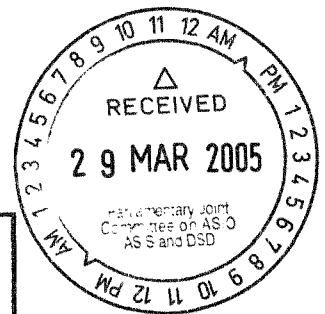


24 March 2005

Committee Secretary
Parliamentary Joint Committee on ASIO, ASIS and DSD
Parliament House
Canberra ACT 2600
[mailto:pjcaad@aph.gov.au]



Submission No: 57
Date Received: 29-3-05
Secretary:

Dear Secretary

Review of ASIO's special powers relating to terrorism offences as contained in Division 3 Part III of the *Australian Security Intelligence Organisation Act 1979*

We appreciate the opportunity to participate in the above review.

The Islamic Council of Victoria is the umbrella organisation for Muslims in Victoria and comprises 26 member Islamic societies. The Council also has links with many other Islamic organisations, including smaller Islamic societies, welfare organisations, Islamic schools, interfaith organisations, and Muslim community, ethnic, religious and business leaders. The Council has a consultative relationship with the Board of Imams in Victoria, and is the Victorian constituent member of the Australian Federation of Islamic Councils.

The ICV's core mandate is:

- To foster unity among Muslims in Victoria, and harmony and cooperation between Muslims and the wider community;
- To act as an umbrella organization for Victorian Muslims and Islamic bodies;
- To represent and advocate on behalf of Muslims in Victoria on all social, political and other issues affecting their welfare and interests;
- To facilitate and enable the practice of mainstream Islam in Victoria;
- To serve as Victorian Muslims' peak body for consultation, cooperation and advocacy with Federal, State and local governments and their agencies, with representatives of community groups, business, the media and members of the public;
- To provide the Australian public with accurate information about Islam and Muslims and their beliefs and practices;
- To encourage the media to project an accurate, informed and positive understanding of Islam and Muslims and of issues important to them and to counter ill-informed or prejudiced coverage of Islam and Muslims;
- To promote mutual understanding, harmony, friendship and cooperation between all faiths and ethnic groups and to oppose all manifestations of racial and religious intolerance;
- To encourage Muslims to be active and responsible participants in the Victorian community, in full exercise of their rights and duties as Australian citizens;
- To help and encourage Muslims, individually and collectively, to cooperate actively with others in activities for the common good; and
- To address the special needs and problems of Muslim women, children and young people and of Muslims newly arrived in Australia.

We wish to express the following concerns regarding the operation, effectiveness and implications of Division 3 Part III of the *Australian Security Intelligence Organisation Act 1979* ('the Act'):

Breadth of ASIO Special Powers Relating to Terrorism Offences

ASIO's powers to detain and question ('ASIO's special powers') are not limited to those suspected of involvement in terrorist activities or links to terrorist organizations. Anyone

with important information relating to terrorism activities could be the subject of detention and questioning.

In previous times, the extremely broad definition of terrorism adopted in the Act may have included activities associated with legitimate freedom movements such as the African National Congress (ANC) and East Timorese independence movements. This unreasonably broadens the category of person potentially subjected to questioning and/or detention under the Act.

Secrecy

Those held under ASIO's special powers for periods of up to a week are held in secret. For two years afterwards it is an offence to discuss what happened with anyone other than one's lawyer and certain other authorities. This means that it is an offence to tell one's friends, family and community what occurred.

The serious and coercive nature of ASIO's special powers is exacerbated by the secrecy that surrounds them. The capacity of individuals and communities to express concern about the exercise of the powers and to keep ASIO accountable for its actions is curtailed.

A system of open and accountable government and government agencies is a prerequisite for true and meaningful democracy. These laws open the door for abuses of power and, of even greater concern, the concealment of these abuses. The secrecy provisions contained in the act are unreasonable in an open, democratic society and should be amended.

Right to silence

Those questioned under the ASIO Powers have no right to silence. Failure to answer questions is a crime punishable by up to five years' imprisonment. Failure to answer questions is an offence even if the person does not have the information ASIO is seeking, unless the person can show that they did not have the information.

The right to silence is a fundamental principle of our justice system. It is of great concern to us that it is abrogated in such broad circumstances, in a scheme shrouded in secrecy and lack of public accountability.

Legal Representation

Where a person is being questioned under the Act, there is no requirement that ASIO permits the person to obtain legal advice or to have a lawyer present. Where a person is permitted to contact a lawyer, ASIO may still question them prior to the lawyer arriving and before they have a chance to obtain legal advice. Where a person's chosen lawyer is deemed to be a security risk they may be prevented from contacting that lawyer. Where a person's lawyer is found to be disruptive during questioning the lawyer may be removed.

The right to legal representation is unduly limited and uncertain under ASIO's special powers. Given the absence of the right to silence and the seriousness of matters being investigated in such cases, it is critical that people undergoing questioning have unfettered access to legal advice before and during questioning.

Passports and Leaving Australia

Where a warrant is sought in relation to a person, that person must surrender their passport and must not leave Australia. This applies whether or not a warrant is ultimately issued. Prior to the issue of a warrant or where no warrant is issued, there is no justification for such significant restrictions on a person's freedom of movement.

Length of Questioning

Where an interpreter is required, a person may be questioned for up to 48 hours. We

note that one person questioned under a warrant issued in 2003-2004 was questioned for 42 hours 36 minutes. While the use of an interpreter may mean that the questioning process takes longer, questioning a person for 48 hours without reasonable sleep is excessive and inhumane. This must also cast doubts on the reliability of any information or evidence obtained through such a process. Whether or not an interpreter is used does not alter the unreasonableness of being questioned for longer than 24 hours.

We note in contrast that when the police reasonably suspect someone of having committed a crime, they may detain the person for a maximum of 12 hours without charge or for 20 hours in terrorism related cases. It appears excessive that ASIO may detain a person who is not even suspected of having committed a crime for 8 times as long the police.

Lack of publicly available information for this review

Those affected by the ASIO powers have almost no capacity to comment or provide information about the operation of these powers because of secrecy provisions in the Act.

As a result, the main source of information about the operation of these powers comes from ASIO's reports, and is extremely limited in scope. There is an absence of publicly available information from sources independent of the agency exercising these powers.

This lack of independent information undermines the capacity of organizations such as ours to comment on the operation, effectiveness and implications of the ASIO powers. It also impedes the Committee's ability to conduct an effective review.

We submit that in future additional material about the operation of these and similar powers should be made available so as to assist in the process of review.

We thank the Committee for the opportunity to contribute to the above Review. We welcome any opportunity to further elaborate on our submission should the Committee decide to hold public hearings in Melbourne. If you have any questions regarding our submission, please contact Rowan Gould on (03) 9328 2067.

Yours faithfully

Malcolm Thomas
Secretary