4
	– references to	193
Question	– complicated question may be divided	84
	– may be read	195
	– previous	94, 95
	– putting of	84, 200
	– same	86
	– superseded	89
Questions seeking information		
	– answers, motions to take note	72
	– disallowed	C18
	– on notice	74
	– rules for	73
	– time limits	72, 197
	– unanswered	74
	– without notice	72

Quorum	– at commencement of sitting	51
	– committees of the whole	147
	– during sitting	52
	– keeping of	C34
R		
Reconsideration/recommittal of bills		120, 121, 123
Records	– custody of	44
Reference of bill to committee after second reading		115
Registration and declaration of interests, gifts		I1-5, G
Regulations and Ordinances Committee		23
Relevance in debate		194
Repetition, tedious		196
Reply in debate		192
Requests	– circulation of	C1
Rescission of order		87
Resolution	– message to House	154
“Return to order” (for the production of documents)		164
Roll call	– conduct of	108
	– Constitution alteration bills	110
	– notice for	106
	– order for	107
	– senators not present	109
Ruling of chair	– objection to	145, 198
S		
Same amendment		92
Same question		86
Scrutiny of Bills Committee		24
Selection of Bills Committee		24A
Senate	– adjournment	53, 54
	– broadcasting	B1-6
	– days and times of meeting	55
	– disturbance	P6
	– interference with	P6
	– meeting of	49, C29
	– routine of business	57
	– storage of documents	C40
	– vacancies, filling of	C31, C32
	– video recordings	B4

Senators	– as witnesses	177
	– attendance of	46
	– call to speak	186
	– conduct of	185
	– declaration of interests / gifts	I1-5, G
	– detention of	C26, C27
	– disorderly conduct	203
	– evidence by	183
	– freedom of speech	P9
	– improper influence	P6
	– interests	22A, I1-5
	– leave of absence	47
	– molestation	P6
	– quarrels between	205
	– receipt and declaration of gifts	I3, G
	– references to	193
	– registration of interests	I1
	– seats	48
	– seeking benefits	P6
	– suspension of	203, 204
Senators’ Interests Committee		22A, I1, I2, I4
Senators’ roll		45
Shipping Grants Legislation Bill – multilateral agreements		C11
Speeches	– not to be read	187
	– right of senators to speak	188
	– time limits on (see list at front of volume)	189
Standing orders	– suspension	209, 210
State parliaments	– references to	193
Statistics	– surveys	C45
Statutory authorities	– accountability	C38-C41
Superseded question		89
Suspension	– of senator	204
	– of sitting during conference	158
	– of standing orders	209, 210
T		
Tabling of documents		164ff
Tax Expenditures Statement – reference to legislation committees		C6
Taxation bills	– retrospectivity	C33
Tedious repetition		196
Television		B1-6

Temporary Chairmen of Committees	12
Territory parliaments, references to	193
Time limits	189
U	
Unparliamentary language	193, 203
Unproclaimed legislation	139
Urgent bills	142
Urgency motions	75
V	
Vacancies, filling of	C31, C32
Video recordings	B4
Visitors	174, 175
Voting, voluntary	C46
W	
Witnesses	
– before Senate	182
– expenses	C5
– in prison	180
– interference with	P6, C25
– members or officers of House of Representatives	178
– offences by	P6
– Privileges Committee	P2
– protection of	181, P1, P2, C25, C28
– requests from House	179
– senators as	177
– summoning of	176