

Submission to the senate inquiry on issues related to menopause and perimenopause

Preface

SHV regard menopause as a gender and age-equality issue in need of urgent address by the federal government. SHV view this inquiry as an important opportunity to learn more about people's diverse experiences during perimenopause and menopause, and systemic changes needed to enable equity. It is heartening to see the Government focus on women and women's health as a primary concern and this should be the priority in a system with finite dollar. However, we also support an inclusive approach to identifying and addressing issues; recognising that not all people who experience perimenopause and menopause identify as women; trans men, intersex, non-binary and gender diverse people also experience perimenopause and menopause, facing both similar and distinct challenges to cis-gendered women.

Terms of Reference

Issues related to menopause and perimenopause, with particular reference to:

a. the economic consequences of menopause and perimenopause, including but not limited to, reduced workforce participation, productivity and retirement planning;

The economic impacts of menopause and perimenopause are a common concern expressed by clients seeking care at SHV clinics. Based on clinician observations and evidence in the literature, ¹⁻³ perimenopause and menopause frequently affect people in the following ways:

- Difficulties in functioning effectively and comfortably within the workplace and/or coping with usual workload and responsibilities
- Concerns about using sick leave and/or not having enough sick leave for other health and wellbeing issues
- Concerns about obtaining medical certificates to take time off work
- Reduction in work hours or cessation of work earlier than intended, resulting in loss of income and status
- Reduction of work role/responsibilities, or deferring career opportunities; impacting career trajectory and earning capacity
- Significant stress relating to the impacts on finances, independence and mental health
- b. the physical health impacts, including menopausal and perimenopausal symptoms, associated medical conditions such as menorrhagia, and access to healthcare services;

Whilst many people regard vasomotor symptoms as the main physical symptoms, musculoskeletal and skin symptoms can also impact on physical health and well-being. Fatigue as a specific symptom, but also as a side effect of poor sleep and nocturnal vasomotor symptoms, can impact physical health. It can lead to decreasing exercise and increasing weight which in turn worsens metabolic disease. Menopause also occurs at a time of mid-life health which includes increasing risk of metabolic diseases including diabetes and cardiovascular disease, breast and bowel cancer and osteoporosis.

Provision of high quality, evidence-based, holistic menopause care requires longer GP appointment times to assess the multiple health impacts of menopausal symptoms and to consider preventative care and risk screening.



Many people do not have access to holistic, comprehensive care required during perimenopause and menopause due to intersecting barriers including the costs and accessibility of health services.

Bone health is also an important consideration, due to the increased risk of osteoporosis associated with menopause. Osteoporosis can cause loss of mobility and quality of life for people, and a significant cost to the health system due to fractures and fragility. The current Medicare rebate for bone density testing cover a number of conditions including premature ovarian insufficiency (very early menopause) minimal trauma fracture or age over 70; excluding many people who are recommended to have the bone density for their long-term health.

The most recent A practitioner's toolkit for the Management of Menopause recommends actively considering bone health and to consider menopausal hormone therapy proactively for those who have osteopenia.⁴ Therefore, people who would benefit are required to pay approximately \$150 out of pocket for the scans. Though scans are usually not repeated for another 5 years, it is another economic barrier to quality menopause care.

c. the mental and emotional well-being of individuals experiencing menopause and perimenopause, considering issues like mental health, self-esteem, and social support;

Perimenopause, in particular, is well-recognised as a time of hormonal transition and can cause difficulties with emotional health and well-being, cognition, motivation and concentration. These symptoms can persist beyond menopause.

GPs need appropriate time and funding to provide evidence-based best practice assessment and management of the mental health and well-being of people experiencing perimenopause and menopause. These medical consultations often take long appointment times and GP Clinics need appropriately reimbursed through the MBS. There is also a need for patient and practitioner education regarding the impact, and sensitive management of the impact, on cognition and memory (commonly termed 'brain fog').

Education on the appropriate management options for mental health in primary care during this time is also critical. Access to, and cost for, psychologists and psychiatrists continues to be an ongoing issue for many mental health conditions and it can be challenging to find a mental health practitioner with an interest in menopause and mental health specifically.

d. the impact of menopause and perimenopause on caregiving responsibilities, family dynamics, and relationships;

Symptoms of perimenopause and menopause, particularly when not recognised or treated, can lead to relationship difficulties and even breakdown due to impact on physical and mental health. Lack of awareness and understanding among partners and families of menopause and its symptoms can cause significant issues. Whilst online information is readily available, community health promotion is needed to increase awareness about what is normal and what can be helpful. This could be through an advertising campaign or specific educational activities for partners and families.



e. the cultural and societal factors influencing perceptions and attitudes toward menopause and perimenopause, including specifically considering culturally and linguistically diverse communities and women's business in First Nations communities;

There is currently very little research on First Nations people's experiences and perceptions of menopause, nor evidence to guide culturally appropriate and safe best practice menopause clinics and management options. Two small studies have found similarities between Indigenous and non-Indigenous experiences and symptoms of menopause. Flowever, the authors found that the current language and health promotion around menopause used within mainstream health settings may not be appropriate for First Nations communities. Further research, consultation and co-design with First Nations communities is essential to ensure health promotion initiatives are culturally relevant, appropriate and relatable.

Another theme found was that menopause symptoms were often attributed to more serious and common conditions for Aboriginal patients, such as diabetes and heart disease, and that fear of complications and poor outcomes can lead to treatment avoidance. Further research into culturally appropriate best practice menopausal care is required.

For culturally and linguistically diverse (CALD) communities, there is clear lack of easy-English resources. Jean Hailes is looking to develop such resources with input from Sexual Health Victora). However, translated fact sheets are available through women's hospitals, Jean Hailes and government health translation pages. Again, further research is needed into experiences of menopause symptoms and management among CALD communities to help guide holistic culturally appropriate menopause care in Australian primary care.

There is also limited research, information and health resources regarding menopause symptoms and treatment experience among LGBTQIA+ communities. Most of the research in the LGBTQIA+ community has focused on menopausal experiences of people who identify as lesbians. Researchers have found that there is minimal difference between the number and severity of symptoms for lesbian participants, but they were more likely to report positive feelings towards menopause and midlife sexual function. Genitourinary symptoms of menopause were noted to have a similar negative impact on sexual function.

Many of the challenges for inclusive menopause care for the LBTQIA+ community are barriers that occur when accessing healthcare in general. Some examples of challenges that can occur are:

- Healthcare practitioners not understanding and expecting menopausal symptoms for trans men or non-binary patients
- Need for sensitive communication around body part terms and examinations
- Gender dysphoria
- Concerns and lack of knowledge about the use of menopausal hormone therapy whilst also using gender affirming hormones
- Existing mental or physical health problems that may be exacerbated by fluctuating hormones
- the level of awareness amongst medical professionals and patients of the symptoms of menopause and perimenopause and the treatments, including the affordability and availability of treatments;



Australian researchers have found that healthcare providers appear knowledgeable about menopause, but uncertain about its management. Menopausal Hormone Therapy (MHT) prescription appeared limited to women with severe symptoms. They concluded that the upskilling of clinicians providing care for women at midlife and following cancer treatment, concerning the indications for and prescribing of MHT, urgently needs to be addressed. This appears to be an international issue as similar findings and conclusions have been made in recent European research.

Further education is required at medical school, pre-vocational, vocational training and post-fellowship to facilitate clinician recognition of menopausal symptoms and signs and systematic evidence-based management including non-drug, MHT and other management options. This will improve knowledge of menopause care, especially in perimenopause when treatment can be withheld due to 'not being post-menopausal' or 'too young'.

As Tania Glyde (2022) states:

Along.with.understanding.minority—and.global.majority—experiences.of.menopause?it.is. perimenopause.specifically.where.much.work.needs.to.be.done;.Insufficient.knowledge.and. awareness. of. perimenopausal. symptoms. remains. a. problem;. I. have. heard. accounts. of. people.being.told.by.doctors.that.they.are.too.young.to.be.in.perimenopause;.What.is.strange. is.that.instead.of.accepting.their.patients".experiences?some.practitioners.are.still.telling. them.what.can.and.cannot.be; •

Funding for further research into best practice menopause clinical education as well as funding for education activities for health professionals could address this gap.

Another barrier to providing appropriate medication management is that Australia has a problem with MHT supply and cost. Australia can have shortages of MHT preparations due to manufacturing and shipping delays. Many MHT products are not available on the Prescription Benefit Scheme (PBS) making them costly for some patients and can influence the choice of preparation away from a lower risk for VTE and cardiovascular disease (transdermal preparations) to a cheaper but more moderate risk (such as oral preparations).

The 52 mg levonogestrol IUD, which can be a useful part of MHT providing contraception, perimenopausal menstrual control and endometrial protection, still has a low Medicare rebate for insertion in primary care. This can be a barrier to GPs to learn and provide IUD insertion services.

g. The level of awareness amongst employers and workers of the symptoms of menopause and perimenopause, and the awareness, availability and usage of workplace supports;

It is critical that people experiencing perimenopause and menopause are supported to participate and thrive within their place of work and professional role. Workplace support can come in many forms, including a culture of open communication and support, policies and guidelines that enable flexible working hours and locations, and strategies to create more comfortable working environments, such as availability of fans and cooling, cold drinking water and access to quiet work rooms. Importantly, employees need to be aware of, and comfortable that they can utilise these supports without prejudice or repercussions to their job security and career progression.² Training and workplace guidelines are important, to ensure both employers and employees have greater awareness and understanding of perimenopause and menopause, and the supports that can make a difference to those affected.



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