

1929-30-31.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA,
CANBERRA.

VOTES AND PROCEEDINGS

OF THE

HOUSE OF REPRESENTATIVES.

No. 196.

WEDNESDAY, 14TH OCTOBER, 1931.

1. The House met, at half-past two o'clock p.m., pursuant to adjournment.—Mr. Speaker (the Honorable Norman J. O. Makin) took the Chair, and offered Prayers.
2. MINISTERIAL STATEMENT—STATE UNEMPLOYMENT RELIEF TAX.—Mr. Theodore (Treasurer), by leave, made a Ministerial Statement regarding Unemployment Relief Tax of a State as an allowable deduction for the purposes of assessment of Commonwealth Income Tax.
3. WITHDRAWAL OF NOTICE OF MOTION.—Mr. Watkins, by leave, withdrew Notice of Motion No. 16 standing in his name, with reference to silver currency.
4. PAPERS.—The following Papers were presented, pursuant to Statute—
Defence Act—Regulations Amended—Statutory Rules 1931, No. 120.
Papua Act—Ordinances of 1931—
No. 3—Supplementary Appropriation 1930-31; together with Supplementary Estimates of Expenditure for 1930-31.
No. 8—Appropriation 1931-32; together with Estimates of Revenue and Expenditure for year ending 30th June, 1932.
Railways Act—Report on Commonwealth Railways Operations, for year ended 30th June, 1931.
5. FINANCIAL EMERGENCY BILL (No. 2) (1931).—The Order of the Day having been read for the second reading—Mr. Cunningham (Assistant Minister) moved, That the Bill be now read a second time. Debate ensued.
Question—put and passed.—Bill read a second time.
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Clause 1 agreed to.
Clause 2 debated and agreed to.
Clauses 3 to 5 agreed to.
Title agreed to.
Bill to be reported without amendment.

The House resumed; Mr. McGrath reported accordingly.
On the motion of Mr. Cunningham, the House adopted the Report, and, by leave, the Bill was read a third time.

6. POSTPONEMENT OF ORDERS OF THE DAY.—Ordered—That Orders of the Day Nos. 2 and 3 be postponed until after Order of the Day No. 4, Government Business.

F.3014.

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7. WAYS AND MEANS—CUSTOMS TARIFF (SPECIAL DUTIES) BILL.—The House, according to Order, resolved itself into the Committee of Ways and Means.

(In the Committee.)

Debate resumed on the following motion previously moved by Mr. Forde (Minister for Trade and Customs) on the 19th June, 1930 (*Votes and Proceedings, pages 262-4*), viz. :—

That in lieu of the Special Duty of Customs specified in the Resolution introduced into the House of Representatives on the third day of April, One thousand nine hundred and thirty, there be imposed, on and after the twentieth day of June, One thousand nine hundred and thirty, at nine o'clock in the forenoon, reckoned according to standard time in the Territory for the Seat of Government, in addition to the duties of Customs collected in accordance with the Schedule to the Customs Tariff 1921-1930, as proposed to be amended by the Tariff Proposals, a special duty of Customs, at the rate of fifty per centum of the amount of duty calculated in accordance with the duties imposed by the Customs Tariff 1921-1930 as proposed to be amended by the Tariff Proposals on such of the goods included in the items specified in the first column of the Schedule hereto as are specified in the second column of that Schedule, which were exported from the country of export after the third day of April, One thousand nine hundred and thirty, and which are entered for home consumption after the nineteenth day of June, One thousand nine hundred and thirty.

That in this Resolution "Tariff Proposals" shall mean the Tariff Proposals introduced into the House of Representatives on the nineteenth day of June, One thousand nine hundred and thirty, and shall include any amendment of those proposals: and

That, excepting by mutual agreement or until after six months' notice has been given to the Government of the Dominion of New Zealand, nothing in this resolution shall affect any goods the produce or manufacture of the Dominion of New Zealand entering the Commonwealth of Australia from the Dominion of New Zealand.

THE SCHEDULE.

COLUMN ONE. Number of Tariff Items contained in Schedule to Customs Tariff 1921-1930 as proposed to be amended by Tariff Proposals.	COLUMN TWO. Goods included in items specified in Column One, upon which Special Duty is imposed under this Resolution.
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DIVISION I.—ALE, SPIRITS AND BEVERAGES.

1	Whole item
7	Whole item
8	Whole item
12	..	..	..	Whole item
13	..	..	..	Whole item
14	..	..	..	Whole item
15	Whole item

DIVISION IV.—AGRICULTURAL PRODUCTS AND GROCERIES.

73	--	--	..	Whole item
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DIVISION V.—TEXTILES, FELTS AND FURS, AND MANUFACTURES THEREOF AND ATTIRE.

105	Paragraph (2) of sub-item (AA)
109	..	..	..	Whole item
110	..	..	..	Whole item except apparel not imported for sale or trade and not exceeding a total value of £5
116	..	..	..	Whole item

DIVISION VI.—METALS AND MACHINERY.

176	Refrigerators and parts of refrigerators classified under sub-item (F)
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DIVISION VII.—OILS, PAINTS AND VARNISHES.

226	Whole item
227	Whole item
231	Part of sub-item (c) viz. :—Putty. Whole of sub-items (D) and (G)
232	..	..	..	Whole of sub-item (A)

DIVISION VIII.—EARTHENWARE, CEMENT, CHINA, GLASS AND STONE.

250	Whole of sub-item (c)
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DIVISION IX.—DRUGS AND CHEMICALS.

290	Whole of sub-items (c) and (E)
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DIVISION X.—WOOD, WICKER AND CANE.

301	Whole of sub-item (D)
303	Whole of sub-item (A)
305	Whole of sub-items (A), (B) and (c)
306	Whole item

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THE SCHEDULE—continued.

COLUMN ONE. Number of Tariff Items contained in Schedule to <i>Customs Tariff 1921-1930</i> as proposed to be amended by Tariff Proposals.	COLUMN TWO. Goods included in Items specified in Column One, upon which Special Duty is imposed under this Resolution.
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DIVISION XI.—JEWELLERY AND FANCY GOODS.

309	Whole item
310	Whole item
311	Whole of sub-item (B)
314	.. .. .	Whole item
315	.. .. .	Whole item
316	.. .. .	Whole item
319	.. .. .	Whole of sub-item (A). Paragraph 1 of sub-item (B)
320	.. .. .	Whole of sub-item (B)

DIVISION XII.—HIDES, LEATHER AND RUBBER.

325	.. .. .	Whole item
326	.. .. .	Whole item
328	.. .. .	Whole item
329	.. .. .	Whole item
330	.. .. .	Whole item
333	.. .. .	Whole of sub-item (A)

DIVISION XIII.—PAPER AND STATIONERY.

334	.. .. .	Paragraphs (1) and (3) of sub-item (a). Whole of sub-item (s)
338	.. .. .	Whole of sub-item (A)
340	.. .. .	Whole of sub-items (A), (B) and (C)

DIVISION XIV.—VEHICLES.

354	.. .. .	Whole of sub-item (B)
359	Paragraphs (1), (2), and (3) and Clause (b) of paragraph (4) of sub-item (D). Paragraphs (1), (2), (3), and (4) of sub-item (F)

DIVISION XV.—MUSICAL INSTRUMENTS.

365	Whole of sub-items (A), (B) and (C)
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DIVISION XVI.—MISCELLANEOUS.

376	Whole of sub-items (A), (B), (C), and (F)
380	Paragraph (1) of sub-item (A)
381	.. .. .	Whole of sub-item (F)
382	.. .. .	Whole item
390	.. .. .	Paragraph (1) of sub-item (A)
397	.. .. .	Whole of sub-items (A) and (B)
424	.. .. .	Whole of sub-item (D)
430	.. .. .	Whole item

and on the amendment moved thereto by Mr. Forde on the 23rd July, 1931 (*Votes and Proceedings*, page 764), viz. :—

That the Resolution introduced into the House of Representatives on the nineteenth day of June, One thousand nine hundred and thirty, imposing a special duty of Customs on goods included in certain tariff items specified in Column One of the schedule thereto be amended by omitting from Column Two of that schedule opposite the figure 1 in Column One of that schedule the words " Whole item " and inserting in their stead the words " Whole item except Porter and Stout " and that on and after the twenty-fourth day of July, one thousand nine hundred and thirty-one at nine o'clock in the forenoon, reckoned according to standard time in the Territory for the Seat of Government, the special duty of Customs specified in that Resolution be imposed in accordance with that Resolution as so amended.

Several honorable Members proposing to move amendments to an earlier part of the motion, the Chairman (Mr. McGrath) stated that he would not submit Mr. Forde's amendment until such amendments were disposed of.

Mr. Beasley proposed to move, That the motion be amended by omitting " the rate of fifty per centum " and inserting " a rate determined each month in accordance with the balance of trade " in place thereof.

Chairman's Ruling.—The Chairman ruled that such an amendment would be out of order, on the ground that it was too abstract in character.

Mr. Gregory moved, That the motion be amended by omitting " fifty " and inserting " five ".

Debate continued.

Question—That the word proposed to be omitted stand part of the motion—put.

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The Committee divided (The Chairman, Mr. McGrath, in the Chair)—

Ayes, 32.

Mr. Anstey	Mr. Makin
Mr. Blakeley	Mr. Martens
Mr. Brennan	Mr. McNeill
Mr. Crouch	Mr. Parker Moloney
Mr. Culley	Mr. Edward Riley
Mr. Cunningham	Mr. Riordan
Mr. Fenton	Mr. Rowe
Mr. Forde	Mr. Scullin
Mr. Frost	Mr. Theodore
Mr. Gibbons	Mr. Tully
Mr. Albert Green	Mr. Ward
Mr. Holloway	Mr. Watkins
Mr. James	Mr. Yates
Mr. Jones	
Mr. Keane	
Mr. Lewis	
Mr. Long	

Tellers:

Mr. Coleman
Mr. E. C. Riley

Noes, 21.

Mr. Beasley	Mr. Morgan
Mr. Bell	Mr. Nairn
Mr. Donald Cameron	Mr. Parkhill
Mr. Malcolm Cameron	Mr. Thomas Paterson
Mr. Bernard Corser	Mr. Prowse
Mr. Gabb	Mr. Thompson
Mr. Gregory	Mr. White
Mr. Hunter	
Mr. Mackay	
Mr. Marks	
Mr. Marr	
Mr. Maxwell	

Tellers:

Mr. Gardner
Mr. Price

And so it was resolved in the affirmative.
The amendment moved by Mr. Forde was agreed to.
Motion, as amended, agreed to.
Resolution to be reported, and leave asked to sit again.

The House resumed ; Mr. McGrath reported accordingly.

Resolved—That the House will, at a later hour this day, again resolve itself into the said Committee.
Mr. Forde moved, pursuant to contingent notice, That the Standing Orders be suspended, to enable the remaining stages to be passed without delay.

Question—put and passed.

The Resolution reported from the Committee was read, and, on the motion of Mr. Forde, was adopted by the House.

Ordered—That Mr. Forde and Mr. Scullin do prepare and bring in a Bill to carry out the foregoing Resolution.

Mr. Forde then brought up a Bill intituled “ *A Bill for an Act to impose certain Special Duties of Customs,* ” and moved, That it be now read a first time.

Question—put and passed.—Bill read a first time.

Mr. Forde moved, That the Bill be now read a second time.

Mr. White moved, as an amendment, That all words after “ be ” be omitted with a view to the insertion of the following words in place thereof :—“ withdrawn and that in view of the altered circumstances the question of Special Customs Duties be submitted to the Tariff Board for consideration and report ”.

Debate ensued.

Mr. Yates addressing the House—

Closure moved.—Mr. Thompson moved, That the question be now put.

Question—That the question be now put—put and negated.

Question—That the words proposed to be omitted stand part of the question—put.

The House divided (The Speaker, Mr. Makin, in the Chair)—

Ayes, 33.

Mr. Anstey	Mr. Long
Mr. Blakeley	Mr. Martens
Mr. Brennan	Mr. McGrath
Mr. Chifley	Mr. McNeill
Mr. Coleman	Mr. Parker Moloney
Mr. Crouch	Mr. Edward Riley
Mr. Culley	Mr. Riordan
Mr. Cunningham	Mr. Rowe
Mr. Fenton	Mr. Scullin
Mr. Forde	Mr. Theodore
Mr. Frost	Mr. Tully
Mr. Gibbons	Mr. Ward
Mr. Albert Green	Mr. Watkins
Mr. Holloway	
Mr. James	
Mr. Jones	
Mr. Keane	
Mr. Lewis	

Tellers:

Mr. E. C. Riley
Mr. Yates

Noes, 23.

Mr. Beasley	Mr. Morgan
Mr. Bell	Mr. Nairn
Mr. Donald Cameron	Mr. Parkhill
Mr. Malcolm Cameron	Mr. Thomas Paterson
Mr. Bernard Corser	Mr. Price
Mr. Gabb	Mr. Prowse
Mr. Gardner	Mr. Thompson
Mr. Roland Green	Mr. White
Mr. Gregory	
Mr. Mackay	
Mr. Marks	
Mr. Marr	
Mr. Maxwell	

Tellers:

Mr. Bayley
Mr. Hunter

And so it was resolved in the affirmative.

Question—That the Bill be now read a second time—put and passed.—Bill read a second time.

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Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Clauses 1 to 5 agreed to.
 Clause 6 debated and agreed to.
 Clause 7 agreed to.
 Schedule agreed to.
 Title agreed to.
 Bill to be reported without amendment.

The House resumed ; Mr. McGrath reported accordingly.
 On the motion of Mr. Forde, the House adopted the Report, and the Bill was read a third time.

8. WAYS AND MEANS [PRIMAGE DUTY (No. 4)].—The House, according to order, again resolved itself into the Committee of Ways and Means.

(In the Committee.)

Mr. Forde (Minister for Trade and Customs) moved—

That in addition to the duties collected in accordance with—

- (a) the Schedule to the *Customs Tariff* 1921–1930 as proposed to be amended by Customs Tariff Proposals ; and
 (b) the resolution introduced into the House of Representatives on the nineteenth day of June, One thousand nine hundred and thirty, imposing special duties of Customs or that Resolution as subsequently amended ;

and in lieu of the primage duty specified in the Resolution introduced into the House of Representatives on the tenth day of July, One thousand nine hundred and thirty-one, there be imposed on and after the 15th day of October One thousand nine hundred and thirty-one, at nine o'clock in the forenoon reckoned according to standard time in the Territory for the Seat of Government, ad valorem duties of Customs (in this Resolution referred to as primage duty) at the rates hereunder set out on the undermentioned goods which are entered for home consumption on and after the said 15th day of October One thousand nine hundred and thirty-one, except such goods as are hereunder specified as being exempt from primage duty—

1. Goods exempt from primage duty—

- (a) goods covered by Items 368, 370, 371, 372, 373, 400, 401, 409 and 423 of the *Customs Tariff* 1921–1930 as proposed to be amended by Customs Tariff Proposals ;
 (b) agricultural and horticultural seeds not covered by any item in the *Customs Tariff* 1921–1930 ;
 bibles, and the New Testament ;
 bullion and specie ;
 bags sacks packs and bales for bran, chaff, potatoes, onions, coal, corn, flour, sugar and wool ;
 calico and hessian for use in the manufacture of bags of a size capable of holding at least forty-five pounds of flour ;
 fruit wrapping paper admissible under Item 334 (c) (2) of the *Customs Tariff* 1921–1930 ;
 manures and fertilizers ;
 materials for use in the manufacture of agricultural horticultural and viticultural spraying preparations ;
 materials for use in the manufacture of cornsacks floursacks and other sacks ;
 nitrate of soda } for use as a fertilizer or in the manufacture of fertilizers ;
 potash }
 outside packages and outer coverings, including the sole containing package, containing solely goods exempt from primage duty ;
 radium ;
 rock phosphate ; and
 sulphur ;
 (c) any other goods which are from time to time exempted from primage duty by Proclamation made by the Governor-General with the advice of the Federal Executive Council and published in the *Gazette*.

2. Goods subject to primage duty at the rate of four per centum ad valorem—

- (a) goods covered by Items 174, 219 (D), 404 and 415A of the *Customs Tariff* 1921–1930 as proposed to be amended by Customs Tariff Proposals ;
 (b) books and periodicals imported for public libraries ;
 calcium cyanide ;
 cream separators ;
 fibres for use in the manufacture of binder twine ;
 fuel oil and coal consumed in Australian waters ;
 goods for public hospitals ;

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newsprinting paper ;
 outside packages and outer coverings, including the sole containing package, containing any goods subject to primage duty at the rate of four per centum ad valorem but containing no goods subject to primage duty at the rate of ten per centum ad valorem ;
 potassium cyanide ;
 power kerosene ;
 rock salt ;
 sheep shearing machines ;
 soda ash, caustic potash and caustic soda, for fellmongering purposes ;
 sodium cyanide ;
 stud stock ; and
 vessels exceeding 1,000 tons gross register ;

(c) any other goods which are from time to time, by Proclamation made by the Governor-General with the advice of the Federal Executive Council and published in the *Gazette*, added to the list of goods upon which primage duty at the rate of four per centum is imposed.

3. Goods subject to primage duty at the rate of ten per centum ad valorem—

(a) All goods whatsoever, which are not, in pursuance of the foregoing provisions of this Resolution—

- (i) exempt from primage duty ; or
- (ii) subject to primage duty at the rate of four per centum ad valorem.

That where by this Resolution any goods are exempt from primage duty or are subject to primage duty at the rate of four per centum ad valorem, on the condition that those goods will be used for a purpose specified in relation thereto in the Resolution, the Comptroller-General of Customs may require security that those goods will be used for the purpose so specified.

That in this Resolution "Customs Tariff Proposals" means the Tariff Proposals introduced into the House of Representatives on the twenty-sixth day of March, One thousand nine hundred and thirty-one, and includes any amendment of such proposals and any Tariff Proposal introduced into the House of Representatives subsequent to that date.

Ordered—That the motion be divided.

Preliminary words postponed.

Paragraph (1) (a) agreed to.

Paragraph (1) (b)—

Mr. Nairn moved, That the paragraph be amended by inserting :—"fibres for use in the manufacture of binder twine".

Debate ensued.

Amendment negatived.

On the motion of Mr. Maxwell, the paragraph was amended by omitting, after the word "bibles", the words "and the New Testament", and inserting the words "or any portion of a bible".

Mr. White moved, That the paragraph be further amended by inserting, after the words "bullion and specie", the words "also platinum".

Debate ensued.

Amendment negatived.

Mr. Morgan moved, That the paragraph be further amended by inserting :—"books, other than fiction".

Debate ensued.

Question—That the amendment be agreed to—put.

The Committee divided (The Temporary Chairman, Mr. Crouch, in the Chair)—

Ayes, 24.

Noes, 31.

Mr. Bayley	Mr. Maxwell
Mr. Beasley	Mr. Morgan
Mr. Bell	Mr. Nairn
Mr. Donald Cameron	Mr. Parkhill
Mr. Malcolm Cameron	Mr. Thomas Paterson
Mr. Bernard Corser	Mr. Price
Mr. Gabb	Mr. Prowse
Mr. Gregory	Mr. Thompson
Mr. Guy	Mr. Ward
Mr. Hunter	
Mr. Lyons	<i>Tellers:</i>
Mr. Mackay	Mr. Gardner
Mr. Marr	Mr. White

Mr. Anstey	Mr. Lewis
Mr. Blakeley	Mr. Long
Mr. Brennan	Mr. Makin
Mr. Chifley	Mr. Martens
Mr. Coleman	Mr. McNeill
Mr. Culley	Mr. Parker Moloney
Mr. Cunningham	Mr. Edward Riley
Mr. Cusack	Mr. Riordan
Mr. Fenton	Mr. Rowe
Mr. Forde	Mr. Scullin
Mr. Frost	Mr. Theodore
Mr. Gibbons	Mr. Tully
Mr. Albert Green	
Mr. Holloway	<i>Tellers:</i>
Mr. James	
Mr. Jones	Mr. E. C. Riley
Mr. Keane	Mr. Watkins

And so it was negatived.

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Paragraph, as amended, agreed to.

Paragraphs (1) (c) and (2) (a) agreed to.

Paragraph (2) (b)—

Mr. White moved, That the paragraph be amended by inserting, after the words " books and periodicals imported for public libraries ", the words " and books for educational purposes ".

Question—That the amendment be agreed to—put.

The Committee divided (The Chairman, Mr. McGrath, in the Chair)—

Ayes, 26.		Noes, 28.	
Mr. Anstey	Mr. Morgan	Mr. Blakeley	Mr. Keane
Mr. Beasley	Mr. Nairn	Mr. Brennan	Mr. Long
Mr. Bell	Mr. Parkhill	Mr. Chifley	Mr. Martens
Mr. Donald Cameron	Mr. Thomas Paterson	Mr. Coleman	Mr. McNeill
Mr. Malcolm Cameron	Mr. Price	Mr. Crouch	Mr. Parker Moloney
Mr. Bernard Corser	Mr. Prowse	Mr. Culley	Mr. Riordan
Mr. Gabb	Mr. Edward Riley	Mr. Cunningham	Mr. Rowe
Mr. Gardner	Mr. Thompson	Mr. Cusack	Mr. Scullin
Mr. Gregory	Mr. Ward	Mr. Fenton	Mr. Theodore
Mr. Guy	Mr. White	Mr. Forde	Mr. Tully
Mr. Holloway		Mr. Frost	Mr. Watkins
Mr. Mackay	<i>Tellers:</i>	Mr. Gibbons	
Mr. Marr	Mr. Bayley	Mr. Albert Green	<i>Tellers:</i>
Mr. Maxwell	Mr. Hunter	Mr. James	Mr. Lewis
		Mr. Jones	Mr. E. C. Riley

And so it was negatived.

Mr. White moved, That the paragraph be amended by inserting, after the words " newsprinting paper ", the words " and paper for the production of periodicals and magazines ".

Amendment negatived.

Mr. Thomas Paterson moved, That the paragraph be amended by inserting:—" dynamite and gelignite ".

Debate ensued.

Question—That the amendment be agreed to—put.

The Committee divided (The Chairman, Mr. McGrath, in the Chair)—

Ayes, 25.		Noes, 28.	
Mr. Beasley	Mr. Nairn	Mr. Blakeley	Mr. Long
Mr. Bell	Mr. Parkhill	Mr. Brennan	Mr. Makin
Mr. Donald Cameron	Mr. Thomas Paterson	Mr. Chifley	Mr. Martens
Mr. Malcolm Cameron	Mr. Price	Mr. Coleman	Mr. McNeill
Mr. Bernard Corser	Mr. Prowse	Mr. Crouch	Mr. Parker Moloney
Mr. Gabb	Mr. Riordan	Mr. Culley	Mr. Edward Riley
Mr. Roland Green	Mr. Thompson	Mr. Cunningham	Mr. Rowe
Mr. Gregory	Mr. Ward	Mr. Cusack	Mr. Scullin
Mr. Guy	Mr. White	Mr. Fenton	Mr. Theodore
Mr. James		Mr. Forde	Mr. Tully
Mr. Jones	<i>Tellers:</i>	Mr. Frost	Mr. Watkins
Mr. Mackay	Mr. Bayley	Mr. Gibbons	
Mr. Marr	Mr. Hunter	Mr. Albert Green	<i>Tellers:</i>
Mr. Morgan		Mr. Holloway	Mr. Lewis
		Mr. Keane	Mr. E. C. Riley

And so it was negatived.

Paragraph agreed to.

Paragraph (2) (c) agreed to.

Paragraph (3) (a)—

Mr. Thomas Paterson moved, That the paragraph be amended by omitting " ten " and inserting " five ".

Amendment negatived.

Paragraph agreed to.

Postponed preliminary words agreed to.

Remainder of motion agreed to.

Resolution to be reported, and leave asked to sit again.

The House resumed ; Mr. McGrath reported accordingly.

Resolved—That the House will, at the next sitting, again resolve itself into the said Committee.

Ordered—That the consideration of the Resolution reported from the Committee be made an Order of the Day for the next sitting.

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9. ADJOURNMENT.—Mr. Scullin (Prime Minister) moved, That the House do now adjourn.
Question—put and passed.

And then the House, at twenty-nine minutes past eleven o'clock p.m., adjourned until to-morrow at half-past two o'clock p.m.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except—Mr. Curtin, Mr. Eldridge, Mr. Josiah Francis*, Mr. Gullett, Mr. Hawker, Mr. Hill, Mr. Hughes, Mr. Killen, Mr. Lacey*, Mr. Latham, Mr. Lazzarini, Mr. Mathews*, Mr. Earle Page, and Mr. Stewart.

* On leave.

E. W. PARKES,
Clerk of the House of Representatives.