

AUSTRALIA
HOUSE OF REPRESENTATIVES
VOTES AND PROCEEDINGS

No. 42

THURSDAY, 28 NOVEMBER 1974

1 The House met, at ten o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable J. F. Cope) took the Chair.

A quorum of Members not being present, Mr Speaker ordered the bells to be rung. And a quorum having been formed, Mr Speaker read Prayers.

2 PETITIONS: The Clerk announced that the following Members had each lodged petitions for presentation, viz.:

Mr Bryant (Minister for the Capital Territory)—from certain citizens of Australia praying that the House take urgent steps to ensure that further mining and export from Australia of uranium, except for bio-medical purposes, be banned and that the Australian Atomic Energy Commission be transformed into an Australian Energy Commission.

Mr Coates—from certain citizens and foreign students in Australia praying that the House ensure the political and other rights of foreign students who study in Australia.

Dr Forbes—from certain residents of Mount Gambier, South Australia, praying that the House not pass into law any Bill which seeks to reduce the maximum taxation deduction for education expenses.

Mr Hodges—from certain citizens of Australia praying that the House not admit into the law of this land the principle that marriage is only temporary and the family no longer the fundamental unit of society.

Mr Hodges—from certain citizens of Australia praying that the Government take no measures to interfere with existing television program standards or to permit easier entry into Australia, or production in Australia, of pornographic material.

Mr Hodges—from certain citizens of Australia praying that the House not proceed with the Human Rights Bill.

Mr McLeay—from certain citizens of Australia praying that the Government take no measures to interfere with the existing national health scheme.

Mr Macphee—from certain citizens of Australia praying that the House take immediate steps to restore education benefits to parents, at least to the 1973-74 level, either by increasing taxation deductions or through taxation rebates.

Petitions received.

3 QUESTIONS: Questions without notice were asked.

4 PAPERS: The following papers were presented, by command of His Excellency the Governor-General:

Department of Housing and Construction—Finance for New Homes—Report of a six city consumer survey by P.A. Management Consultants Pty Ltd, dated September 1974.

Industries Assistance Commission—Report—Nitrogenous fertilizers, dated 16 July 1974.

Modern Housing Techniques—Report of Australian Government Task Force, dated June 1974.

The following papers were presented, pursuant to statute:

Coal Industry Act—Joint Coal Board—Twenty-seventh Annual Report and financial accounts, together with the Auditor-General's Report, for year 1973-74.
Remuneration Tribunals Act—Remuneration Tribunal—Determination, dated 25 November 1974, in relation to the remuneration to be paid to holders of public offices on the Interim Committee on the National Estate and the Committee to Advise on Policies for Manufacturing Industry.

- 5 ALTERATION OF DAY OF NEXT MEETING: Mr Daly (Leader of the House) moved—That the House, at its rising, adjourn until Monday next at fifteen minutes past two o'clock p.m.
Question—put and passed.
- 6 SPECIFIC LEARNING DIFFICULTIES—SELECT COMMITTEE: Mr Daly (Leader of the House) moved, pursuant to notice—That paragraph (3) of the resolution of appointment of the Select Committee on Specific Learning Difficulties be omitted and that the following paragraph be substituted:
“(3) That the committee consist of seven Members, four to be nominated by the Prime Minister, two to be nominated by the Leader of the Opposition and one to be nominated by the Leader of the Australian Country Party.”
Debate ensued.
Question—put and passed.
- 7 GRIEVANCE DEBATE: Pursuant to the provisions of standing order 106, the order of the day having been read—
Question proposed—That grievances be noted.
Debate ensued.
It being fifteen minutes to one o'clock p.m., the debate was interrupted in accordance with standing order 106.
Question—That grievances be noted—put and passed.
- 8 PUBLIC ACCOUNTS COMMITTEE—REPORTS—STATEMENT BY MEMBER: Mr Graham (Vice-Chairman) brought up the following reports from the Joint Committee of Public Accounts:
One hundred and forty-ninth Report—Treasury Minutes on the One hundred and thirty-seventh, One hundred and thirty-ninth, One hundred and fortieth and One hundred and forty-first Reports together with a summary of those reports.
One hundred and fiftieth Report—The Report of the Auditor-General—Financial year 1972-73.
Severally ordered to be printed.
Mr Graham, by leave, made a statement in connection with the reports.
- 9 POSTPONEMENT OF NOTICE: Ordered—That notice No. 2, government business, be postponed until a later hour this day.
- 10 PUBLIC WORKS COMMITTEE—REFERENCE OF WORK—WATER RESOURCES CENTRE, DARWIN: Mr L. R. Johnson (Minister for Housing and Construction) moved, pursuant to notice—That, in accordance with the provisions of the *Public Works Committee Act 1969-1974*, the following proposed work be referred to the Parliamentary Standing Committee on Public Works for investigation and report: Construction of a proposed water resources centre, Darwin.
Mr Johnson presented plans in connection with the proposed work.
Question—put and passed.
- 11 REHABILITATION CENTRE, TOWNSVILLE, QLD—APPROVAL OF WORK: Mr L. R. Johnson (Minister for Housing and Construction) moved, pursuant to notice—That, in accordance with the provisions of the *Public Works Committee Act 1969-1974*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to Parliament: Construction of a rehabilitation centre at Townsville, Qld.
Question—put and passed.

- 12 EXPORT MARKET DEVELOPMENT GRANTS BILL 1974: Dr J. F. Cairns (Minister for Overseas Trade), pursuant to notice, presented a Bill for an Act relating to Grants for the purpose of providing Incentives for the Development of Export Markets.
Bill read a first time.
Dr Cairns moved—That the Bill be now read a second time.
Debate adjourned (Mr Adermann), and the resumption of the debate made an order of the day for the next sitting.
- 13 POSTPONEMENT OF ORDERS OF THE DAY: Ordered—That orders of the day Nos. 2 and 3, government business, be postponed until a later hour this day.
- 14 DAIRY ADJUSTMENT BILL 1974: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Debate adjourned (Dr Patterson—Minister representing the Minister for Agriculture), and the resumption of the debate made an order of the day for a later hour this day.
- 15 PAPER—PUBLICATION OF PAPER: Mr Speaker presented, pursuant to statute:
Audit Act—Supplementary Report of the Auditor-General upon other accounts, for the year ended 30 June 1974.
Mr Daly (Leader of the House) moved, by leave—
(1) That this House, in accordance with the provisions of the *Parliamentary Papers Act 1908-1974*, authorises the publication of the Supplementary Report of the Auditor-General for the year ended 30 June 1974, and
(2) That the paper be printed.
Question—put and passed.
- 16 DAIRY ADJUSTMENT BILL 1974: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Question—put and passed—Bill read a second time.
Message from the Governor-General: Message No. 86, dated 25 November 1974, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.
The House resolved itself into a committee of the whole.

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In the committee

Clauses 1 to 3, by leave, taken together, and agreed to.

Clause 4—

Mr Lucock moved the following amendment: Page 2, sub-clause (1), after the definition of “arrangements” insert the following definition:

“‘Dairy Factory’ means a factory involved in the collection, distribution and processing of milk in any form;”.

Debate continued.

Amendment negatived.

Clause agreed to.

Clauses 5 to 14, by leave, taken together, and agreed to.

Clause 15—

Mr Giles moved the following amendment: Page 7, after sub-paragraph (1) (a) (i) insert the following sub-paragraphs:

“(ia) meeting in the case of a particular farm, the cost of the purchase and installation on the farm of a refrigerated vat for the storage of wholemilk intended for use as fluid milk for human consumption or in the manufacture of butter, cheese or other products where a refrigerated vat is already installed on a particular farm where the installed vat is inadequate for the needs of the particular farm or the installed vat does not meet the standards set down by the Standards Association of Australia for refrigerated milk vats;

“(ib) amounts payable under sub-paragraph (ia) are not appropriated under section 22 but are payable only out of moneys to be appropriated by the Parliament specifically for that purpose;”.

Debate continued.
 Amendment negatived.
 Clause agreed to.
 Clause 16 agreed to.

Proposed new clause—

Mr Giles moved—That the following new clause be inserted in the Bill:

“16A. (1) The arrangements may provide for the making of loans Loans to be approved by Minister. by the State or an authority of the State to the owners of dairy factories where those loans will be applied for the economic rationalization of dairy factories, with the approval of the Minister.

“(2) Amounts payable under sub-section (1) are not appropriated under section 22 but are payable only out of moneys to be appropriated by the Parliament specifically for that purpose.”.

Debate ensued.
 Proposed new clause negatived.
 Remainder of Bill, by leave, taken as a whole, and agreed to.
 Bill to be reported without amendment.

The House resumed; Mr Scholes reported accordingly.
 On the motion of Dr Patterson (Minister representing the Minister for Agriculture), the House adopted the report, and, by leave, the Bill was read a third time.

17 MESSAGES FROM THE SENATE: Messages from the Senate, dated 28 November 1974, were reported—

- (a) concurring in the resolution of the House varying the resolution of appointment of the Joint Committee on Pecuniary Interests of Members of the Parliament—Message No. 93.
- (b) returning the following Bills without amendment:

Message—

No. 94—Defence Force Retirement and Death Benefits (Pension Increases) 1974.

No. 95—States Grants (Capital Assistance) 1974.

No. 96—States Grants (Special Assistance) 1974.

18 LOANS (AUSTRALIAN INDUSTRY DEVELOPMENT CORPORATION) BILL 1974: Mr Crean (Treasurer), by leave, presented a Bill for an Act to authorize the Raising of a certain sum of Money and to authorize Australia to make certain Moneys available to the Australian Industry Development Corporation, and for purposes connected therewith. Bill read a first time.

Mr Crean moved—That the Bill be now read a second time.

Debate adjourned (Mr McLeay), and the resumption of the debate made an order of the day for the next sitting.

19 BANKS (HOUSING LOANS) BILL 1974: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—Debate resumed.

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 87, dated 27 November 1974, from His Excellency the Governor-General was announced recommending an appropriation of revenue and moneys for the purposes of the Bill.

The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

Mr K. M. Cairns, by leave, moved the following amendments together:

Clause 3, page 2, at the end of sub-clause (3) add "but if the Treasurer having regard to the availability of advances from the State branches of the banks nominated in the Schedule and having regard to the demand for housing advances in the States, so directs, the amount set opposite the name of a bank in the Schedule, shall to the extent specified by him be loaned by the bank in the State or States specified by him in such direction".

Clause 4, page 2, sub-clause (2), line 26, after "Schedule," insert "and having regard to the availability of advances from the banks nominated in the Schedule for housing through the offices of those banks in the States, and having regard to the demand for housing advances in the States".

Debate continued.

Amendments negatived.

Bill agreed to.

Bill to be reported without amendment.

The House resumed; Mr Drury reported accordingly.

On the motion of Mr L. R. Johnson (Minister for Housing and Construction), the House adopted the report, and, by leave, the Bill was read a third time.

20 WOOL INDUSTRY BILL (No. 2) 1974: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 88, dated 14 November 1974, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

In the committee

Clauses 1 to 4, by leave, taken together, and agreed to.

Clause 5 debated.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr Scholes reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said committee.

21 MESSAGE FROM THE SENATE—FAMILY LAW BILL 1974: Message No. 92, dated 28 November 1974, from the Senate was reported transmitting for the concurrence of the House a Bill for "*An Act relating to Marriage and to Divorce and Matrimonial Causes and, in relation thereto, Parental Rights and the Custody and Guardianship of Infants, and certain other Matters*".

Bill read a first time.

Mr Whitlam (Prime Minister) moved, by leave—That the Bill be now read a second time.

Adjournment negatived: It being half-past ten o'clock p.m.—The question was proposed—That the House do now adjourn.

Mr Daly (Leader of the House) requiring the question to be put forthwith without debate—

Question—put and negatived.

Mr Whitlam continued his speech.

Debate adjourned (Mr Sinclair—Deputy Leader of the Australian Country Party).

Question proposed—That the resumption of the debate be made an order of the day for the next sitting.

Mr Lucock moved, as an amendment—That the words "the next sitting" be omitted with a view to substituting "11 February 1975".

Debate continued.

Several Members rising to address the House—

Closure: Mr Daly moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the words proposed to be omitted stand part of the question—being accordingly put—

The House divided (the Speaker, Mr Cope, in the Chair)—

AYES, 45

Mr Armitage	Mr Daly	Mr Jones	Mr Sherry
Mr Barnard	Mr Dawkins	Mr Kerin	Mr Thorburn
Mr Bennett	Mr Fry	Mr Lamb	Mr Wallis
Mr Berinson	Mr Garland	Mr McKenzie	Mr Whan
Mr Bowen	Mr Garrick	Mr Mathews	Mr Whitlam
Mr Bryant	Dr Gun	Mr Morris	Mr Willis
Dr Cass	Mr Hayden	Mr Morrison	Mr Young
Mrs Child	Mr Hurford	Mr Mulder	
Mr Chipp	Mr Innes	Mr Oldmeadow	
Mr Coates	Mr Jacobi	Dr Patterson	<i>Tellers:</i>
Mr Cohen	Mr L. K. Johnson	Mr Reynolds	Mr James
Mr Crean	Mr L. R. Johnson	Mr Riordan	Dr Jenkins

NOES, 52

Mr Adermann	Dr Edwards	Mr Killen	Mr Scholes
Mr Beazley	Mr England	Mr King	Mr Sinclair
Mr Bonnett	Mr Fisher	Mr Lloyd	Mr Staley
Mr Bouchier	Mr FitzPatrick	Mr Luchetti	Mr Stewart
Mr Bungey	Dr Forbes	Mr Lucock	Mr Street
Mr Cadman	Mr Fulton	Mr Lusher	Mr Sullivan
Mr K. M. Cairns	Mr Graham	Mr MacKellar	Mr Viner
Mr Calder	Mr Hodges	Mr McLeay	Mr Wilson
Mr Clayton	Mr Holten	Mr Martin	
Mr Connolly	Mr Howard	Mr Millar	
Mr Cross	Mr Hunt	Mr Nixon	
Mr Davies	Mr Hyde	Mr O'Keefe	<i>Tellers:</i>
Mr Drummond	Mr Kelly	Mr I. L. Robinson	Mr Giles
Mr Drury	Mr Keogh	Mr Ruddock	Mr Nicholls

And so it was negatived.

Question—That the date proposed to be inserted be so inserted—put and passed.

Question, as amended, viz.: That the resumption of the debate be made an order of the day for 11 February 1975—agreed to.

22 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

28 November 1974—Message—

No. 97—Queensland Grant (Bundaberg Irrigation Works) 1974.

No. 98—Queensland Grant (Clare Weir) 1974.

No. 99—Queensland Grant (Proserpine Flood Mitigation) 1974.

No. 101—Delivered Meals Subsidy 1974.

No. 102—Aged or Disabled Persons Homes 1974.

No. 103—Pay-roll Tax (Territories) 1974 (*without requests*).

No. 104—Live-stock Slaughter Levy 1974 (*without requests*).

No. 105—Live-stock Slaughter Levy Collection 1974.

23 MESSAGE FROM THE SENATE—AGED PERSONS HOSTELS BILL 1974: The following message from the Senate was reported:

Message No. 100

MR SPEAKER,

The Senate returns to the House of Representatives the Bill for "*An Act to amend the 'Aged Persons Hostels Act 1972'*", and acquaints the House that the Senate has agreed to the Bill with the Amendment indicated by the annexed Schedule, in which Amendment the Senate requests the concurrence of the House of Representatives.

The Senate,
Canberra, 28 November 1974

J. J. WEBSTER,
Deputy-President

Ordered—That the amendment be taken into consideration, in committee of the whole House, at the next sitting.

24 PUBLICATIONS COMMITTEE—FOURTH REPORT: Mr McKenzie (Chairman) brought up the Fourth Report from the Publications Committee (sitting in conference with the Publications Committee of the Senate). The report is as follows:

FOURTH REPORT

The Publications Committee has the honour to report that it has met in conference with the Publications Committee of the Senate.

The Joint Committee, having considered Petitions and Papers presented to Parliament since the last meeting of the Committee, and other Papers previously presented, recommends that the following be printed:

Aboriginal Medical Services—Report by the Department of Health on the Workshop on Aboriginal Medical Services, held at Albury, New South Wales, 5 to 7 July 1974.

Australian Capital Territory Electricity Supply Act—Eleventh Annual Report of the Australian Capital Territory Electricity Authority, together with financial statements and the Auditor-General's Report thereon, for year 1973–74.

Australian Capital Territory Police Force—Annual Report of the Australian Capital Territory Police Force, for year 1973–74.

Australian Citizenship Act—Annual Return, for year 1973–74.

Australian Shipping Commission Act—Direction by the Minister under section 17 (1) of the Act, dated 14 November 1974.

Automotive Industry in Australia—Reports to the Department of the Prime Minister and Cabinet from Martec Pty Ltd, dated 21 October 1974—

Evaluating the I.A.C.'s vehicle demand projections: The keystone of the I.A.C.'s report and recommendations.

Future protection policy.

Industries Assistance Commission's comments dated 24 October 1974 on reports to the Department of the Prime Minister and Cabinet from Martec Pty Ltd.

Bilingual Education in the Northern Territory—Report by Dr G. O'Grady and Dr K. Hale of Recommendations concerning Bilingual Education in the Northern Territory, dated 1 July 1974.

Biological Resources—First Annual Report of the Australian Biological Resources Study Interim Council, for year 1973–74.

Commonwealth Scholarships Board—Annual Report for 1973.

Commonwealth Serum Laboratories Act—Thirteenth Annual Report of the Commonwealth Serum Laboratories Commission, together with financial statements and the Auditor-General's Report thereon, for year 1973–74.

Compensation (Australian Government Employees) Act—Third Annual Report of the Commissioner for Employees' Compensation, for year 1973–74.

Constitutional and Legal Affairs—Senate Standing Committee—The Law relating to Divorce, Custody and Family Matters—Minutes of Evidence taken at Canberra, 30 April, 1 May, 8 June, 6 and 20 July, 21 August.

Department of Science—Annual Report, for year 1973–74.

Department of Supply—Aeronautical Research Laboratories—Report for year 1973–74.

Department of Supply—Central Studies Establishment—Report for year 1973–74.

Department of Supply—Defence Standards Laboratories—Report for year 1973–74.

Department of Transport—First Annual Report incorporating statement by the Minister on the administration of the Air Navigation Act and Regulations and other matters relating to civil air operations, for year 1973–74.

- Diplomatic Conference on Wills—Report of the Australian Delegation to the Diplomatic Conference on Wills, held at Washington D.C., 16 to 26 October 1973.
- Homes Savings Grant Act—Tenth Annual Report on the administration and operation of the Act, for year 1973–74.
- Independent Schools (Loans Guarantee) Act—Statement of particulars of Guarantees and payments made under the Act, for year 1973–74.
- Industries Assistance Commission—Reports—
 Commercial motor vehicles, parts and accessories, dated 17 September 1974.
 Food processing machinery, etc., dated 12 June 1974.
 Mattresses, quilts, eiderdowns and cushions, dated 23 August 1974.
 Textile and apparel machinery, etc.; and paper making and printing machinery, etc., dated 23 July 1974.
 Thermoplastic moulding compounds (Dumping and Subsidies Act), dated 2 August 1974.
- Maritime Industry—Commission of Inquiry—Report on navigational aid systems, dated November 1974.
- Meat Research Act—Eighth Annual Report of the Australian Meat Research Committee, for year 1973–74.
- National Library Act—Council of the National Library of Australia—Fourteenth Annual Report and financial statements, together with the Auditor-General's Report, for year 1973–74.
- Northern Territory (Administration) Act—Landlord and Tenant (Control of Rents) Ordinance (No. 2) 1974—Statement by the Minister of reasons for withholding assent to the Ordinance.
- Northern Territory Uranium—Statement by the Minister for Minerals and Energy, the Hon. R. F. X. Connor, M.P., dated 31 October 1974, together with terms of agreement on construction and financing of a uranium milling plant in the Northern Territory.
- Petroleum Search Subsidy Act—Fifteenth Annual Statement by the Minister on the operation of the Act.
- Pipeline Authority Act—First Annual Report of the Pipeline Authority, together with financial statements and the Auditor-General's Report thereon, for year 1973–74.
- Qantas Airways Limited—Fortieth Annual Report of Qantas Airways Limited, together with financial statements and the Auditor-General's Report thereon, for year ended 31 March 1974.
- Science and Industry Endowment Act—Financial statements of the Science and Industry Endowment Fund, together with the Auditor-General's Report thereon, for year 1973–74.
- Social Welfare Commission—Australian Assistance Plan—Discussion Paper No. 2.
- States Grants (Pre-school Teachers Colleges) Act—Statement of payments authorized and projects for which payments have been authorized under the Act, for year 1973–74.
- States Grants (Schools) Act—Statement of payments authorized and projects for which payments have been authorized under the Act, for year 1973–74.

DAVID MCKENZIE,
 Chairman

28 November 1974

Mr McKenzie moved, by leave—That the report be agreed to.

Question—put and passed.

25 ADJOURNMENT: Mr Daly (Leader of the House) moved—That the House do now adjourn.
 Question—put and passed.

And then the House, at eight minutes past eleven o'clock p.m., adjourned until Monday next at fifteen minutes past two o'clock p.m.

PAPERS: The following papers were deemed to have been presented on 28 November 1974, pursuant to statute:

Lands Acquisition Act—Statements (2) of lands, etc., acquired by agreement authorised under section 7 (1) of the Act.

Northern Territory (Administration) Act—Ordinances—1974—

No. 79—Crown Lands (No. 2).

No. 80—Hawkers.

No. 81—Special Purposes Leases.

No. 82—Darwin Town Area Leases.

No. 83—Wildlife Conservation and Control (No. 2).

No. 84—Crown Lands (No. 4).

No. 85—Foot and Mouth Disease Compensation.

No. 86—Police and Police Offences.

No. 87—Brands.

No. 88—Abattoirs and Slaughtering.

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr C. R. Cameron, Mr D. M. Cameron, Mr Corbett, Dr Everingham, Mr Hewson, Dr Klugman, Mr Macphee, Mr E. L. Robinson and Mr Wentworth.

N. J. PARKES,
Clerk of the House of Representatives