THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 176

THURSDAY, 22 MAY 1980

- 1 The House met, at 10.30 a.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.
- 2 Peritions: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:
 - Mr Braithwaite, Mr Burr, Mr Cairns, Mr Carlton, Mr Connolly, Mr Giles, Mr Goodluck, Mr Groom, Mr Jull, Mr Lusher, Mr Ruddock, Mr Sainsbury, Mr Short and Mr Wilson—from certain citizens praying that contributions to superannuation funds be removed from the rebate system and made a separate deduction from assessable income.
 - Mr Dawkins, Mr Dobie, Dr Edwards, Mr Goodluck, Mr B. O. Jones, Mr Katter, Mr MacKenzie, Mr Morris, Mr Nixon, Mr Shipton and Mr Staley—from certain citizens praying that pensions and benefits be increased and adjusted quarterly and that greater taxation relief be given to pensioners and others on low incomes.
 - Mr Bowen, Mr Holding, Mr Hurford, Dr Klugman, Mr J. L. McMahon, Mr Martin and Mr Morris—from certain citizens praying that recognition be given to the rights of Australian workers in the textile, clothing and footwear industries and that the proposed tariff experiments of the Industries Assistance Commission in these industries be rejected.
 - Mr Bradfield, Mr Chapman and Mr Dobie—from certain citizens praying that taxation laws be amended to increase incentives to persons providing for their own retirement benefits.
 - Mr Braithwaite, Mr Martyr and Mr Moore—from certain citizens praying that the National Women's Advisory Council be abolished.
 - Mr Baume and Mr Chapman—from certain citizens praying that tax laws be reformed to allow joint incomes to be equally divided, for taxation purposes, between husband and wife.
 - Mr J. J. Brown—from certain citizens praying that support be given to the participation of Australian sportspeople in the 1980 Olympic Games.
 - Mr Cohen—from certain citizens praying that positive policies be adopted to reduce unemployment and that certain social security benefits be granted.
 - Mr Dawkins—from certain citizens praying that eligibility for service pensions be extended to include merchant seamen.
 - Mr Dawkins—from certain citizens praying that steps be taken by the Federal Government to use its powers to ensure that Aboriginal voters in Western Australia are not disadvantaged.
 - Mr Dobie—from certain citizens praying that the National Women's Advisory Council be maintained and Federal Government support for its activities be increased.
 - Mr Fry—from certain citizens praying that the decision of the Australian Capital Territory Schools Authority to relocate the Noah's Ark Centre and the School Without Walls be revoked.

Mr Goodluck—from certain citizens praying that the imperial system of weights and measures be restored.

Mr Howard—from certain citizens praying that provision be made in the forth-coming Budget for full age pensions to be paid to all citizens over 65 years, the restoration of indexation to all pensions paid to citizens 70 years and over, for the quarterly indexation of all age pensions and for the granting of fringe benefits to all pensioners.

Mr James—from certain sports men and women and others praying that the participation of a full Australian contingent at the Moscow Olympic Games be

Mr Jull—from certain citizens praying that contributions to health insurance funds be tax deductible.

Mr L. B. McLeay—from certain citizens praying that donations to approved charities providing overseas aid be made allowable tax deductions.

Mr L. B. McLeay—from certain citizens praying that there be no extension of Kingsford-Smith Airport, Sydney.

Mr Shipton—from certain citizens praying that a humane policy be adopted to assist refugees to enter Australia.

Mr Shipton—from certain citizens praying that the allowable private income level earned by sheltered workshop invalid pensioners be doubled to \$40 per week and then indexed.

Mr Short—from certain citizens praying that the policy of locally produced liquefied petroleum gas being placed at world parity prices be abolished.

Mr Wilson—from certain members and ex-members of the citizens forces of Australia praying for the resumption of the award of several distinctive reserve forces decorations and medals for long service and good conduct.

Petitions received.

- 3 QUESTIONS: Questions without notice were asked.
- 4 PAPERS: The following papers were presented:

By command of His Excellency the Governor-General:

Commonwealth Fire Board-

Report for year 1978-79.

Statement by Mr J. E. McLeay (Minister for Administrative Services).

Radiological safety and future land use at the Emu atomic weapons test sites,

Report by the Australian Ionising Radiation Advisory Council, dated October 1979.

World Administrative Radio Conference—Geneva, Switzerland, 24 September to 6 December 1979—Final Acts—

Volumes I and II.

Statement by Mr Staley (Minister for Post and Telecommunications).

Pursuant to statute:

Defence Act—Royal Military College of Australia—Report for period 1 February 1979 to 31 January 1980.

Repatriation Act—Repatriation Review Tribunal—1st Annual Report, for year 1978-79.

5 Trans-Australia Airlines—Annual Report 1978-79—Motion to take note of paper: Mr Hunt (Minister for Transport), pursuant to statute, presented the following paper:

Australian National Airlines Act—Australian National Airlines Commission—34th Annual Report and financial statements, together with the Auditor-General's Report, for year 1978-79.

Mr Viner (Leader of the House) moved—That the House take note of the paper.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

6 ANSETT TRANSPORT INDUSTRIES—FINANCIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr Hunt (Minister for Transport), pursuant to statute, presented the following paper:

Airlines Agreements Act—Ansett Transport Industries Limited—Airline activities—

Financial statements for year 1978-79.

Mr Viner (Leader of the House) moved—That the House take note of the paper. Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

- 7 STATEMENT BY MR SPEAKER: Mr Speaker informed the House of the result of a ballot of Members on a proposal that an all party Committee of the House be established to report on the question of the adoption of the Westminister Convention concerning the Speaker. Mr Speaker stated that, pursuant to the vote, he would establish a Speaker's Committee consisting of Members of both sides of the House to report on the matter.
- 8 EDUCATION COMMISSIONS—FUNDING GUIDELINES 1981—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr Fife (Minister for Education), by leave, made a ministerial statement informing the House of proposed levels of funding for the programs of the Schools Commission and the Tertiary Education Commission for 1981, and, by command of His Excellency the Governor-General, presented the following paper:

Education Commissions—Funding guidelines 1981—Ministerial statement, 22 May

Mr E. L. Robinson (Minister for Finance) moved—That the House take note of the paper.

Debate ensued.

Mr Carlton addressing the House-

Closure of Member moved: Mr Uren moved—That the honourable Member be not further heard.

Question—put.

The House divided (the Deputy Speaker, Dr Jenkins, in the Chair)—

Ayes, 29						
Mr Armitage	Mr FitzPatrick	Mr B. O. Jones	Mr Uren			
Dr Blewett	Mr Fry	Mr C. K. Jones	Mr Wallis			
Mr Bowen	Mr Howe	Mr Kerin	Mr West			
Mr J. J. Brown	Mr Hurford	Dr Klugman	Mr Willis			
Mr Bryant	Mr Innes	Mr L. B. McLeay	Mr Young			
Dr Cass	Mr James	Mr J. L. McMahon				
Mr Dawkins	Mr L. K. Johnson*	Mr Martin				
Dr Everingham	Mr L. R, Johnson*	Mr Morris				
	Noes, 70	•				
Mr Adermann	Mr Corbett*	Mr Howard	Mr O'Keefe			
Mr Aldred	Mr Cotter	Mr Hyde	Mr Porter			
Mr Anthony	Mr Dean	Mr Jarman	Mr E. L. Robinson			
Mr Baillieu	Mr Dobie	Mr P. F. Johnson	Mr I. L. Robinson			
Mr Baume	Mr Drummond	Mr Johnston	Mr Ruddock			
Mr Birney	Dr Edwards	Mr Juli	Mr Shack			
Mr Bourchier	Mr Ellicott	Mr Katter	Mr Shipton			
Mr Bradfield	Mr Falconer	Mr Killen	Mr Short			
Mr Braithwaite	Mr Fife	Mr Lloyd	Mr Simon			
Mr N. A. Brown	Mr Fisher	Mr Lusher	Mr Sinclair			
Mr Burns	Mr Garland	Mr MacKenzie	Mr Staley			
Mr Burr	Mr Gillard	Mr McLean	Mr Street			
Mr Cadman	Mr Goodluck	Mr J. E. McLeay	Mr Thomson			
Mr Cairns	Mr Graham	Sir William McMahon	Mr Viner			
Mr E. C. Cameron	Mr Groom	Mr McVeigh	Mr Wilson			
Mr Carlton	Mr Haslem	Mr Martyr	Mr Yates			
Mr Chapman	Mr Hodges*	Mr Neil				
Mr Connolly	Mr Hodgman	Mr Newman				

* Tellers

And so it was negatived.

Mr Carlton continued his speech.

Mr Chapman rising to address the House-

Closure of Member moved: Mr Uren moved—That the honourable Member be not further heard.

Question-put.

The House divided (the Deputy Speaker, Dr Jenkins, in the Chair)—

Ayes, 31					
Mr Armitage	Dr Everingham	Mr L. K. Johnson*	Mr J. L. McMahon		
Dr Blewett	Mr FitzPatrick	Mr L. R. Johnson*	Mr Martin		
Mr Bowen	Mr Fry	Mr B. O. Jones	Mr Morris		
Mr J. J. Brown	Mr Howe	Mr C. K. Jones	Mr Uren		
Mr Bryant	Mr Humphreys	Mr Keating	Mr Wallis		
Dr Cass	Mr Hurford	Mr Kerin	Mr West		
Mr Cohen	Mr Innes	Dr Klugman	Mr Willis		
Mr Dawkins	Mr James	Mr L. B. McLeay			
	None 70	•			
No. Adamson.	Noes, 70		Ma O'Waasa		
Mr Adermann	Mr Corbett*	Mr Howard	Mr O'Keefe		
Mr Aldred	Mr Cotter	Mr Hunt	Mr Porter		
Mr Baillieu	Mr Dean	Mr Hyde	Mr E. L. Robinson		
Mr Baume	Mr Dobie	Mr Jarman	Mr I. L. Robinson		
Mr Birney	Mr Drummond	Mr P. F. Johnson	Mr Ruddock		
Mr Bourchier	Dr Edwards	Mr Johnston	Mr Shack		
Mr Bradfield	Mr Ellicott	Mr Juli	Mr Shipton		
Mr Braithwaite	Mr Falconer	Mr Katter	Mr Short		
Mr N. A. Brown	Mr Fife	Mr Lloyd	Mr Simon		
Mr Bungey	Mr Fisher	Mr Lusher	Mr Sinclair		
Mr Burns	Mr Garland	Mr MacKenzie	Mr Staley		
Mr Burr	Mr Gillard	Mr McLean	Mr Street		
Mr Cadman	Mr Goodluck	Mr J. E. McLeay	Mr Thomson		
Mr Cairns	Mr Graham	Sir William McMahon	Mr Viner		
Mr E. C. Cameron	Mr Groom	Mr McVeigh	Mr Wilson		
Mr Carlton	Mr Haslem	Mr Martyr	Mr Yates		
Mr Chapman	Mr Hodges*	Mr Neil			
Mr Connolly	Mr Hodgman	Mr Newman			
* Tellers					

And so it was negatived.

Mr Chapman asked leave to continue his speech when the debate is resumed.

Objection being raised, leave not granted.

Mr Chapman continued his speech.

Mr Chapman was granted leave to continue his speech when the debate is resumed.

Debate adjourned, and the resumption of the debate made an order of the day for the next sitting.

- 9 GENERAL BUSINESS: It being 12.45 p.m., general business was not called on. (See entry No. 12)
- 10 Messages from the Senate: Messages from the Senate were reported returning the following Bills without amendment:
 - 21 May 1980-Message-
 - No. 472—Coastal Waters (State Powers) 1980.
 - No. 473—Coastal Waters (Northern Territory Powers) 1980.
 - No. 474—Coastal Waters (State Title) 1980.
 - No. 475—Coastal Waters (Northern Territory Title) 1980.
 - No. 476—Seas and Submerged Lands Amendment 1980.
 - No. 477—Petroleum (Submerged Lands) Amendment 1980.
 - No. 478—Petroleum (Submerged Lands) (Royalty) Amendment 1980.
 - No. 479—Petroleum (Submerged Lands) (Registration Fees) Amendment 1980.
 No. 480—Petroleum (Submerged Lands) (Exploration Permit Fees) Amendment 1980.
 - No. 481—Petroleum (Submerged Lands) (Pipeline Licence Fees) Amendment 1980.
 - No. 482—Petroleum (Submerged Lands) (Production Licence Fees) Amendment 1980.

- No. 483—Fisheries Amendment 1980.
- No. 484—Navigation Amendment 1980.
- No. 485—Historic Shipwrecks Amendment 1980.
- No. 486-Migration Amendment 1980.
- 11 Message from the Governor-General—Assent to Bill: A message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bill: 23 April 1980—Message No. 271—Currency Amendment 1980.
- 12 Suspension of standing orders—General Business notice: Mr Viner (Leader of the House), by leave, moved—That so much of the standing orders be suspended as would prevent notice No. 1, general business, being called on and consideration of the notice being continued until 2.30 p.m.

 Question—put and passed.
- 13 REGIONALISM AND REGIONAL EXPENDITURE PLANS: Mr Uren, pursuant to notice, moved—
 That this House recognises that wherever possible the Commonwealth Government should take into account the needs, aspirations and priorities of individual regions when formulating its nationwide expenditure plans. The House accepts the principle of regionalism for these reasons:
 - (1) State and Commonwealth Governments cannot plan and co-ordinate assistance to local government on the basis of more than 900 local government authorities throughout Australia;
 - (2) many programs of State and Commonwealth Governments are now delivered on a regional basis;
 - (3) strong regional identities have emerged throughout Australia; for example, the Western Sectors of Sydney and Melbourne, the Iron Triangle of South Australia, the Tamar Region of Tasmania, the Moreton and Gladstone regions of Queensland and the Illawarra and Hunter regions of New South Wales;
 - (4) national conferences of local government bodies have expressed support for regionalism, and
 - (5) State Governments have moved increasingly to define uniform regional boundaries and to remove the anomalies that now exist.

Debate ensued.

- The time allotted for consideration of general business notice No. 1 having expired, the debate was interrupted, Mr Wilson was granted leave to continue his speech when the debate is resumed, and the resumption of the debate was made an order of the day for the next sitting.
- 14 EXPENDITURE—STANDING COMMITTEE—REPORT—STATEMENT BY MEMBER: Mr Cairns (Chairman) presented the following report from the Standing Committee on Expenditure:
 - Alternative delivery systems for Commonwealth public works—Report, dated 15 May 1980, together with the transcript of evidence and certain documents authorised for publication.

Ordered—That the report be printed.

- Mr Cairns, by leave, made a statement in connection with the report.
- 15 Road Safety—Standing Committee—Report—Statements by Members: Mr Katter (Chairman) presented the following report from the Standing Committee on Road Safety:

Alcohol, drugs and road safety—Report, dated May 1980, together with copies of extracts from the minutes of proceedings and transcript of evidence of the committee.

Ordered—That the report be printed.

Mr Katter, Mr C. K. Jones, Mr Porter and Mr Morris, by leave, made statements in connection with the report.

16 COMMITTEE OF PRIVILEGES: Mr Viner (Leader of the House), by leave, moved—That during the consideration of the matter referred to the Committee of Privileges on 23 April 1980, Mr B. O. Jones be appointed to the committee in place of Mr Holding, appointed on 1 May 1980, Mr Millar be appointed in place of Mr Lucock and Mr L. R. Johnson be appointed in place of Mr C. R. Cameron, and that during consideration of the matter referred to the committee on 11 September 1979, Mr Millar be appointed in place of Mr Lucock and Mr L. R. Johnson be appointed in place of Mr C. R. Cameron.

Question-put and passed.

- 17 Australian Institute of Aboriginal Studies Council: Mr Viner (Leader of the House), by leave, moved—That, in accordance with the provisions of the Australian Institute of Aboriginal Studies Act 1964, this House appoints Mr West as a member of the Council of the Australian Institute of Aboriginal Studies, to replace Dr Everingham, resigned, until the dissolution of the 31st Parliament.

 Question—put and passed.
- 18 Proposed discussion of matter of public importance—Health insurance arrangements: Mr Deputy Speaker informed the House that both Dr Blewett and Mr Cairns had proposed that definite matters of public importance be submitted to the House for discussion today. In accordance with the provisions of standing order 107, Mr Speaker had given priority to the matter proposed by Dr Blewett, namely, "The growing uncertainty, fanned by widespread and seemingly well-informed press speculation, on further changes to health insurance arrangements".

The proposed discussion having received the necessary support—

Dr Blewett rising to address the House-

Mr Viner (Leader of the House) moved—That the business of the day be called on. Question—put.

The House divided (the Deputy Speaker, Mr Millar, in the Chair)—

Ayes, 67					
Mr Adermann	Mr Connolly	Mr Hunt	Mr O'Keefe		
Mr Aldred	Mr Corbett*	Mr Jarman	Mr Peacock		
Mr Baillieu	Mr Cotter	Mr Johnston	Mr Porter		
Mr Baume	Mr Dean	Mr Juli	Mr E. L. Robinson		
Mr Birney	Mr Dobie	Mr Katter	Mr Ruddock		
Mr Bourchier	Mr Drummond	Mr Killen	Mr Shack		
Mr Bradfield	Dr Edwards	Mr Lloyd	Mr Shipton		
Mr Braithwaite	Mr Ellicott	Mr Lusher	Mr Short		
Mr N. A. Brown	Mr Falconer	Mr MacKenzie	Mr Simon		
Mr Bungey	Mr Fisher	Mr McLean	Mr Sinclair		
Mr Burns	Mr Gillard	Mr J. E. McLeay	Mr Staley		
Mr Burr	Mr Graham	Sir William McMahon	Mr Street		
Mr Cadman	Mr Groom	Mr McVeigh	Mr Thomson		
Mr Cairns	Mr Haslem	Mr Martyr	Mr Viner		
Mr E. C. Cameron	Mr Hodges*	Mr Neil	Mr Wilson		
Mr Carlton	Mr Hodgman	Mr Newman	Mr Yates		
Mr Chapman	Mr Howard	Mr Nixon			
Noes, 31					
Mr Armitage	Dr Everingham	Mr L. K. Johnson*	Mr J. L. McMahon		
Dr Blewett	Mr FitzPatrick	Mr L. R. Johnson*	Mr Martin		
Mr J. J. Brown	Mr Fry	Mr B. O. Jones	Mr Morris		
Mr Bryant	Mr Howe	Mr C. K. Jones	Mr Uren		
Mr C. R. Cameron	Mr Humphreys	Mr Keating	Mr Wallis		
Dr Cass	Mr Hurford	Mr Kerin	Mr West		
Mr Cohen	Mr James	Dr Klugman	Mr Willis		
Mr Dawkins	Dr Jenkins	Mr L. B. McLeay			
* Tellers					

And so it was resolved in the affirmative.

19 MOTION WITHOUT NOTICE—LEAVE TO MOVE NOT GRANTED: Mr Hodges asked leave to move a motion without notice.

Objection being raised, leave not granted.

20 Suspension of standing orders moved: Mr Howe moved—That so much of the standing orders be suspended as would prevent the honourable Member for Batman (Mr Howe) moving a motion enabling the Standing Committee on Environment and Conservation to present its report on South West Tasmania and the Gordon River Power Development Stage Two to Mr Speaker for printing and circulation during the forthcoming long adjournment.

Question—put.

The House divided (the Deputy Speaker, Mr Millar, in the Chair)-

Ayes, 33						
Mr Armitage	Dr Everingham	Mr L. R. Johnson	Mr Morris			
Dr Blewett	Mr FitzPatrick	Mr B. O. Jones	Mr Simon			
Mr Bowen	Mr Fry	Mr C. K. Jones	Mr Uren			
Mr J. J. Brown	Mr Howe	Mr Keating	Mr Wallis			
Mr Bryant	Mr Humphreys	Mr Kerin	Mr West			
Mr C. R. Cameron	Mr Hurford	Dr Klugman	Mr Willis			
Dr Cass	Mr James	Mr L. B. McLeay				
Mr Cohen	Dr Jenkins	Mr J. L. McMahon*				
Mr Dawkins	Mr L. K. Johnson*	Mr Martin				
Noes, 63						
Mr Adermann	Mr Corbett*	Mr Hunt	Mr Nixon			
Mr Baume	Mr Cotter	Mr Jarman	Mr O'Keefe			
Mr Birney	Mr Dean	Mr P. F. Johnson	Mr Peacock			
Mr Bourchier	Mr Dobie	Mr Juli	Mr E. L. Robinson			
Mr Bradfield	Mr Drummond	Mr Katter	Mr Ruddock			
Mr Braithwaite	Dr Edwards	Mr Killen	Mr Shack			
Mr N. A. Brown	Mr Ellicott	Mr Lloyd	Mr Shipton			
Mr Bungey	Mr Falconer	Mr Lusher	Mr Short			
Mr Burns	Mr Fisher	Mr MacKenzie	Mr Sinclair			
Mr Burr	Mr Garland	Mr McLean	Mr Staley			
Mr Cadman	Mr Gillard	Mr J. E. McLeay	Mr Street			
Mr Cairns	Mr Graham	Sir William McMahon	Mr Thomson			
Mr E. C. Cameron	Mr Groom	Mr McVeigh	Mr Viner			
Mr Carlton	Mr Hodges*	Mr Martyr	Mr Wilson			
Mr Chapman	Mr Hodgman	Mr Neil	Mr Yates			
Mr Connolly	Mr Howard	Mr Newman				
* Tellers						

And so it was negatived.

21 SHIPPING REGISTRATION BILL 1980: Mr Hunt (Minister for Transport), pursuant to notice, presented a Bill for an Act providing for the registration of ships in Australia, and for related matters.

Bill read a first time.

Mr Hunt moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

22 FLAGS AMENDMENT BILL 1980: Mr Hunt (Minister for Transport), pursuant to notice, presented a Bill for an Act to amend the Flags Act 1953.

Bill read a first time.

Mr Hunt moved—That the Bill be now read a second time.

Debate adjourned (Mr Morris), and the resumption of the debate made an order of the day for the next sitting.

23 PREFERENCE TO AUSTRALIAN GOODS (COMMONWEALTH AUTHORITIES) BILL 1980: Mr J. E. McLeay (Minister for Administrative Services), pursuant to notice, presented a Bill for an Act to give preference, in the procurement of goods for Commonwealth authorities, to goods of Australian origin or having an Australian content.

Bill read a first time.

Mr J. E. McLeay moved—That the Bill be now read a second time.

Debate adjourned (Dr Klugman), and the resumption of the debate made an order of the day for the next sitting.

24 Broadcasting and Television Amendment Bill (No. 2) 1980: Mr Staley (Minister for Post and Telecommunications), pursuant to notice, presented a Bill for an Act to amend the *Broadcasting and Television Act* 1942.

Bill read a first time.

Mr Staley moved—That the Bill be now read a second time.

Debate adjourned (Mr Innes), and the resumption of the debate made an order of the day for the next sitting.

- 25 POSTPONEMENT OF NOTICE: Ordered—That notice No. 5, government business, be postponed until a later hour this day.
- 26 RADIO AUSTRALIA FACILITIES, COX PENINSULA, N.T.—REHABILITATION—APPROVAL OF WORK: Mr Groom (Minister for Housing and Construction), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act* 1969, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the Committee has duly reported to Parliament: Rehabilitation of Radio Australia facilities, Cox Peninsula, N.T.

Question-put and passed.

27 WESTERN AUSTRALIA AGREEMENT (ORD RIVER IRRIGATION) BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 272, dated 2 May 1980, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Groom (Minister for Housing and Construction), the Bill was read a third time.

28 Message from the Senate—Customs Amendment Bill (No. 3) 1980: The following message from the Senate was reported:

Message No. 487

Mr Speaker,

The Senate returns to the House of Representatives the Bill for "An Act to amend the 'Customs Act 1901', and for other purposes", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule.

C. L. LAUCKE President

The Senate, Canberra, 21 May 1980

Ordered—That the amendments be taken into consideration, in committee of the whole House, forthwith.

In the committee

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE

No. 1—Page 6, clause 10, sub-clause (1), proposed paragraph 80 (d), lines 28 to 30, leave out the proposed paragraph, insert the following paragraphs:

"(d) set out the name and address of each person whom the Comptroller is required to consider for the purposes of paragraph (a), (b), (c) or (d) of sub-section (1) of section 81;

(da) set out such particulars of the matters that the Comptroller is required to consider for the purposes of paragraph (e), (f) or (g) of sub-section (1) of section 81 as will enable him adequately to consider those matters; and".

- No. 2—Page 7, clause 10, sub-clause (1), proposed paragraph 81 (2) (a), line 25, at end of proposed paragraph, add "committed within the 10 years immediately preceding the making of the application".
- No. 3—Page 7, clause 10, sub-clause (1), proposed paragraph 81 (2) (b), at end of proposed paragraph, add ", being an offence committed within the 10 years immediately preceding the making of the application".
- No. 4—Page 7, clause 10, sub-clause (1), proposed paragraph 81 (2) (e), line 33, leave out ", or ought reasonably to have known,".
- No. 5—Page 8, clause 10, sub-clause (1), proposed paragraph 82 (1) (d), line 4, before "change" insert "substantial".
- No. 6—Page 8, clause 10, sub-clause (1), proposed paragraph 82 (1) (e), line 6, before "change" insert "substantial".
- No. 7—Page 8, clause 10, sub-clause (1), proposed paragraph 82 (1) (f), line 8, before "change" insert "substantial".
- No. 8—Page 8, clause 10, sub-clause (1), proposed sub-section 82 (1), lines 10 and 11, leave out "forthwith give the Comptroller particulars in writing of that person", insert ", within 30 days after the occurrence of the event, change, conviction or bankruptcy, as the case requires, give the Comptroller particulars in writing of that event".
- No. 9—Page 18, clause 11, sub-clause (1), after proposed paragraph 183CA (1) (c), insert the following new paragraph:
 - "(ca) set out the name and address of each person whom the Comptroller is required to consider for the purposes of sub-paragraph (i) of paragraph (a) of sub-section (1), or paragraph (b) or (c) of sub-section (1), of section 183cc;".
- No. 10—Page 18, clause 11, sub-clause (1), proposed paragraph 183CA (1) (d), line 33, leave out "sections 183CC and 183CD", insert "sub-paragraph (ii) of paragraph (a) of sub-section (1) of section 183CC and section 183CD".
- No. 11—Page 20, clause 11, sub-clause (1), proposed paragraph 183cc (4) (a), line 9, at end of proposed paragraph, add "committed within the 10 years immediately preceding the making of the application".
- No. 12—Page 20, clause 11, sub-clause (1), proposed paragraph 183cc (4) (d), line 14, leave out ", or ought reasonably to have known,".
- No. 13—Page 21, clause 11, sub-clause (1), proposed sub-section 183cg (1), line 37, leave out "forthwith" insert ", within 30 days after the occurrence of the conviction, bankruptcy or liquidation, as the case requires,".
- No. 14—Page 22, clause 11, sub-clause (1), proposed sub-section 183cg (3), lines 13 and 14, leave out "forthwith give the Comptroller particulars in writing of that person", insert ", within 30 days after the occurrence of the event, change, conviction or bankruptcy, as the case requires, give the Comptroller particulars in writing of that event".

On the motion of Mr Groom (Minister for Housing and Construction), the amendments were agreed to, after debate.

Resolution to be reported.

The House resumed; Mr Millar reported accordingly.

Mr Garland (Minister for Business and Consumer Affairs) moved—That the report be adopted.

Debate ensued.

Question—put and passed.

29 CUSTOMS TARIFF VALIDATION BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time— Debate resumed. Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Garland (Minister for Business and Consumer Affairs), the Bill was read a third time.

30 CUSTOMS TARIFF AMENDMENT BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Hurford who moved, as an amendment—That all words after "That" be omitted with a view to substituting the following words: "whilst not opposing the Bill, the House is of the opinion that a Parliamentary Standing Committee on Customs and Excise Tariffs should be established to examine each change in customs and excise tariffs following the gazettal of proposals or their being introduced into the Parliament on the one hand and before related Bills are introduced into the House on the other hand".

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Garland (Minister for Business and Consumer Affairs), the Bill was read a third time.

- 31 POSTPONEMENT OF ORDERS OF THE DAY: Ordered—That orders of the day Nos. 4 to 6, government business, be postponed until a later hour this day.
- 32 Antarctic Treaty (Environment Protection) Bill 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question-put and passed-Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Thomson (Minister for Science and the Environment), the Bill was read a third time.

33 Message from the Senate—Trade Practices (Boycotts) Amendment Bill 1980: The following message from the Senate was reported:

Message No. 489

Mr Speaker,

The Senate returns to the House of Representatives the Bill for "An Act to amend the 'Trade Practices Act 1974'", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule.

C. L. LAUCKE

President

The Senate,

Canberra, 22 May 1980

Ordered—That the amendments be taken into consideration, in committee of the whole House, forthwith.

In the committee

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE

No. 1—Page 1, clause 3, paragraph (b), proposed paragraph 6 (2) (ea), lines 19 and 20, leave out "in paragraph 45D (1) (a) the words 'the third person is a corporation and' were omitted", insert "paragraph 45D (1) (a) were omitted". No. 2—Page 2, clause 4, proposed paragraph 45D (1) (a), lines 12 to 18, leave out

the proposed paragraph, insert the following pargraph:

"(a) the third person is, and the fourth person is not, a corporation and—

- (i) the conduct would have or be likely to have the effect of causing—
 - (a) substantial loss or damage to the business of the third person or of a body corporate that is related to that person; or
 - (b) a substantial lessening of competition in any market in which the third person or a body corporate that is related to that person supplied or acquires goods or services; and

- (ii) the conduct is engaged in for the purpose, and would have or be likely to have the effect, of causing—
 - (a) substantial loss or damage to the business of the fourth person;
 - (b) a substantial lessening of competition in any market in which the fourth person acquires goods or services; or".

On the motion of Mr Street (Minister for Industrial Relations), the amendments were agreed to, after debate.

Resolution to be reported.

The House resumed; Mr Millar reported accordingly. On the motion of Mr Street, the House adopted the report.

34 SUSPENSION OF STANDING ORDERS—WIRELESS TELEGRAPHY AMENDMENT BILL 1980: Mr Street (Minister for Industrial Relations), by leave, moved—That so much of the standing orders be suspended as would prevent order of the day No. 13, general business, being called on forthwith.

Question—put and passed.

35 Wireless Telegraphy Amendment Bill 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Burr, the Bill was read a third time.

36 PIPELINE AUTHORITY AMENDMENT BILL 1979—SENATE'S AMENDMENTS: The House, according to order, resolved itself into a committee of the whole to consider the amendments made by the Senate.

In the committee

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE

No. 1—Page 2, clause 3, paragraphs (f) and (g), lines 13 to 15, leave out the paragraphs, insert the following paragraphs:

"(f) by omitting from sub-section (1) the definition of 'Secretary' and substitut-

ing the following definition:

- ""securities" includes stocks, debentures, debenture stocks, notes, bonds, promissory notes, bills of exchange and similar instruments or documents;"; and
- (g) by omitting sub-section (2) and substituting the following sub-section:
 - "(2) In this Act, a reference to dealing with securities shall be read as including a reference to—
 - (a) creating, executing, entering into, drawing, making, accepting, indorsing, issuing, discounting, selling, purchasing or reselling securities;
 - (b) creating, selling, purchasing or reselling rights or options in respect of securities; and
 - (c) entering into agreements or other arrangements relating to securities.".
- No. 2—Page 7, clause 18, lines 10 to 28, leave out the clause, insert the following clause:
 - "18. Section 25 of the Principal Act is repealed and the following sections are substituted:
 - '25. The Minister for Finance may, on behalf of the Common-wealth, out of moneys appropriated by the Parliament for the purpose, lend moneys to the Authority on such terms and conditions as the Minister for Finance determines.

'25A. (1) The Authority may, with the approval of the Treasurer Borrowing but not otherwise, from time to time, borrow moneys (otherwise than from the Commonwealth) on such terms and conditions as Commonwealth the Treasurer approves.

- '(2) Approvals for the purposes of sub-section (1) may be in respect of particular borrowings or in respect of borrowings included within specified classes of borrowings.
- '(3) The Treasurer may, on behalf of the Commonwealth, guarantee the repayment by the Authority of amounts borrowed under this section and the payment of interest on amounts so borrowed.

'25B. (1) The Authority may, with the approval of the Treasurer Dealings but not otherwise, deal with securities. securities

- '(2) Where the Authority borrows or otherwise raises moneys by dealing with securities, the Treasurer may determine that the repayment by the Authority of the amount borrowed or raised, and the payment by the Authority of interest (if any) on those amounts, are, by force of this sub-section, guaranteed by the Commonwealth.
- '(3) The power of the Treasurer to make a determination for the purposes of sub-section (2) extends to the making of a determination in respect of-
- (a) securities included in a specified class, or specified classes, of securities; and
- (b) transactions included in a specified class, or specified classes, of transactions.
- '25c. The Authority may give security over the whole or any Authority may give part of its assets-
- (a) for the repayment of moneys borrowed under section 25A and the payment of any moneys that the Authority is otherwise liable to pay in respect of those borrowings; and
- (b) for the payment of any moneys that the Authority is liable to pay in respect of dealings with securities in accordance with section 25B,

including, but without limiting the generality of the foregoing, the payment of interest (if any) on moneys borrowed or otherwise raised by the Authority.

'25D. The Authority shall not borrow, or otherwise raise, Borrowings moneys except in accordance with sections 25, 25A and 25B.'.".

No. 3—Page 8, after clause 20, insert the following new clause:

"20A. Section 33 of the Principal Act is amended-

Liability to

(a) by omitting from sub-section (1) 'The Authority' and substituting 'Subject to sub-section (2A), the Authority';

(b) by inserting after sub-section (2) the following sub-section:

- '(2A) Where the Treasurer so determines by notice published in the Gazette, stamp duty, or any similar tax, is not payable by the Authority or any other person under a law of the Commonwealth or of a State or Territory in respect of—
 - (a) a security dealt with by the Authority;
- (b) the issue, redemption, transfer, sale, purchase, re-sale, acquisition or discounting of such a security by the Authority or any other person, not including a transaction done without consideration or for an inadequate consideration;
- (c) any other transaction done for the purposes of a borrowing or other raising of moneys by the Authority; or
- (d) any other document executed by or on behalf of the Authority for the purposes of a borrowing or other raising of moneys by the Authority.
- '(2B) The power conferred on the Treasurer by sub-section (2A) to make a determination extends to the making of a determination in respect of securities included in a specified class or specified classes of securities and in respect of documents or transactions included in a specified class or specified classes of documents or transactions.'; and

(c) by omitting from sub-section (3) 'The regulations' and substituting 'Subject to sub-section (2A), the regulations'.".

Mr Ellicott (Minister for Home Affairs) moved—That the amendments be agreed to. Debate ensued.

Several Members rising to address the committee—

Closure: Mr Bourchier moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the amendments be agreed to—was put accordingly, and passed. Resolution to be reported.

The House resumed; Mr Millar reported accordingly.

On the motion of Mr Adermann (Minister for Veterans' Affairs), the House adopted the report.

37 WAR GRAVES BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Debate adjourned (Mr Bryant), and the resumption of the debate made an order of the day for a later hour this day.

38 Australia Council Amendment Bill 1980: Mr Ellicott (Minister for Home Affairs), pursuant to notice, presented a Bill for an Act to amend the Australia Council Act 1975. Bill read a first time.

Mr Ellicott moved—That the Bill be now read a second time.

Debate adjourned (Dr Everingham), and the resumption of the debate made an order of the day for the next sitting.

39 WAR GRAVES BILL 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Adermann (Minister for Veterans' Affairs), the Bill was read a third time.

40 Australian War Memorial Bill 1980: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Adermann (Minister for Veterans' Affairs), the Bill was read a third time.

41 Publications Committee—16th Report: Mr Gillard (Chairman) presented the 16th Report from the Publications Committee (sitting in conference with the Publications Committee of the Senate). The report is as follows:

16TH REPORT

The Publications Committee has the honour to report that it has met in conference with the Publications Committee of the Senate.

The Joint Committee, having considered petitions and papers presented to Parliament since the last meeting of the Committee, recommends that the following be printed:

Aboriginal Land Commissioner—Uluru (Ayers Rock) National Park and Lake Amadeus/Luritja Land Claim—Report by the Aboriginal Land Commissioner to the Minister for Aboriginal Affairs and to the Minister for Home Affairs, dated 31 August 1979.

Airlines Agreement Act—Financial Statements by Ansett Transport Industries Limited Group in respect of that part of the business of the Company and its subsidiaries relating to the operation of air services, for year ended 30 June 1979.

Albury-Wodonga Development Act—Albury-Wodonga Development Corporation—Annual Report (Sixth), together with financial statements and the Auditor-General's Report thereon, for year 1978-79.

Australian Apple and Pear Corporation Act—Australian Apple and Pear Corporation—Annual Report (Fifth), together with financial statements and the Auditor-General's Report thereon, for 1979.

Australian Bureau of Animal Health—Report (Second), for year 1978-79.

Australian Ionising Radiation Advisory Council—Report on radiological safety and future land use at the Emu atomic weapons test sites, dated October 1979.

Australian National Airlines Act—Australian National Airlines Commission (Trans-Australia Airlines)—Annual Report (Thirty-fourth), together with financial statements and the Auditor-General's Report thereon, for year 1978-79.

Australian National Railways Act—Australian National Railways Commission—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1978-79.

Australian Science and Technology Council Act—Marine Sciences and Technologies in Australia: Priorities for Additional Research and Development 1980–81, dated April 1980.

Broadcasting and Television Act—Special Broadcasting Service—Annual Report (First), for the period 1 January 1978 to 30 June 1979.

Commonwealth Employment Service Act—Commonwealth Employment Service—Annual Report (First) by the National Director, for year 1978-79.

Commonwealth Fire Board—Annual Report, for year 1978–79.

Commonwealth Teaching Service Act—Commonwealth Teaching Service—Annual Report, for 1979.

Decentralisation Advisory Board—Annual Report, for year 1978-79.

Defence Act—Royal Military College of Australia—Annual Report, for period 1 February 1979 to 31 January 1980.

Department of Employment and Youth Affairs—Annual Report (First), for year 1978-79.

Department of Foreign Affairs—Annual Report, for 1979.

Department of Science and the Environment—Science statement for year 1979-80.

Education Research Act—Education Research and Development Committee— Annual Report (Ninth), for year 1978–79.

Fishing Industry Research Act—Fishing Industry Research Committee—Annual Report (Tenth), for year 1978-79.

Homes Savings Grant Act—Report of activities under the Act, for year 1978-79.

Housing Assistance Act—Annual Report (First), on the operations of the Act, for year 1978-79.

Industries Assistance Commission—Reports—

Cast Alloy Steel Parts for Crushing or Grinding Machines—Short Term Assistance, dated 21 March 1980.

Gearboxes, Gears and Shaft Couplings, dated 17 December 1979.

International Monetary Agreements Act—Annual Report on the operation of the Act, and, insofar as they relate to Australia, of the International Monetary Funds and the International Bank for Reconstruction and Development, for year 1978–79.

Law Reform Commission Act—Law Reform Commission—Interim Report (No. 15)—Sentencing of Federal Offenders, together with Appendixes.

Life Insurance Act—Life Insurance Commissioner—Annual Report (Thirty-fourth), for 1979.

National Advisory Council for the Handicapped—Report (Third) and Recommendations of the Council, for the period from January 1978 to June 1979.

Repatriation Act—Repatriation Review Tribunal—Annual Report, together with a financial statement, for year 1978-79.

Rules of Precedence at Intersections—An Examination of alternatives for Australia—Report by Office of Road Safety, Department of Transport, dated January 1979.

Student Assistance Act—Report on the operation of the Act, for 1979.

Superannuation Act—

Commissioner for Superannuation—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1977-78.

Superannuation Fund Investment Trust—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year 1977-78.

Tobacco Marketing Act—Australian Tobacco Board—Annual Report, together with financial statements and the Auditor-General's Report thereon, for 1979.

Trade Union Training Authority Act—Australian Trade Union Training Authority—Annual Report (First), together with financial statements and the Auditor-General's Report thereon, for period 1 August 1978 to 30 June 1979.

United Nations—General Assembly—Thirty-fourth Session, New York, 18 September to 20 December 1979 and 26 December 1979 to 7 January 1980—Report of Australian Delegation.

Wheat Industry Stabilization Act—Australian Wheat Board—Annual Report, together with financial statements and the Auditor-General's Report thereon, for year ended 30 November 1977.

22 May 1980

R. GILLARD Chairman

Mr Gillard, by leave, moved—That the report be agreed to. Question—put and passed.

42 Message from the Governor-General—Assent to Bills: A message from His Excellency the Governor-General was announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:

22 May 1980-Message No. 273-

Conciliation and Arbitration Amendment 1980.

Conciliation and Arbitration Amendment (No. 2) 1980.

43 Message from the Senate—Release of evidence and records of committees: The following message from the Senate was reported:

Message No. 488

Mr Speaker,

The Senate transmits to the House of Representatives the following Resolutions agreed to this day by the Senate:

- 1. (a) That the Senate authorises the President of the Senate to permit any person to examine and take extracts from evidence submitted to, or records of Committees which are in the custody of the Senate and which have been in its custody for at least ten years, provided that such evidence was not taken in camera or submitted on a confidential or restricted basis and provided further that the President reports to the Senate the nature of the documents made available and the person or persons to whom they have been made available; and
- (b) that the release of evidence and records of Joint Committees be authorised on the joint authority of the President of the Senate and the Speaker of the

House of Representatives under the same conditions as provided in paragraph (a).

2. That the foregoing resolutions have effect notwithstanding anything contained in the Standing Orders.

The Senate desires the concurrence of the House of Representatives in that part of the Resolutions relating to the authority to release the evidence and records of Joint Committees.

C. L. LAUCKE President

The Senate, Canberra, 22 May 1980

Ordered—That the message be taken into consideration forthwith.

Mr Viner (Leader of the House) moved-

- (1) That the House of Representatives authorises the Speaker of the House of Representatives to permit any person to examine and take extracts from evidence submitted to, or records of, committees which are in the custody of the House of Representatives and which have been in its custody for at least 10 years, provided that such evidence was not taken in camera or submitted on a confidential or restricted basis and, provided further that the Speaker reports to the House of Representatives the nature of the documents made available and the person or persons to whom they have been made available;
- (2) That the House of Representatives authorises the President of the Senate and the Speaker of the House of Representatives to jointly authorise the release of evidence and records of joint committees which are in the custody of the Parliament and which have been in its custody for at least 10 years, provided that such evidence was not taken in camera or submitted on a confidential or restricted basis, and provided further that the President of the Senate and the Speaker of the House of Representatives report to the Senate and the House respectively the nature of the documents made available and the person or persons to whom they have been made available;
- (3) That the foregoing resolutions have effect notwithstanding anything contained in the Standing Orders, and
- (4) That a message be sent to the Senate transmitting the following resolution: "The House of Representatives having considered Message No. 488 of the Senate has agreed to the following resolution in relation thereto: That the release of records and evidence of joint committees be authorised on the joint authority of the President of the Senate and the Speaker of the House of Representatives on the following conditions:
 - (a) the copies of evidence or records have been in the custody of the Parliament for at least 10 years;
 - (b) the evidence was not taken in camera or submitted on a confidential or restricted basis, and
 - (c) the President of the Senate and the Speaker of the House of Representatives report to the Senate and the House of Representatives respectively the nature of the documents made available and the person or persons to whom they have been made available.

Debate ensued.

Question—put and passed.

44 Special adjournment: Mr Viner (Leader of the House) moved—That the House, at its rising, adjourn until Tuesday, 19 August 1980, at 2.15 p.m., unless Mr Speaker shall fix an alternative day or hour of meeting or, in the incapacity or absence from Australia of Mr Speaker, the Chairman of Committees may fix an alternative day or hour, such alternative day or hour of meeting to be notified by telegram or letter addressed to each Member of the House.

Adjournment negatived: It being 10.30 p.m.—The question was proposed—That the House do now adjourn.

Mr Viner requiring the question to be put forthwith without debate—Question—put and negatived.

Debate ensued. Question—put and passed.

- 45 Leave of absence to all Members: Mr Viner (Leader of the House) moved—That leave of absence be given to every Member of the House of Representatives from the determination of this sitting of the House to the date of its next sitting. Question—put and passed.
- 46 ADJOURNMENT: Mr Viner (Leader of the House) moved—That the House do now adjourn. Debate ensued.

Debate extended: It being 11 p.m., the debate was interrupted. Mr Howard (Treasurer) required the debate to be extended.

The debate continuing until 11.05 p.m., Mr Speaker adjourned the House until Tuesday, 19 August 1980, at 2.15 p.m., unless Mr Speaker, or in the incapacity or absence from Australia of Mr Speaker, the Chairman of Committees, shall, by telegram or letter addressed to each Member of the House, fix an alternative day or hour of meeting.

Papers: The following papers were deemed to have been presented on 22 May 1980, pursuant to statute:

Lands Acquisition Act—Land acquired for Telecommunications services purposes—Muswellbrook, N.S.W.

Huntly, Vic.

St. Albans, N.S.W.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Calder, Mr Giles, Mr Holding, Mr Jacobi, Mr Lucock, Mr MacKellar, Mr Moore and Mr Scholes.

J. A. Pettifer, Clerk of the House of Representatives