

## THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 28

THURSDAY, 11 MAY 1978

1 The House met, at 10 a.m., pursuant to adjournment. Mr Speaker (the Right Honourable Sir Billy Snedden) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Baillieu, Mr Bouchier, Mr Howe, Mr Macphee, Mr Nixon and Mr Yates—  
from certain citizens praying that item 6469 be removed from the standard  
medical benefits table.

Mr James, Mr L. R. Johnson, Mr Lucock, Mr Lynch, Mr Morris and Mr West—  
from certain citizens praying for the establishment of a fund whereby loans can  
be made to means tested pensioners for the necessary maintenance of their homes.

Mr Aldred—from certain citizens praying that action be taken through the  
Australian and West German Governments to ensure that German insurance  
companies recommence payment of certain contributions to German pensioners  
residing in Australia.

Mr Ellicott—from certain citizens praying that the Broadcasting and Television  
Act be amended in relation to program standards.

Mr Fry—from certain citizens praying that steps be taken to encourage the opening  
of a newsagency and a Post Office or Post Office Agency at the Giralang Shopping  
Centre, A.C.T.

Mr Lynch—from certain members and ex-members of the citizens forces of Australia  
praying for the resumption of the award of several distinctive reserve forces  
decorations and medals for long service and good conduct.

Mr Morris—from certain citizens praying that a system of double income tax on  
personal incomes not be introduced.

Mr Wilson—from certain citizens praying for the initiation of a national family  
policy and the use of the concept of family impact statements as a means of  
highlighting family needs.

Mr Young—from certain citizens praying that the Dobbs family be permitted to  
migrate from the United Kingdom to Australia.

Petitions received.

3 QUESTIONS: Questions without notice were asked.

4 PAPERS: The following papers were presented:

By command of His Excellency the Governor-General:

Industries Assistance Commission—Report—Rural income fluctuations, dated  
10 February 1978.

Pursuant to statute:

Great Barrier Reef Marine Park Act—Great Barrier Reef Marine Park  
Authority—1st Annual Report and financial statements, together with the  
Auditor-General's Report, for period 22 July 1976 to 30 June 1977.

Prices Justification Act—Prices Justification Tribunal—Report on price increases  
for period 1 July to 31 December 1977.

- 5 GRIEVANCE DEBATE: Pursuant to the provisions of standing order 106, the order of the day having been read—  
 Question proposed—That grievances be noted.  
 Debate ensued.  
 Question—That grievances be noted—put and passed.
- 6 C.S.I.R.O.—REORGANISATION—MINISTERIAL STATEMENT AND PAPERS—MOTION TO TAKE NOTE OF PAPERS: Mr Fraser (Prime Minister), by leave, made a ministerial statement informing the House of the Government's decision to reorganise the C.S.I.R.O. following the report of the Independent Inquiry into that body, and, by command of His Excellency the Governor-General, presented the following papers:  
 C.S.I.R.O.—Reorganisation—  
 Copy of letter from Professor G. M. Badger, Chairman, Australian Science and Technology Council, to the Prime Minister Mr Fraser, dated 28 September 1977, and attachment.  
 Ministerial statement, 11 May 1978.  
 Statement by Senator Webster (Minister for Science).  
 Mr Fife (Minister for Business and Consumer Affairs) moved—That the House take note of the papers.  
 Debate ensued.  
 Debate adjourned (Mr Bouchier), and the resumption of the debate made an order of the day for the next sitting.
- 7 AUSTRALIA—PAPUA NEW GUINEA MARITIME BOUNDARIES AND PROPOSED TORRES STRAIT PROTECTED ZONE—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr Peacock (Minister for Foreign Affairs), by leave, made a ministerial statement relating to treaty negotiations between Australia and Papua New Guinea on proposed maritime boundaries and a proposed Protected Zone in the Torres Strait, and, by command of His Excellency the Governor-General, presented the following paper:  
 Australia—Papua New Guinea maritime boundaries and proposed Torres Strait Protected Zone—Ministerial statement, 11 May 1978.  
 Mr MacKellar (Minister for Immigration and Ethnic Affairs) moved—That the House take note of paper.  
 Debate ensued.  
 Debate adjourned (Mr Bouchier), and the resumption of the debate made an order of the day for the next sitting.
- 8 NORFOLK ISLAND—GOVERNMENT POLICY—MINISTERIAL STATEMENT AND PAPER—MOTION TO TAKE NOTE OF PAPER: Mr Ellicott (Minister for Home Affairs), by leave, made a ministerial statement relating to the Government's policy on Norfolk Island, and, by command of His Excellency the Governor-General, presented the following paper:  
 Norfolk Island—Government policy—Statement by Mr Ellicott, with attachment.  
 Mr MacKellar (Minister for Immigration and Ethnic Affairs) moved—That the House take note of the paper.  
 Debate ensued.  
 Mr Hodges moved—That the debate be now adjourned.  
 Question—That the debate be now adjourned—put and passed—Mr Bryant dissenting.  
 Ordered—That the resumption of the debate be made an order of the day for the next sitting.
- 9 AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE—REPORT—STATEMENT BY MEMBER: Mr Fry (Deputy Chairman) presented the following report from the Joint Committee on the Australian Capital Territory:  
 Report on the 65th series of proposed variations of the plan of lay-out of the City of Canberra and its environs.  
 Ordered to be printed.  
 Mr Fry, by leave, made a statement with reference to the report.

- 10 PRIMARY INDUSTRY BANK AMENDMENT BILL 1978: Mr Howard (Treasurer), pursuant to notice, presented a Bill for an Act relating to the proposed Primary Industry Bank of Australia.

Bill read a first time.

Mr Howard moved—That the Bill be now read a second time.

Debate adjourned (Mr Young), and the resumption of the debate made an order of the day for the next sitting.

- 11 NORTHERN TERRITORY (SELF-GOVERNMENT) BILL 1978: Mr Adermann (Minister for the Northern Territory), pursuant to notice, presented a Bill for an Act to provide for the Government of the Northern Territory of Australia, and for related purposes.

Bill read a first time.

Mr Adermann moved—That the Bill be now read a second time.

Debate adjourned (Mr Young), and the resumption of the debate made an order of the day for the next sitting.

- 12 POSTPONEMENT OF ORDERS OF THE DAY: Ordered—That orders of the day Nos. 2 and 3, government business, be postponed until a later hour this day.

- 13 CONCILIATION AND ARBITRATION AMENDMENT (FEDERAL COURT OF AUSTRALIA) BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

*Statement by Minister:* Mr Street (Minister for Employment and Industrial Relations), by leave, made a statement correcting an error in his second reading speech on the Bill.

Debate resumed.

Question—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

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*In the committee*

Clauses 1 to 3, by leave, taken together, and agreed to.

Clause 4 debated.

Question—That the clause be agreed to—put.

The committee divided (the Chairman, Mr Millar, in the Chair)—

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Mr Adermann	Mr Dobie	Mr Killen	Mr I. L. Robinson
Mr Aldred	Mr Drummond	Mr Lloyd	Mr Ruddock
Mr Baillieu	Dr Edwards	Mr Lucock	Mr Shack
Mr Baume	Mr Ellicott	Mr Lusher	Mr Shipton
Mr Birney	Mr Falconer	Mr Lynch	Mr Short
Mr Bouchier	Mr Fife	Mr MacKellar	Mr Simon
Mr Braithwaite	Mr Fisher	Mr MacKenzie	Mr Sinclair
Mr N. A. Brown	Mr Giles	Mr McLean	Mr Staley
Mr Burns	Mr Gillard	Mr McLeay	Mr Street
Mr Burr	Mr Haslem	Mr McVeigh	Mr Thomson
Mr Cadman	Mr Hodgman	Mr Macphee	Mr Viner
Mr Cairns	Mr Howard	Mr Moore	Mr Wilson
Mr E. C. Cameron	Mr Hunt	Mr Neil	Mr Yates
Mr Carlton	Mr Hyde	Mr O'Keefe	<i>Tellers:</i>
Mr Chapman	Mr Johnston	Mr Peacock	Mr Corbett
Mr Dean	Mr Katter	Mr Porter	Mr Hodges

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Mr Armitage	Mr FitzPatrick	Mr B. O. Jones	Mr Wallis
Dr Blewett	Mr Fry	Mr C. K. Jones	Mr West
Mr Bowen	Mr Holding	Dr Klugman	Mr Willis
Mr J. J. Brown	Mr Howe	Mr Martin	Mr Young
Mr Bryant	Mr Hurford	Mr Morris	
Mr Cohen	Mr Innes	Mr Scholes	<i>Tellers:</i>
Mr Dawkins	Mr Jacobi	Mr Stewart	Mr L. R. Johnson
Dr Everingham	Dr Jenkins	Mr Uren	Mr J. L. McMahon

And so it was resolved in the affirmative.

Title agreed to.

Bill to be reported without amendment.

The House resumed; Mr Millar reported accordingly.

On the motion of Mr Street, the House adopted the report, and, by leave, the Bill was read a third time.

- 14 COMMONWEALTH EMPLOYMENT SERVICE BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Young who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not opposing the second reading, the House is of the opinion that the Commonwealth Employment Service as envisaged under this legislation would be grossly inadequate as a vehicle for an effective manpower policy”.

Debate continued.

Amendment negatived.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Street (Minister for Employment and Industrial Relations), the Bill was read a third time.

- 15 RE-ESTABLISHMENT AND EMPLOYMENT AMENDMENT BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Street (Minister for Employment and Industrial Relations), the Bill was read a third time.

- 16 FISHERIES AMENDMENT BILL 1978: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Bowen (Deputy Leader of the Opposition) who moved, as an amendment—That all words after “That” be omitted with a view to substituting the following words: “whilst not opposing the Bill, the House calls upon the Government to ensure that the guidelines determined by the Australian Fisheries Council in January 1977, to control foreign participation and give first priority to the local industry, are strictly observed”.

Debate continued.

Mr Cohen addressing the House—

- 17 ADJOURNMENT: It being 10.30 p.m.—The question was proposed—That the House do now adjourn.

Debate ensued.

*Debate extended:* It being 11 p.m., the debate was interrupted.

Mr Garland (Minister for Veterans' Affairs) required the debate to be extended.

The debate continuing until 11.06 p.m., Mr Deputy Speaker adjourned the House until Tuesday, 23 May next, at 2.15 p.m., unless Mr Speaker shall, by telegram or letter addressed to each Member of the House, fix an alternative day or hour of meeting.

PAPERS: The following papers were deemed to have been presented on 11 May 1978, pursuant to statute:

Christmas Island Act—Ordinance—1978—No. 2—Industrial Relations (Amendment).

Telecommunications Act—Australian Telecommunications Commission—By-laws—

Telecommunications (Charging Zones and Charging Districts)—Amendment No. 22.

Telecommunications (General)—Amendment No. 13.  
Telecommunications (Staff)—Amendment No. 20.

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MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Bradfield, Mr Bungey, Mr C. R. Cameron, Mr D. M. Cameron, Dr Cass, Mr Connolly, Mr Goodluck, Mr Jarman, Mr L. K. Johnson, Mr P. F. Johnson, Mr Martyr and Mr Whitlam.

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J. A. PETTIFER,  
Clerk of the House of Representatives