

1964-65.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

VOTES AND PROCEEDINGS
OF THE
HOUSE OF REPRESENTATIVES.

No. 139.

WEDNESDAY, 8TH DECEMBER, 1965.

1. The House met, at half-past two o'clock p.m., pursuant to adjournment.—Mr. Speaker (the Honorable Sir John McLeay) took the Chair, and read Prayers.
2. PETITION.—Mr. Lindsay presented a petition from certain electors of the Commonwealth praying that the Parliament will amend the Social Services legislation to give an immediate increase in the basic pension rate paid to all social service pensioners.
Petition received.
3. QUESTIONS.—Questions without notice were asked.
4. RHODESIA—ADDITIONAL FINANCIAL AND ECONOMIC SANCTIONS—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER.—Sir Robert Menzies (Prime Minister), by leave, made a ministerial statement informing the House of additional financial and economic measures to be taken against the illegal administration in Rhodesia, and, by command of His Excellency the Governor-General, presented the following paper:—
Rhodesia—Additional Financial and Economic Sanctions—Ministerial statement, 8th December, 1965—
and moved, That the House take note of the paper.
Debate adjourned (Mr. Calwell—Leader of the Opposition), and the resumption of the debate made an order of the day for the next sitting.
5. SERVICE IN CITIZEN FORCES AS ALTERNATIVE TO NATIONAL SERVICE—MINISTERIAL STATEMENT—MOTION TO TAKE NOTE OF PAPER.—Mr. McMahon (Minister for Labour and National Service), by leave, made a ministerial statement relating to service in the Citizen Forces which would be regarded as an alternative to national service, and, by command of His Excellency the Governor-General, presented the following paper:—
Service in the Citizen Forces as an alternative to National Service—Ministerial statement, 8th December, 1965—
and moved, That the House take note of the paper.
Debate adjourned (Mr. Whitlam), and the resumption of the debate made an order of the day for the next sitting.
6. PUBLIC ACCOUNTS COMMITTEE—REPORTS—STATEMENT BY MEMBER.—Mr. Cleaver (Chairman) brought up the following reports from the Joint Committee of Public Accounts:—
Seventy-fourth Report—Expenditure from Advance to the Treasurer (*Appropriation Act 1964-65*);
Seventy-fifth Report—Expenditure from Consolidated Revenue Fund for the year 1964-65—
and, by leave, made a statement in connexion with the reports.
Ordered—That the reports be printed.
7. PUBLIC WORKS COMMITTEE—REPORT—STATEMENT BY MEMBER.—Mr. Brimblecombe (Chairman) brought up the following report from the Parliamentary Standing Committee on Public Works:—
Report relating to the proposed erection of Commonwealth Offices at Perth, Western Australia—
and, by leave, made a statement in connexion with the report.
Ordered—That the report be printed.
8. INTER-PARLIAMENTARY UNION—OTTAWA CONFERENCE, 1965—REPORT OF AUSTRALIAN DELEGATION—MOTION TO TAKE NOTE OF PAPER.—Mr. Aston, by leave, presented the following paper—
Inter-Parliamentary Union—54th Conference held at Ottawa, September, 1965—Report of the Australian Delegation—
and moved, by leave, That the House take note of the paper.
Mr. Aston was granted leave to continue his speech when the debate is resumed.
Debate adjourned, and the resumption of the debate made an order of the day for the next sitting.
9. MESSAGE FROM THE SENATE.—A message from the Senate was reported returning the following Bill without amendment:—
8th December, 1965, a.m.—Message No. 250—Income Tax Assessment 1965.

8th December, 1965.

10. WEIPA DEVELOPMENT AGREEMENT BILL 1965.—Mr. Forbes (Minister assisting the Treasurer), by leave, presented a Bill for an Act relating to an Agreement between the Commonwealth and the State of Queensland with respect to Developmental Works at Weipa.
Bill read a first time.
Mr. Forbes moved, That the Bill be now read a second time.
Debate adjourned (Mr. Luchetti), and the resumption of the debate made an order of the day for the next sitting.
11. SUSPENSION OF STANDING ORDERS—FURTHER BILLS RELATING TO DECIMAL CURRENCY.—Mr. Forbes (Minister assisting the Treasurer), for Mr. Holt (Treasurer), moved, pursuant to notice, That so much of the standing orders be suspended as would prevent two further Bills relating to Decimal Currency—
(a) being presented and read a first time together and one motion being moved for the second readings; and
(b) being included for the purposes of later consideration with the thirty other Bills relating to Decimal Currency which are set down for resumption of debate on the second readings together.
Question—put and passed.
12. PAY-ROLL TAX ASSESSMENT BILL 1965.—The order of the day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Question—put and passed.—Bill read a second time.
The House resolved itself into a committee of the whole.

(In the committee.)

Clauses 1 and 2 agreed to.

Clause 3—

Mr. Crean moved the following amendment:—Page 1, line 12, after “amended” insert—

(a) by inserting after paragraph (ba) the following paragraph:—

“(bb) by a municipal or other local governing body, or an authority established for the purpose of carrying out all or any of the functions ordinarily carried out by such a body, otherwise than in the conduct of an enterprise which, in the opinion of the Commissioner, is a trading enterprise;”.

Question—That the amendment be agreed to—put.

The committee divided (the Chairman, Mr. Lucock, in the Chair)—

AYES, 43.

Mr. Beazley	Mr. Costa	Mr. Gray	Mr. Luchetti	Mr. Sexton
Mr. Benson	Mr. Crean	Mr. Griffiths	Mr. McIvor	Mr. Stewart
Mr. Birrell	Mr. Cross	Mr. Hansen	Mr. Minogue	Mr. Uren
Mr. Bryant	Mr. Daly	Mr. Harding	Mr. Mortimer	Mr. Webb
Mr. J. F. Cairns	Mr. Davies	Mr. Harrison	Mr. Nicholls	Mr. Whitlam
Mr. Cameron	Mr. Devine	Mr. Hayden	Mr. O'Connor	
Mr. Clark	Mr. A. D. Fraser	Mr. James	Mr. Pollard	<i>Tellers:</i>
Mr. Collard	Mr. Fulton	Mr. Johnson	Mr. Reynolds	Mr. Coutts
Mr. Cope	Mr. Galvin	Mr. Jones	Mr. Riordan	Mr. Duthie

NOES, 54.

Mr. Allan	Mr. Davis	Mr. Hallett	Mr. Mackay	Mr. Turner
Mr. Anthony	Mr. Drury	Mr. Haworth	Mr. Maisey	Mr. Wentworth
Mr. Armstrong	Mr. England	Mr. Holt	Mr. McMahon	Mr. Whittorn
Mr. Barnes	Mr. G. D. Erwin	Mr. Holten	Mr. Nixon	Mr. Wilson
Mr. Bate	Mr. Failes	Mr. Hughes	Mr. Opperman	
Mr. Bosman	Mr. Fairbairn	Mr. L. H. Irwin	Mr. Pettitt	
Mr. Bridges-Maxwell	Mr. Fairhall	Mr. Jack	Mr. Robinson	
Mr. Brimblecombe	Mr. Falkinder	Mr. Kelly	Mr. Shaw	
Mr. Buchanan	Mr. Forbes	Sir W. Kent Hughes	Mr. Sinclair	<i>Tellers:</i>
Mr. Chaney	Mr. Fox	Mr. Killen	Mr. Snedden	Mr. Aston
Mr. Cleaver	Mr. Freeth	Mr. King	Mr. Stokes	Mr. Turnbull
Sir J. Cramer	Mr. Gibbs	Mr. Lindsay	Mr. Swartz	

And so it was negatived.

Clause agreed to.

Remainder of Bill, by leave, taken as a whole, and agreed to.

Bill to be reported without amendment.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Forbes (Minister assisting the Treasurer), the House adopted the report, and, by leave, the Bill was read a third time.

13. CUSTOMS TARIFF (DUMPING AND SUBSIDIES) BILL 1965.—The order of the day having been read for the resumption of the debate on the question, That the Bill be now read a second time—
Debate resumed.
Question—put and passed.—Bill read a second time.
The House resolved itself into a committee of the whole.

8th December, 1965.

(In the committee.)

Clauses 1 to 5, by leave, taken together, and agreed to.

New clauses—

On the motion of Mr. Fairhall (Minister for Supply), by leave, the following new clauses were together inserted in the Bill, after debate:—

“ 5A.—(1.) Section 9 of the Principal Act is amended—

Countervailing
duty.

(a) by omitting sub-section (1.) and inserting in its stead the following sub-section:—

‘ (1.) If the Minister, after inquiry and report by the Tariff Board, is satisfied, as to any goods, that—

(a) there has been paid or granted, directly or indirectly, upon the production, manufacture, carriage or export of any of those goods that have been exported to Australia, a subsidy, bounty, reduction or remission of freight or other financial assistance; and

(b) the exportation of those goods is causing or threatening injury to an Australian industry producing or manufacturing like or directly competitive goods or may hinder the establishment of an Australian industry in connexion with the production or manufacture of like or directly competitive goods,

the Minister may cause a notice to be published in the *Gazette* specifying the goods as to which he is so satisfied.’; and

(b) by omitting from sub-section (3.) the words ‘ referred to in sub-section (1.) of this section ’ and inserting in their stead the words ‘ that the Minister is satisfied has been paid or granted, directly or indirectly, upon the production, manufacture, carriage or export of the goods ’.

“ (2.) A notice specifying any goods published in the *Gazette* before the commencement of this Act in accordance with sub-section (1.) of section 9 of the Principal Act and in force immediately before that commencement continues in force as if it were a notice under sub-section (1.) of section 9 of the Principal Act, as amended by this Act, duly specifying those goods, but may be amended or revoked as if it were such a notice.

“ 5B.—(1.) Section 10 of the Principal Act is amended—

Countervailing
duty—third
country.

(a) by omitting sub-section (1.) and inserting in its stead the following sub-section:—

‘ (1.) If the Minister is satisfied, as to any goods produced or manufactured in a particular country, that—

(a) there has been paid or granted, directly or indirectly, upon the production, manufacture, carriage or export of any of those goods that have been exported to Australia a subsidy, bounty, reduction or remission of freight or other financial assistance; and

(b) the exportation of those goods is causing or threatening injury to the trade in the Australian market of producers or manufacturers in a third country of like or directly competitive goods,

the Minister may cause a notice to be published in the *Gazette* specifying the goods as to which he is so satisfied.’; and

(b) by omitting from sub-section (3.) the words ‘ referred to in sub-section (1.) of this section ’ and inserting in their stead the words ‘ that the Minister is satisfied has been paid or granted, directly or indirectly, upon the production, manufacture, carriage or export of the goods ’.

“ (2.) A notice specifying any goods published in the *Gazette* before the commencement of this Act in accordance with sub-section (1.) of section 10 of the Principal Act and in force immediately before that commencement continues in force as if it were a notice under sub-section (1.) of section 10 of the Principal Act, as amended by this Act, duly specifying those goods, but may be amended or revoked as if it were such a notice.

“ 5C. After section 10 of the Principal Act the following section is inserted:—

‘ 10A.—(1.) Where the Minister is satisfied that, by reason of any circumstance, including the granting of rebates, refunds or other allowances, goods exported to Australia have been carried from the country of export to Australia freight free, or the amount or the net amount of freight, expressed in Australian currency, paid or payable in respect of the carriage of the goods is less than the normal freight in relation to the goods—

Freight less
than normal
freight.

(a) the Minister shall be deemed, for the purposes of sub-section (1.) of section nine, or sub-section (1.) of section ten, of this Act, to be satisfied that a reduction of freight has been granted upon the carriage of the goods; and

(b) where a special duty under section nine or section ten of this Act is chargeable (whether by virtue of this section or otherwise) on goods as to which the Minister is so satisfied, the Minister shall be deemed, for the purposes of sub-section (3.) of section nine, or sub-section (3.) of section ten, of this Act, to be satisfied that the amount of the reduction of freight that has been granted upon the carriage of the goods is an amount equal to—

(i) in the case of goods carried freight free—the amount of the normal freight in relation to the goods; and

(ii) in the case of other goods—the amount by which the normal freight in relation to the goods exceeds the amount or the net amount of the freight, expressed in Australian currency, paid or payable in respect of the carriage of the goods.

8th December, 1965.

(2.) In this section—

“the normal freight”, in relation to goods exported to Australia, means the amount of freight that would have been payable in respect of the carriage of the goods from the country of export to Australia if the rate of freight applicable to that carriage were a rate determined by the Minister to be the appropriate rate, in Australian currency, in respect of that carriage having regard to the ruling rates of freight (if any), at the date of exportation of the goods, in respect of the carriage of similar goods by general cargo vessels trading regularly with Australia, and to any other matter that the Minister considers relevant.”

“5D. Section 11 of the Principal Act is amended by omitting the words ‘any of the last four preceding sections’, and inserting in their stead the words ‘section seven, eight, nine or ten of this Act’.”

Injury not to include insubstantial injury.

Clauses 6 to 8, by leave, taken together, and agreed to.

Clause 9—

On the motion of Mr. Fairhall, the following amendment was made:—Page 7, line 4, omit “section 3”, insert “sections 3 and 5c”.

Clause, as amended, agreed to.

Title agreed to.

Bill to be reported with amendments.

The House resumed; Mr. Lucock reported accordingly.

On the motion of Mr. Fairhall, by leave, the House adopted the report, and, by leave, the Bill was read a third time.

14. MESSAGE FROM THE SENATE—NEW AND PERMANENT PARLIAMENT HOUSE—JOINT SELECT COMMITTEE.—Mr. Speaker reported message No. 251, dated 8th December, 1965, from the Senate concurring in the resolution of the House relating to the appointment of a Joint Select Committee on a New and Permanent Parliament House, and agreeing that the resolution have effect notwithstanding anything contained in the standing orders.

15. REFERENDUM (CONSTITUTION ALTERATION) BILL (No. 2) 1965.—Mr. Anthony (Minister for the Interior), by leave, presented a Bill for an Act relating to the Manner of Voting at Referendums in relation to Proposed Laws for the alteration of the Constitution.

Bill read a first time.

Mr. Anthony moved, That the Bill be now read a second time.

Debate, by leave, ensued.

Question—put and passed.—Bill read a second time.

Leave granted for third reading to be moved forthwith.

On the motion of Mr. Anthony, the Bill was read a third time.

16. FURTHER BILLS RELATING TO DECIMAL CURRENCY—DEFENCE FORCES RETIREMENT BENEFITS (No. 3), AND SUPERANNUATION (No. 2) BILLS 1965.—Mr. Forbes (Minister assisting the Treasurer), for Mr. Holt (Treasurer), pursuant to suspension of standing orders earlier this day, presented the following Bills:—

A Bill for an Act to amend the law relating to Retirement Benefits for Members of the Defence Force in connexion with Decimal Currency; and

A Bill for an Act to amend the law relating to Superannuation in connexion with Decimal Currency.

Bills together read a first time.

Mr. Forbes moved, That the Bills be now read a second time.

Debate adjourned (Mr. J. F. Cairns), and the resumption of the debate made an order of the day for the next sitting.

17. SULPHURIC ACID BOUNTY BILL (No. 2) 1965.—The order of the day having been read for the resumption of the debate on the question, That the Bill be now read a second time—

Debate resumed.

Debate adjourned (Mr. Gray), and the resumption of the debate made an order of the day for the next sitting.

18. ADJOURNMENT.—Mr. Fairhall (Minister for Supply) moved, That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at twenty-nine minutes past eleven o'clock p.m., adjourned until to-morrow at half-past ten o'clock a.m.

PAPERS.—The following papers were deemed to have been presented on the 8th December, 1965, pursuant to statute—

Lands Acquisition Act—Land acquired for postal purposes—Portland, Victoria.

Public Service Act—Appointment—Department of Immigration—P. M. Rice.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Adermann, Mr. Beaton, Mr. Bowen, Mr. Bury, Mr. Chipp, Mr. Cockle, Mr. Curtin, Mr. J. M. Fraser, Mr. Gibson, Mr. Hasluck, Mr. Mackinnon and Mr. Peters.

A. G. TURNER,

Clerk of the House of Representatives.