

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 79

WEDNESDAY, 21 AUGUST 1991

- 1 The House met, at 10 a.m., pursuant to adjournment. The Speaker (the Honourable Leo McLeay) took the Chair, and read Prayers.
- 2 **INDUSTRIAL DISPUTE—STATEMENT BY SPEAKER:** The Speaker stated that the matter of an industrial dispute involving parliamentary catering staff had been largely resolved.
- 3 **INSURANCE LAWS AMENDMENT BILL 1991:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—  
 Debate resumed by Mr Costello who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “the House is of the opinion that the Bill should not be proceeded with until the House of Representatives Standing Committee on Finance and Public Administration conducts a thorough inquiry into, and reports on:  
 (a) the regulatory and prudential requirements necessary to ensure that life and general insurance funds are operated so as to maximise returns to policy holders and protect their investments, and on proposals to achieve the same and the costs and benefits of such; and  
 (b) the costs likely to be borne by policy holders in funds levied under the associated levy proposals, the benefits to policy holders in funds receiving the benefit of the levy and the general desirability of the proposed levy”.

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Deputy Speaker, Mr Nehl, in the Chair)—

AYES, 70

Mr Baldwin	Mr Elliott	Mr Jones	Mr Sawford
Mr Beazley	Ms Fatin	Mr Keating	Mr Scholes
Mr Beddall	Mr Ferguson	Mrs Kelly	Mr Sciacca
Mr Bevis	Mr Fitzgibbon	Mr Kerr	Mr J. L. Scott
Mr Bilney	Mr Free	Mr Langmore	Mr L. J. Scott
Mr Brereton	Mr Gayler	Mr Lavarch	Mr Simmons
Mr R. J. Brown	Mr Gear*	Mr Lee	Mr Snow
Mr Campbell	Mr Gibson	Mr Lindsay	Mr Snowdon
Dr Catley	Mr Grace*	Ms McHugh	Mr Staples
Dr Charlesworth	Mr Griffiths	Mr Mack	Dr Theophanous
Mr Courtice	Mr Hand	Mr Martin	Mr Tickner
Ms Crawford	Mr Holding	Mr Melham	Mr Walker
Mr Crean	Mr Hollis	Mr A. A. Morris	Mr West
Mrs Crosio	Mr Hulls	Mr P. F. Morris	Mr Willis
Mr Dawkins	Mr Humphreys	Mr Newell	Mr H. F. Woods
Mr Dubois	Mrs Jakobsen	Mr O'Neil	Mr Wright
Mr Duffy	Mr Jenkins	Mr Price	
Mr R. F. Edwards	Mr Johns	Mr Punch	

## NOES, 61

Mr Aldred	Mr Cobb	Mr Hicks*	Mr B. C. Scott
Mr Anderson	Mr Connolly	Mr Jull	Mr Shack
Mr J. N. Andrew*	Mr Costello	Dr Kemp	Mr Sharp
Mr K. J. Andrews	Mr Cowan	Mr Lloyd	Mr Sinclair
Mr Atkinson	Mr Dobie	Mr McArthur	Mr Smith
Mrs Bailey	Mr Downer	Mr McGauran	Mr Somlyay
Mr Beale	Dr H. R. Edwards	Mr MacKellar	Mrs Sullivan
Mr Bradford	Mr Fife	Mr McLachlan	Mr Taylor
Mr Braithwaite	Mr Filing	Mr Moore	Mr Truss
Mr Broadbent	Mr T. A. Fischer	Mr Nugent	Mr Webster
Mr Burr	Mr P. S. Fisher	Mr Peacock	Mr Wilson
Mr Cadman	Mr Ford	Mr Reid	Dr R. L. Woods
Mr Cameron	Mrs Gallus	Mr Reith	Dr Wooldridge
Mr Carlton	Mr Hall	Mr Riggall	
Mr Chaney	Mr Halverson	Mr Rocher	
Mr Charles	Mr Hawker	Mr Ronaldson	

\* Tellers

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Free (Minister Assisting the Treasurer), the Bill was read a third time.

- 4 **INSURANCE ACQUISITIONS AND TAKEOVERS BILL 1991:** The order of the day having been read for the resumption of the debate on the question—  
That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

*In the committee*

Bill, by leave, taken as a whole.

Mr Free (Minister Assisting the Treasurer), by leave, moved the following amendments together:

Clause 3, page 2, paragraph (a) of the first dot point, line 10, insert “and related companies” after “companies”.

Clause 19—

Page 13, line 25, omit “section”, substitute “subsection”.

Page 13, at the end of the clause add the following subclause:

“(2) Without prejudice to its effect apart from this subsection, this Act also has the effect that it would have if each reference in paragraphs 21(1)(a), 22(a) and 23(a) to a company were, by express provision, confined to an Australian-registered insurance company.”.

Page 14, heading to Part 2, at the end of the heading add “**AND RELATED COMPANIES**”.

Clause 21, page 14, paragraph (1)(a), line 17, omit “an Australian-registered insurance company”, substitute “a company”.

Clause 22—

Page 14, subparagraph (a)(i), lines 34 and 35, omit “an Australian-registered insurance company”, substitute “a company”.

Page 14, subparagraph (a)(ii), line 36, omit “an Australian-registered insurance company”, substitute “a company”.

Page 14, paragraph (b), line 39, insert “, in relation to an Australian-registered insurance company,” after “result”.

Clause 23—

Page 15, subparagraph (a)(i), lines 28 and 29, omit “an Australian-registered insurance company”, substitute “a company”.

Page 15, subparagraph (a)(ii), line 30, omit “an Australian-registered insurance company”, substitute “a company”.

*Paper:* Mr Free presented a supplementary explanatory memorandum to the Bill.

Debate continued.

Amendments agreed to.

Bill, as amended, agreed to.

Bill to be reported with amendments.

---

The House resumed; Mr Dubois reported accordingly.

On the motion of Mr Free, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

**5 LIFE INSURANCE POLICY HOLDERS' PROTECTION LEVIES BILL 1991:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Free (Minister Assisting the Treasurer), the Bill was read a third time.

**6 LIFE INSURANCE POLICY HOLDERS' PROTECTION LEVIES COLLECTION BILL 1991:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

*Message from the Governor-General:* Message No. 170, dated 15 June 1991, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Free (Minister Assisting the Treasurer), the Bill was read a third time.

**7 LIFE INSURANCE SUPERVISORY LEVY AMENDMENT BILL 1991:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Free (Minister Assisting the Treasurer), the Bill was read a third time.

**8 GENERAL INSURANCE SUPERVISORY LEVY AMENDMENT BILL 1991:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Free (Minister Assisting the Treasurer), the Bill was read a third time.

**9 TARIFF PROPOSALS:** Mr Beddall (Minister for Small Business and Customs) moved—

Customs Tariff Proposal No. 6 (1991); and

Excise Tariff Proposal No. 2 (1991).

Debate adjourned (Mr Costello), and the resumption of the debate made an order of the day for the next sitting.

**10 QUESTIONS:** Questions without notice were asked.

**11 PAPERS:** The following papers were presented:

Aboriginal and Torres Strait Islander Commission Act—Aboriginal and Torres Strait Islander Commercial Development Corporation—Corporate plan—1991-92 to 1993-94.

Equal Employment Opportunity (Commonwealth Authorities) Act—Equal employment opportunity program—Qantas Airways Limited—Report for 1989-90.

**12 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—ECONOMIC STRATEGY:**

The House was informed that Mr Reith (Deputy Leader of the Opposition) had proposed that a definite matter of public importance be submitted to the House for discussion, namely, "The failure of the Government's economic strategy to give Australians any real hope of improved living standards, employment opportunities and an end to the worst recession in 60 years".

The proposed discussion having received the necessary support—

Mr Reith addressed the House.

Discussion ensued.

Discussion concluded.

**13 SUSPENSION OF STANDING AND SESSIONAL ORDERS—ROUTINE OF BUSINESS FOR 22 AUGUST 1991:** Mr Beazley (Leader of the House), pursuant to notice, moved—That so much of the standing and sessional orders be suspended as would prevent the routine of business for the sitting tomorrow being as follows, unless otherwise ordered:

1. Presentation of petitions.
2. Presentation of, and statements on, reports from parliamentary committees and delegations.
3. Orders of the day for the resumption of debate on motions moved in connection with committee and delegation reports (commencing no later than 10 a.m., debate concluding no later than 11 a.m.).
4. Private Members' business (commencing no later than 11 a.m., debate concluding no later than 12.30 p.m.).
5. Grievance debate.
6. Members' statements (at approximately 1.45 p.m.).
7. Questions without notice (at 2 p.m.).
8. Order of the day for the resumption of debate on the Appropriation Bill (No. 1) 1991-92 (at approximately 3 p.m.).
9. Presentation of papers.
10. Ministerial statements, by leave.
11. Matter of public importance.
12. Notices and orders of the day, government business.

Debate ensued.

Question—put.

The House divided (the Deputy Speaker, Mr Hollis, in the Chair)—

AYES, 73

Mr Baldwin	Mr Elliott*	Mr Johns	Mr Sawford*
Mr Beazley	Ms Fatin	Mr Jones	Mr Scholes
Mr Beddall	Mr Ferguson	Mr Keating	Mr Sciacca
Mr Bevis	Mr Fitzgibbon	Mrs Kelly	Mr J. L. Scott
Mr Bilney	Mr Free	Mr Kerr	Mr L. J. Scott
Dr Blewett	Mr Gayler	Mr Langmore	Mr Simmons
Mr Brereton	Mr Gear	Mr Lavarch	Mr Snow
Mr R. J. Brown	Mr Gibson	Mr Lee	Mr Snowdon
Mr Campbell	Mr Gorman	Mr Lindsay	Mr Staples
Dr Catley	Mr Grace	Ms McHugh	Dr Theophanous
Dr Charlesworth	Mr Griffiths	Mr Martin	Mr Tickner
Mr Courtice	Mr Hand	Mr Melham	Mr Walker
Ms Crawford	Mr Hawke	Mr A. A. Morris	Mr West
Mr Crean	Mr Holding	Mr P. F. Morris	Mr Willis
Mrs Crosio	Mr Howe	Mr Newell	Mr H. F. Woods
Mr Dawkins	Mr Hulls	Mr O'Keefe	Mr Wright
Mr Dubois	Mr Humphreys	Mr O'Neil	
Mr Duffy	Mrs Jakobsen	Mr Price	
Mr R. F. Edwards	Mr Jenkins	Mr Punch	

## NOES, 66

Mr Aldred	Mr Costello	Dr Kemp	Mr Ronaldson
Mr Anderson	Mr Cowan	Mr Lloyd	Mr Ruddock
Mr J. N. Andrew*	Mr Dobie	Mr McArthur	Mr B. C. Scott
Mr K. J. Andrews	Mr Downer	Mr McGauran	Mr Shack
Mr Atkinson	Dr H. R. Edwards	Mr Mack	Mr Sharp
Mrs Bailey	Mr Fife	Mr MacKellar	Mr Sinclair
Mr Beale	Mr Filing	Mr McLachlan	Mr Smith
Mr Bradford	Mr T. A. Fischer	Mr Miles	Mr Somlyay
Mr Broadbent	Mr P. S. Fisher	Mr Moore	Mrs Sullivan
Mr Burr	Mr Ford	Mr Nehl	Mr Taylor
Mr Cadman	Mrs Gallus	Mr Nugent	Mr Truss
Mr Cameron	Mr Hall	Mr Peacock	Mr Webster
Mr Carlton	Mr Halverson	Mr Prosser	Mr Wilson
Mr Chaney	Mr Hawker	Mr Reid	Dr R. L. Woods
Mr Charles	Dr Hewson	Mr Reith	Dr Wooldridge
Mr Cobb	Mr Hicks*	Mr Riggall	
Mr Connolly	Mr Jull	Mr Rocher	

\* Tellers

And so it was resolved in the affirmative.

14 **MESSAGES FROM THE SENATE:** Messages from the Senate were reported returning the following Bills without amendment:

20 August 1991—Message No. 281—University of Canberra Amendment 1991.

21 August 1991—Message No. 282—Wildlife Protection (Regulation of Exports and Imports) Amendment 1991.

15 **MESSAGE FROM THE SENATE—AUSTRALIAN NATIONAL UNIVERSITY BILL 1991:** The following message from the Senate was reported:

Message No. 280

Mr Speaker,

The Senate returns to the House of Representatives the bill for "*An Act to amend the constitution of the Australian National University and create within it a new institute to replace the Canberra Institute of the Arts, and for related purposes*", and acquaints the House that the Senate has agreed to the bill with the amendments indicated by the annexed schedule, in which amendments the Senate requests the concurrence of the House of Representatives.

KERRY SIBRAA  
President

The Senate,  
Canberra, 20 August 1991

Ordered—That the amendments be taken into consideration, in committee of the whole House, forthwith.

—  
*In the committee*

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE

No. 1—Clause 48, page 19, subclause (1), line 14, omit "(3)", substitute "(2)".

No. 2—Clause 48, page 19, subclauses (2) and (3), lines 16 to 20, omit the subclauses, substitute the following subclause:

"(2) The University is subject to payroll tax under the law of a State or Territory."

On the motion of Mr Baldwin (Minister for Higher Education and Employment Services), the amendments were agreed to, after debate.

Resolution to be reported.

—  
The House resumed; Mr Dubois reported accordingly.

On the motion of Mr Baldwin, the House adopted the report.

- 16 **HONEY LEVY (NO. 1) AMENDMENT BILL 1991:** Mr Crean (Minister for Primary Industries and Energy) presented a Bill for an Act to amend the *Honey Levy Act (No. 1) 1962*.  
 Bill read a first time.  
 Mr Crean moved—That the Bill be now read a second time.  
*Paper:* Mr Crean presented an explanatory memorandum to the following Bills:  
     Honey Levy (No. 1) Amendment 1991.  
     Honey Levy (No. 2) Amendment 1991.  
     Honey Export Charge Amendment 1991.  
 Debate adjourned (Mr Lloyd—Deputy Leader of the National Party of Australia), and the resumption of the debate made an order of the day for the next sitting.
- 17 **HONEY LEVY (NO. 2) AMENDMENT BILL 1991:** Mr Crean (Minister for Primary Industries and Energy) presented a Bill for an Act to amend the *Honey Levy Act (No. 2) 1962*.  
 Bill read a first time.  
 Mr Crean moved—That the Bill be now read a second time.  
 Debate adjourned (Mr Lloyd—Deputy Leader of the National Party of Australia), and the resumption of the debate made an order of the day for the next sitting.
- 18 **HONEY EXPORT CHARGE AMENDMENT BILL 1991:** Mr Crean (Minister for Primary Industries and Energy) presented a Bill for an Act to amend the *Honey Export Charge Act 1973*.  
 Bill read a first time.  
 Mr Crean moved—That the Bill be now read a second time.  
 Debate adjourned (Mr Lloyd—Deputy Leader of the National Party of Australia), and the resumption of the debate made an order of the day for the next sitting.
- 19 **PRIMARY INDUSTRIES LEGISLATION AMENDMENT BILL (NO. 2) 1991:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—  
 Debate resumed.  
 Ordered—That Mr Crean (Minister for Primary Industries and Energy) be granted an extension of time.  
 Question—put and passed—Bill read a second time.  
*Message from the Governor-General:* Message No. 171, dated 20 August 1991, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.  
 Leave granted for third reading to be moved forthwith.  
 On the motion of Mr Crean, the Bill was read a third time.
- 20 **DEFENCE INTO THE 21ST CENTURY—PAPERS—MOTION TO TAKE NOTE OF PAPERS:** The order of the day having been read for the resumption of the debate on the motion of Mr Griffiths (Minister for Resources)—That the House take note of the papers (*presented on 30 May 1991*), viz.:  
     Defence Communications—Corporate plan—1991-2001.  
     Defence Force and the community—Report of the Interdepartmental Committee (IDC) on the Wrigley Review, dated May 1991.  
     Defence into the 21st century—Ministerial statement.  
     Department of Defence—Report to the Minister, dated May 1991—  
         Force structure review.  
         Ready reserve program—  
 Debate resumed.

Debate adjourned (Mr Snowdon—Parliamentary Secretary to the Minister for Transport and Communications), and the resumption of the debate made an order of the day for the next sitting.

- 21 **ADJOURNMENT:** Mr Snowdon (Parliamentary Secretary to the Minister for Transport and Communications) moved—That the House do now adjourn. Debate ensued.

---

*Parliamentary catering staff—Industrial dispute—Statement by Speaker and paper:* The Speaker made a statement regarding the settlement of the industrial dispute involving parliamentary catering staff, and presented the following paper:

Parliamentary catering service staff—Agreement for settlement of dispute.

---

Debate continued.

Question—put and passed.

And then the House, at 10.36 p.m., adjourned until tomorrow at 9.30 a.m.

---

**PAPERS:** The following papers were deemed to have been presented on 21 August 1991:

Civil Aviation Act—Civil Aviation Regulations—Civil Aviation Orders—Part 101—Amendment, dated 15 August 1991.

Commonwealth Employees' Rehabilitation and Compensation Act—Declarations and Specifications—Notice—1991—No. 4.

Defence Act—

Defence Force Remuneration Tribunal—Determinations—1991—Nos. 4, 5, 6 and 7.

Determinations under section 58B—1991—

No. 75—Transitional—Special rent rebates.

No. 83—Repeal of Determination 1990/190.

No. 84—Service with United Nations peacekeeping force MINURSO and other allowances.

Public Service Act—Clerk of the Senate Determination—1991—No. 1.

Telecommunications (Interception) Act—Declaration under subsection 34 (1)—Police Force of South Australia, dated 21 June 1991.

---

**ATTENDANCE:** All Members attended (at some time during the sitting) except Mrs Darling, Mr Duncan, Mr Goodluck, Mr Howard and Mr Tuckey.

---

**L. M. BARLIN**

Clerk of the House of Representatives