

1967

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA

HOUSE OF REPRESENTATIVES

VOTES AND PROCEEDINGS

No. 61

THURSDAY, 2 NOVEMBER 1967

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- 1 The House met, at half-past ten o'clock a.m., pursuant to adjournment. Mr Speaker (the Honourable W. J. Aston) took the Chair, and read Prayers.
- 2 PETITIONS: Petitions from certain electors of the Commonwealth praying that the well-being of the aged, the infirm, the widowed, the deserted wives and dependent children, and the service pensioner be improved to parity with the national general living standard of the Australian people were presented by Mr Scholes and Mr Lee. Petitions severally received.
Mr K. M. K. Cairns presented a petition from certain electors of the Commonwealth requesting the Government to prohibit the advertising of cigarettes on broadcasting and television stations and to require that a suitable warning of the health hazard of cigarette smoking be displayed on cigarette packets and wherever cigarettes are advertised.
Petition received and read.
- 3 QUESTIONS: Questions without notice were asked.
- 4 ALTERATION OF DAY OF NEXT MEETING: Mr Snedden (Leader of the House) moved—That the House, at its rising, adjourn until Wednesday next at half-past two o'clock p.m. Question—put and passed.
- 5 PAPERS: The following paper was presented, by command of His Excellency the Governor-General:
International Labour Conference—Forty-sixth Session, 1962—Statement in relation to the Conventions and Recommendations adopted by the Session.
The following papers were presented, pursuant to statute:
Coal Industry Act—Joint Coal Board—Twentieth Annual Report and financial accounts, accompanied by the report of the Auditor-General of the Commonwealth, for year 1966-67.
Decimal Currency Board Act—Decimal Currency Board—Fourth Annual Report, for year 1966-67, together with the Treasurer's Report on the operation of Part V. of the Act.
Defence Forces Retirement Benefits Act—Defence Forces Retirement Benefits Board—Nineteenth Annual Report, for year 1966-67.
International Monetary Agreements Act—Annual Report on operations of the Act, and insofar as they relate to Australia, of the International Monetary Fund Agreement and the International Bank Agreement, for year 1966-67.
Sugar Agreement Act—Fruit Industry Sugar Concession Committee—Thirty-sixth Annual Report, and Statement of Receipts and Expenditure certified by the Auditor-General of the Commonwealth, for year ended 31 August 1967.

- 6 COUNCIL FOR ABORIGINAL AFFAIRS—COUNCIL FOR THE ARTS—RESERVE BANK—APPOINTMENTS—MINISTERIAL STATEMENT: Mr Holt (Prime Minister), by leave, made a ministerial statement announcing a decision of the Government to establish a Council for Aboriginal Affairs which would be associated with his Department and would be served by the recently announced Office of Aboriginal Affairs. Mr Holt stated that Dr H. C. Coombs, who would relinquish his present office of Governor of the Reserve Bank, would take up the position of Chairman of the Council for Aboriginal Affairs and would also be appointed Chairman of the Council for the Arts, the establishment of which was announced yesterday. Mr Holt further stated that Mr J. G. Phillips, the present Deputy Governor of the Reserve Bank, would be appointed to succeed Dr Coombs as Governor of the Reserve Bank and Chairman of the Reserve Bank Board.
- Mr Bryant, Mr Wentworth and Mr Hayden, by leave, also made statements with reference to certain aspects of the matters.
- 7 BEEF ROADS—MINISTERIAL STATEMENT: Mr Holt (Prime Minister), by leave, made a ministerial statement informing the House that the Premiers of Queensland, Western Australia and South Australia had accepted a Commonwealth offer to provide non-repayable grants over a seven year period for the further development of beef roads in northern Australia.
- Mr Patterson and Mr Fairbairn (Minister for National Development), by leave, also made statements with reference to the matter.
- 8 SOUTH-EAST ASIA—VISIT BY AUSTRALIAN PARLIAMENTARY DELEGATION—REPORT—MINISTERIAL STATEMENT: Mr Chipp (Minister for the Navy), by command of His Excellency the Governor-General, presented the following paper:
- Australian Parliamentary Delegation—Report of visit to South-East Asia by delegation led by the Honourable D. L. Chipp, M.P., Minister for the Navy, 2 to 20 July 1967—
- and, by leave, made a ministerial statement in connection with the report.
- Mr Stewart, by leave, also made a statement with reference to the report.
- 9 PUBLIC ACCOUNTS COMMITTEE—REPORT—STATEMENT BY MEMBER: Mr Cleaver (Chairman) brought up the following report from the Joint Committee of Public Accounts: Ninety-fourth Report—Department of Immigration—
- and, by leave, made a statement in connection with the report.
- Ordered—That the report be printed.
- 10 STATEMENT BY MEMBER: Mr Crean, by leave, made a statement with reference to matters connected with the grant of leave last night to present the Loan (Qantas Airways Limited) Bill 1967.
- 11 POSTPONEMENT OF NOTICE: Ordered—That notice No. 1, government business, be postponed until a later hour this day.
- 12 ADELAIDE AIRPORT—DEVELOPMENT OF AIRFIELD PAVEMENTS AND EXTENSIONS TO TERMINAL BUILDING—APPROVAL OF WORK: Mr Kelly (Minister for Works) moved, pursuant to notice—That, in accordance with the provisions of the *Public Works Committee Act 1913–1966*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to this House: Development of airfield pavements and extensions to the terminal building at Adelaide Airport.
- Question—put and passed.
- 13 SYDNEY AIRPORT—NORTH-WEST BUILDING AREA—SITE PREPARATION FOR FUTURE DOMESTIC TERMINALS, ETC.—APPROVAL OF WORK: Mr Kelly (Minister for Works) moved, pursuant to notice—That, in accordance with the provisions of the *Public Works Committee Act 1913–1966*, it is expedient to carry out the following proposed work which was referred to the Parliamentary Standing Committee on Public Works and on which the committee has duly reported to this House: Site preparation for future domestic terminals and additional roadworks in the north-west building area at Sydney Airport.
- Debate ensued.
- Question—put and passed.

- 14 **POSTPONEMENT OF ORDERS OF THE DAY:** Ordered—That orders of the day Nos. 1 to 10, government business, be postponed until a later hour this day.
- 15 **CONCILIATION AND ARBITRATION BILL 1967—SENATE'S AMENDMENTS:** The House, according to order, resolved itself into a committee of the whole to consider the amendments made by the Senate.

In the committee

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE

- No. 1—Page 2, clause 5, lines 12 to 15, leave out the clause.
 No. 2—Page 2, clause 6, lines 16 to 19, leave out the clause.
 No. 3—Page 3, clause 7, lines 23 and 24, leave out “as the Governor-General determines”, insert “as is prescribed”.
 No. 4—Page 3, clause 7, line 25, leave out “as the Minister determines”, insert “as are prescribed”.
 No. 5—Page 1, Title, leave out “and in relation to certain Salaries”.
 On the motion of Mr Bury (Minister for Labour and National Service), the amendments were agreed to, after debate, with the following consequential amendment:
 Clause 9, page 12, omit the clause.
 Resolutions to be reported.

The House resumed; Mr Lucock reported accordingly.
 On the motion of Mr Bury, the House adopted the report.

- 16 **PATENTS BILL 1967:** Mr Bowen (Attorney-General), pursuant to notice, presented a Bill for an Act to amend the *Patents Act 1952-1966*.
 Bill read a first time.
 Mr Bowen moved—That the Bill be now read a second time.
 Debate adjourned (Mr Connor), and the resumption of the debate made an order of the day for the next sitting.
- 17 **PRINTING COMMITTEE—FIFTH REPORT:** Mr Graham (Chairman) brought up the Fifth Report from the Printing Committee (sitting in conference with the Printing Committee of the Senate). The report is as follows:

FIFTH REPORT

The Printing Committee has the honour to report that it has met in Conference with the Printing Committee of the Senate.

The Joint Committee, having considered the Petitions and Papers presented to Parliament since the last meeting of the Committee, and other Papers, the consideration of which has been deferred, recommends that the following be printed:

Aircraft Accident near Winton, Qld—Report of Chairman of Board of Accident Inquiry on accident which occurred on 22 September 1966 to Viscount aircraft VH-RMI operated by Ansett-A.N.A.

Australian Capital Territory Electricity Supply Act—Australian Capital Territory Electricity Authority—Report and financial statements, together with the Auditor-General's Report, for year 1966-67.

Australian National Airlines Act—Australian National Airlines Commission—Twenty-second Annual Report and financial accounts, together with the Auditor-General's Report, for year 1966-67.

Australian Parliamentary Delegation—Report of visit to the South West Pacific by delegation led by Mr P. W. C. Stokes, E.D., M.P., 10 June to 2 July 1967.

Australian Research Grants Committee—Grants approved for 1968.

Australian War Memorial Act—Board of Trustees of the Australian War Memorial—Fourth Annual Report and financial statements, together with the Auditor-General's Report, for year 1966-67.

Commonwealth Office of Education—Report for 1966.

- Commonwealth Police Act—Commonwealth Police Force—Report for year 1966–67.
- Commonwealth Serum Laboratories Act—Commonwealth Serum Laboratories Commission—Sixth Annual Report and financial statements, together with the Auditor-General's Report, for year 1966–67.
- Export Payments Insurance Corporation Act—Export Payments Insurance Corporation—Eleventh Annual Report and financial statements, together with the Auditor-General's Report, for year 1966–67.
- Fishing Industry Act—Eleventh Annual Report, for year 1966–67.
- Housing Loans Insurance Act—Housing Loans Insurance Corporation—Report and financial statements, together with the Auditor-General's Report, for year 1966–67.
- Life Insurance Act—Insurance Commissioner—Twenty-first Annual Report, for 1966.
- Meat Industry Act—Australian Meat Board—Thirty-second Annual Report and financial statements, together with the Auditor-General's Report, for year 1966–67.
- Meat Research Act—Australian Meat Research Committee—First Annual Report, for year 1966–67.
- National Fitness Act—Report for 1966.
- Papua and New Guinea—House of Assembly—Final Report of Select Committee on Constitutional Development.
- Repatriation Act—War Pensions Entitlement Appeal Tribunals Nos. 1, 2, 3 and 4—Reports for year 1966–67.
- Seat of Government (Administration) Act—Statement of Receipts and Expenditure for the Australian Capital Territory for year 1966–67.
- Snowy Mountains Hydro-electric Power Act—Snowy Mountains Hydro-electric Authority—Eighteenth Annual Report and financial statements, together with the Auditor-General's Report, for year 1966–67.
- Tariff Board Reference on man-made fibres and yarns, etc.—Copies of letters dated 6 and 10 April, 11 and 29 May, 19, 27 and 29 June, 3 July and 6, 13, 16 and 17 October 1967, exchanged between the Minister for Trade and Industry (Mr McEwen) and the Chairman of the Tariff Board (Mr G. A. Rattigan).
- Tobacco Industry Act—Twelfth Annual Report, for year 1966–67.
- Wine Overseas Marketing Act—Australian Wine Board—Thirty-ninth Annual Report, for year 1966–67, together with statement by Minister regarding the operation of the Act.
- Wool Industry Act—Australian Wool Board—Report and financial statements, together with the Auditor-General's Report, for year 1966–67.

B. W. GRAHAM,
Chairman

1 November 1967

Mr Graham moved, by leave—That the report be agreed to.

Question—put and passed.

- 18 AUSTRALIAN CAPITAL TERRITORY—JOINT COMMITTEE: Mr Speaker informed the House that the Leader of the Government in the Senate had appointed Senator Cotton to be a member of the Joint Committee on the Australian Capital Territory.
- 19 PETROLEUM (SUBMERGED LANDS) BILL 1967: The House, according to order, resolved itself into a committee of the whole for the further consideration of the Bill.

In the committee

Clause 19 debated.

Closure: Mr Fairbairn (Minister for National Development) moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the clause be agreed to—was put accordingly, and passed. Clauses 20 to 23, by leave, taken together, and agreed to, after debate.

Clauses 24 to 31, by leave, taken together, and agreed to, after debate.

Clause 32—

Mr Wentworth moved the following amendment: Page 20, line 7, after "regulations" insert "and if the permittee, during the currency of the immediately expiring term of his permit has expended a sum (excluding any subventions from a State or the Commonwealth) in exploring and developing petroleum of not less than One million dollars per block (or such greater sum as may have been prescribed by the Designated Authority under such expiring permit) upon the whole number of blocks included in such expiring permit and upon blocks included in a production licence over an area or areas included in such expiring permit during such currency".

Debate ensued.

Closure: Mr Fairbairn moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the amendment be agreed to—being accordingly put—

The committee divided (the Chairman, Mr Lucock, in the Chair)—

AYES, 36

Mr Barnard	Mr Costa	Mr Griffiths	Mr Scholes
Mr Benson	Mr Courtney	Mr Hansen	Mr Uren
Mr Birrell	Mr Crean	Mr Hayden	Mr Webb
Mr Bryant	Mr Cross	Mr Luchetti	Mr Wentworth
Mr J. F. Cairns	Mr Curtin	Mr McIvor	
Mr C. R. Cameron	Mr Daly	Mr Minogue	
Mr Clark	Mr Devine	Mr Nicholls	
Mr Collard	Mr Everingham	Mr O'Connor	<i>Tellers:</i>
Mr Connor	Mr J. R. Fraser	Mr Patterson	Mr Duthie
Mr Cope	Mr Fulton	Mr Peters	Mr Stewart

NOES, 67

Mr Adermann	Mr Cleaver	Mr Haworth	Mr McLeay
Mr Allan	Mr Corbett	Mr Holten	Mr McMahon
Mr Anthony	Sir J. Cramer	Mr Hughes	Mr Munro
Mr Armstrong	Mr Dobie	Mr. L. H. Irwin	Mr Nixon
Mr Arthur	Mr Drury	Mr Jarman	Mr Peacock
Mr Barnes	Mr England	Mr Jess	Mr Pearsall
Mr Bonnett	Mr Failles	Mr Jessop	Mr Robinson
Mr Bosman	Mr Fairbairn	Mr A. T. Jones	Mr Sinclair
Mr Bowen	Mr Fairhall	Mr Katter	Mr Snedden
Mr Bridges-Maxwell	Mr Forbes	Sir W. Kent Hughes	Mr Stokes
Miss Brownbill	Mr Fox	Mr Killen	Mr Street
Mr Buchanan	Mr J. M. Fraser	Mr King	Mr Swartz
Mr Bury	Mr Freeth	Mr Leo	Mr Turner
Mr K. M. K. Cairns	Mr Gibson	Mr Lynch	Mr Wilson
Mr D. M. Cameron	Mr Giles	Mr Mackay	<i>Tellers:</i>
Mr Chaney	Mr Graham	Mr Maisey	Mr G. D. Erwin
Mr Chipp	Mr Hallett	Mr McEwen	Mr Turnbull

And so it was negatived.

Clause agreed to.

Clauses 33 and 34, by leave, taken together.

Mr Wentworth addressing the committee—

Closure: Mr Snedden (Leader of the House) moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the clauses be agreed to—was put accordingly, and passed.

Clause 35 debated and agreed to.

Clauses 36 to 38, by leave, taken together, and agreed to.

Proposed new clause—

Mr Wentworth moved—That the following new clause be inserted in the Bill:

"38A. Notwithstanding anything elsewhere contained in this Act, as from the thirty-first day of December, One thousand nine hundred and sixty-eight, no person or related interest shall hold more than one exploration permit:

No person or related interest to hold more than one exploration permit.

Provided that this section shall not apply to any permit held under a grant made before the thirty-first day of December, One thousand nine hundred and sixty-eight, and not renewed or extended subsequent to that date.

In this section—

‘hold’ includes own, whether in whole or in part, have an interest in any farmout or similar arrangement, and have power to exercise control over policy or operations whether directly or indirectly;

‘related interest’ means companies, or other bodies, whether incorporated or unincorporated, where—

- (a) one company or body exercises control over another of the companies or bodies, whether directly or indirectly;
- (b) one of the companies or bodies owns more than one-quarter share of another of the companies or bodies; or
- (c) one person, company or body, incorporated or unincorporated, owns more than one-quarter share of two or more of the companies or bodies.”.

Debate ensued.

Proposed new clause negatived.

Clauses 39 to 41, by leave, taken together, and agreed to.

Clause 42—

Mr Connor moved the following amendment: Page 26, lines 17 and 18, omit “eleven per centum nor more than twelve and one-half per centum”, insert “fifteen per centum nor more than sixteen and two-thirds per centum”.

Debate ensued.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr Lucock reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said committee.

20 QANTAS AIRWAYS LIMITED—AIRCRAFT PURCHASES—MINISTERIAL STATEMENT: Mr Swartz (Minister for Civil Aviation), by leave, made a ministerial statement informing the House that the Government had approved a proposal by Qantas Airways Limited to order Boeing 747 “Jumbo Jet” aircraft subject to the completion of satisfactory arrangements for financing the purchase. Mr Swartz stated that the Government had also approved the payment of further deposits to retain delivery positions for United States supersonic transports, the Boeing 2707.

21 PETROLEUM (SUBMERGED LANDS) BILL 1967: The House, according to order, again resolved itself into a committee of the whole for the further consideration of the Bill.

In the committee

Clause 42—

Consideration resumed of the amendment moved by Mr Connor, viz.: Page 26, lines 17 and 18, omit “eleven per centum nor more than twelve and one-half per centum”, insert “fifteen per centum nor more than sixteen and two-thirds per centum”.

Question—That the words proposed to be omitted stand part of the clause—put.

The committee divided (the Chairman, Mr Lucock, in the Chair)—

AYES, 56

Mr Adermann	Mr Drury	Mr Jarman	Mr Peacock
Mr Arthur	Mr England	Mr Jess	Mr Pearsall
Mr Barnes	Mr Failes	Mr Jessop	Mr Sinclair
Mr Bonnett	Mr Fairbairn	Mr A. T. Jones	Mr Snedden
Mr Bosman	Mr Fairhall	Sir W. Kent Hughes	Mr Stokes
Mr Bridges-Maxwell	Mr Forbes	Mr Killen	Mr Street
Miss Brownbill	Mr Freeth	Mr King	Mr Swartz
Mr Buchanan	Mr Gibson	Mr Lee	Mr Wentworth
Mr Bury	Mr Giles	Mr Lynch	Mr Wilson
Mr K. M. K. Cairns	Mr Graham	Mr Mackay	
Mr D. M. Cameron	Mr Hallett	Mr Maisey	
Mr Chaney	Mr Haworth	Mr McLeay	
Mr Chipp	Mr Holten	Mr McMahon	
Sir J. Cramer	Mr Hughes	Mr Munro	
Mr Dobie	Mr L. H. Irwin	Mr Nixon	

Tellers:

Mr G. D. Erwin
Mr Turnbull

NOMS, 31

Mr Barnard	Mr Costa	Mr Fulton	Mr O'Connor
Mr Bryant	Mr Courtney	Mr Griffiths	Mr Patterson
Mr J. F. Cairns	Mr Cross	Mr Hansen	Mr Peters
Mr C. R. Cameron	Mr Curtin	Mr Hayden	Mr Scholes
Mr Clark	Mr Daly	Mr Luchetti	Mr Uren
Mr Collard	Mr Devine	Mr McIvor	<i>Tellers:</i>
Mr Connor	Mr Everingham	Mr Minogue	Mr Duthie
Mr Cope	Mr J. R. Fraser	Mr Nicholls	Mr Stewart

And so it was resolved in the affirmative.

Clause agreed to.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr Lucock reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said committee.

- 22 POSTPONEMENT OF BUSINESS: Ordered—That the government business intervening before order of the day No. 16 be postponed until a later hour this day.
- 23 VIET NAM—MINISTERIAL STATEMENT—PAPER NOTED: The order of the day having been read for the resumption of the debate on the following motion of Mr Hasluck (Minister for External Affairs): That the House take note of the paper (*presented on 26 October*), viz.:

Viet Nam—Ministerial statement, 26 October 1967—

Suspension of standing orders—Extended time for speech: Mr Snedden (Leader of the House) moved, by leave—That so much of the standing orders be suspended as would prevent Mr Whitlam (Leader of the Opposition) speaking without limitation of time.

Question—put and passed.

Debate resumed.

Mr Bryant rising to address the House—

Closure: Mr Snedden moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the motion be agreed to—was put accordingly, and passed.

- 24 MESSAGES FROM THE SENATE: Messages from the Senate were reported returning the following Bills without amendment:

2 November 1967—Message—

No. 101—Commonwealth Employees' Compensation 1967.

No. 102—Seamen's Compensation 1967.

No. 103—Defence (Re-establishment) 1967.

No. 104—Superannuation (Pension Increases) 1967.

No. 105—Defence Forces Retirement Benefits (Pension Increases) 1967.

No. 106—Parliamentary Retiring Allowances (Increases) 1967.

No. 107—Banking 1967.

- 25 PETROLEUM (SUBMERGED LANDS) BILL 1967: The House, according to order, again resolved itself into a committee of the whole for the further consideration of the Bill.

In the committee

Clause 43—

Mr Connor, by leave, moved the following amendments together:

Page 26, at the end of sub-clause (1.) add the following paragraph:

“(c) shall inform the applicant that such licence shall be subject to cancellation unless satisfactory proof as prescribed is furnished to him that at least fifty per centum beneficial ownership of such applicant is vested in *bona fide* residents of Australia within twelve months after the date of granting such licence, and that such ownership will continue thereafter.”.

Page 27, at the end of the clause add the following sub-clause:

“(3.) No licence shall be granted to any applicant who is the holder of a production licence or licences in respect of an area or areas exceeding in aggregate forty graticular sections.”.

Debate ensued.

Question—That the amendments be agreed to—put.

The committee divided (the Chairman, Mr Lucock, in the Chair)—

AYES, 29

Mr Birrell	Mr Cross	Mr Hansen	Mr Peters
Mr J. F. Cairns	Mr Curtin	Mr Hayden	Mr Scholes
Mr C. R. Cameron	Mr Daly	Mr Luchetti	Mr Uren
Mr Clark	Mr Devine	Mr McIvor	
Mr Collard	Mr Everingham	Mr Minogue	
Mr Connor	Mr J. R. Fraser	Mr Nicholls	<i>Tellers:</i>
Mr Cope	Mr Fulton	Mr O'Connor	Mr Duthie
Mr Crean	Mr Griffiths	Mr Patterson	Mr Stewart

NOES, 63

Mr Adermann	Mr Chipp	Mr Hallett	Mr Munro
Mr Allan	Mr Cleaver	Mr Haworth	Mr Nixon
Mr Anthony	Mr Corbett	Mr Hughes	Mr Peacock
Mr Armstrong	Sir J. Cramer	Mr. L. H. Irwin	Mr Pearsall
Mr Arthur	Mr Dobie	Mr Jarman	Mr Robinson
Mr Barnes	Mr Drury	Mr Jessop	Mr Sinclair
Mr Bonnett	Mr England	Mr A. T. Jones	Mr Snedden
Mr Bosman	Mr Failles	Mr Katter	Mr Stokes
Mr Bowen	Mr Fairbairn	Sir W. Kent Hughes	Mr Street
Mr Bridges-Maxwell	Mr Fairhall	Mr Killen	Mr Swartz
Miss Brownbill	Mr Forbes	Mr King	Mr Turner
Mr Buchanan	Mr Fox	Mr Lee	Mr Wentworth
Mr Bury	Mr J. M. Fraser	Mr Lynch	Mr Wilson
Mr K. M. K. Cairns	Mr Gibson	Mr Mackay	<i>Tellers:</i>
Mr D. M. Cameron	Mr Giles	Mr McLeay	Mr G. D. Erwin
Mr Chaney	Mr Graham	Mr McMahan	Mr Turnbull

And so it was negatived.

Clause agreed to.

Clauses 44 to 55, by leave, taken together.

Mr Wentworth, by leave, moved the following new clause and amendment together:

Page 28, after clause 46, insert the following new clause:

“46A. Notwithstanding anything else contained in this Act, no secondary licence shall be issued subsequent to the thirty-first day of December, One thousand nine hundred and seventy-three; but this section does not affect the eligibility for renewal of a secondary licence issued before that date.”

Clause 47, page 30, at the end of the clause add the following sub-clauses:

“(8.) No person who is not an Australian citizen, and no company which is not an Australian company, and no group which does not consist entirely of Australian citizens and Australian companies shall be granted a licence under this section.

In this sub-section, ‘Australian company’ means a company in which—

- (a) all directors are Australian citizens;
- (b) not less than one-half of the shares are, in the final analysis, owned by Australian citizens; and
- (c) no person who is not an Australian citizen and no body outside Australia (whether incorporated or unincorporated) and no company which is not an Australian company exercises control over its policy or operations, whether directly or indirectly.

“(9.) If a licence granted under this section comes under the control or ownership of a person, body or company to whom it could not have been granted under sub-section (8.) of this section, whether the change occur by transfer of licence or alteration of the nature of the licensee, person, body or company, the Minister may, subject to the provisions of section 105 of this Act, cancel the licence.”

The committee continuing to sit until after midnight—

FRIDAY, 3 NOVEMBER 1967

Debate ensued.

Proposed new clause and amendment negated.

Clauses agreed to.

Clause 56—

Mr Connor moved the following amendment: Page 37, at the end of the clause add the following sub-clause:

“(2.) The Minister of State for the Territories may at any time add to any such licence, at the request of any person, corporation or statutory body not residing or functioning in the State adjoining the adjacent area, a condition setting the minimum proportion of the output of petroleum which must be offered for sale in any State other than such adjoining State.”

Debate ensued.

Question—That the amendment be agreed to—put.

The committee divided (the Chairman, Mr Lucock, in the Chair)—

AYES, 24

Mr Barnard	Mr Curtin	Mr Luchetti	Mr Wentworth
Mr Birrell	Mr Devine	Mr McIvor	
Mr C. R. Cameron	Mr J. R. Fraser	Mr Nicholls	
Mr Connor	Mr Fulton	Mr Patterson	<i>Tellers:</i>
Mr Cope	Mr Griffiths	Mr Peters	
Mr Crean	Mr Hansen	Mr Scholes	Mr Duthie
Mr Cross	Mr Hayden	Mr Uren	Mr Stewart

NOES, 56

Mr Allan	Mr Corbett	Mr Hughes	Mr Peacock
Mr Armstrong	Mr Dobie	Mr Jarman	Mr Pearsall
Mr Arthur	Mr Drury	Mr Jessop	Mr Robinson
Mr Barnes	Mr England	Mr A. T. Jones	Mr Sinclair
Mr Bonnett	Mr Failes	Mr Katter	Mr Snedden
Mr Bowen	Mr Fairbairn	Sir W. Kent Hughes	Mr Stokes
Mr Bridges-Maxwell	Mr Fairhall	Mr Killen	Mr Street
Miss Brownbill	Mr Forbes	Mr King	Mr Swartz
Mr Buchanan	Mr Fox	Mr Lee	Mr Wilson
Mr Bury	Mr J. M. Fraser	Mr Lynch	
Mr K. M. K. Cairns	Mr Freeth	Mr Mackay	
Mr D. M. Cameron	Mr Gibson	Mr McLeay	<i>Tellers:</i>
Mr Chaney	Mr Giles	Mr McMahan	
Mr Chipp	Mr Graham	Mr Munro	Mr G. D. Erwin
Mr Cleaver	Mr Hallett	Mr Nixon	Mr Turnbull

And so it was negated.

Clause agreed to.

Remainder of Bill, by leave, taken as a whole.

Mr Wentworth, by leave, moved the following amendments together:

Clause 94, page 57, lines 38 and 39, omit “such particulars as he thinks fit”, insert “full particulars”.

Clause 115, page 73, after sub-clause (2.) insert the following sub-clause:

“(3.) It shall only be possible for the Designated Authority or the inspector acting under this section to requisition basic factual information, which shall be taken not to include any matter contained in a report, return or document that in the opinion of the Designated Authority is a conclusion drawn, in whole or in part, from, or an opinion based, in whole or in part, on any such information; nor shall it be taken to include information revealing techniques of exploration or development which are known only to the permittee or licensee.”.

Clause 118, pages 74–77, omit sub-clauses (2.) to (6.), insert the following sub-clauses:

“(2.) The Designated Authority or a Minister or a Minister of State of a State to whom information or material has been made available under the preceding sub-section may—

- (a) refer the information or material to any officer for the purposes of the administration of this Act and the prosecution of the search for petroleum; and
- (b) make the information or material publicly known at any time after three months after the date at which it was provided to the Designated Authority.

“(3.) Except as provided by the preceding sub-section, the information or material shall be kept confidential.”.

Debate ensued.

Amendments negatived.

Remainder of Bill agreed to.

Bill to be reported without amendment.

The House resumed; Mr Lucock reported accordingly.

On the motion of Mr Fairbairn (Minister for National Development), the House adopted the report, and, by leave, the Bill was read a third time.

26 **SUSPENSION OF STANDING ORDERS—PETROLEUM BILLS:** Mr Fairbairn (Minister for National Development) moved, by leave—That so much of the standing orders be suspended as would prevent orders of the day Nos. 2 to 7 for the resumption of the debate on the second readings of Bills relating to off-shore oil being read together and a motion being moved that the Bills be now passed.

Question—put and passed.

27 **PETROLEUM (SUBMERGED LANDS) (ROYALTY), PETROLEUM (SUBMERGED LANDS) (EXPLORATION PERMIT FEES), PETROLEUM (SUBMERGED LANDS) (PRODUCTION LICENCE FEES), PETROLEUM (SUBMERGED LANDS) (PIPELINE LICENCE FEES), PETROLEUM (SUBMERGED LANDS) (REGISTRATION FEES), AND PETROLEUM (ASHMORE AND CARTIER ISLANDS) BILLS 1967:** The orders of the day for the resumption of the debate on the second reading of the several Bills having been read together—

Mr Fairbairn (Minister for National Development) moved—That the Bills be now passed.

Question—put and passed.

28 **ADVANCE TO THE TREASURER 1966–67—STATEMENT OF EXPENDITURE:** The House, according to order, resolved itself into a committee of the whole to consider the statement.

In the committee

Statement taken as a whole, and agreed to.

Mr Snedden (Minister for Immigration) moved—That the following resolution be reported to the House:

That the committee agrees with the statement for the year 1966–67 of heads of expenditure and the amounts charged thereto pursuant to section 36A of the *Audit Act 1901–1966*.

Debate ensued.

Question—put and passed.

The House resumed; Mr Lucock reported accordingly.

On the motion of Mr Snedden, the resolution reported from the committee was adopted by the House.

29 MESSAGE FROM THE SENATE—COMMONWEALTH EMPLOYEES' FURLOUGH BILL 1967:

Mr Speaker reported the receipt of the following message from the Senate:

Message No. 108

MR SPEAKER,

The Senate returns to the House of Representatives the Bill for "*An Act to amend the 'Commonwealth Employees' Furlough Act 1943–1959'*", and acquaints the House that the Senate has agreed to the Bill with the amendments indicated by the annexed Schedule, in which amendments the Senate requests the concurrence of the House of Representatives.

A. M. McMULLIN,
President

The Senate,
Canberra, 2 November 1967

Ordered—That the amendments be taken into consideration, in committee of the whole House, forthwith.

In the committee

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE

(1) Page 5, clause 8, after paragraph (a) of sub-clause (1.) insert the following paragraph:—

“(ab) by omitting paragraph (b) of sub-section (1.)”.

(2) Page 5, clause 8, line 41, after “due to” insert “retrenchment or”.

(3) Page 6, clause 8, after proposed sub-section (6.) insert the following sub-section:—

“(7.) Notwithstanding anything contained in this section, in the case of a Commonwealth employee who is eligible for the grant of a benefit under this section and whose period of service is not less than twelve years, the period of leave that may be granted, or the period in respect of which a payment equivalent to salary may be authorised, is not less than four months.”.

(4) Page 6, clause 8, lines 41 to 44, leave out sub-clause (2.).

Mr Swartz (Minister for Civil Aviation) moved—That the amendments be disagreed to.

Debate ensued.

Question—put.

The committee divided (the Chairman, Mr Lucock, in the Chair)—

AYES, 54

Mr Allan	Mr Cleaver	Mr Jarman	Mr Peacock
Mr Armstrong	Mr Corbett	Mr Jessop	Mr Pearsall
Mr Arthur	Mr Dobie	Mr A. T. Jones	Mr Robinson
Mr Barnes	Mr Drury	Mr Katter	Mr Sinclair
Mr Bonnett	Mr England	Sir W. Kent Hughes	Mr Snedden
Mr Bowen	Mr Fairbairn	Mr Killen	Mr Stokes
Mr Bridges-Maxwell	Mr Fairhall	Mr King	Mr Street
Miss Brownbill	Mr Forbes	Mr Lee	Mr Swartz
Mr Buchanan	Mr Fox	Mr Lynch	Mr Wentworth
Mr Bury	Mr J. M. Fraser	Mr Mackay	Mr Wilson
Mr K. M. K. Cairns	Mr Gibson	Mr McLeay	<i>Tellers:</i>
Mr D. M. Cameron	Mr Graham	Mr McMahon	Mr G. D. Erwin
Mr Chaney	Mr Hallett	Mr Munro	Mr Turnbull
Mr Chipp	Mr Hughes	Mr Nixon	

NOES, 20

Mr Barnard	Mr Cross	Mr Griffiths	<i>Tellers:</i>
Mr Birrell	Mr Curtin	Mr Hansen	Mr Duthie
Mr C. R. Cameron	Mr Devine	Mr Luchetti	Mr Stewart
Mr Connor	Mr Everingham	Mr Patterson	
Mr Cope	Mr J. R. Fraser	Mr Peters	
Mr Crean	Mr Fulton	Mr Scholes	

And so it was resolved in the affirmative.
Resolution to be reported.

The House resumed; Mr Lucock reported accordingly.

On the motion of Mr Swartz, the House adopted the report.

Mr Swartz moved—That Mr Snedden (Minister for Immigration), Mr J. M. Fraser (Minister for the Army) and the mover be appointed a committee to draw up reasons for the House of Representatives disagreeing to the amendments of the Senate.

Question—put and passed.

Mr Swartz, on behalf of the committee, brought up such reasons, which were read, and are as follows:

Reasons of the House of Representatives for disagreeing to the amendments of the Senate

- (1) Because amendments of this sort should not be made without careful study of all policy implications. This would involve consultation with various Commonwealth agencies and, in some cases, with staff associations.
- (2) Because several of the provisions affected were part of an agreement in the Joint Council (which includes representatives of the staff associations).

Mr Swartz moved—That the committee's reasons be adopted.

Debate ensued.

Mr Crean, who had already spoken, again addressed the House, by leave.

Debate continued.

Mr Crean again addressed the House, by leave.

Closure: Mr Snedden moved—That the question be now put.

Question—That the question be now put—put and passed.

And the question—That the motion be agreed to—was put accordingly, and passed.

30 DESIGNS BILL 1967: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—

Debate resumed.

Question—put and passed—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr Bowen (Attorney-General), the Bill was read a third time.

- 31 **FISHERIES BILL 1967**: The order of the day having been read for the resumption of the debate on the question—That the Bill be now read a second time—
Debate resumed.
Question—put and passed—Bill read a second time.
The House resolved itself into a committee of the whole.

In the committee

Bill, by leave, taken as a whole.

Mr Patterson moved the following amendment: Clause 3, page 2, paragraph (c), after paragraph (b) of the definition of "the declared fishing zone" insert the following paragraph:

"(c) all areas of Australian internal waters as defined for the purposes of international law embracing those bays which have been, or are now, claimed as historic bays including the Gulf of Carpentaria, St Vincent's Gulf, Spencer Gulf, Exmouth Gulf and Van Diemen's Gulf."

Debate ensued.

Amendment negatived.

Bill agreed to.

Bill to be reported without amendment.

The House resumed; Mr Lucock reported accordingly.

On the motion of Mr Nixon (Minister for the Interior), the House adopted the report, and, by leave, the Bill was read a third time.

- 32 **PAPER**: The following paper was presented, by command of His Excellency the Governor-General:

Department of Civil Aviation Aircraft—Schedule of flights by Minister for Civil Aviation for period 1 November 1966 to 31 October 1967.

- 33 **COUNCIL OF THE AUSTRALIAN INSTITUTE OF ABORIGINAL STUDIES**: Mr Snedden (Leader of the House) moved, by leave—That, in accordance with the provisions of the *Australian Institute of Aboriginal Studies Act 1964*, this House elects Mr Beazley and Mr Wentworth to be members of the Council of the Australian Institute of Aboriginal Studies, and to continue as members for three years from this day.

Question—put and passed.

- 34 **ADJOURNMENT**: Mr Snedden (Leader of the House) moved—That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at twenty-one minutes past three o'clock in the morning, adjourned until Wednesday next at half-past two o'clock p.m.

PAPERS: The following papers were deemed to have been presented on 2 November 1967, pursuant to statute:

Northern Territory (Administration) Act—Control of Roads Ordinance 1967, Motor Vehicles Ordinance (No. 2) 1967, and Traffic Ordinance 1967, together with statement of reasons for withholding assent to the Ordinances.

Seat of Government (Administration) Act—Ordinance—1967—No. 33—Freehold Land (Subdivision and Use) (No. 2).

MEMBERS PRESENT: All Members were present (at some time during the sitting) except Mr Beaton, Mr Calwell, Mr Davies*, Mr Gibbs, Mr Harrison, Mr Hasluck, Mr Howson, Mr Hulme, Mr James*, Mr C. K. Jones, Mr Pettitt*, Mr St. John and Mr Whittorn.

*On leave.

A. G. TURNER,
Clerk of the House of Representatives