

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 122

THURSDAY, 20 SEPTEMBER 1979

1 The House met, at 10.30 a.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Aldred, Mr Burns, Mr Goodluck, Mr Jarman, Mr Lynch, Mr Macphee and Mr Street—from certain citizens praying that the Metric Conversion Act be repealed and the traditional and familiar weights and measures be restored.

Mr Anthony, Mr Armitage, Mr Dobie, Mr Howard, Mr L. R. Johnson, Mr Sainsbury and Mr West—from certain residents of New South Wales praying that the 1980 level of education expenditure to Government schools be restored and increased in real terms.

Mr Braithwaite, Mr Fisher, Mr Lucock and Mr Martyr—from certain citizens praying that the National Women's Advisory Council be abolished.

Mr Anthony—from certain electors of New South Wales praying that the *Commonwealth Employees (Employment Provisions) Act 1977* be repealed.

Dr Everingham and Mr Martyr—from certain electors of Queensland and Western Australia, respectively, in the same terms as the last preceding petition.

Mr J. J. Brown, Mr Humphreys and Mr James—from certain citizens praying that marine radio licence fees be reduced and that regulations concerning boat radios be revised.

Mr Armitage and Mr Morris—from certain citizens praying that Government proposals to sell publicly owned enterprises be rejected.

Mr Fisher and Mr Jarman—from certain citizens praying that a humane policy be adopted to assist refugees to enter Australia.

Mr Braithwaite—from certain citizens praying that the proposal to increase the marine radio licence fee be reconsidered and that the regulation allowing the use of CB radio in marine situations be rescinded.

Dr Everingham—from certain citizens praying that efforts be made to ensure a general and complete disarmament under effective international control, that the Pacific and Indian Oceans be declared as nuclear-free zones and that all nuclear bases be disbanded.

Mr James—from certain citizens praying that the proposal to increase the marine radio licence fee be reconsidered.

Mr Jarman—from certain citizens praying that the Red Army Choir be denied entry into Australia.

Mr MacKenzie—from certain citizens praying that action be taken to improve social security benefits for retired persons.

Mr L. B. McLeay—from certain citizens praying that positive policies be adopted to reduce unemployment and that certain social security benefits be granted.

Mr Martyr—from certain citizens praying that the National Health Scheme patient contribution rate not be increased.

Mr Martyr—from certain citizens praying for the prohibition of pornographic material involving children.

Mr Ruddock—from certain citizens praying that funds be provided to improve the standard of living of the Aboriginal people.

Mr Shipton—from certain citizens praying that pension payments be restored to twice-yearly adjustments and that pensions and unemployment benefits be raised to 30% of average weekly earnings.

Petitions received.

3 QUESTIONS: Questions without notice were asked.

4 PAPERS: The following papers were presented:

By command of His Excellency the Governor-General:

Australian Telecommunications Commission—Service and business outlook for year 1979–80.

Commonwealth Scientific and Industrial Research Organization—31st Annual Report for year 1978–79—Statement by Senator Webster (Minister for Science and the Environment), dated 20 September 1979.

Department of Administrative Services—Interim statement for year 1978–79.

Treaty—

Text of Agreement between Australia and the European Space Agency relating to a co-operative space vehicle tracking program, done at Paris on 15 June 1979.

Statement by Senator Webster (Minister for Science and the Environment).

Pursuant to statute:

Australian Science and Technology Council Act—Australian Science and Technology Council—Report for year 1978–79.

Pig Meat Promotion Act—Pig Meat Promotion Advisory Committee—4th Annual Report, for year 1978–79.

Science and Industry Research Act—Commonwealth Scientific and Industrial Research Organization—31st Annual Report and financial statements, together with the Auditor-General's Report, for year 1978–79.

5 OFFICIAL ESTABLISHMENTS—REPORT OF COMMITTEE—GOVERNMENT RESPONSE—PAPERS AND MINISTERIAL STATEMENT: Mr Fraser (Prime Minister), by command of His Excellency the Governor-General, presented the following paper:

Official Establishments—Committee on Official Establishments—Final Report, dated May 1979.

Mr Fraser, by leave, made a ministerial statement in connection with the paper, and, by command of His Excellency the Governor-General, presented the following papers:

Official Establishments—Final report of Committee—Report recommendations—

Accepted.

Rejected.

To be considered further by Advisory Trust.

6 ENVIRONMENT AND CONSERVATION—STANDING COMMITTEE—REPORT ON OFF-ROAD VEHICLES—GOVERNMENT RESPONSE—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr Groom (Minister representing the Minister for Science and the Environment), by leave, made a ministerial statement informing the House of the Government's response to the report of the Standing Committee on Environment and Conservation on off-road vehicles, and, by command of His Excellency the Governor-General, presented the following paper:

Environment and Conservation—Standing Committee—Report on off-road vehicles—Government response—Ministerial statement, 20 September 1979.

Mr Sinclair (Leader of the House) moved—That the House take note of the paper. Debate ensued.

Debate adjourned (Mr Chapman), and the resumption of the debate made an order of the day for the next sitting.

7 MOTION WITHOUT NOTICE—LEAVE TO MOVE NOT GRANTED: Mr Scholes asked leave to move a motion without notice.

Objection being raised, leave not granted.

- 8 PUBLICATIONS COMMITTEE: Mr Sinclair (Leader of the House), by leave, moved—That Mr Hodges be discharged from attendance on the Publications Committee, and that, in his place, Mr Chapman be appointed a member of the committee.
Question—put and passed.
- 9 DISCUSSION OF MATTER OF PUBLIC IMPORTANCE—MULTILATERAL TRADE NEGOTIATIONS: Mr Deputy Speaker informed the House that both Mr Bowen (Deputy Leader of the Opposition) and Mr Neil had proposed that definite matters of public importance be submitted to the House for discussion today. In accordance with the provisions of standing order 107, Mr Speaker had given priority to the matter proposed by Mr Bowen, namely, “The Government’s failure to disclose its policy in respect of the multilateral trade negotiations and the codes of conduct thereunder”.
The proposed discussion having received the necessary support—
Mr Bowen addressed the House.
Discussion ensued.
Mr Bryant rising to address the House—
Mr Hodges moved—That the business of the day be called on.
Question—put and passed.
- 10 CONCILIATION AND ARBITRATION AMENDMENT BILL 1979: Mr Street (Minister for Industrial Relations), pursuant to notice, presented a Bill for an Act to amend the *Conciliation and Arbitration Act 1904*.
Bill read a first time.
Mr Street moved—That the Bill be now read a second time.
Debate adjourned (Mr Young), and the resumption of the debate made an order of the day for the next sitting.
- 11 DEFENCE SERVICE HOMES AMENDMENT BILL 1979: Mr Adermann (Minister for Veterans’ Affairs), pursuant to notice, presented a Bill for an Act to amend the *Defence Service Homes Act 1918*.
Bill read a first time.
Mr Adermann moved—That the Bill be now read a second time.
Debate adjourned (Mr Young), and the resumption of the debate made an order of the day for the next sitting.
- 12 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—COCKATOO ISLAND DOCKYARD, SYDNEY, N.S.W.—REPLACEMENT OF CRANES: Mr Groom (Minister for Housing and Construction), pursuant to notice, moved—That, in accordance with the provisions of the *Public Works Committee Act 1969*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for investigation and report: Replacement of cranes at Cockatoo Island dockyard, Sydney, N.S.W.
Mr Groom presented plans in connection with the proposed work.
Question—put and passed.
- 13 MESSAGE FROM THE SENATE—COMPENSATION (COMMONWEALTH GOVERNMENT EMPLOYEES) AMENDMENT BILL 1979: Message No. 302, dated 19 September 1979, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act to amend the ‘Compensation (Commonwealth Government Employees) Act 1971’*”.
Bill read a first time.
Mr Hunt (Minister representing the Minister for Social Security) moved—That the Bill be now read a second time.
Debate adjourned (Mr Bowen—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.
- 14 MESSAGE FROM THE SENATE—SEAMEN’S COMPENSATION AMENDMENT BILL (NO. 2) 1979: Message No. 303, dated 19 September 1979, from the Senate was reported transmitting for the concurrence of the House a Bill for “*An Act to amend the ‘Seamen’s Compensation Act 1911’*”.
Bill read a first time.

Mr Hunt (Minister representing the Minister for Social Security) moved—That the Bill be now read a second time.

Debate adjourned (Mr Bowen—Deputy Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.

- 15 AUSTRALIAN SECURITY INTELLIGENCE ORGANIZATION BILL 1979: The House, according to order, resolved itself into a committee of the whole for the further consideration of the Bill.

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In the committee

Clauses 1 to 4, by leave, taken together, and agreed to.

Clause 5—

Mr Bowen (Deputy Leader of the Opposition) moved the following amendment:
Page 3, line 5, omit “ultimately”.

Debate continued.

Question—That the word proposed to be omitted stand part of the clause—put.
The committee divided (the Chairman, Mr Millar, in the Chair)—

AYES, 69

Mr Adermann	Mr Cotter	Mr Jull	Mr Porter
Mr Aldred	Mr Dean	Mr Katter	Mr E. L. Robinson
Mr Anthony	Mr Dobie	Mr Lucock	Mr I. L. Robinson
Mr Baume	Mr Drummond	Mr Lusher	Mr Ruddock
Mr Birney	Mr Ellicott	Mr Lynch	Mr Sainsbury
Mr Bouchier	Mr Falconer	Mr MacKellar	Mr Shack
Mr Braithwaite	Mr Fife	Mr MacKenzie	Mr Shipton
Mr N. A. Brown	Mr Fisher*	Mr McLean	Mr Short
Mr Bungey	Mr Giles	Mr J. E. McLeay	Mr Simon
Mr Burns	Mr Goodluck	Sir William McMahan	Mr Staley
Mr Burr	Mr Groom	Mr McVeigh	Mr Street
Mr Cadman	Mr Haslem	Mr Macphee	Mr Thomson
Mr Cairns	Mr Hodges*	Mr Martyr	Mr Viner
Mr Calder	Mr Howard	Mr Moore	Mr Wilson
Mr D. M. Cameron	Mr Hunt	Mr Neil	Mr Yates
Mr E. C. Cameron	Mr Hyde	Mr Newman	
Mr Carlton	Mr Jarman	Mr Nixon	
Mr Chapman	Mr Johnston	Mr O'Keefe	

NOES, 30

Mr Armitage	Mr Dawkins	Mr Jacobi	Mr Morris
Dr Blewett	Dr Everingham	Mr L. K. Johnson*	Mr Scholes
Mr Bowen	Mr Fry	Mr L. R. Johnson*	Mr Wallis
Mr J. J. Brown	Mr Holding	Mr B. O. Jones	Mr West
Mr Bryant	Mr Howe	Mr Kerin	Mr Willis
Mr C. R. Cameron	Mr Humphreys	Dr Klugman	Mr Young
Dr Cass	Mr Hurford	Mr L. B. McLeay	
Mr Cohen	Mr Innes	Mr Martin	

* Tellers

And so it was resolved in the affirmative.

Mr Bowen moved the following amendment: Page 3, line 9, before “activities” insert “unlawful”.

Debate continued.

Progress to be reported, and leave asked to sit again.

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The House resumed; Mr Millar reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said committee.

16 STANDING ORDERS COMMITTEE—REPORT, DATED 20 SEPTEMBER 1979: Mr Speaker (Chairman) presented a report from the Standing Orders Committee, dated 20 September 1979, relating to sessional orders for the operation of estimates committees.

Ordered to be printed.

17 ESTIMATES COMMITTEES—SESSIONAL ORDERS: Mr Sinclair (Leader of the House), by leave, moved—That, unless otherwise ordered, the following sessional orders to provide for the operation of estimates committees, be adopted:

Committal and consideration in estimates committee:

- (1) After the speech of the Leader of the Opposition, or a Member deputed by him, on the motion for the second reading of the main Appropriation Bill for a year, the proposed expenditures for the departments and services contained in the Schedule to that Bill may be referred to an estimates committee. Such referral (which shall not affect the second reading debate on the Bill) shall be on motion, moved by a Minister, of which notice has been given. A committee may be ordered to report by a specified date.
- (2) There shall be 2 estimates committees, to be known as Estimates Committee A and Estimates Committee B which shall not vote on, but shall examine and report upon proposed expenditures for the Parliament, Advance to the Minister for Finance and each Department of State; such report may contain a resolution or expression of opinion of the committee but shall not vary the amount of a proposed expenditure.

Members:

- (3) Each estimates committee, to consider each proposed expenditure, shall consist of the Minister responsible in the House of Representatives for the proposed expenditure under consideration, together with not less than 12 Members and not more than 18 Members, excluding the Chairman.
- (4) Members of an estimates committee shall be nominated by either the Prime Minister, the Leader of the House, the Government Whip or the deputy Whip and either the Leader of the Opposition, the Deputy Leader of the Opposition, the Opposition Whip or the deputy Whip and every nomination of a member of the committee shall be forthwith notified in writing to the Speaker.
- (5) In nominating Members to an estimates committee to consider each proposed expenditure regard shall be had to the qualifications and interests of those Members nominated and to the composition of the House. Either the Prime Minister, the Leader of the House, the Government Whip or the deputy Whip and either the Leader of the Opposition, the Deputy Leader of the Opposition, the Opposition Whip or the deputy Whip, shall have power to discharge from time to time any of those Members nominated by them and to nominate others in substitution for those discharged. The responsible Minister may nominate another Minister to act for him as required.
- (6) The nomination of Members to consider the proposed expenditure of each department or service shall be incorporated in the Votes and Proceedings.

Chairman:

- (7) The Chairman of an estimates committee shall be—
 - (a) the Chairman of Committees; or
 - (b) a Deputy Chairman of Committees to be appointed by the Chairman of Committees.
- (8) The Chairman of Committees, a Deputy Chairman of Committees or any member of the committee shall take the Chair temporarily whenever requested so to do by the Chairman of the Committee during a sitting of that committee.

Quorum:

- (9) The quorum of an estimates committee shall be 5, excluding the Chairman, and, if at any time a quorum be not present, the Chairman shall suspend the proceedings of the committee until a quorum be present, or adjourn the committee.

Participation by other Members:

- (10) Members of the House, not being members of the committee may participate, at the discretion of the Chairman, in the proceedings of the committee, but shall not vote, move any motion or be counted for the purpose of a quorum.

Minutes of Proceedings:

- (11) All proceedings of a committee shall be recorded by the Clerk to the Committee, and such records shall constitute the Minutes of Proceedings of the committee, and shall be signed by the Clerk to the Committee.

Proceedings in estimates committee:

- (12) Consideration of proposed expenditures in an estimates committee shall follow, as far as possible, the procedures observed in a committee of the whole with the following exceptions:
- (a) Speech time limits and the restriction on the number of times a Member may speak to each question (S.O. 91) shall not apply.
 - (b) Voting shall be taken by a show of hands; tellers shall not be appointed.

Time limits on report:

- (13) During consideration in the House of the reports from Estimates Committees A and B, the maximum period for which a Member may speak shall be—
Each question before the Chair—

Ministers	..	..	..	..	Periods not specified
Any other Member	..	..	..	..	10 minutes.

Report from estimates committee and further consideration:

- (14) A report of an estimates committee shall be presented by the Chairman of that committee or a member of the committee deputed by him and shall contain any resolutions or expressions of opinion of the committee.
- (15) On a report from a committee being presented, a future day shall be appointed for taking the report into consideration.
- (16) On the calling on of the order of the day for the consideration of a report from an estimates committee, the following question shall be proposed in respect of each proposed expenditure:
“That the proposed expenditure be agreed to (and that the resolution(s) or expression(s) of opinion agreed to by the committee in relation thereto, be noted)”.
- (17) Upon the completion of consideration of the reports of Estimates Committees A and B the question shall be proposed forthwith—“That the remainder of the Bill be agreed to”.
- (18) When an Appropriation Bill which has been referred to an estimates committee is finally agreed to by the House, a future day shall be fixed, on motion, for the third reading.

Debate ensued.

Question—put and passed.

- 18 APPROPRIATION BILL (No. 1) 1979-80—REFERENCE OF PROPOSED EXPENDITURES TO ESTIMATES COMMITTEES: Mr Sinclair (Leader of the House), by leave, moved—That the proposed expenditures for the departments and services contained in Schedule 2 of the Appropriation Bill (No. 1) 1979-80 be referred, as indicated, to Estimates Committees A and B for examination and report by 25 October 1979:

ESTIMATES COMMITTEE A

Parliament
 Department of the Prime Minister &
 Cabinet
 Department of Administrative Services
 Department of Immigration and Ethnic
 Affairs
 Department of Aboriginal Affairs
 Department of Social Security
 Department of Health
 Department of Veterans' Affairs
 Department of Foreign Affairs
 Department of the Capital Territory
 Department of Home Affairs
 Department of Defence
 Attorney-General's Department

ESTIMATES COMMITTEE B

Department of the Treasury
 Department of Finance
 Advance to the Minister for
 Finance
 Department of Housing and
 Construction
 Department of Education
 Department of Science and the
 Environment
 Postal and Telecommunications
 Department
 Department of Employment and
 Youth Affairs
 Department of Industrial
 Relations
 Department of Industry and
 Commerce
 Department of Business and
 Consumer Affairs
 Department of Productivity
 Department of Primary Industry
 Department of National
 Development
 Department of Trade and
 Resources
 Department of the Special Trade
 Representative
 Department of Transport

Debate ensued.

Question—put and passed.

- 19 AUSTRALIAN SECURITY INTELLIGENCE ORGANIZATION BILL 1979: The House, according to order, again resolved itself into a committee of the whole for the further consideration of the Bill.

In the committee

Clause 5—

Debate resumed on the clause and on the amendment moved by Mr Bowen (Deputy Leader of the Opposition), viz.: Page 3, line 9, before "activities" insert "unlawful".

Question—That the amendment be agreed to—put.

The committee divided (the Chairman, Mr Millar, in the Chair)—

AYES, 32

Mr Armitage	Mr Dawkins	Mr Jacobi	Mr Martin
Dr Blewett	Dr Everingham	Mr James	Mr Morris
Mr Bowen	Mr Fry	Mr L. K. Johnson*	Mr Scholes
Mr J. J. Brown	Mr Holding	Mr L. R. Johnson*	Mr Uren
Mr Bryant	Mr Howe	Mr B. O. Jones	Mr Wallis
Mr C. R. Cameron	Mr Humphreys	Mr Keating	Mr West
Dr Cass	Mr Hurford	Mr Kerin	Mr Willis
Mr Cohen	Mr Innes	Mr L. B. McLeay	Mr Young

NOES, 64

Mr Adermann	Mr Carlton	Mr Hyde	Mr Nixon
Mr Aldred	Mr Chapman	Mr Jarman	Mr O'Keefe
Mr Anthony	Mr Cotter	Mr Johnston	Mr Porter
Mr Baume	Mr Dean	Mr Jull	Mr Ruddock
Mr Birney	Mr Dobie	Mr Katter	Mr Sainsbury
Mr Bouchier	Mr Drummond	Mr Lucock	Mr Shack
Mr Braithwaite	Mr Ellicott	Mr Lusher	Mr Shipton
Mr N. A. Brown	Mr Falconer	Mr MacKellar	Mr Short
Mr Bungey	Mr Fife	Mr MacKenzie	Mr Simon
Mr Burns	Mr Fisher*	Mr McLean	Mr Sinclair
Mr Burr	Mr Giles	Mr J. E. McLeay	Mr Staley
Mr Cadman	Mr Goodluck	Mr McVeigh	Mr Street
Mr Cairns	Mr Groom	Mr Macphee	Mr Thomson
Mr Calder	Mr Hodges*	Mr Martyr	Mr Viner
Mr D. M. Cameron	Mr Howard	Mr Moore	Mr Wilson
Mr E. C. Cameron	Mr Hunt	Mr Neil	Mr Yates

*Tellers

And so it was negatived,

Mr Bowen, by leave, moved the following amendment: Page 3, line 13, omit "or hatred".

Debate continued.

Dr Blewett addressing the committee—

It being 10.30 p.m.—Progress to be reported.

The House resumed; Mr Drummond reported accordingly.

20 ADJOURNMENT: The question was accordingly proposed—That the House do now adjourn.

Debate ensued.

The House continuing to sit until 11 p.m.—Mr Deputy Speaker adjourned the House until Tuesday next at 2.15 p.m.

PAPER: The following paper was deemed to have been presented on 20 September 1979, pursuant to statute:

Lands Acquisition Act—Statement of lands acquired by agreement authorised under sub-section 7 (1).

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Connolly, Mr Corbett, Dr Edwards, Mr FitzPatrick, Mr Garland, Mr Gillard, Mr Hodgman*, Dr Jenkins*, Mr P. F. Johnson, Mr C. K. Jones*, Mr Lloyd* and Mr J. L. McMahon.

* On leave

J. A. PETTIFER,
Clerk of the House of Representatives