

1929-30.

THE PARLIAMENT OF THE COMMONWEALTH OF AUSTRALIA,
CANBERRA.

VOTES AND PROCEEDINGS
OF THE
HOUSE OF REPRESENTATIVES.

No. 112.

WEDNESDAY, 17TH DECEMBER, 1930.

1. The House met, at three o'clock p.m., pursuant to adjournment.—Mr. Speaker (the Honorable Norman J. O. Makin) took the Chair, and offered Prayers.
2. PAPERS.—The following Paper was presented, by command of His Excellency the Person Administering the Government of the Commonwealth of Australia :—
Papua—Annual Report for the year 1928-29.
Ordered to lie on the Table, and to be printed.
The following Papers were presented, pursuant to Statute :—
Taxation—Thirteenth Report of the Commissioner, years 1926-27, 1927-28, 1928-29, and 1929-30.
Ordered to be printed.
Customs Act and Commerce (Trade Descriptions) Act—Commerce (Export Dairy Produce) Regulations—Statutory Rules 1930, No. 132.
Dairy Produce Export Charges Act—Regulations Amended—Statutory Rules 1930, No. 119.
Dairy Produce Export Control Act—Regulations Amended—Statutory Rules 1930, Nos. 131, 133.
3. PRINTING OF PAPERS.—Mr. Fenton (Acting Prime Minister) moved, That the following Papers, laid on the Table on the 11th instant, be printed :—
Central Australia—Report by the Government Resident for year ended 30th June, 1930.
Norfolk Island—Report for year ended 30th June, 1930.
Question—put and passed.
4. MESSAGE FROM HIS EXCELLENCY LORD SOMERS, ADMINISTERING THE GOVERNMENT OF THE COMMONWEALTH.—ASSENT TO BILLS.—The following Message from His Excellency Lord Somers, Administering the Government of the Commonwealth, was received, and the same was read by Mr. Speaker :—

SOMERS,

*Administering the Government of the
Commonwealth of Australia.*

Message No. 60.

Proposed Laws intituled :—

- “ *Income Tax Assessment Act (No. 2) 1930* ”
- “ *Income Tax Act (No. 2) 1930* ”
- “ *Sales Tax Assessment Act (No. 1A) 1930* ”
- “ *Sales Tax Act (No. 1A) 1930* ”
- “ *Sales Tax Assessment Act (No. 2A) 1930* ”
- “ *Sales Tax Assessment Act (No. 3A) 1930* ”
- “ *Sales Tax Assessment Act (No. 4A) 1930* ”
- “ *Sales Tax Assessment Act (No. 5A) 1930* ”
- “ *Sales Tax Assessment Act (No. 6A) 1930* ”
- “ *Sales Tax Assessment Act (No. 7A) 1930* ”
- “ *Sales Tax Assessment Act (No. 8A) 1930* ”
- “ *Sales Tax Assessment Act (No. 9A) 1930* ”
- “ *National Debt Sinking Fund Act 1930* ”
- “ *Representation Act 1930* ”
- “ *Australian Soldiers' Repatriation Act 1930* ”
- “ *Gold Bounty Act 1930* ”,

as finally passed by the Senate and the House of Representatives of the Commonwealth, having been presented to the Person Administering the Government of the Commonwealth of Australia for the Royal Assent, His Excellency has, in the name and on behalf of His Majesty, assented to the said Laws.

Government House,
Canberra, 16th December, 1930.

17th December, 1930.

5. NORTHERN TERRITORY (ADMINISTRATION) BILL (1930).—The Order of the Day having been read for the consideration, in Committee of the whole House, of the Senate's Message No. 107—
Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Mr. Blakeley (Minister for Home Affairs) moved, That the Committee insists on disagreeing to the Amendments insisted upon by the Senate.

Question—put and passed.

Resolution to be reported.

The House resumed ; Mr. McGrath reported accordingly.

On the motion of Mr. Blakeley, the House adopted the Report.

Mr. Blakeley moved, That a Conference be requested with the Senate on the Amendments insisted upon by the Senate in the " *Bill for an Act to amend the ' Northern Territory (Administration) Act 1910-1926,' to repeal the ' Northern Australia Act 1926,' and for other purposes,*" and that the Senate be informed that in the event of a Conference being agreed to this House will be represented at such Conference by five Managers.

Debate ensued.

Question—put.

The House divided (The Speaker, Mr. Makin, in the Chair)—

Ayes, 37.		Noes, 16.	
Mr. Anstey	Mr. Lacey	Mr. Bell	Mr. Morgan
Mr. Beasley	Mr. Lazzarini	Mr. Malcolm Cameron	Mr. Nairn
Mr. Blakeley	Mr. Lewis	Mr. Gardner	Mr. Parkhill
Mr. Chifley	Mr. Long	Mr. Roland Green	Mr. Thomas Paterson
Mr. Bernard Corser	Mr. W. Maloney	Mr. Gregory	Mr. Stewart
Mr. Crouch	Mr. Martens	Mr. Gullett	<i>Tellers:</i>
Mr. Culley	Mr. McGrath	Mr. Hawker	Mr. Bayley
Mr. Cunningham	Mr. McNeill	Mr. Hill	Mr. Josiah Francis
Mr. Cusack	Mr. McTiernan	Mr. Marks	
Mr. Eldridge	Mr. Edward Riley		
Mr. Fenton	Mr. Riordan		
Mr. Forde	Mr. Rowe		
Mr. Frost	Mr. Theodore		
Mr. Gabb	Mr. Tully		
Mr. Gibbons	Mr. Watkins		
Mr. Albert Green			
Mr. Guy	<i>Tellers:</i>		
Mr. Holloway	Mr. Price		
Mr. Jones	Mr. E. C. Riley		
Mr. Keane			

And so it was resolved in the affirmative.

Mr. Blakeley moved, That the Managers for the House of Representatives be Mr. Latham, Mr. Nelson, Mr. Thomas Paterson, Mr. Theodore, and the Mover.

Mr. Latham and Mr. Thomas Paterson objecting to act as Managers—

Mr. Blakeley, by leave, amended the motion by omitting the names of Mr. Latham and Mr. Thomas Paterson, and substituting those of Mr. Albert Green and Mr. Anstey.

Question—That the Managers for the House of Representatives be Mr. Blakeley, Mr. Anstey, Mr. Albert Green, Mr. Nelson and Mr. Theodore—put and passed.

Suspension of Standing Orders.—Mr. Blakeley moved, by leave, That in connexion with the proposed Conference, Standing Orders Nos. 383 and 390 be suspended.

Question—put and passed.

6. POSTPONEMENT OF ORDERS OF THE DAY.—Ordered—That Orders of the Day Nos. 2 and 3, Government Business, be postponed until after Orders of the Day Nos. 4 and 5.

7. LEAGUE OF NATIONS—TENTH ASSEMBLY—REPORT OF AUSTRALIAN DELEGATION—MOTION FOR PRINTING PAPER.—The Order of the Day having been read for the resumption of the debate on the following motion of Mr. Scullin (Prime Minister), That the Paper [*presented on the 20th March, last*], viz. :—

League of Nations—Tenth Assembly—Report of Australian Delegation—
be printed—

Question—put and passed.

8. DOMINION LEGISLATION AND MERCHANT SHIPPING LEGISLATION—REPORTS OF CONFERENCE—MOTION FOR PRINTING PAPERS.—The Order of the Day having been read for the resumption of the debate on the following motion of Mr. Scullin (Prime Minister), That the Papers [*presented on the 25th June last*], viz. :—

Dominion Legislation and Merchant Shipping Legislation—Conference in London, 1929—

Report of Conference ;

Report by Sir Harrison Moore, Member appointed by the Government of the Commonwealth—

be printed—

Question—put and passed.

17th December, 1930.

Suspension of sitting.—At twenty-two minutes to four o'clock p.m., Mr. Speaker left the Chair.
Resumption of Sitting.—At a quarter past six o'clock p.m., Mr. Speaker resumed the Chair.

9. **SPEAKER'S RULING.**—Mr. Speaker referred to the fact that doubts had been expressed by several honorable Members regarding his authority to suspend the sitting by vacating the Chair, and pointed out that in vacating the Chair when the House had no business before it and was awaiting a Message from the Senate, he had followed the practice of every previous Speaker.
Dissent from Speaker's Ruling.—Mr. Latham (Leader of the Opposition) handed in, in writing, the following objection to the Ruling:—That the Ruling of the honorable the Speaker that he is at liberty to leave the Chair at any time during a sitting without leave of the House or the passing of any motion should be disagreed with.
 The debate thereon was forthwith adjourned to the next day of sitting.
10. **PAPER.**—The following Paper was presented, pursuant to Statute—
 Science and Industry Research Act—Fourth Annual Report of the Council for Scientific and Industrial Research, for year ended 30th June, 1930.
11. **MINISTERIAL STATEMENT—UNEMPLOYMENT.**—Mr. Fenton (Acting Prime Minister), by leave, made a Ministerial Statement announcing the decision of the Government to allocate £500,000 among the States in order to assist the State Governments to alleviate unemployment.
 Mr. Latham (Leader of the Opposition), and Mr. Thomas Paterson, by leave, also made Statements with reference to the matter.
12. **POSTPONEMENT OF ORDER OF THE DAY.**—Ordered—That Order of the Day No. 2, Government Business, be postponed until after Order of the Day No. 3.
13. **WAYS AND MEANS [EXPORT DUTY].**—The House, according to order, resolved itself into the Committee of Ways and Means.

(In the Committee.)

Mr. Fenton (Minister for Trade and Customs) moved—

That on and after the Eighteenth day of December, One thousand nine hundred and thirty, at nine o'clock in the forenoon, reckoned according to standard time in the Territory for the Seat of Government, Duties of Customs be imposed according to the following Tariff:—

EXPORT DUTIES.

Tariff Item.	Rate of Duty.
1. Sheepskins with Wool per lb.	½d.

Mr. Fenton moved, That progress be reported and leave asked to sit again.
 Question—put.
 The Committee divided (The Chairman, Mr. McGrath, in the Chair)—

Ayes, 33.

Noes, 15.

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|------------------|------------------|
| Mr. Anstey | Mr. Lazzarini |
| Mr. Beasley | Mr. Lewis |
| Mr. Blakeley | Mr. Long |
| Mr. Chifley | Mr. W. Maloney |
| Mr. Crouch | Mr. Martens |
| Mr. Culley | Mr. McNeill |
| Mr. Cunningham | Mr. McTiernan |
| Mr. Cusack | Mr. Edward Riley |
| Mr. Eldridge | Mr. Riordan |
| Mr. Fenton | Mr. Rowe |
| Mr. Forde | Mr. Theodore |
| Mr. Frost | Mr. Tully |
| Mr. Gibbons | Mr. Watkins |
| Mr. Albert Green | |
| Mr. Guy | |
| Mr. Holloway | <i>Tellers:</i> |
| Mr. Jones | Mr. E. C. Riley |
| Mr. Keane | Mr. Yates |

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|---------------------|---------------------|
| Mr. Bell | Mr. Thomas Paterson |
| Mr. Malcolm Cameron | Mr. Stewart |
| Mr. Bernard Corser | Mr. Thompson |
| Mr. Gardner | |
| Mr. Roland Green | |
| Mr. Gullett | |
| Mr. Hawker | <i>Tellers:</i> |
| Mr. Hill | Mr. Bayley |
| Mr. Marks | Mr. Josiah Francis |
| Mr. Parkhill | |

And so it was resolved in the affirmative.
 Progress to be reported, and leave asked to sit again.

The House resumed ; Mr. McGrath reported accordingly.
 Mr. Fenton moved, That the House will, at a later hour this day, again resolve itself into the said Committee.
 Question—put.

17th December, 1930.

The House divided (The Speaker, Mr. Makin, in the Chair)—

Ayes, 31.		Noes, 15.	
Mr. Anstey	Mr. Lewis	Mr. Bell	Mr. Parkhill
Mr. Beasley	Mr. Long	Mr. Malcolm Cameron	Mr. Thomas Paterson
Mr. Blakeley	Mr. W. Maloney	Mr. Bernard Corser	Mr. Stewart
Mr. Chifley	Mr. Martens	Mr. Gardner	Mr. Thompson
Mr. Culley	Mr. McGrath	Mr. Roland Green	
Mr. Cusack	Mr. McTiernan	Mr. Gullett	
Mr. Eldridge	Mr. Edward Riley	Mr. Hawker	<i>Tellers:</i>
Mr. Fenton	Mr. Riordan	Mr. Hill	Mr. Bayley
Mr. Forde	Mr. Rowe	Mr. Marks	Mr. Josiah Francis
Mr. Frost	Mr. Theodore		
Mr. Gibbons	Mr. Tully		
Mr. Albert Green	Mr. Watkins		
Mr. Guy			
Mr. Holloway	<i>Tellers:</i>		
Mr. Jones			
Mr. Keane	Mr. E. C. Riley		
Mr. Lazzarini	Mr. Yates		

And so it was resolved in the affirmative.

Suspension of Sitting.—At eight minutes to seven o'clock p.m., Mr. Speaker left the Chair.*Resumption of Sitting.*—At ten minutes to eleven o'clock p.m., Mr. Speaker resumed the Chair.

14. MESSAGE FROM THE SENATE.—WHEAT ADVANCES BILL.—Mr. Speaker announced the receipt of the following Message from the Senate:—

MR. SPEAKER,

Message No. 108.

The Senate returns to the House of Representatives the Bill for "*An Act relating to Advances on Wheat and for other purposes*," and acquaints the House that the Senate has agreed to the Bill with the Amendments indicated by the annexed Schedule, in which Amendments the Senate requests the concurrence of the House of Representatives.

The Senate,
Canberra, 17th December, 1930.

WALTER KINGSMILL,
President.

Ordered—That the foregoing Message be taken into consideration, in Committee of the whole House, at a later hour this day.

15. MESSAGE FROM HIS EXCELLENCY LORD SOMERS, ADMINISTERING THE GOVERNMENT OF THE COMMONWEALTH.—WHEAT ADVANCES BILL.—The following Message from His Excellency Lord Somers, Administering the Government of the Commonwealth, was presented, and the same was read by Mr. Speaker:—

SOMERS,

*Administering the Government of the
Commonwealth of Australia.*

Message No. 61.

In accordance with the requirements of section 56 of the Constitution of the Commonwealth of Australia, the person administering the Government of the Commonwealth recommends to the House of Representatives that an appropriation of revenue be made for the purpose of the acceptance with amendments of certain amendments made by the Senate to a Bill for an Act relating to Advances on Wheat and for other purposes.

Melbourne,
17th December, 1930.

Ordered—That the foregoing Message be taken into consideration, in Committee of the whole House, forthwith.

Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

Mr. Forde (Acting Minister for Markets) moved, That it is expedient that an appropriation of revenue be made for the purposes of the acceptance with amendments of certain amendments made by the Senate to a Bill for an Act relating to Advances on Wheat and for other purposes.

Question—put and passed.

Resolution to be reported.

The House resumed; Mr. McGrath reported accordingly.
The said Resolution was read, and, on the motion of Mr. Forde, by leave, was adopted by the House.

17th December, 1930.

16. WHEAT ADVANCES BILL.—SENATE'S AMENDMENTS.—The Order of the Day having been read for the consideration in Committee of the whole House of the Amendments made by the Senate in this Bill—Mr. Speaker left the Chair, and the House resolved itself into a Committee of the Whole.

(In the Committee.)

The Committee proceeded to consider the Amendments made by the Senate, which are as follows:—

SCHEDULE OF THE AMENDMENTS MADE BY THE SENATE.

- No. 1.—Page 1, clause 2, lines 6 and 7, leave out "the Commonwealth Bank of Australia", insert "any prescribed authority".
- No. 2.—Page 1, clause 2, line 7, leave out "bank", insert "authority".
- No. 3.—Page 1, clause 2, line 10, leave out "bank", insert "authority".
- No. 4.—Page 1, clause 2, line 14, leave out "bank", insert "authority".
- No. 5.—Page 2, clause 4, line 2, after "is" insert ", or has prior to the commencement of this Act been,".
- No. 6.—Page 2, clause 4, line 5, after "is" insert ", or has prior to the commencement of this Act been,".
- No. 7.—Page 2, clause 4, lines 6 and 7, leave out "Commonwealth Bank of Australia", insert "prescribed authority".
- No. 8.—Page 2, clause 4, line 7, leave out "bank", insert "prescribed authority".
- No. 9.—Page 2, clause 4, lines 8–13, leave out all words from and including the words "freight insurance" to and including the words "or other user", insert
 (a) freight insurance and other handling charges incurred in placing wheat for export on board a ship at the port of export, or
 (b) in the case of wheat delivered for home consumption to a miller or other user, a sum equivalent to the amount which would be deductible under paragraph (a) of this sub-section if the wheat were placed for export on board ship at the nearest port for export of that wheat."
- No. 10.—Page 2, clause 4, line 18, after "delivery" insert "or, in the case of wheat so delivered prior to the commencement of this Act, within sixty days after such commencement".
- No. 11.—Page 2, clause 4, line 34, leave out "bank", insert "prescribed authority".
- No. 12.—Page 2, clause 4, line 35, leave out "bank", insert "prescribed authority".
- No. 13.—Page 2, clause 5, lines 39–43, leave out all words from and including the words "freight, insurance" to and including the words "or other user", insert
 (a) freight, insurance and other handling charges incurred in placing wheat for export on board a ship at the port of export, or
 (b) in the case of wheat delivered for home consumption to a miller or other user, a sum equivalent to the amount which would be deductible under paragraph (a) of this sub-section if the wheat were placed for export on board ship at the nearest port for export of that wheat."
- No. 14.—Page 2, clause 5, line 46, after "delivery" insert "or, in the case of wheat so delivered prior to the commencement of this Act, within sixty days after such commencement".
- No. 15.—Page 3, clause 5, line 1, leave out "bank", insert "prescribed authority".
- No. 16.—Page 3, clause 5, line 2, leave out "bank", insert "prescribed authority".
- No. 17.—Page 3, clause 12, line 40, leave out "bank", insert "prescribed authority".
- Amendment No. 1—
 On the motion of Mr. Forde (Acting Minister for Markets) the Amendment was agreed to, after debate, with the following amendment, viz., omit "any", insert "the Commonwealth Bank of Australia or a".
- Amendment No. 2—
 On the motion of Mr. Forde, the Amendment was agreed to with the following amendment, viz., insert before "authority" the words "bank or".
- Amendment No. 3—
 On the motion of Mr. Forde, the Amendment was agreed to with the following amendment, viz., insert before "authority" the words "bank or", and with the following consequential amendment, viz., page 1, line 11, after "bank" insert "or authority".
- Amendment No. 4—
 On the motion of Mr. Forde, the Amendment was agreed to with the following amendment, viz., insert before "authority" the words "bank or".
- Amendments Nos. 5 and 6 agreed to.
- Amendment No. 7—
 On the motion of Mr. Forde, the Amendment was agreed to with the following amendment, viz., insert before "prescribed" the words "Commonwealth Bank of Australia or a".
- Amendment No. 8—
 On the motion of Mr. Forde, the Amendment was agreed to with the following amendment, viz., omit "prescribed", insert "bank or".
- Amendments Nos. 9 and 10 agreed to.
- Amendment No. 11—
 On the motion of Mr. Forde, the Amendment was agreed to with the following amendment, viz., omit "prescribed", insert "bank or".
- Amendment No. 12—
 On the motion of Mr. Forde, the Amendment was agreed to with the following amendment, viz., omit "prescribed", insert "bank or".
- Amendments Nos. 13 and 14 agreed to.

17th and 18th December, 1930.

Amendment No. 15—

On the motion of Mr. Forde, the Amendment was agreed to with the following amendment, viz., insert before "prescribed" the words "bank or".

Amendment No. 16—

On the motion of Mr. Forde, the Amendment was agreed to with the following amendment, viz., omit "prescribed", insert "bank".

Amendment No. 17—

On the motion of Mr. Forde, the Amendment was agreed to with the following amendment, viz., omit "prescribed", insert "bank or".

Resolutions to be reported.

The House resumed; Mr. McGrath reported accordingly.

On the motion of Mr. Forde, the House adopted the Report.

Suspension of sitting.—At seventeen minutes past eleven o'clock p.m., Mr. Speaker left the Chair.

THURSDAY, 18TH DECEMBER, 1930.

Resumption of Sitting.—At two o'clock in the morning, Mr. Speaker resumed the Chair.

17. MESSAGE FROM THE SENATE.—WHEAT ADVANCES BILL.—Mr. Speaker announced the receipt of the following Message from the Senate:—

MR. SPEAKER,

Message No. 109.

The Senate returns to the House of Representatives the Bill for "*An Act relating to Advances on Wheat and for other purposes*", and acquaints the House that the Senate has agreed to the amendments of the House of Representatives upon Amendments Nos. 1, 2, 3, 4, 7, 8, 11, 12, 15, 16 and 17 of the Senate; and has agreed to the consequential amendment made by the House to Amendment No. 3 of the Senate.

WALTER KINGSMILL,
President.

The Senate,
Canberra, 18th December, 1930, a.m.

18. LEAVE OF ABSENCE TO ALL MEMBERS.—Mr. Fenton (Acting Prime Minister) moved, by leave, That leave of absence be given to every Member of the House of Representatives from the determination of this sitting of the House to the date of its next sitting.
Question—put and passed.
19. SPECIAL ADJOURNMENT.—Mr. Fenton (Acting Prime Minister) moved, That the House, at its rising, adjourn until a date and hour to be fixed by Mr. Speaker, which time of meeting shall be notified by Mr. Speaker to each Member by telegram or letter.
Question—put and passed.
20. ADJOURNMENT.—Mr. Fenton (Acting Prime Minister) moved, That the House do now adjourn.
Debate ensued.
Question—put and passed.

And then the House, at twenty minutes past two o'clock in the morning, adjourned until a date and hour to be fixed by Mr. Speaker, and to be notified by him to each Member by telegram or letter as determined by resolution of the House at this sitting.

MEMBERS PRESENT.—All Members were present (at some time during the sitting) except—Mr. Brennan*, Mr. Donald Cameron, Mr. Coleman*, Mr. Curtin, Mr. Hughes, Mr. Hunter, Mr. James*, Mr. Killen, Mr. Lyons, Mr. Mackay, Mr. Mathews, Mr. Maxwell, Mr. Parker Moloney*, Mr. Earle Page, Mr. Prowse, Mr. Scullin*, Mr. West*, and Mr. White.

* On leave.

E. W. PARKES,
Clerk of the House of Representatives.