

AUSTRALIA
HOUSE OF REPRESENTATIVES
VOTES AND PROCEEDINGS

No. 62

TUESDAY, 6 NOVEMBER 1973

1 The House met, at eleven o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable J. F. Cope) took the Chair, and read Prayers.

2 PETITIONS: The Clerk announced that the following honourable Members had each lodged petitions for presentation, viz.:

Mr Daly (Minister for Services and Property), Mr Sinclair (Deputy Leader of the Australian Country Party), Mr Armitage, Mr Bonnett, Sir John Cramer, Mr Fairbairn, Mr Luchetti, Mr Lucock, Mr MacKellar, Mr McMahon, Mr Nixon, Mr Olley, Mr Ruddock, Mr Turner, Mr Wentworth and Mr Whan—from certain citizens of Australia praying that the House see that television is used to build into the nation integrity, teamwork and a sense of purpose by serving, and to bring faith in God to the heart of the family and national life.

Mr Barnard (Minister for Defence), Dr Everingham (Minister for Health), Mr Snedden (Leader of the Opposition), Mr Anthony (Leader of the Australian Country Party), Mr Bonnett, Mr D. M. Cameron, Mr Cooke, Mr Drury, Mr Giles, Mr Gorton, Mr Jarman, Mr Killen, Mr McLeay, Mr McVeigh, Mr E. L. Robinson, Mr Wentworth and Mr Whittorn—from certain citizens of Australia praying that the Government take no measures to interfere with the existing national health scheme.

Mr Erwin and Mr Nixon—from certain citizens of Australia praying that the House acknowledge the right of every Australian child to equal grants of Government money spent on education and so instruct the proposed National Schools Commission.

Mr Crean (Treasurer), Mr Snedden, Mr Gorton and Mr Peacock—from certain citizens of Australia praying that the House acknowledge the right of every Australian child to equal grants of Government money spent on education.

Petitions received.

3 MINISTERIAL CHANGE AND ARRANGEMENTS: Mr Whitlam (Prime Minister) informed the House that Senator Willesee (Special Minister of State) had been sworn in also as Minister for Foreign Affairs. Mr Whitlam added that he would represent the Minister for Foreign Affairs in this House.

4 QUESTIONS: Questions without notice were asked.

5 READING OF NEWSPAPERS IN THE CHAMBER—STATEMENT BY MR SPEAKER: Mr Speaker made a statement with reference to the observance of the practice of not reading newspapers in the House of Representatives Chamber.

6 PAPERS: The following papers were presented, by command of His Excellency the Governor-General:

Prices Justification Act—

Prices Justification Tribunal—Report, dated 24 October 1973, relating to price increases of paper and paperboard products proposed by Australian Paper Manufacturers Limited and Cellulose Australia Limited.

Notification, dated 30 October 1973, of price increases proposed by Australian Paper Manufacturers Limited and Cellulose Australia Limited.

The following papers were presented, pursuant to statute:

Defence Act—Royal Military College of Australia—Report for period 1 February 1972 to 31 January 1973.

Services Trust Funds Act—Services Canteens Trust Fund—Twenty-fifth Annual Report by the Trustees, together with the Auditor-General's Report, for 1972.

7 MESSAGES FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS: Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name of Her Majesty, had assented to the following Bills:

26 October 1973—Message No. 89—

Aboriginal Affairs (Arrangements with the States) 1973.

Banking 1973.

Commonwealth Banks (No. 2) 1973.

Reserve Bank 1973.

Papua New Guinea (Transfer of Banking Business) 1973.

30 October 1973—Message No. 90—

Papua New Guinea (No. 2) 1973.

Papua New Guinea (Application of Laws) 1973.

Wireless Telegraphy 1973.

Meteorology 1973.

Papua New Guinea Loans Guarantee 1973.

8 ENVIRONMENT AND CONSERVATION—STANDING COMMITTEE—REPORT—STATEMENTS BY MEMBERS: Dr Jenkins (Chairman) brought up a Report from the Standing Committee on Environment and Conservation on the Ayers Rock-Mount Olga National Park.

Ordered to be printed.

Dr Jenkins and Mr Wentworth, by leave, made statements in connection with the report.

9 POSTPONEMENT OF ORDERS OF THE DAY: Ordered—That orders of the day Nos. 1 and 2, government business, be postponed until a later hour this day.

10 SALES TAX (EXEMPTIONS AND CLASSIFICATIONS) BILL (NO. 2) 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed by Mr Lynch (Deputy Leader of the Opposition) who moved, as an amendment—That all words after “That” be omitted with a view to inserting the following words in place thereof: “the House is of opinion that action to implement the provisions of the Bill should be deferred until the Government reports to the House on the action it proposes to take on (a) currency revaluation compensation for the sectors of the fruit growing industry affected by the withdrawal of the exemption, (b) compensation for unsaleable fruit juice derivatives on hand and the losses due to assets becoming redundant as a result of the Government's decision and (c) assistance for promotion and research into alternative markets for juices”.

Debate continued.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Speaker, Mr Cope, in the Chair)—

AYES, 60

Mr Armitage	Mr Davies	Mr L. R. Johnson	Mr Reynolds
Mr Ashley-Brown	Mr Doyle	Mr Jones	Mr Riordan
Mr Barnard	Mr Duthie	Mr Keating	Mr Scholes
Mr Bennett	Mr Enderby	Mr Keogh	Mr Sherry
Mr Berinson	Dr Everingham	Mr Kerin	Mr Stewart
Mr Birrell	Mr FitzPatrick	Mr Lamb	Mr Thorburn
Mr L. F. Bowen	Mr Fulton	Mr Luchetti	Mr Uren
Mr Bryant	Mr Garrick	Mr McKenzie	Mr Wallis
Dr Cairns	Mr Grassby	Mr Martin	Mr Whan
Mr C. R. Cameron	Dr Gun	Mr Mathews	Mr Willis
Dr Cass	Mr Hayden	Mr Morris	
Mr Coates	Mr Hurford	Mr Morrison	
Mr Cohen	Mr Jacobi	Mr Mulder	
Mr Collard	Mr James	Mr Oldmeadow	<i>Tellers:</i>
Mr Cross	Dr Jenkins	Mr Olley	Mr Hansen
Mr Daly	Mr L. K. Johnson	Dr Patterson	Mr Nicholls

NOES, 49

Mr Adermann	Dr Forbes	Mr Killen	Mr Sinclair
Mr Anthony	Mr Fraser	Mr King	Mr Staley
Mr Bouchier	Mr Giles	Mr Lloyd	Mr Street
Mr Bury	Mr Gorton	Mr Lucock	Mr Turner
Mr Calder	Mr Graham	Mr Lynch	Mr Viner
Mr D. M. Cameron	Mr Hallett	Mr MacKellar	Mr Wentworth
Mr Chipp	Mr Hamer	Mr McLeay	Mr Whittorn
Mr Cooke	Mr Hewson	Mr McMahon	Mr Wilson
Sir J. Cramer	Mr Holten	Mr McVeigh	
Mr Drury	Mr Hunt	Mr Maisey	
Mr Edwards	Mr Jarman	Mr Nixon	<i>Tellers:</i>
Mr Erwin	Mr Katter	Mr O'Keefe	Mr Corbett
Mr Fairbairn	Mr Kelly	Mr E. L. Robinson	Mr Fox

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Morrison (Minister for Science), the Bill was read a third time.

- 11 STUDENT ASSISTANCE BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate adjourned (Mr Fraser), and the resumption of the debate made an order of the day for a later hour this day.

- 12 MENTAL HEALTH AND RELATED SERVICES ASSISTANCE BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Message from the Governor-General: Message No. 91, dated 17 October 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of the Bill.

The House resolved itself into a committee of the whole.

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In the committee

Bill, by leave, taken as a whole.

On the motion of Dr Everingham (Minister for Health), the following amendment was made, after debate: Clause 6, page 3, at the end of the clause add the following sub-clause:

“(4) Where a scheme is submitted to the Minister under sub-section 4 (2) by a local governing body established by or under a law of a State, the Minister shall, before giving his approval to the scheme, request the appropriate Minister of that State to consult with him concerning the scheme and, if that Minister does so consult with him, have regard to the view expressed by that Minister.”

Bill, as amended, agreed to.
 Bill to be reported with an amendment.

The House resumed; Mr Scholes reported accordingly.
 On the motion of Dr Everingham, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

- 13 **STUDENT ASSISTANCE BILL 1973:** The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
 Debate resumed.
 Question—put and passed—Bill read a second time.
 Leave granted for third reading to be moved forthwith.
 On the motion of Mr Bryant (Minister for the Capital Territory), the Bill was read a third time.
- 14 **MEAT EXPORT CHARGE BILL 1973—SENATE'S REQUEST:** The House, according to order, resolved itself into a committee of the whole to consider the amendment requested by the Senate.

In the committee

SCHEDULE OF A REQUEST BY THE SENATE FOR AMENDMENT

Page 2, clause 6, lines 15 and 18, leave out "1.6 cents", insert "1 cent".

On the motion of Dr Patterson (Minister representing the Minister for Primary Industry), the requested amendment was not made, after debate.
 Resolution to be reported.

The House resumed; Dr Jenkins reported accordingly.
 On the motion of Dr Patterson, the House adopted the report.

- 15 **MESSAGE FROM THE GOVERNOR-GENERAL—MEAT EXPORT CHARGE COLLECTION BILL 1973:** Message No. 92, dated 6 November 1973, from His Excellency the Governor-General was announced recommending an appropriation of revenue for the purposes of amendments to be moved by a Minister to the Meat Export Charge Collection Bill 1973.
- 16 **MEAT EXPORT CHARGE COLLECTION BILL 1973—SENATE'S AMENDMENTS:** The House, according to order, resolved itself into a committee of the whole to consider the amendments made by the Senate.

In the committee

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE

No. 1—Page 2, clause 3, line 4, after the definition of "exporter", insert the following definition: " 'export meat inspection costs' means all expenses incurred in qualifying meat for export through procedures for which Australia is financially responsible;".

No. 2—Page 2, clause 3, line 9, after the definition of "month", insert the following definition: " 'the Charge Act' means the *Meat Export Charge Act 1973*."

No. 3—Page 2, after clause 4, add the following new clauses:

"4A. (1) An account is hereby established to be known as the Meat Export Charge Trust Account.

(2) The Meat Export Charge Trust Account is a Trust Account for the purposes of section 62A of the *Audit Act* 1901–1969.

“4B. There shall be paid into the Meat Export Charge Trust Account—

- (a) all amounts being charges levied on meats exported from Australia; and
 (b) all penalties levied under section 7 of this Act.

Moneys to be paid into Trust Account.

“4C. (1) Moneys standing to the credit of the Meat Export Charge Trust Account may be expended with the approval of the Minister in payment of export meat inspection costs.

Application of the Trust Account.

(2) The amounts to be fixed from time to time for the purposes of sections 6 and 7 of the Charge Act shall be determined after consideration of the moneys then standing to the credit of the Meat Export Charge Trust Account.

“4D. (1) The Minister shall, as soon as practicable after 30 June 1974, and after each succeeding 30 June, cause a report to be prepared on the operation of this Act and be laid before each House of the Parliament.

Annual report.

(2) For the purposes of sub-section (1), the period that commences on the commencement of this Act and ends on 30 June 1974, shall be deemed to be a year.”.

Dr Patterson (Minister representing the Minister for Primary Industry) moved—That the Senate’s amendments be disagreed to, but that, in place thereof, the following amendments be made:

No. 1—Page 2, clause 3, line 3, insert after the definition of “charge” the following definition:—

“‘Charge Act’ means the *Meat Export Charge Act* 1973;”.

No. 2—Page 2, clause 3, line 8, insert after the definition of “meat” the following definition:—

“‘meat inspection services’ means services provided by Australia in connexion with the inspection of meat intended for export for human consumption;”.

No. 3—Page 3, line 29, after clause 7, insert the following clauses:—

“7A. (1) There are hereby established—

- (a) an account to be known as the Meat Export Charge Trust Account; and
 (b) an account to be known as the Bovine Brucellosis and Tuberculosis Eradication Trust Account.

Establishment of trust accounts.

“(2) Each of the accounts established by sub-section (1) is a Trust Account for the purposes of section 62A of the *Audit Act* 1901–1969.

“7B. (1) There shall be paid into the Meat Export Charge Trust Account—

- (a) where an amount of charge is received in respect of meat to which section 6 of the Charge Act applies—an amount equal to the appropriate fraction of the amount of the charge;
 (b) where an amount of charge is received in respect of meat to which section 7 of the Charge Act applies—an amount equal to the amount of the charge;
 (c) moneys paid by any person to Australia in respect of meat inspection services; and
 (d) interest from the investment of moneys standing to the credit of that Trust Account.

Payments into Meat Export Charge Trust Account.

“(2) For the purpose of paragraph (1) (a), the appropriate fraction, in relation to meat, is—

- (a) if the rate of the charge in respect of the meat is 1.6 cents per pound of the meat—five-eighths; or
- (b) if the rate of the charge is a rate prescribed in respect of a class of meat in which the meat is included—the fraction prescribed in respect of that class of meat.

“(3) A reference in sub-section (1) to an amount of charge shall be read as including a reference to an amount payable, in accordance with section 7, by way of penalty in relation to an amount of charge.

“(4) Amounts payable into the Meat Export Charge Trust Account by virtue of paragraph (1) (a) or (b) are payable out of the Consolidated Revenue Fund, which is appropriated accordingly.

“7C. Moneys standing to the credit of the Meat Export Charge Trust Account, may, with the approval of the Minister, be expended—

Application of Meat Export Charge Trust Account.

- (a) in payment of expenses incurred by Australia in connexion with the provision of meat inspection services; and
- (b) to the extent to which any such expenses have been defrayed out of the Consolidated Revenue Fund, in reimbursing that fund in respect of the expenses so defrayed.

“7D. (1) There shall be paid into the Bovine Brucellosis and Tuberculosis Eradication Trust Account—

Payments into Bovine Brucellosis and Tuberculosis Eradication Trust Account.

- (a) where an amount of charge is received in respect of meat to which section 6 of the Charge Act applies—an amount ascertained by subtracting from the amount of the charge the amount payable into the Meat Export Charge Trust Account in respect of the meat under paragraph 7B (1) (a); and
- (b) interest from the investment of moneys standing to the credit of the first-mentioned trust account.

“(2) A reference in sub-section (1) to an amount of charge shall be read as including a reference to an amount payable, in accordance with section 7, by way of penalty in relation to an amount of charge.

“(3) Amounts payable into the Bovine Brucellosis and Tuberculosis Eradication Trust Account by virtue of paragraph (1) (a) are payable out of the Consolidated Revenue Fund, which is appropriated accordingly.

“7E. Moneys standing to the credit of the Bovine Brucellosis and Tuberculosis Eradication Trust Account may, with the approval of the Minister, be expended—

Application of Bovine Brucellosis and Tuberculosis Eradication Trust Account.

- (a) in making payments to the States, and in meeting costs incurred by Australia, for the purpose of the eradication of bovine brucellosis and tuberculosis in cattle in Australia; and
- (b) to the extent to which any expenses connected with the eradication of bovine brucellosis or tuberculosis in cattle in Australia have been defrayed out of the Consolidated Revenue Fund, in reimbursing that fund in respect of the expenses so defrayed.

“7F. (1) The Minister shall, as soon as practicable after each 30 June, cause a report of the operation of this Act during the year ended on that date to be laid before each House of the Parliament.

Annual report.

“(2) The first report to be laid before each House of the Parliament under this section shall relate to the period commencing on the date of commencement of this Act and ending on 30 June 1974.”.

Debate ensued.

Question—put and passed.
Resolution to be reported.

The House resumed; Dr Jenkins reported accordingly.
On the motion of Dr Patterson, the House adopted the report.

17 ADJOURNMENT: Dr Patterson (Minister for Northern Development) moved—That the House do now adjourn.
Debate ensued.

The House continuing to sit until eleven o'clock p.m.—Mr Speaker adjourned the House until tomorrow at half-past eleven o'clock a.m.

PAPERS: The following papers were deemed to have been presented on 6 November 1973, pursuant to statute:

- Australian Universities Commission Act—Regulations—Statutory Rules 1973, No. 211.
 - Coral Sea Islands Act—Ordinance—1973—No. 1—Application of Laws.
 - Defence Act—Regulations—Statutory Rules 1973, No. 206.
 - Defence Service Homes Act and Lands Acquisition Act—Land acquired for defence service homes purposes—Brisbane, Queensland.
 - Export Payments Insurance Corporation Act—Regulations—Statutory Rules 1973, No. 209.
 - Judiciary Act—Rule of Court—Statutory Rules 1973, No. 205.
 - Lands Acquisition Act—Land acquired for—
 - Development of Canberra and its environs—Australian Capital Territory (2).
 - Post office purposes—Spring Hill, Queensland.
 - Water storage purposes—Googong (near), New South Wales.
 - Naval Defence Act—Regulations—Statutory Rules 1973, Nos. 208, 212.
 - Nitrogenous Fertilizers Subsidy Act—Regulations—Statutory Rules 1973, No. 213.
 - Papua New Guinea Act—Ordinances—1973—
 - No. 71—Banks and Financial Institutions.
 - No. 72—Central Banking.
 - No. 73—Criminal Code Amendment (New Guinea).
 - No. 74—Criminal Code Amendment (Papua).
 - No. 75—Currency Ordinances Repeal.
 - No. 76—Companies (Banks and Financial Institutions).
 - Post and Telegraph Act—Regulations—Statutory Rules 1973, No. 207.
 - Seat of Government (Administration) Act—Ordinance—1973—No. 43—Festival Australia Incorporation.
 - Superannuation Act—Regulation—Statutory Rules 1973, No. 210.
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MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Bonnett, Mr Connor, Mr Drummond, Mr Fisher, Mr Garland*, Mr Innes, Dr Klugman*, Mr Peacock, Mr I. L. Robinson and Mr Ruddock.

* On leave

N. J. PARKES,
Clerk of the House of Representatives
