### THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

## HOUSE OF REPRESENTATIVES

# **VOTES AND PROCEEDINGS**

No. 30

## THURSDAY, 20 MAY 1976

- 1 The House met, at 10.30 a.m., pursuant to adjournment. Mr Speaker (the Right Honourable B. M. Snedden) took the Chair, and read Prayers.
- 2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:
  - Mr Peacock (Minister for Foreign Affairs), Mr Nixon (Minister for Transport), Mr Connolly, Mr Falconer, Mr Sainsbury and Mr Wilson—from certain citizens of Australia praying that a Commission of Inquiry be initiated into the Aurukun Associates Agreement Act, no mining take place on the Aurukun Aboriginal Reserve until a full environmental impact study has been made and an export licence to the consortium concerned be refused until negotiations are held with the Aurukun people and an agreement has been reached.
  - Mr Falconer, Mr Fry and Mr Yates—from certain citizens of Australia praying that the Government reverse the decision to cut 1975–76 overseas development assistance, reaffirm Australia's commitment of assistance of a minimum of 0.7% of G.N.P. and establish an independent statutory authority to administer such assistance.
  - Mr Armitage and Mr Nicholls—from certain citizens of Australia praying that milk substitutes for children up to 6 years of age be restored to the schedule of pharmaceutical benefits.
  - Mr Jarman and Mr Yates—from certain citizens of Australia praying that the Australian Assistance Plan be continued as recommended in the report tabled in Parliament on 4 March 1976.
  - Mr Bourchier—from certain students and staff of State Colleges of Victoria praying that the Tertiary Education Assistance Scheme allowance be raised from \$30 to \$48 per week.
  - Mr Carige—from certain citizens of Australia praying that the Cadet forces be re-instated.
  - Mr Connolly—from certain citizens of Australia praying that all current woodchip export licences be cancelled, more funds be provided for research into the recycling of used packaged material and future applications for woodchip leases be preceded by an environmental inquiry.
  - Mr Connolly—from certain citizens of Australia praying that the Government remove or substantially increase the \$300 limit on income tax deductibility on personal residential land and water rates.
  - Mr Connolly—from certain citizens of Australia praying that the export of mineral sands from Fraser Island be prohibited and the Queensland Government and other bodies be assisted to develop and conserve the natural environment of the Island.
  - Mr Connolly—from certain citizens of Australia praying that the right of all trade union members to participate in ballots be guaranteed, voting in union elections be made compulsory and re-introduction of the collegiate system of union elections be resisted.

Mr Fry—from certain electors of the Division of Fraser praying that rents on new government houses in Canberra be reduced.

Mr Hayden—from certain citizens of Wide Bay, Qld, praying that the increase in pension payments be paid retrospective to the first week in April 1976 and the \$40 funeral benefit be restored.

Mr Innes—from certain students and staff of the University of Melbourne and the Melbourne State College praying that the Minister for Post and Telecommunications offer a licence for an educational F.M. radio station to serve their community.

Mr Innes—from certain residents and ex-residents of Lawley House, Barton, A.C.T., praying that the embargo on the entry of public servants to Lawley House be lifted and that the hostel remain open.

Mr Macphee—from certain citizens of Australia praying that social security payments be adjusted instantly and automatically with increases in the Consumer Price Index and certain other benefits be adjusted.

Mr Martyr—from certain citizens of Australia praying that laxative drugs be re-introduced to the free list of pharmaceutical benefits for pensioners.

Mr Sainsbury—from certain citizens of Australia praying that the Australian Heritage Commission be appointed urgently and grants be given to community organisations concerned with conservation.

Petitions received.

- 3 QUESTIONS: Questions without notice were asked.
- 4 PAPER: The following paper was presented, by command of His Excellency the Governor-General:

Australian Council for the Arts—Second Annual Report, for 1974.

5 GRIEVANCE DEBATE: Pursuant to the provisions of standing order 106, the order of the day having been read—

Question proposed—That grievances be noted.

Debate ensued.

It being 12.45 p.m., the debate was interrupted in accordance with standing order 106. Question—That grievances be noted—put and passed.

- 6 VISITING DEPUTATION—MINISTERIAL STATEMENT: Mr Howard (Minister for Business and Consumer Affairs), by leave, made a ministerial statement relating to arrangements for a visiting deputation of employees of Martin Wells Pty Ltd to meet Senator Cotton (Minister for Industry and Commerce).
- 7 Public Accounts Committee—Reports—Statement by Member: Mr Connolly (Chairman) brought up the following reports from the Joint Committee of Public Accounts:

One hundred and fifty-eighth Report—Expenditure from the Advance to the Treasurer (Appropriation Acts 1974–75).

One hundred and fifty-ninth Report—Treasury Minutes on the One hundred and forty-fourth and One hundred and forty-sixth Reports together with a summary of those reports.

Severally ordered to be printed.

Mr Connolly, by leave, made a statement in connection with the reports.

8 Message from the Senate—Commonwealth Grants Commission Bill 1976: Message No. 43, dated 19 May 1976, from the Senate was reported transmitting for the concurrence of the House a Bill for "An Act to amend the Grants Commission Act 1973–1975".

Bill read a first time.

Mr Street (Minister representing the Minister for Administrative Services) moved— That the Bill be now read a second time.

Debate adjourned (Mr Innes), and the resumption of the debate made an order of the day for the next sitting.

9 Message from the Senate—Maritime College Bill 1976: Message No. 44, dated 19 May 1976, from the Senate was reported transmitting for the concurrence of the House a Bill for "An Act to make provision for the Establishment of an Australian Maritime College".

Bill read a first time.

Mr Newman (Minister for Repatriation) moved—That the Bill be now read a second time.

Debate adjourned (Mr Scholes), and the resumption of the debate made an order of the day for the next sitting.

10 EXPORT FINANCE AND INSURANCE CORPORATION AMENDMENT BILL 1976: Mr Anthony (Minister for Overseas Trade), pursuant to notice, presented a Bill for an Act to amend the Export Finance and Insurance Corporation Act 1974.

Bill read a first time.

Mr Anthony moved—That the Bill be now read a second time.

Debate adjourned (Mr Scholes), and the resumption of the debate made an order of the day for the next sitting.

- 11 SUSPENSION OF STANDING ORDERS—WOOL TAX AMENDMENT BILLS: Mr Newman (Minister for Repatriation), for Mr Sinclair (Leader of the House), pursuant to notice, moved—
  That so much of the standing orders be suspended as would prevent 5 Wool Tax Amendment Bills—
  - (a) being presented and read a first time together and one motion being moved without delay and one question being put in regard to, respectively, the second readings, the committee's report stage, and the third readings, of all the Bills together and
  - (b) the consideration of the Bills in one committee of the whole.

Question—put and passed.

12 WOOL TAX AMENDMENT BILLS (Nos. 1 to 5) 1976; Mr E. L. Robinson (Minister Assisting the Treasurer) presented the following Bills:

A Bill for an Act to amend the Wool Tax Act (No. 1) 1964-1975;

A Bill for an Act to amend the Wool Tax Act (No. 2) 1964-1975;

A Bill for an Act to amend the Wool Tax Act (No. 3) 1964-1975;

A Bill for an Act to amend the Wool Tax Act (No. 4) 1964-1975, and

A Bill for an Act to amend the Wool Tax Act (No. 5) 1964-1975.

Bills together read a first time.

Mr E. L. Robinson moved—That the Bills be now read a second time.

Debate adjourned (Mr Scholes), and the resumption of the debate made an order of the day for the next sitting.

- 13 POSTPONEMENT OF NOTICE: Ordered—That notice No. 3, government business, be postponed until a later hour this day.
- 14 PAPUA NEW GUINEA (STAFFING ASSISTANCE) TERMINATION BILL 1976: Mr Peacock (Minister for Foreign Affairs), for Mr Sinclair (Minister for Primary Industry), pursuant to notice, presented a Bill for an Act relating to the Termination of the Staffing Assistance provided by Australia for Papua New Guinea.

Bill read a first time.

Mr Peacock moved—That the Bill be now read a second time.

Debate adjourned (Mr Scholes), and the resumption of the debate made an order of the day for the next sitting.

15 POSTPONEMENT OF NOTICES: Ordered—That notices Nos. 5 and 6, government business, be postponed until a later hour this day.

16 Homes Savings Grant Amendment Bill 1976: Mr MacKellar (Acting Minister for Environment, Housing and Community Development), pursuant to notice, presented a Bill for an Act to amend the *Homes Savings Grant Act* 1964–1975.

Bill read a first time.

Mr MacKellar moved—That the Bill be now read a second time.

Debate adjourned (Mr Scholes), and the resumption of the debate made an order of the day for the next sitting.

17 STATES GRANTS (AIR QUALITY MONITORING) BILL 1976: Mr MacKellar (Acting Minister for Environment, Housing and Community Development), pursuant to notice, presented a Bill for an Act to provide Financial Assistance to the States for Purposes connected with the Monitoring of the Quality of the Outdoor Atmosphere.

Bill read a first time.

Mr MacKellar moved—That the Bill be now read a second time.

Debate adjourned (Mr Scholes), and the resumption of the debate made an order of the day for the next sitting.

18 Broadcasting and Television Amendment Bill 1976: Mr E. L. Robinson (Minister for Post and Telecommunications), pursuant to notice, presented a Bill for an Act to amend the *Broadcasting and Television Act* 1942–1975.

Bill read a first time.

Mr E. L. Robinson moved-That the Bill be now read a second time.

Debate adjourned (Mr Scholes), and the resumption of the debate made an order of the day for the next sitting.

- 19 Income Tax Assessment Amendment Bill 1976: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—And on the amendment moved thereto by Mr Hurford, viz.—That all words after "That" be omitted with a view to substituting the following words: "whilst not declining to give the Bill a second reading, the House notes that:
  - (a) the legislation involves the breaking of election promises with the removal for many of home mortgage interest deductions and the inadequate alterations to winemakers' tax liability and
  - (b) the provisions for the introduction of the investment allowance have created a chaotic situation in the economy".

Debate resumed.

Mr Hayden addressing the House-

Closure: Mr Bourchier moved—That the question be now put.

Question—That the question be now put—put.

The House divided (the Deputy Speaker, Mr Giles, in the Chair)—

## Ayes, 74

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Mr Abel	Dr Edwards	Mr Jull	Mr Peacock
Mr Aldred	Mr Ellicott	Mr Katter	Mr Porter
Mr Baillieu	Mr Falconer	Mr Kelly	Dr Richardson
Mr Baume	Mr Fife	Mr King	Mr E. L. Robinson
Mr Birney	Mr Fisher	Mr Lloyd	Mr Ruddock
Mr Bourchier	Mr Garland	Mr Lucock	Mr Shipton
Mr Bradfield	Mr Gillard	Mr Lusher	Mr Short
Mr Braithwaite	Mr Goodluck	Mr MacKellar	Mr Simon
Mr Brown	Mr Graham	Mr MacKenzie	Mr Sinclair
Mr Bungey	Mr Groom	Mr McLean	Mr Staley
Mr Cadman	Mr Hamer	Mr McLeay	Mr Street
Mr K. M. Cairns	Mr Haslem	Mr W. McMahon	Mr Sullivan
Mr Calder	Mr Hodges	Mr McVeigh	Mr Thomson
Mr Carige	Mr Hodgman	Mr Macphee	Mr Wentworth
Mr Chapman	Mr Howard	Mr Martyr	Mr Wilson
Mr Chipp	Mr Hunt	Mr Millar	
Mr Connolly	Mr Hyde	Mr Moore	Tellers:
Mr Cotter	Mr Jarman	Mr Neil	Mr D. M. Cameron
Mr Dobie	Mr P. F. Johnson	Mr Newman	Mr Corbett

Noes, 28						
Mr Armitage	Mr Fry	Mr Keating	Mr A. P. Whitlam			
Mr Beazley	Mr Garrick	Dr Klugman	Mr Willis			
Mr Bowen	Mr Hayden	Mr J. L. McMahon				
Mr Bryant	Mr Hurford	Mr Morris				
Dr J. F. Cairns	Mr Innes	Mr Scholes				
Mr Connor	Mr Jacobi	Mr Stewart	Tellers:			
Mr Crean	Mr L. R. Johnson	Mr Uren	Mr Martin			
Mr FitzPatrick	Mr Jones	Mr Wallis	Mr Nicholls			

And so it was resolved in the affirmative.

And the question—That the words proposed to be omitted stand part of the question—was put accordingly, and passed.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

#### In the committee

Clauses 1 to 9, by leave, taken together, and agreed to, after debate.

Clause 10 debated and agreed to.

Clause 11—

Mr K. M. Cairns moved the following amendment: Page 29, lines 15 and 16, omit ", or a person who was the spouse of the taxpayer at that time,".

Debate continued.

Amendment negatived.

Question—That the clause be agreed to—put.

The committee divided (the Chairman, Mr Lucock, in the Chair)—

Ayes, 75						
Mr Abel	Mr Dobie	Mr Jarman	Mr Newman			
Mr Aldred	Mr Drummond	Mr P. F. Johnson	Mr Peacock			
Mr Anthony	Dr Edwards	Mr Jull	Mr Porter			
Mr Baillieu	Mr Ellicott	Mr Katter	Dr Richardson			
Mr Baume	Mr Falconer	Mr Kelly	Mr E. L. Robinson			
Mr Birney	Mr Fife	Mr King	Mr Ruddock			
Mr Bonnett	Mr Fisher	Mr Lloyd	Mr Sainsbury			
Mr Bourchier	Mr Garland	Mr Lusher	Mr Shipton			
Mr Bradfield	Mr Giles	Mr MacKellar	Mr Short			
Mr Braithwaite	Mr Gillard	Mr MacKenzie	Mr Simon			
Mr Brown	Mr Goodluck	Mr McLean	Mr Sinclair			
Mr Bungey	Mr Graham	Mr McLeay	Mr Staley			
Mr Cadman	Mr Groom	Mr W. McMahon	Mr Street			
Mr K. M. Cairns	Mr Haslem	Mr McVeigh	Mr Sullivan			
Mr Calder	Mr Hodges	Mr Macphee	Mr Thomson			
Mr Carige	Mr Hodgman	Mr Martyr	Mr Wentworth			
Mr Chapman	Mr Howard	Mr Millar	Tellers:			
Mr Connolly	Mr Hunt	Mr Moore	Mr D. M. Cameron			
Mr Cotter	Mr Hyde	Mr Neil	Mr Corbett			
Noes, 28						
Mr Armitage	Mr FitzPatrick	Mr Keating	Mr A. P. Whitlam			
Mr Beazley	Mr Fry	Dr Klugman	Mr Willis			
Mr Bowen	Mr Garrick	Mr J. L. McMahon				
Mr Bryant	Mr Hayden	Mr Martin				
Dr J. F. Cairns	Mr Hurford	Mr Morris				
Mr Cohen	Mr Innes	Mr Scholes	Tellers:			
Mr Connor	Mr Jacobi	Mr Uren	Mr L. K. Johnson			
Mr Crean	Mr L. R. Johnson	Mr Wallis	Mr Nicholls			

And so it was resolved in the affirmative.

Remainder of Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr Lucock reported accordingly.

On the motion of Mr E. L. Robinson (Minister Assisting the Treasurer), the House adopted the report, and, by leave, the Bill was read a third time.

20 SUPERANNUATION AMENDMENT BILL (No. 2) 1976: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr E. L. Robinson (Minister Assisting the Treasurer), the Bill was read a third time.

21 INCOME TAX (INTERNATIONAL AGREEMENTS) AMENDMENT BILL 1976: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr E. L. Robinson (Minister Assisting the Treasurer), the Bill was read a third time.

22 CONCILIATION AND ARBITRATION AMENDMENT BILL 1976: Mr Street (Minister for Employment and Industrial Relations), pursuant to notice, presented a Bill for an Act relating to Conciliation and Arbitration.

Bill read a first time.

Mr Street moved—That the Bill be now read a second time.

Debate adjourned (Mr Willis), and the resumption of the debate made an order of the day for the next sitting.

23 REMUNERATION AND ALLOWANCES AMENDMENT BILL 1976: Mr Ellicott (Attorney-General), pursuant to notice, presented a Bill for an Act relating to the Remuneration and Allowances payable to the Judges of the Family Court of Australia.

Bill read a first time.

Mr Ellicott moved—That the Bill be now read a second time.

Debate adjourned (Mr Bowen), and the resumption of the debate made an order of the day for the next sitting.

24 Family Law Amendment Bill 1976: Mr Ellicott (Attorney-General), pursuant to notice, presented a Bill for an Act to amend the Family Law Act 1975.

Bill read a first time.

Mr Ellicott moved—That the Bill be now read a second time.

Debate adjourned (Mr Bowen), and the resumption of the debate made an order of the day for the next sitting.

25 ECONOMIC POLICY—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER: Mr Lynch (Treasurer), by leave, made a ministerial statement with reference to the implementation of the Government's economic policy, and, by command of His Excellency the Governor-General, presented the following paper:

Economic policy—Ministerial statement, 20 May 1976.

Mr Sinclair (Leader of the House) moved—That the House take note of the paper.

Debate adjourned (Mr Hurford), and the resumption of the debate made an order of the day for the next sitting.

26 INCOME TAX ASSESSMENT AMENDMENT BILL (No. 2) 1976: Mr E. L. Robinson (Minister Assisting the Treasurer) presented a Bill for an Act to amend the Law relating to Income Tax.

Bill read a first time.

Mr E. L. Robinson moved—That the Bill be now read a second time.

Debate adjourned (Mr Scholes), and the resumption of the debate made an order of the day for the next sitting. 27 INCOME TAX (RATES) BILL 1976: Mr E. L. Robinson (Minister Assisting the Treasurer) presented a Bill for an Act to declare the Rates of Income Tax payable upon Incomes other than Incomes of Companies and of Superannuation Funds.

Bill read a first time.

Mr E. L. Robinson moved—That the Bill be now read a second time.

Debate adjourned (Mr Hurford), and the resumption of the debate made an order of the day for the next sitting.

28 INCOME TAX (INDIVIDUALS) BILL 1976: Mr E. L. Robinson (Minister Assisting the Treasurer) presented a Bill for an Act to impose a tax upon Incomes, other than Incomes of Companies and of Superannuation Funds.

Bill read a first time.

Mr E. L. Robinson moved—That the Bill be now read a second time.

Debate adjourned (Mr Hurford), and the resumption of the debate made an order of the day for the next sitting.

29 HEALTH INSURANCE LEVY ASSESSMENT BILL 1976: Mr E. L. Robinson (Minister Assisting the Treasurer) presented a Bill for an Act to amend the Law relating to Income Tax in relation to the Imposition, Assessment and Collection of a Health Insurance Levy.

Bill read a first time.

Mr E. L. Robinson moved—That the Bill be now read a second time.

Debate adjourned (Mr Hurford), and the resumption of the debate made an order of the day for the next sitting.

30 HEALTH INSURANCE LEVY BILL 1976: Mr E. L. Robinson (Minister Assisting the Treasurer) presented a Bill for an Act to impose a Health Insurance Levy upon certain Incomes.

Bill read a first time.

Mr E. L. Robinson moved—That the Bill be now read a second time.

Debate adjourned (Mr Hurford), and the resumption of the debate made an order of the day for the next sitting.

31 INCOME TAX (INTERNATIONAL AGREEMENTS) AMENDMENT BILL (No. 2) 1976: Mr E. L. Robinson (Minister Assisting the Treasurer) presented a Bill for an Act to amend the *Income Tax* (International Agreements) Act 1953-1976.

Bill read a first time.

Mr E. L. Robinson moved—That the Bill be now read a second time.

Debate adjourned (Mr Hurford), and the resumption of the debate made an order of the day for the next sitting.

32 HEALTH INSURANCE AMENDMENT BILL 1976: Mr Hunt (Minister for Health), by leave, presented a Bill for an Act to amend the *Health Insurance Act* 1973–1975.

Bill read a first time.

Mr Hunt moved—That the Bill be now read a second time.

Adjournment negatived: It being 10.30 p.m.—The question was proposed—That the House do now adjourn.

Mr Sinclair (Leader of the House) requiring the question to be put forthwith without debate—

Question-put and negatived.

Mr Hunt continued his speech.

Debate adjourned (Mr Scholes), and the resumption of the debate made an order of the day for the next sitting.

33 NATIONAL HEALTH AMENDMENT BILL 1976: Mr Hunt (Minister for Health), by leave, presented a Bill for an Act to amend the *National Health Act* 1953-1975, as amended by the *National Health Act* 1976, and for purposes connected therewith.

Bill read a first time.

Mr Hunt moved—That the Bill be now read a second time.

Debate adjourned (Mr Scholes), and the resumption of the debate made an order of the day for the next sitting.

34 HEALTH INSURANCE COMMISSION AMENDMENT BILL 1976: Mr Hunt (Minister for Health), by leave, presented a Bill for an Act to amend the *Health Insurance Commission Act* 1973 to make provision for Medibank Contributors.

Bill read a first time.

Mr Hunt moved—That the Bill be now read a second time.

Debate adjourned (Mr Scholes), and the resumption of the debate made an order of the day for the next sitting.

35 SOCIAL SERVICES AMENDMENT BILL (No. 2) 1976: Mr Hunt (Minister representing the Minister for Social Security), by leave, presented a Bill for an Act relating to Child Endowment.

Bill read a first time.

Mr Hunt moved—That the Bill be now read a second time.

Debate adjourned (Mr Scholes), and the resumption of the debate made an order of the day for the next sitting.

36 Messages from the Senate: Messages from the Senate were reported returning the following Bills without amendment:

20 May 1976-Message-

No. 45—Roads Acts Amendment 1976.

No. 46—Acts Citation 1976.

37 Adjournment: Mr Sinclair (Leader of the House) moved—That the House do now adjourn.

Question—put and passed.

And then the House, at 11.04 p.m., adjourned until Tuesday next at 2.15 p.m.

Paper: The following paper was deemed to have been presented on 20 May 1976, pursuant to statute:

Seat of Government (Administration) Act—Ordinance--1976—No. 18—Building and Services.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Adermann, Mr Burr, Mr C. R. Cameron, Dr Cass, Mr Holten\*, Dr Jenkins, Mr I. L. Robinson and Mr Viner.

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N. J. Parkes, Clerk of the House of Representatives