

1959.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

VOTES AND PROCEEDINGS

OF THE

HOUSE OF REPRESENTATIVES.

No. 31.

TUESDAY, 11TH AUGUST, 1959.

1. The House met, at three o'clock p.m., according to the terms of the Resolution of the 14th May last.—Mr. Speaker (the Honorable J. McLeay) took the Chair, and read Prayers.
2. PETITIONS.—Mr. Lawson presented a Petition from certain citizens of Australia praying that immediate consideration be given to the matter of increasing the rate of age, invalid and widows' pensions to at least 50 per cent. of the basic wage.
Petition received and read.
Similar Petitions were presented by Mr. Turnbull, Mr. Bryant, Mr. Costa and Mr. Jones, and were severally received.
Mr. Reynolds presented a Petition from certain citizens of Australia praying that the House will (1) increase the rate of age, invalid and widows' pensions to at least 50 per cent. of the basic wage, (2) amend the National Health Act to make the Pensioner Medical Service available to all pensioners irrespective of means, and (3) provide increased pharmaceutical benefits for pensioners.
Petition received and read.
3. JOINT COAL BOARD—ELEVENTH ANNUAL REPORT—MOTION FOR PRINTING PAPER.—Mr. Menzies (Prime Minister) presented, pursuant to Statute, the following Paper:—
Coal Industry Act—Joint Coal Board—Eleventh Annual Report and financial accounts, accompanied by the report of the Auditor-General of the Commonwealth, for year 1957-58—
and moved, That the Paper be printed.
Debate adjourned (Mr. Evatt—Leader of the Opposition), and the resumption of the debate made an Order of the Day for the next sitting.
4. AUSTRALIAN NATIONAL UNIVERSITY—REPORT FOR 1958—MOTION FOR PRINTING PAPER.—Mr. Menzies (Prime Minister) presented, pursuant to Statute, the following Paper:—
Australian National University Act—Australian National University—Report for 1958—
and moved, That the Paper be printed.
Debate adjourned (Mr. Calwell), and the resumption of the debate made an Order of the Day for the next sitting.
5. PAPERS.—The following Papers were presented, by command of His Excellency the Governor-General—
Colombo Plan—Australia's Part—Progress Report to 30th June, 1959.
Elections 1958—Statistical Returns showing the voting within each Subdivision in relation to the Senate Election and the General Elections for the House of Representatives, 1958, viz.:—
New South Wales.
Queensland.
South Australia.
Tasmania.
Victoria.
Western Australia.
Severally ordered to lie on the Table.
The following Papers were presented, pursuant to Statute—
Air Force Act—Regulations—Statutory Rules 1959, No. 41.
Christmas Island Act—Ordinance—1959—No. 1—Removal of Lepers and Mental Patients.
Commonwealth Inscribed Stock Act—Regulations—Statutory Rules 1959, No. 39.
Commonwealth Railways Act—By-law No. 91.
Control of Naval Waters Act—Regulations—Statutory Rules 1959, No. 32.
Cotton Bounty Act—Return for 1958.
Customs Act and Commerce (Trade Descriptions) Act—Regulations—Statutory Rules 1959, No. 37.

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- Customs Tariff—Order—Customs (Intermediate Tariff) No. 11.
- Defence Act—
 Regulations—Statutory Rules, 1959, No. 40.
 Royal Military College—Report for 1958.
- Diplomatic Immunities Act—Regulations—Statutory Rules 1959, No. 33.
- Egg Export Charges Act—Regulations—Statutory Rules 1959, No. 60.
- Explosives Act—Explosives Regulations—Orders—Berthing of a vessel (6).
- Lands Acquisition Act—Land, &c., acquired for—
 Agricultural development purposes—Northern Territory.
 Defence purposes—
 Cabarlah, Queensland.
 Murwillumbah, New South Wales.
 Richmond, New South Wales.
 Immigration purposes—Dundas, New South Wales.
 Postal purposes—
 Albury, New South Wales.
 Balgowlah, New South Wales.
 Bathurst, New South Wales.
 Boxer's Creek, New South Wales.
 Braidwood, New South Wales.
 Cangara, South Australia.
 Central Mangrove, New South Wales.
 Fairy Meadow, New South Wales.
 Gladstone, Queensland.
 Homebush, New South Wales.
 Howrah, Tasmania.
 Moss Vale, New South Wales.
 Narraweena, New South Wales.
 Nattery, New South Wales.
 Quilpie, Queensland.
 Vinegeroy, New South Wales.
 Widgelands, New South Wales.
- Lighthouses Act and Lands Acquisition Act—Land, &c., acquired for Shipping and Transport purposes—
 Althorpe Island, South Australia.
 Dangerous Reef, South Australia.
 South Neptune Island, South Australia.
 Troubridge Shoal, South Australia.
- Migration Act—Regulations—Statutory Rules 1959, No. 35.
- National Health Act—Regulations—Statutory Rules 1959, No. 64.
- Nationality and Citizenship Act—Regulations—Statutory Rules 1959, No. 36.
- Naval Defence Act—Regulations—Statutory Rules 1959, No. 38.
- Navigation Act—
 Navigation (Dangerous Goods) Regulations—Determination dated 16th June, 1959.
 Regulations—Statutory Rules 1959, Nos. 43, 44, 45, 46, 47, 48, 49, 50, 51, 52, 53, 54, 55, 56, 57, 58, 59.
- Norfolk Island Act—Ordinance—1959—No. 4—Advisory Council.
- Northern Territory (Administration) Act—
 Ordinances—1959—
 No. 10—Workmen's Compensation.
 No. 11—National Parks and Gardens.
 No. 12—Licensing.
 No. 13—Married Women's Protection.
 No. 14—Matrimonial Causes.
 No. 15—Traffic.
 No. 16—Local Government.
 No. 17—Food and Drugs.
 No. 18—Control of Waters.
 No. 19—Police and Police Offences.
 No. 20—Police and Police Offences (No. 2).
 No. 21—Firearms.
 Regulations—Statutory Rules 1959, No. 34.
- Papua and New Guinea Act—Ordinances—1959—
 No. 4—Appropriation (No. 2) 1958–59.
 No. 5—Australian Churches of Christ Foreign Mission Board.
 No. 7—Personal Tax.
 No. 11—Royal Papua and New Guinea Constabulary.
 No. 12—Lost Registers.
 No. 13—Corrective Institutions.
 No. 14—Superannuation (Papua and New Guinea).
- Post and Telegraph Act—Regulations—Statutory Rules 1959, No. 63.
- Public Service Act—
 Appointments—Department—
 Air—J. R. Gibbons.
 Attorney-General—J. G. M. Bartholomeusz.

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- Civil Aviation—F. G. Armstrong, M. J. Bartlett, E. Cross, W. R. Evans, P. H. T. Farquharson, G. Fox, E. W. Guy, P. R. Ingleton, T. S. Judd, H. Mikelsons, R. Radzyner.
- Defence—D. Bolton.
- External Affairs—G. F. Anderson, J. V. R. Hearder, D. J. Kingsmill, W. Mayne Wilson, C. E. McDonald, M. J. McKeown, J. M. C. Watson.
- Health—N. J. Hargrave, G. Kossoff, C. E. Liefman, J. A. Moore.
- Interior—I. R. Andersen, P. G. Andrews, A. Carasso, W. K. Downey, I. M. Ellery, R. N. Fitt, P. J. Hackshall, R. S. Seaman, J. Sullivan.
- Labour and National Service—B. L. White.
- National Development—C. L. Cookson, A. G. Morton, L. C. Ranford, A. W. Webb.
- Postmaster-General's—B. W. Barnard, I. C. Beulke, J. E. Burgessson, A. M. Collins, J. Horchner, G. E. Hurlle, D. A. Kirkby, W. O'Keeffe, J. W. Pethybridge.
- Primary Industry—J. G. Falconer, M. J. Kirkwood, B. C. McLaren, F. Thomas, J. W. van Holst Pellekaan, R. J. B. Wilson.
- Repatriation—K. A. Christian, I. D. Davies, J. P. Mandelstam, B. P. McIntyre, T. A. Miller.
- Shipping and Transport—B. C. W. Clarkson.
- Social Services—R. P. Maxwell, P. E. Ringwood.
- Supply—S. J. Caldecott, J. R. Dall, B. H. Dyer, M. R. Eagles, H. G. Eifermann, F. A. Hinc, P. I. Johnson, N. E. McGrath, B. R. Monckton, J. I. Renton, G. M. Richards, P. L. Silver, J. E. Stutchbury, P. J. White, W. W. Wood, J. Wong Yen.
- Territories—P. F. Bekkers, J. Longayroux, A. E. Newsome.
- Trade—M. G. Bennett.
- Treasury—W. N. B. Pratt.
- Works—R. J. Atkinson, I. H. Catt, F. D. Gibbons, R. S. Lan Thoix, R. J. Prickett, P. K. U. Vogel, M. C. Willis.
- Regulations—Statutory Rules 1959, Nos. 42, 61.
- Public Service Arbitration Act—Determinations—1959—
- No. 21—Amalgamated Engineering Union and others.
- No. 22—Transport Workers' Union of Australia.
- No. 23—Federated Ironworkers' Association of Australia.
- No. 24—Federated Miscellaneous Workers' Union of Australia.
- No. 25—Federated Public Service Assistants' Association of Australia.
- No. 26—Repatriation Department Medical Officers' Association.
- No. 27—Repatriation Department Medical Technologists' Association.
- No. 28—Professional Radio Employees' Institute of Australasia.
- No. 29—Australian Journalists' Association.
- Nos. 30 and 31—Australian Workers' Union.
- No. 32—Australian Federated Union of Locomotive Enginemmen.
- No. 33—Musicians' Union of Australia.
- No. 34—Federated Ironworkers' Association of Australia.
- No. 35—Transport Workers' Union of Australia and others.
- No. 36—Australian Journalists' Association.
- No. 37—Federated Ironworkers' Association of Australia.
- No. 38—Federated Clerks' Union of Australia.
- No. 39—Australian Workers' Union.
- No. 40—North Australian Workers' Union.
- No. 41—Amalgamated Engineering Union and others.
- No. 42—Australian Workers' Union and Amalgamated Postal Workers' Union of Australia.
- No. 43—Electrical Trades Union of Australia.
- No. 44—Amalgamated Engineering Union.
- No. 45—North Australian Workers' Union.
- No. 46—Merchant Service Guild of Australasia.
- No. 47—Australian Journalists' Association.
- No. 48—Commonwealth Storemen and Packers' Union of Australia and others.
- No. 49—Australian Federated Union of Locomotive Enginemmen.
- No. 50—Australian Broadcasting Commission Staff Association.
- No. 51—Australian Theatrical and Amusement Employees' Association.
- No. 52—Australian Broadcasting Commission Senior Officers' Association.
- No. 53—Amalgamated Engineering Union and others.
- No. 54—Commonwealth Public Service Artisans' Association.
- No. 55—Amalgamated Engineering Union and others.
- No. 56—Commonwealth Public Service Artisans' Association.
- No. 57—Federated Public Service Assistants' Association of Australia.
- Seat of Government (Administration) Act—
- Ordinances—1959—
- No. 6—Nurses Registration.
- No. 7—Motor Traffic.
- Regulations—1959—
- No. 5 (Building and Services Ordinance).
- No. 6 (Pounds Ordinance).
- Nos. 7 and 8 (Motor Traffic Ordinance).
- Variation of plan of lay-out of City of Canberra and its environs, dated 20th May, 1959.
- Wheat Industry Stabilization Act—Regulations—Statutory Rules 1959, No. 62.

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6. MESSAGES FROM THE SENATE.—Messages from the Senate were reported returning the following Bills without amendment:—

14th May, 1959—*Message*—

No. 52—Sulphuric Acid Bounty 1959.

No. 53—Tractor Bounty 1959.

No. 54—Housing Loans Guarantees (Australian Capital Territory) 1959.

No. 55—Housing Loans Guarantees (Northern Territory) 1959.

15th May, 1959, a.m.—*Message*—

No. 56—Fisheries 1959.

No. 57—Bankruptcy 1959.

No. 58—Judiciary 1959.

No. 59—Australian Capital Territory Supreme Court 1959.

No. 60—Statutory Declarations 1959.

No. 61—Western Australia Grant (Northern Development) 1959.

7. MESSAGES FROM THE GOVERNOR-GENERAL—ASSENT TO BILLS.—Messages from His Excellency the Governor-General were announced informing the House that His Excellency, in the name and on behalf of Her Majesty, had assented to the following Bills:—

15th May, 1959—*Message No. 29*—

Appropriation (No. 2) 1958–59.

Appropriation (Works and Services) (No. 2) 1958–59.

Supply 1959–60.

Supply (Works and Services) 1959–60.

20th May, 1959—*Message No. 30*—Sulphuric Acid Bounty 1959.

22nd May, 1959—*Message*—

No. 31—Commonwealth Aid Roads 1959.

Conciliation and Arbitration 1959.

Public Service Arbitration 1959.

Gold-Mining Industry Assistance 1959.

Cellulose Acetate Flake Bounty 1959.

Rayon Yarn Bounty 1959.

Tractor Bounty 1959.

Housing Loans Guarantees (Australian Capital Territory) 1959.

Housing Loans Guarantees (Northern Territory) 1959.

Fisheries 1959.

Bankruptcy 1959.

Judiciary 1959.

Australian Capital Territory Supreme Court 1959.

Statutory Declarations 1959.

Western Australia Grant (Northern Development) 1959.

No. 32—Customs 1959.

8. TELEVISION SERVICES—STATEMENT BY POSTMASTER-GENERAL—MOTION FOR PRINTING PAPER.—The Order of the Day having been read for the resumption of the debate on the following motion of Mr. Holt (Treasurer), That the Paper [*presented on the 12th May, 1959*], viz.:—

Extension of Television Services—Statement by Postmaster-General made on the 30th April, 1959—

be printed—

Debate resumed.

Debate adjourned (Mr. Jones), and the resumption of the debate made an Order of the Day for a later hour this day.

9. MESSAGES FROM THE GOVERNOR-GENERAL—ESTIMATES AND ESTIMATES FOR WORKS AND SERVICES 1959–60.—Mr. Speaker announced the receipt of the following Messages from His Excellency the Governor-General:—

W. J. SLIM,

Governor-General.

Message No. 33.

In accordance with the requirements of Section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General transmits to the House of Representatives Estimates of Revenue and Expenditure for the year ending on the thirtieth day of June, One thousand nine hundred and sixty and recommends an appropriation of the Consolidated Revenue Fund accordingly.

Canberra, 11th August, 1959.

W. J. SLIM,

Governor-General.

Message No. 34.

In accordance with the requirements of Section fifty-six of the Constitution of the Commonwealth of Australia, the Governor-General transmits to the House of Representatives Estimates of Expenditure for Additions, New Works and Other Services involving Capital Expenditure for the year ending on the thirtieth day of June, One thousand nine hundred and sixty and recommends an appropriation of the Consolidated Revenue Fund accordingly.

Canberra, 11th August, 1959.

Ordered—That the Messages, together with the accompanying Estimates, be printed and referred to the Committee of Supply forthwith.

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10. SUPPLY—BUDGET STATEMENT.—The House, according to Order, resolved itself into the Committee of Supply.

(In the Committee.)

Mr. Holt (Treasurer) delivered the Budget Speech and then moved, That the first item in the Estimates, under Division No. 101.—Senate—namely—

Salaries and allowances £29,600

be agreed to.

Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Bowden reported accordingly.

Resolved—That the House will, at the next sitting, again resolve itself into the said Committee.

11. PAPERS.—Mr. Holt (Treasurer) presented, by command of His Excellency the Governor-General—
Budget Papers 1959–60;
National Income and Expenditure Paper 1958–59.
Severally ordered to lie on the Table, and to be printed.

12. WAYS AND MEANS—CUSTOMS TARIFF AMENDMENT (NO. 7).—The House, according to Order, resolved itself into the Committee of Ways and Means.

(In the Committee.)

Mr. Osborne (Minister representing the Minister for Customs and Excise) moved—

That the Schedule to the *Customs Tariff* 1933–1959, as proposed to be amended by Customs Tariff Proposals introduced into the House of Representatives on the thirteenth day of May, One thousand nine hundred and fifty-nine, be further amended as set out in the Schedule to these Proposals, and that on and after the twelfth day of August, One thousand nine hundred and fifty-nine, at nine o'clock in the forenoon, reckoned according to standard time in the Australian Capital Territory, Duties of Customs be collected in pursuance of the *Customs Tariff* 1933–1959 as so amended.

THE SCHEDULE.
IMPORT DUTIES.

Tariff Items.	British Preferential Tariff.	Intermediate Tariff.	General Tariff.
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DIVISION VII.—OILS, PAINTS, AND VARNISHES.

229. By omitting sub-items (A), (B), (C) and (D) and inserting in their stead the following sub-items:—			
“(A) (1) Power kerosine as defined by Departmental By-laws - - - - - per gallon	½d.	½d.	½d.
(2) Aviation turbine kerosine; kerosine and other refined petroleum burning oils, n.e.i.—			
(a) As prescribed by Departmental By-laws - - - - - per gallon	1½d.	1½d.	1½d.
(b) Other - - - - - per gallon	8d.	8d.	8d.
(b) Petroleum and shale products, viz.:—			
(1) Crude petroleum, residual oil†, solar oil—			
(a) For use in the treatment of metallic ores by the flotation process, as prescribed by Departmental By-laws - - - per gallon	1½d.	1½d.	1½d.
(b) For use as fuel provided that the recoverable gasoline content* of crude petroleum does not exceed 15 per cent., as prescribed by Departmental By-laws—			
(1) For use in the gold mining industry	Free	Free	Free
(2) For use as fuel in ships			
per gallon	Free	½d.	½d.
(3) Other - - - - - per gallon	1d.	1d.	1d.
(c) For use in the manufacture of gas, as prescribed by Departmental By-laws - - - - - per gallon	2½d.	3d.	3d.
(2) Crude petroleum, crude petroleum enriched with a distillate from crude petroleum, residual oil†, and residual oil† enriched with a distillate from crude petroleum, for use in the production of petroleum products by distillation cracking or other similar processes or of petrochemicals, as prescribed by Departmental By-laws—			
(a) Having a recoverable gasoline content* not exceeding 70 per cent.	Free	Free	Free
(b) Having a recoverable gasoline content* exceeding 70 per cent.—			
On the total recoverable gasoline content* - - - - - per gallon	1d.	1d.	1d.

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THE SCHEDULE—*continued.*
IMPORT DUTIES—*continued.*

Tariff Items.	British Preferential Tariff.	Intermediate Tariff.	General Tariff.
Division VII.—Oils, Paints, and Varnishes—<i>continued.</i>			
229.— <i>continued.</i>			
“(B)— <i>continued.</i>			
(3) Once-run distillate from crude petroleum for use in the production of petroleum products by distillation cracking or other similar processes or of petrochemicals, as prescribed by Departmental By-laws— On the total recoverable gasoline content* - - - per gallon	1d.	1d.	1d.
(4) Crude petroleum n.e.i., crude petroleum enriched with a distillate from crude petroleum, n.e.i.— (a) Having a recoverable gasoline content* not exceeding 70 per cent. - - - per gallon (b) Having a recoverable gasoline content* exceeding 70 per cent. - - - per gallon	5d. 1s. 0½d.	5½d. 1s. 0½d.	5½d. 1s. 0½d.
(5) Once-run distillate from crude petroleum, n.e.i. - - - per gallon	1s. 0½d.	1s. 0½d.	1s. 0½d.
(6) Solar and residual oils†, n.e.i. - - - per gallon	5d.	5½d.	5½d.
(7) Crude lubricating distillate from crude petroleum for use in the production of mineral lubricating oils, as prescribed by Departmental By-laws - - - per gallon	5½d.	6½d.	8d.
(8) Heavy distillate for use in the production of petroleum products (other than mineral lubricating oils) or of petrochemicals, as prescribed by Departmental By-laws - - -	Free	Free	Free
(9) Diesel fuel as defined by Departmental By-laws— (a) As prescribed by Departmental By-laws— (1) For use in the gold mining industry - - - (2) For use as fuel in ships - - - per gallon (3) For use in the manufacture of gas - - - per gallon (4) Other - - - per gallon (b) Other - - - per gallon	Free Free 2½d. 1d. 1s. 1d.	Free Free ½d. 3d. 1d. 1s. 1d.	Free Free ½d. 3d. 1d. 1s. 1d.
<p>† Residual Oil for the purposes of this sub-item shall be as defined by Departmental By-law. * For the purposes of this sub-item the term “recoverable gasoline content” shall mean the quantity of gasoline recoverable by distillation when the crude petroleum, crude petroleum enriched with a distillate from crude petroleum, residual oil, residual oil enriched with a distillate from crude petroleum or once-run distillate from crude petroleum is tested in conformity with a method or methods prescribed by Departmental By-law.</p>			
(c) Gasoline and other petroleum or shale spirit, having a flash point of less than 73 degrees Fahrenheit when tested in an Abel Pensky closed test apparatus— (1) For use in aircraft, as prescribed by Departmental By-laws - - - per gallon (2) Other - - - per gallon	9½d. 1s. 0½d.	9½d. 1s. 0½d.	9½d. 1s. 0½d.
(d) Mineral turpentine— (1) As prescribed by Departmental By-laws - - - per gallon (2) Other - - - per gallon	½d. 1s. 0½d.	1d. 1s. 0½d.	1d. 1s. 0½d.”
By omitting sub-item (i) and inserting in its stead the following sub-item:— “(i) N.E.I. - - - per gallon	6d.	9d.	9d.”
By omitting sub-item (k) and inserting in its stead the following sub-item:— “(k) Petroleum and shale oils— (1) Medicinal, not compounded - - - per gallon (2) Colourless or pale straw, bloomless or nearly debloomed, n.e.i., not compounded per gallon (3) N.E.I. - - - per gallon	Free 6d. 1s. 2d.	Free 6d. 1s. 5d.	9d. 9d. 1s. 5d.”

Progress to be reported, and leave asked to sit again.

The House resumed; Mr. Bowden reported accordingly.

Ordered—That the House will, at a later hour this day, again resolve itself into the said Committee.

13. PAPER.—The following Paper was presented, by command of His Excellency the Governor-General—
Tariff Board—Report—Petroleum Refining Industry.
Ordered to lie on the Table, and to be printed.

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14. ADJOURNMENT.—Mr. Osborne (Minister for Air) moved, That the House do now adjourn.
Question—put and passed.

And then the House, at twenty-seven minutes to ten o'clock p.m., adjourned until to-morrow at half-past two o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Beazley, Mr. Bird, Mr. Failes, Mr. Haworth, Mr. Lindsay, Mr. Nelson, Sir Earle Page and Mr. Riordan.

A. G. TURNER,
Clerk of the House of Representatives.