

1945.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA.

VOTES AND PROCEEDINGS

OF THE

HOUSE OF REPRESENTATIVES.

No. 69.

THURSDAY, 2ND AUGUST, 1945.

1. The House met, at half-past ten o'clock a.m., pursuant to adjournment.—Mr. Speaker (the Honorable J. S. Rosevear) took the Chair, and read Prayers.
2. SOCIAL SECURITY—JOINT COMMITTEE—EIGHTH INTERIM REPORT.—Mr. Barnard, Chairman, brought up the Eighth Interim Report from the Joint Committee on Social Security, and moved, That the Paper be printed.
Question—put and passed.
3. IMMIGRATION—GOVERNMENT POLICY—MINISTERIAL STATEMENT—MOTION FOR PRINTING PAPER.—
Mr. Calwell (Minister for Immigration), by leave, made a Ministerial Statement informing the House of the policy of the Government with respect to immigration, and, by command of His Royal Highness the Governor-General, laid upon the Table the following Paper:—
Immigration—Government Policy—Ministerial Statement, 2nd August, 1945—
and moved, That the Paper be printed.
Mr. Harrison moved, That the debate be now adjourned.
Question—That the debate be now adjourned—put and passed.
Ordered—That the resumption of the debate be made an Order of the Day for the next sitting.
4. MESSAGES FROM THE SENATE.—Mr. Speaker announced the receipt of the following Messages from the Senate:—

[*Special Annuity Bill 1945*]—

MR. SPEAKER,

Message No. 23.

The Senate returns to the House of Representatives the Bill for "*An Act to provide for the payment of an Annuity to the Widow of the late the Right Honourable John Curtin*", and acquaints the House that the Senate has agreed to the Bill without amendment.

GORDON BROWN,
President.

The Senate,
Canberra, 1st August, 1945.

[*Matrimonial Causes Bill 1945*]—

MR. SPEAKER,

Message No. 24.

The Senate returns to the House of Representatives the Bill for "*An Act relating to Matrimonial Causes*", and acquaints the House that the Senate has agreed to the Bill without amendment.

GORDON BROWN,
President.

The Senate,
Canberra, 1st August, 1945.

2nd August, 1945.

[*Wine Overseas Marketing Bill 1945*]

MR. SPEAKER,

Message No. 26.

The Senate returns to the House of Representatives the Bill for "*An Act to amend the 'Wine Overseas Marketing Act 1929-1936'*", and acquaints the House that the Senate has agreed to the Bill without amendment.

The Senate,
Canberra, 1st August, 1945.

GORDON BROWN,
President.

[*Darwin Lands Acquisition Bill 1945*]

MR. SPEAKER,

Message No. 27.

The Senate returns to the House of Representatives the Bill for "*An Act to authorize the acquisition by the Commonwealth, for certain purposes, of land in the Northern Territory of Australia comprised in the Town of Darwin and its environs, and for other purposes*", and acquaints the House that the Senate has agreed to the Bill without amendment.

The Senate,
Canberra, 1st August, 1945.

GORDON BROWN,
President.

[*Science and Industry Research Bill 1945*]

MR. SPEAKER,

Message No. 30.

The Senate returns to the House of Representatives the Bill for "*An Act to amend the 'Science and Industry Research Act 1920-1939'*", and acquaints the House that the Senate has agreed to the Bill without amendment.

The Senate,
Canberra, 1st August, 1945.

GORDON BROWN,
President.

[*Commonwealth Inscribed Stock Bill 1945*]

MR. SPEAKER,

Message No. 31.

The Senate returns to the House of Representatives the Bill for "*An Act to amend the 'Commonwealth Inscribed Stock Act 1911-1943'*", and acquaints the House that the Senate has agreed to the Bill without amendment.

The Senate,
Canberra, 1st August, 1945.

GORDON BROWN,
President.

[*National Debt Sinking Fund Bill 1945*]

MR. SPEAKER,

Message No. 32.

The Senate returns to the House of Representatives the Bill for "*An Act to amend the 'National Debt Sinking Fund Act 1923-1934'*", and acquaints the House that the Senate has agreed to the Bill without amendment.

The Senate,
Canberra, 1st August, 1945.

GORDON BROWN,
President.

5. MESSAGE FROM THE SENATE.—SUPERANNUATION BILL (No. 2) 1945.—Mr. Speaker announced the receipt of the following Message from the Senate :—

MR. SPEAKER,

Message No. 25.

The Senate returns to the House of Representatives the Bill for "*An Act to amend the 'Superannuation Act 1922-1943', as amended by the 'Superannuation Act 1945'*", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

The Senate,
Canberra, 1st August, 1945.

GORDON BROWN,
President.

- Ordered—That the foregoing Message be taken into consideration, in Committee of the whole House, at a later hour this day.

6. MESSAGE FROM THE SENATE.—LIFE INSURANCE BILL 1945.—Mr. Speaker announced the receipt of the following Message from the Senate :—

MR. SPEAKER,

Message No. 28.

The Senate returns to the House of Representatives the Bill for "*An Act relating to Life Insurance and other matters*", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

The Senate,
Canberra, 1st August, 1945.

GORDON BROWN,
President.

- Ordered—That the foregoing Message be taken into consideration, in Committee of the whole House, at a later hour this day.

2nd August, 1945.

7. MESSAGE FROM THE SENATE.—COMMONWEALTH PUBLIC SERVICE BILL 1945.—Mr. Speaker announced the receipt of the following Message from the Senate :—

MR. SPEAKER,

Message No. 29.

The Senate returns to the House of Representatives the Bill for " *An Act to provide for the appointment to or employment in the Commonwealth Service of certain State Employees, and for other purposes* ", and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

The Senate,
Canberra, 1st August, 1945.

GORDON BROWN,
President.

Ordered—That the foregoing Message be taken into consideration, in Committee of the whole House, at a later hour this day.

8. ADJOURNMENT-MOTION FOR PURPOSE OF DISCUSSION.—Mr. Fadden rose in his place, and said that he proposed to move the adjournment of the House for the purpose of discussing a definite matter of urgent public importance, namely, " Housing ".
Mr. Speaker thereupon called upon those Members who approved of the proposed discussion to rise in their places, and more than the necessary number of Members having risen accordingly—
Mr. Fadden moved, That the House do now adjourn.
Ordered—That Mr. Fadden be granted an extension of time.
Ordered—That Mr. Lazzarini (Minister for Works and Housing) be granted an extension of time.
Ordered—That Mr. Harrison be granted an extension of time.
Ordered—That Mr. Dedman (Minister for Post-war Reconstruction) be granted an extension of time.
Debate continued.
The debate having been continued for two hours, it was terminated in accordance with Standing Order No. 257B.

9. PAPERS.—The following Papers were presented, pursuant to Statute—
Air Force Act—Regulations—Statutory Rules 1945, No. 117.
Commonwealth Public Service Act—Regulations—Statutory Rules 1945, No. 115.
National Security Act—
National Security (General) Regulations—Orders—
Taking possession of land, &c. (8).
Use of land.
National Security (Industrial Property) Regulations—Orders—Inventions and designs (61).
Regulations—Statutory Rules 1945, Nos. 112, 113, 116.
Papua and New Guinea Bounties Act—Return for year 1944-45.
Raw Cotton Bounty Act—Return for 1944.
Sulphur Bounty Act—Return for year 1944-45.
Tractor Bounty Act—Return for year 1944-45.
Wine Export Bounty Act—Return for year 1944-45.
Wire Netting Bounty Act—Return for year 1944-45.

10. COMMONWEALTH PUBLIC SERVICE BILL 1945.—SENATE'S AMENDMENTS.—The Order of the Day having been read for the consideration in Committee of the whole House of the Amendments made by the Senate in this Bill—
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

The Committee proceeded to consider the Amendments, which are as follows :—

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE.

- No. 1.—Page 1, clause 1, line 7, leave out " omitting sub-section (6.) ", insert " inserting in sub-section (6.), after the word ' amended ', the words ' by the *Commonwealth Public Service Act 1945* and ' ".
No. 2.—Page 1, clause 1, lines 8 and 9, leave out " , as amended by the *Re-establishment and Employment Act 1945*,".
No. 3.—Page 1, clause 1, lines 11 and 12, leave out sub-clause (4.).

On the motion of Mr. Dedman (Minister for Post-war Reconstruction), the Amendments were agreed to.
Resolution to be reported.

The House resumed ; Mr. Riordan reported accordingly.
On the motion of Mr. Dedman, the House adopted the Report.

11. SUPERANNUATION BILL (No. 2) 1945.—SENATE'S AMENDMENTS.—The Order of the Day having been read for the consideration in Committee of the whole House of the Amendments made by the Senate in this Bill—
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

2nd August, 1945.

(In the Committee.)

The Committee proceeded to consider the Amendments, which are as follows :—

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE.

No. 1.—Page 2, clause 4, line 8, leave out “ 1945 ”, insert “ 1943, as amended by the *Commonwealth Public Service Act 1945*,”.

No. 2.—Page 2, clause 4, line 15, leave out “ 1945 ”, insert “ 1943, as amended by the *Commonwealth Public Service Act 1945* ”.

On the motion of Mr. Lazzarini (Minister for Works and Housing), the Amendments were agreed to. Resolution to be reported.

The House resumed ; Mr. Riordan reported accordingly.

On the motion of Mr. Lazzarini, the House adopted the Report.

12. LIFE INSURANCE BILL 1945.—SENATE'S AMENDMENTS.—The Order of the Day having been read for the consideration in Committee of the whole House of the Amendments made by the Senate in this Bill—

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

The Committee proceeded to consider the Amendments, which are as follows :—

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE.

No. 1.—Page 5, clause 4, after definition of “ trade union ” add the following definition :—

“ ‘ war service ’ means service with any Naval, Military or Air Forces of any part of the King’s dominions and includes any engagement in aviation as part of that service.”.

No. 2.—Page 6, clause 5, line 16, leave out “ This ”, insert “ Subject to the next succeeding subsection, this ”.

No. 3.—Page 6, clause 5, at end of clause add the following sub-clauses :—

“ (2.) Where the policies issued by any authority of a State carrying on life insurance business are guaranteed by the State, Division 2 of Part III. of this Act shall not apply to that authority.

“ (3.) The provisions of this Act shall not apply to—

(a) any fund which is maintained by a company in respect of any part of its life insurance business, where none of the liabilities arising out of that part of its business relates to any policy registered by the company in Australia ; or

(b) the part of the life insurance business in respect of which that fund is maintained.”.

No. 4.—Page 14, clause 38, line 33, after “ liabilities ” insert “ or expenses ”.

No. 5.—Page 14, clause 38, line 35, after “ liabilities ” insert “ or expenses ”.

No. 6.—Page 18, clause 47, at end of clause add the following sub-clauses :—

“ (4.) An appeal shall lie to the Court or the Supreme Court of a State or Territory against any refusal of the Commissioner to approve of any person performing the functions of an auditor under this Division, or against any revocation of an approval given in respect of any person under this section.

“ (5.) On any such appeal, the Court may confirm or disallow the refusal or revocation.”.

No. 7.—Page 21, clause 50, line 8, leave out “ the surplus derived from participating policies ”, insert “ that part of the surplus which is derived from participating policies registered by the company in Australia ”.

No. 8.—Page 32, clause 79, line 34, after “ actuary ” insert “ or the Commissioner ”.

No. 9.—Page 32, clause 79, lines 35 to 37, leave out all words after “ rebate ” (line 35), insert “ at a rate greater than—

(a) the maximum rate of commission or rebate to which the first-mentioned actuary had regard when approving the rate of premium ; or

(b) the maximum rate of commission or rebate payable by the company, immediately prior to the commencement of this Act, in respect of policies of that class (if any) issued at the rate of premium so approved,

whichever is the greater ”.

No. 10.—Page 40, clause 103, at end of clause add the following sub-clause :—

“ (3.) All persons to whom any such moneys are paid shall apply those moneys in due course of administration and, if the company thinks fit, it may require those persons to give sufficient security by bond or otherwise that the moneys so paid will be so applied.”.

No. 11.—Page 42, clause 109, lines 16 to 23, leave out sub-clause (2.).

No. 12.—Page 47, clause 120, leave out the clause, insert the following clause :—

“ 120. A policy shall not be avoided merely on the ground that the person whose life is insured died by his own hand or act, sane or insane, or suffered capital punishment, if, upon the true construction of the policy, the company has thereby agreed to pay the sum insured in the events that have happened.”.

No. 13.—Page 51, clause 134, at end of clause add the following sub-clause :—

“ (3.) The Commissioner shall not be an officer of the Commonwealth Government Insurance Office.”.

No. 14.—Page 51, clause 137, leave out the clause, insert the following clause :—

“ 137.—(1.) Subject to this section, the Commonwealth Government Insurance Office shall not be liable to pay taxes imposed by or under any law of the Commonwealth or of any State or Territory, but that Office shall pay to the Treasurer such sums as are determined by the Treasurer to be equivalent to the amount of the taxes which it would be liable to pay if it were a company.

2nd August, 1945.

“(2.) The Commonwealth Government Insurance Office shall be liable to pay such stamp duties imposed by or under any law of the Commonwealth or of any State or Territory as it would be liable to pay if it were a company.

“(3.) The Commonwealth Government Insurance Office shall be liable to make such contributions as it would be liable, if it were a company, to make under any law of any State or Territory relating to fire brigades.”

No. 15.—Page 52, clause 141, line 29, after “under” insert “sub-section (2.) of”.

No. 16.—Page 71, Fourth Schedule, after “tables” (first occurring) in paragraph (1.), insert “or to such other tables as are prescribed”.

No. 17.—Page 71, Fourth Schedule, leave out “A24-29”, insert “A1924-29”.

No. 18.—Page 73, Sixth Schedule, after “annum” in sub-paragraph (a) of paragraph 2 of Part II., insert “or at such other rate as is prescribed”.

On the motion of Mr. Calwell (Minister for Immigration), the Amendments were agreed to, after debate. Resolution to be reported.

The House resumed; Mr. Riordan reported accordingly.

On the motion of Mr. Calwell, the House adopted the Report.

Suspension of Sitting.—At thirteen minutes past three o'clock p.m., Mr. Speaker left the Chair.

Resumption of Sitting.—At twenty-one minutes to four o'clock p.m., Mr. Speaker resumed the Chair.

13. MESSAGE FROM THE SENATE.—AUSTRALIAN NATIONAL AIRLINES BILL 1945.—Mr. Speaker announced the receipt of the following Message from the Senate:—

MR. SPEAKER,

Message No. 33.

The Senate returns to the House of Representatives the Bill for “*An Act to provide for the Establishment and Operation of National Airline Services by the Commonwealth and for other purposes*”, and acquaints the House that the Senate has agreed to the Bill with the Amendment indicated by the annexed Schedule, in which Amendment the Senate requests the concurrence of the House of Representatives.

The Senate,

Canberra, 2nd August, 1945.

GORDON BROWN,
President.

Ordered—That the foregoing Message be taken into consideration, in Committee of the whole House, forthwith.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

The Committee proceeded to consider the Amendment, which is as follows:—

SCHEDULE OF THE AMENDMENT MADE BY THE SENATE.

Page 19, clause 66, line 19, leave out “In”, insert “Subject to the *Carriage by Air Act 1935*, in”.

On the motion of Mr. Dedman (Minister for Post-war Reconstruction), the Amendment was agreed to. Resolution to be reported.

The House resumed; Mr. Riordan reported accordingly.

On the motion of Mr. Dedman, the House adopted the Report.

14. SPECIAL ADJOURNMENT.—Mr. Chifley (Prime Minister) moved, That the House, at its rising, adjourn until Wednesday, 29th August next, at three o'clock p.m.

Question—put and passed.

15. ADJOURNMENT.—Mr. Chifley (Prime Minister), moved, That the House do now adjourn.

Debate ensued.

Question—put and passed.

And then the House, at seven minutes past four o'clock p.m., adjourned until Wednesday, 29th August, at three o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except Mr. Anthony, Mr. Blain*, Mr. Brennan, Mr. Burke, Mr. Cameron, Mr. Chambers, Mr. Coles, Mr. Drakeford, Mr. Evatt, Mr. Falstein, Mr. Fraser, Mr. Holt, Mr. Hutchinson, Mr. Johnson, Mr. Langtry, Mr. Makin, Mr. McEwen, Mr. Mountjoy, Mr. Mulcahy, Mr. Pollard, Mr. Rankin, Mr. Ryan, Mr. Scully*, Mr. Smith, Mr. Spender, Sir Frederick Stewart, Mr. Watkins, and Mr. Williams.

* On leave.

F. C. GREEN,
Clerk of the House of Representatives.