
The Parliament of the Commonwealth of Australia

Advisory report on Bills referred 22 March 2012

Coastal Trading (Revitalising Australian Shipping) Bill 2012
**Coastal Trading (Revitalising Australian Shipping) (Consequential
Amendments and Transitional Provisions) Bill 2012**
**Shipping Registration Amendment (Australian International
Shipping Register) Bill 2012**
Shipping Reform (Tax Incentives) Bill 2012
Tax Laws Amendment (Shipping Reform) Bill 2012

House of Representatives
Standing Committee on Infrastructure and Communications

May 2012
Canberra

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Membership of the Committee

Chair Mr Nick Champion MP

Deputy Chair Mr Paul Neville MP

Members Mr Paul Fletcher MP

Mr Ed Husic MP

Mr Stephen Jones MP


Mr Robert Oakeshott MP

Mrs Jane Prentice MP

Mr Mike Symon MP

Committee Secretariat

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Inquiry Secretary	Susan Dinon
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	Emma Black



Terms of reference

On 22 March 2012, in accordance with standing orders 143(b) and 222(a)(iii), the Selection Committee referred the following five bills to the Committee for advisory report:

- Coastal Trading (Revitalising Australian Shipping) Bill 2012
- Coastal Trading (Revitalising Australian Shipping) (Consequential Amendments and Transitional Provisions) Bill 2012
- Shipping Registration Amendment (Australian International Shipping Register) Bill 2012
- Shipping Reform (Tax Incentives) Bill 2012
- Tax Laws Amendment (Shipping Reform) Bill 2012.



List of abbreviations

AAMA	The Australian Association for Maritime Affairs Incorporated
AAT	Administrative Appeals Tribunal
AIG	Australian Industry Group
AIMPE	Australian Institute of Marine and Power Engineers
AIP	Australian Institute of Petroleum Limited
AISR	Australian International Shipping Register
ALC	Australian Logistics Council
AMOU	Australian Maritime Officers Union
AMSA	Australian Maritime Safety Authority
ANL	ANL Container Line Pty Ltd
ASA	Australian Shipowners Association Limited
ASC	Australian Shipping Consultants Pty Ltd
BCA	Business Council of Australia
BP	BP Australia Pty Ltd
CIF	Cement Industry Federation
CSR	CSR Limited

CT (CATP) bill	Coastal Trading (Revitalising Australian Shipping) (Consequential Amendments and Transitional Provisions) Bill 2012
CT (RAS) bill	Coastal Trading (Revitalising Australian Shipping) Bill 2012
DAE	Deloitte Access Economics
DEEWR	Department of Education, Employment and Workplace Relations
DIT	Department of Infrastructure and Transport
EL	Emergency Licence
EM	Explanatory Memorandum
GL	General Licence
ILO	International Labour Organization
ITA Act 1997	<i>Income Tax Assessment Act 1997</i>
ITE	Income Tax Exemption
MCA	Minerals Council of Australia
MLC	Maritime Labour Convention 2006
MUA	Maritime Union of Australia
NBCG	National Bulk Commodities Group Inc
OHS (MI) Act	<i>Occupational Health and Safety (Maritime Industry) Act 1993</i>
RIS	Regulation Impact Statement
SPAG	Shipping Policy Advisory Group
SR Act	<i>Shipping Registration Act 1981</i>
SRA (AISR) bill	Shipping Registration Amendment (Australian International Shipping Register) Bill 2012

SRC Act	<i>Seafarers Rehabilitation and Compensation Act 1992</i>
SR (TI) bill	Shipping Reform (Tax Incentives) Bill 2012
TGL	Transitional General Licence
TLA (SR) bill	Tax Laws Amendment (Shipping Reform) Bill 2012
TL	Temporary Licence
TTF	Tourism & Transport Forum



List of recommendations

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1

Shipping Reform Bills 2012

2

Shipping reform legislative package

Recommendation 1

The Committee recommends that the House should consider and pass the bills.

Dissenting Report—Mr Paul Neville MP, Mr Paul Fletcher MP, Mrs Jane Prentice MP

- 1) Significant cost increase to users of coastal shipping
- 2) Claimed benefits depend on compact with MUA which has not been agreed

3) Unlikely to revitalise the Australian shipping industry

Appendix A – List of Submissions

List of Exhibits



Glossary of Terms

Ballast	Heavy weight, often sea water, which gives a ship stability and improves handling when she is not carrying cargo. Such a ship is said to be steaming in ballast. To 'ballast' is to steam between two ports without a cargo. ¹
Bareboat charter	To hire or lease a ship for a period of time during which the shipowner provides only the ship while the charterer provides the crew together with all stores and bunkers and pays all operating costs. Also known as demise charter.
Breakbulk	Description of cargo lifted on and off ships one piece or bundle at a time by means of cranes or derricks, as opposed to cargo shipped on trailers or in shipping containers. Ships which carry such cargo may be referred to as breakbulk ships.
Cabotage	Coasting trade, that is, the movement of cargoes by ship between ports of the same coast or between ports of the same country; reservation of the coasting trade of a country to ships operating under the flag of that country.
Charterer	Person or company who hires a ship from a shipowner for a period of time or who reserves the entire cargo space of a ship for the carriage of goods from a port or ports of loading to a port or ports of discharge.
Flag	Nationality of a ship, that is, the country in which the ship is registered.

¹ Except where otherwise noted, terms in this Glossary are based on: P Brodie, *Dictionary of Shipping Terms*, LLP Limited, London, Great Britain, 2003 (Fourth Edition).

Master	Commander of a merchant ship.
Revitalise	To introduce new vigour and strength into. ²
Seafarer	Any person who is employed or engaged or works in any capacity on board a vessel on the business of the vessel, other than a pilot, an owner of the vessel or a person representing the owner, law enforcement personnel, special personnel (within the meaning of section 283 of the <i>Navigation Act 1912</i>), a person temporarily employed on the vessel in port, a person prescribed by the regulations. ³
Shipper	Person or company who enters into a contract with liner conference, shipping line or shipowner for the carriage of goods.
Tonnage	Quantity of cargo, normally expressed as a number of tonnes; cubic capacity of a ship.
Vessel	Ship or boat.

2 A Delbridge and JRL Bernard (General Editors), *The Macquarie Concise Dictionary*, The Macquarie Library Pty Ltd, NSW, 1988 (Second Edition), p. 850.

3 Coastal Trading (Revitalising Australian Shipping) Bill 2012, clause 6.