

## AUSTRALIA

## HOUSE OF REPRESENTATIVES

## VOTES AND PROCEEDINGS

No. 28

TUESDAY, 22 MAY 1973

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- 1 The House met, at eleven o'clock a.m., pursuant to adjournment.
  - 2 **ABSENCE OF MR SPEAKER:** The Clerk having informed the House that Mr Speaker (the Honourable J. F. Cope) was unavoidably absent, the Chairman of Committees (Mr Scholes) took the Chair as Acting Speaker, and read Prayers.
  - 3 **PETITIONS:** The Clerk announced that the following honourable Members had each lodged petitions for presentation, viz.:
    - Mr Sinclair (Deputy Leader of the Australian Country Party), Mr Armitage (2), Dr Forbes, Mr Luchetti and Mr E. L. Robinson—from certain citizens of Australia praying that the House should not admit into the law of this land a principle which violates the fundamental right to life.
    - Mr Daly (Minister for Services and Property)—from certain citizens of Australia praying that the House will not extend the laws governing abortion and will uphold the right to life of the unborn child.Petitions received.
  - 4 **QUESTIONS:** Questions without notice were asked.
  - 5 **PAPER:** The following paper was presented, pursuant to statute:
    - National Health Act—Second Annual Report on the operations of the Registered Medical and Hospital Benefits Organizations, for year 1971-72.
  - 6 **DISCRIMINATION IN EMPLOYMENT AND OCCUPATION—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER:** Mr C. R. Cameron (Minister for Labour), by leave, made a ministerial statement relating to the Government's decision to ratify the Discrimination (Employment and Occupation) Convention, 1958 (No. 111) of the Conference of the International Labour Organisation and the application of the Convention in Australia, and, by command of His Excellency the Governor-General, presented the following paper:
    - Discrimination in employment and occupation—Ministerial statement, 22 May 1973.Mr Daly (Leader of the House) moved—That the House take note of the paper. Debate adjourned (Mr King), and the resumption of the debate made an order of the day for the next sitting.
  - 7 **PUBLIC SERVICE BILL (NO. 2) 1973:** Mr Whitlam (Prime Minister), pursuant to notice, presented a Bill for an Act to amend the *Public Service Act 1922-1972* as amended by the *Public Service Act 1973*.
    - Bill read a first time.
    - Mr Whitlam moved—That the Bill be now read a second time.
    - Debate adjourned (Mr King), and the resumption of the debate made an order of the day for the next sitting.

- 8 DEFENCE (RE-ESTABLISHMENT) BILL 1973: Mr Barnard (Minister for Defence), pursuant to notice, presented a Bill for an Act to amend the *Defence (Re-establishment) Act 1965–1968*.  
 Bill read a first time.  
 Mr Barnard moved—That the Bill be now read a second time.  
 Debate adjourned (Mr King), and the resumption of the debate made an order of the day for the next sitting.
- 9 SOCIAL SERVICES BILL (No. 3) 1973: Mr Hayden (Minister for Social Security), pursuant to notice, presented a Bill for an Act to amend the *Social Services Act 1947–1972*, as amended by the *Social Services Act 1973* and the *Social Services Act (No. 2) 1973*.  
 Bill read a first time.  
 Mr Hayden moved—That the Bill be now read a second time.  
 Mr Snedden (Leader of the Opposition), by leave, made a statement relating to the progress of the Bill.  
 Debate adjourned (Mr Snedden), and the resumption of the debate made an order of the day for the next sitting.
- 10 NATIONAL HEALTH BILL 1973: Mr Hayden (Minister for Social Security), by leave, presented a Bill for an Act to amend section 9A of the *National Health Act 1953–1972*.  
 Bill read a first time.  
 Mr Hayden moved—That the Bill be now read a second time.  
 Debate adjourned (Mr Gorton), and the resumption of the debate made an order of the day for the next sitting.
- 11 BROADCASTING AND TELEVISION BILL 1973: Mr Hayden (Minister for Social Security), pursuant to notice, presented a Bill for an Act to amend sections 11, 43 and 128 of the *Broadcasting and Television Act 1942–1972*.  
 Bill read a first time.  
 Mr Hayden moved—That the Bill be now read a second time.  
 Debate adjourned (Mr Gorton), and the resumption of the debate made an order of the day for the next sitting.
- 12 POSTPONEMENT OF NOTICES: Ordered—That notices Nos. 6 to 8, government business, be postponed until a later hour this day.
- 13 COMMONWEALTH TEACHING SERVICE BILL 1973: Mr Beazley (Minister for Education), pursuant to notice, presented a Bill for an Act to amend the *Commonwealth Teaching Service Act 1972*.  
 Bill read a first time.  
 Mr Beazley moved—That the Bill be now read a second time.  
 Debate adjourned (Mr Gorton), and the resumption of the debate made an order of the day for the next sitting.
- 14 POSTPONEMENT OF NOTICES: Ordered—That notices Nos. 10 and 11, government business, be postponed until a later hour this day.
- 15 AUSTRALIAN NATIONAL AIRLINES BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—  
 Debate resumed by Mr Fairbairn who moved, as an amendment—That all words after “That” be omitted with a view to inserting the following words in place thereof: “this House declines to give the Bill a second reading because it does not give effect to the statement of intention of the previous Government but would be used as a vehicle to implement the whole of the socialistic policy of the present Government.”.  
 Debate continued.  
 Mr Jones (Minister for Civil Aviation), by leave, made a statement regarding the effect of Government amendments to be moved to the Bill.  
 Debate continued.

Mr D. M. Cameron rising to address the House—

*Closure:* Mr Hansen moved—That the question be now put.

Question—That the question be now put—put.

The House divided (the Deputy Speaker, Mr Berinson, in the Chair)—

AYES, 60

Mr Armitage	Mr Davies	Mr L. R. Johnson	Dr Patterson
Mr Ashley-Brown	Mr Doyle	Mr Jones	Mr Riordan
Mr Barnard	Mr Enderby	Mr Keating	Mr Scholes
Mr Beazley	Dr Everingham	Mr Keogh	Mr Sherry
Mr Bennett	Mr FitzPatrick	Mr Kerin	Mr Stewart
Mr Birrell	Mr Fulton	Dr Klugman	Mr Thorburn
Mr L. F. Bowen	Mr Garrick	Mr Lamb	Mr Uren
Mr Bryant	Mr Grassby	Mr Luchetti	Mr Wallis
Mr C. R. Cameron	Dr Gun	Mr McKenzie	Mr Whan
Dr Cass	Mr Hayden	Mr Martin	Mr Willis
Mr Coates	Mr Hurford	Mr Mathews	
Mr Collard	Mr Innes	Mr Morris	
Mr Connor	Mr Jacobi	Mr Morrison	
Mr Crean	Mr James	Mr Mulder	<i>Tellers:</i>
Mr Cross	Dr Jenkins	Mr Oldmeadow	Mr Hansen
Mr Daly	Mr L. K. Johnson	Mr Olley	Mr Nicholls

NOES, 52

Mr Adermann	Mr Erwin	Mr Jarman	Mr E. L. Robinson
Mr Anthony	Mr Fairbairn	Mr Kelly	Mr I. L. Robinson
Mr Bonnett	Mr Fisher	Mr Killen	Mr Snedden
Mr Bouchier	Dr Forbes	Mr King	Mr Staley
Mr N. H. Bowen	Mr Fraser	Mr Lloyd	Mr Turner
Mr Bury	Mr Garland	Mr Lucock	Mr Viner
Mr Calder	Mr Giles	Mr Lynch	Mr Wentworth
Mr D. M. Cameron	Mr Gorton	Mr MacKellar	Mr Wilson
Mr Chipp	Mr Graham	Mr McLeay	
Mr Corbett	Mr Hallett	Mr McMahan	
Sir J. Cramer	Mr Hamer	Mr McVeigh	
Mr Drummond	Mr Hewson	Mr Maisey	<i>Tellers:</i>
Mr Drury	Mr Holten	Mr Nixon	Mr England
Mr Edwards	Mr Hunt	Mr O'Keefe	Mr Fox

And so it was resolved in the affirmative.

And the question—That the words proposed to be omitted stand part of the question—being accordingly put—

The House divided (the Deputy Speaker, Mr Berinson, in the Chair)—

AYES, 60

Mr Armitage	Mr Davies	Mr L. R. Johnson	Dr Patterson
Mr Ashley-Brown	Mr Doyle	Mr Jones	Mr Riordan
Mr Barnard	Mr Enderby	Mr Keating	Mr Scholes
Mr Beazley	Dr Everingham	Mr Keogh	Mr Sherry
Mr Bennett	Mr FitzPatrick	Mr Kerin	Mr Stewart
Mr Birrell	Mr Fulton	Dr Klugman	Mr Thorburn
Mr L. F. Bowen	Mr Garrick	Mr Lamb	Mr Uren
Mr Bryant	Mr Grassby	Mr Luchetti	Mr Wallis
Mr C. R. Cameron	Dr Gun	Mr McKenzie	Mr Whan
Dr Cass	Mr Hayden	Mr Martin	Mr Willis
Mr Coates	Mr Hurford	Mr Mathews	
Mr Collard	Mr Innes	Mr Morris	
Mr Connor	Mr Jacobi	Mr Morrison	
Mr Crean	Mr James	Mr Mulder	<i>Tellers:</i>
Mr Cross	Dr Jenkins	Mr Oldmeadow	Mr Hansen
Mr Daly	Mr L. K. Johnson	Mr Olley	Mr Nicholls

## NOES, 52

Mr Adermann	Mr Erwin	Mr Jarman	Mr E. L. Robinson
Mr Anthony	Mr Fairbairn	Mr Kelly	Mr I. L. Robinson
Mr Bonnett	Mr Fisher	Mr Killen	Mr Snedden
Mr Bouchier	Dr Forbes	Mr King	Mr Staley
Mr N. H. Bowen	Mr Fraser	Mr Lloyd	Mr Turner
Mr Bury	Mr Garland	Mr Lucock	Mr Viner
Mr Calder	Mr Giles	Mr Lynch	Mr Wentworth
Mr D. M. Cameron	Mr Gorton	Mr MacKellar	Mr Wilson
Mr Chipp	Mr Graham	Mr McLeay	
Mr Corbett	Mr Hallett	Mr McMahan	
Sir J. Cramer	Mr Hamer	Mr McVeigh	
Mr Drummond	Mr Hewson	Mr Maisey	<i>Tellers:</i>
Mr Drury	Mr Holten	Mr Nixon	Mr England
Mr Edwards	Mr Hunt	Mr O'Keefe	Mr Fox

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed—Bill read a second time.

The House resolved itself into a committee of the whole.

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*In the committee*

Clauses 1 to 4, by leave, taken together, and agreed to.

Clause 5—

Mr Nixon moved the following amendment: Page 2, proposed section 19, omit sub-section (1), substitute the following sub-section:

“(1) The functions of the Commission are—

- (a) to transport passengers and goods for reward by air between prescribed places; and
- (b) within the limits of its powers under this Act or any relevant State Act, to transport passengers and goods for reward by air or in association with its powers in this section and, within those limits, to provide land transport accommodation, and other services and facilities associated with the exercise of its powers under paragraph (a),

and the Commission shall carry on business for the purpose of performing those functions.”.

Debate continued.

Amendment withdrawn, by leave.

On the motion of Mr Nixon, the following amendment was made, after debate: Page 2, proposed section 19, omit paragraphs (a) and (b) of sub-section (1), substitute the following paragraphs:

- “(a) to transport passengers and goods for reward by air between prescribed places;
- (b) within the limits of its powers under this Act or any relevant State Act, to transport passengers and goods for reward by air or in association with its powers in this section and, within those limits, to provide land transport, accommodation, and other services and facilities associated with the exercise of its powers under paragraph (a); and ”.

Clause, as amended, agreed to.

Clause 6—

Progress to be reported, and leave asked to sit again.

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The House resumed; Mr Scholes reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said committee,

- 16 AUSTRALIAN CAPITAL TERRITORY REPRESENTATION (HOUSE OF REPRESENTATIVES) BILL 1973: Mr Daly (Minister for Services and Property), pursuant to notice, presented a Bill for an Act to provide for the Representation in the House of Representatives of the Australian Capital Territory and the Jervis Bay Territory.  
 Bill read a first time.  
 Mr Daly moved—That the Bill be now read a second time.  
 Debate adjourned (Mr I. L. Robinson), and the resumption of the debate made an order of the day for the next sitting.
- 17 SENATE (REPRESENTATION OF TERRITORIES) BILL 1973: Mr Daly (Minister for Services and Property), pursuant to notice, presented a Bill for an Act to provide for the Representation in the Senate of the Australian Capital Territory, the Jervis Bay Territory and the Northern Territory of Australia.  
 Bill read a first time.  
 Mr Daly moved—That the Bill be now read a second time.  
 Debate adjourned (Mr I. L. Robinson), and the resumption of the debate made an order of the day for the next sitting.
- 18 REPRESENTATION BILL 1973: Mr Daly (Minister for Services and Property), pursuant to notice, presented a Bill for an Act to amend the *Representation Act 1905–1964*.  
 Bill read a first time.  
 Mr Daly moved—That the Bill be now read a second time.  
 Debate adjourned (Mr I. L. Robinson), and the resumption of the debate made an order of the day for the next sitting.
- 19 STATEMENT BY MINISTER: Mr Hayden (Minister for Social Security), by leave, made a statement supplementing his second reading speech on the Broadcasting and Television Bill introduced earlier this day.
- 20 CUSTOMS TARIFF PROPOSALS NO. 10 (1973): Mr Connor (Acting Minister for Customs and Excise) moved Customs Tariff Proposals No. 10 (1973).  
 Debate adjourned (Mr I. L. Robinson), and the resumption of the debate made an order of the day for the next sitting.
- 21 PAPER: The following paper was presented, pursuant to statute:  
 Tariff Board Act—Special Advisory Authority—Report—Industrial type plastic coated knitted gloves.  
 Ordered to be printed.
- 22 SUSPENSION OF STANDING ORDERS—PAPUA NEW GUINEA BILLS: Mr Morrison (Minister for External Territories) moved, by leave—That so much of the standing orders be suspended as would prevent (a) the Papua New Guinea Bill and the Papua New Guinea (Staffing Assistance) Bill being presented forthwith and read a first time together and one motion being moved without delay and one question being put in regard to, respectively, the second readings, the committee's report stage, and the third readings, of the two Bills together, and (b) the consideration of the Bills in one committee of the whole.  
 Question—put and passed.
- 23 PAPUA NEW GUINEA AND PAPUA NEW GUINEA (STAFFING ASSISTANCE) BILLS 1973: Mr Morrison (Minister for External Territories) presented the following Bills:  
 A Bill for an Act to amend the *Papua New Guinea Act 1949–1972*; and  
 A Bill for an Act relating to the Provision by Australia of Staffing Assistance for Papua New Guinea and Preservation of Rights of certain Persons presently employed in Papua New Guinea.  
 Bills together read a first time.  
 Mr Morrison moved—That the Bills be now read a second time.  
 Debate ensued.  
 Question—put and passed—Bills together read a second time.  
 Leave granted for third readings to be moved forthwith.  
 On the motion of Mr Morrison, the Bills were together read a third time.

24 WOOL INDUSTRY BILL 1973: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—*And on the amendment moved thereto by Mr Fraser, viz.*—That all words after “That” be omitted with a view to inserting the following words in place thereof: “whilst not refusing the Bill a second reading, this House deplores the fact that the Government’s decisions were made without proper consultation with industry leaders, the fact that a three year programme has been cut to a one year programme, making forward planning virtually impossible, and thirdly, the fact that the present Government has broken an undertaking given by the previous Government to the Australian Wool Industry Conference”—

Debate resumed.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (the Speaker, Mr Cope, in the Chair)—

AYES, 61

Mr Armitage	Mr Daly	Mr L. K. Johnson	Mr Olley
Mr Ashley-Brown	Mr Davy	Mr L. R. Johnson	Dr Patterson
Mr Barnard	Mr Doyle	Mr Jones	Mr Riordan
Mr Beazley	Mr Enderby	Mr Keating	Mr Scholes
Mr Bennett	Dr Everingham	Mr Keogh	Mr Sherry
Mr Berinson	Mr FitzPatrick	Mr Kerin	Mr Stewart
Mr Birrell	Mr Fulton	Dr Klugman	Mr Thorburn
Mr L. F. Bowen	Mr Garrick	Mr Lamb	Mr Uren
Mr Bryant	Mr Grassby	Mr Luchetti	Mr Wallis
Mr C. R. Cameron	Dr Gun	Mr McKenzie	Mr Whan
Dr Cass	Mr Hayden	Mr Martin	Mr Willis
Mr Coates	Mr Hurford	Mr Mathews	
Mr Collard	Mr Innes	Mr Morris	
Mr Connor	Mr Jacobi	Mr Morrison	<i>Tellers:</i>
Mr Crean	Mr James	Mr Mulder	Mr Hansen
Mr Cross	Dr Jenkins	Mr Oldmeadow	Mr Nicholls

NOES, 49

Mr Adermann	Mr Edwards	Mr Killen	Mr I. L. Robinson
Mr Anthony	Mr Fairbairn	Mr King	Mr Sinclair
Mr Bonnett	Mr Fisher	Mr Lloyd	Mr Staley
Mr Bourchier	Dr Forbes	Mr Lucock	Mr Street
Mr N. H. Bowen	Mr Fraser	Mr Lynch	Mr Turner
Mr Bury	Mr Garland	Mr MacKellar	Mr Viner
Mr Calder	Mr Gorton	Mr McLeay	Mr Wentworth
Mr D. M. Cameron	Mr Hamer	Mr McMahan	Mr Wilson
Mr Chipp	Mr Hewson	Mr McVeigh	
Mr Corbett	Mr Holten	Mr Nixon	
Sir J. Cramer	Mr Hunt	Mr O’Keefe	<i>Tellers:</i>
Mr Drummond	Mr Jarman	Mr Peacock	Mr England
Mr Drury	Mr Kelly	Mr E. L. Robinson	Mr Giles

And so it was resolved in the affirmative.

25 ADJOURNMENT: It being past fifteen minutes to eleven o’clock p.m.—The question was proposed—That the House do now adjourn.

Debate ensued.

The House continuing to sit until eleven o’clock p.m.—Mr Speaker adjourned the House until tomorrow at eleven o’clock a.m.

PAPERS: The following papers were deemed to have been presented on 22 May 1973, pursuant to statute:

Broadcasting and Television Act—Regulation—Statutory Rules 1973, No. 90.

Christmas Island Act—Ordinance—1973—No. 1—Police Force.

Customs Act—Regulation—Statutory Rules 1973, No. 89.

Industrial Research and Development Grants Act—Regulations—Statutory Rules 1973, No. 92.

Lands Acquisition Act—Land acquired for post office purposes—Finley, New South Wales.

Northern Territory (Administration) Act—Ordinances—1973—

No. 15—Wildlife Conservation and Control.

No. 16—Dangerous Drugs.

No. 17—Guardianship of Infants.

No. 18—Fisheries.

No. 19—Justices.

No. 20—Local Government (No. 2).

No. 21—Housing.

No. 22—Pharmacy (No. 2).

No. 23—Weights and Measures (Packaged Goods).

Public Service Act—Regulations—Statutory Rules 1973, No. 91.

Seat of Government (Administration) Act—Ordinances—1973—

No. 13—Advisory Council.

No. 14—Prices Regulation.

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MEMBERS PRESENT: All Members were present (at some time during the sitting) except Dr Cairns, Mr Cohen, Mr Cooke, Mr Duthie, Mr Katter, Mr Reynolds and Mr Whittorn.

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N. J. PARKES,  
Clerk of the House of Representatives