

GREY2K USA WORLDWIDE



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Submission for Customs Legislation Amendment, Bill 2021: Commercial Greyhound Export and Import Prohibition, Senator Mehreen Faruqi

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GREY2K USA Worldwide is the largest greyhound protection organization in the world and works to pass laws to protect greyhounds and sponsor the rescue and adoption of greyhounds worldwide. We concur with and support the goals of Bill 2021. We urge the Senate to pass this timely measure and to consider certain additional provisions as well:

- A prohibition on commercial greyhound racing in all Australian states,
- A proscription of all forms of wagering on domestic and foreign dog races,
- A ban on the live-baiting of greyhounds,
- As long as greyhound racing continues, an immediate transition from curved to straight tracks,
- As long as greyhound racing continues, a fund from betting proceeds for greyhound adoption to ensure that all greyhounds exiting the industry are protected,
- As long as greyhound racing continues, whole-of-life (“cradle-to-grave”) tracking of greyhounds bred for commercial racing, and
- The establishment of an independent office of animal protection to administer and enforce these proposals.

There is a worldwide and Australia-wide trend against greyhound racing and its inherent cruelties

The business model of commercial dog racing is not one of an independent enterprise that serves the community. Rather it is an old fashioned form of gambling that depends on taxpayer subsidies while causing great harm to dogs, while enriching just a few. This has been extensively documented across Australia and in all foreign countries that have ever hosted operating racetracks.

When first invented in the United States in the 1920s, it could not be foreseen that hundreds of thousands of dogs would suffer and die. But today, the systemic cruelty and disregard for racing dogs and the animal suffering it causes has discredited the entire industry in the eyes of the general public.

The [documented global decline of greyhound racing](#) has been ongoing for years, and media outlets around the world have long reported the spiraling collapse of this cruel industry. Between 2001 and 2014, the last year in which records have been made available, the total amount gambled on American greyhound racing [plummeted by 70%](#), and this decline has only continued. Additionally, the number of tracks has been reduced from 60 to 2. In the United Kingdom, all of the London dog tracks have closed and are in the process of being re-purposed for mixed housing, open space and retail operations. In 2018, the [Macau government ordered the closure of the Canidrome](#), the only legal dog track in China, ending the deaths of 400 dogs per year and opening up acres of land for good public use. Additionally, [Jamaica](#) refused to legalize dog racing in 2009 and [South Africa](#) followed in 2010, citing both the poor economics and humane problems associated with the activity. In fact, commercial greyhound racing exists in only seven countries. The global trend is definitely with the greyhounds and follows a love of dogs which truly transcends all cultures.

In Australia, community opposition and legislative advocacy has only grown. This is reflected in the ban on greyhound racing and trialling, in the ACT from 30 April 2018, following the passage of the Domestic Animals (Racing Greyhounds) Amendment Act 2017 in November 2017. In Western Australia, Alison Xamon MLC presented a [community petition](#) consisting of 11,500 Western Australian signatures urging the WA State Government to prohibit greyhound racing. In Queensland, Animal Liberation Queensland and Ipswich Labor MP Jennifer Howard [continue to lead opposition](#) to the building a new dog track in Queensland on animal cruelty grounds, focusing on evidence of live-lure training. And in Tasmania, a [Parliamentary petition](#) to end the public funding of greyhound racing in the state, tabled by Cassy O’Connor MP, earned over 13,500 Tasmanian signatures. Ms. O’Connor has noted that greyhound racing continues to lose its social license, that Tasmanian taxpayers subsidize this form of animal cruelty

to the tune of \$10 million each year, and that industry participant Anthony Bullock's mistreatment of Tah Bernard has [distressed and angered dog lovers](#). Joining these calls is Andrew Wilkie MP, who cited the fifteen greyhound deaths and nearly 370 greyhound injuries on Tasmanian tracks in 2021 for [his support of a greyhound racing prohibition in Tasmania](#).

There were 202 greyhounds killed and 9,861 greyhound injuries on Australian tracks in 2020, as [documented by the Coalition for the Protection of Greyhounds](#). In 2021, those [figures increased](#) to 213 greyhounds killed and 10,195 injuries on Australian tracks, including 64 track deaths and 3,074 track injuries in New South Wales alone. An [additional twenty-eight NSW greyhounds](#) were killed off-track after sustaining an injury. And yet the animal suffering caused by this industry extends far beyond the racetracks themselves. Thousands of greyhounds are bred each year without ever reaching the starting line. They are considered unwanted and excess 'wastage' and simply discarded. Additionally, even the greyhounds fortunate enough to survive the farm are kept confined in small cages for long hours each day, deprived of veterinary care, subjected to severe training practices, and drugged for the purpose of fixing races.

The use of small animals as live bait to train greyhounds for racing has been repeatedly brought before public view in several countries, including extensively in Australia in 2015. The shocking footage, obtained at farms across multiple Australian states, showed rabbits, piglets and possums ripped apart and fed to starving greyhounds while still alive. A recent GREY2K USA Worldwide [exposé](#) also revealed that live lure training continues to occur in the United States, and is a standard practice of our own industry. This investigation led to the filing of the first federal bill in American history to outlaw commercial dog racing; and the Greyhound Protection Act is now pending in Congress. Our measure also blocks American gamblers from betting on foreign races, and like Senator Faruqi's bill, prohibits the export of greyhounds for racing outside our borders.

Exports

Australia was the [largest exporter of greyhounds in the world for many years](#), and dogs were knowingly sent to die in foreign countries. In fact, a reported [20,000 Australian greyhounds were sent to Macau](#) where they were kept in concrete cells and summarily killed after they failed to win or place in any races. 99% of the Macau greyhounds were Australian. In 2004, Greyhounds Australasia implemented a ['passport' system](#), but it was unenforceable as the government refused to codify the restriction. As a result, [590 greyhounds were exported to Macau](#) in the two years after the country was blacklisted. [Greens MP John Kaye](#) rightfully recognized that Macau and other jurisdictions like China, Vietnam and South Korea served as "a market where they [owners] can dump dogs that don't win races."

Prompted by a December 2015 *ABC* expose, [GRNSW announced an inquiry into unauthorized greyhound exports](#). Thankfully, this led to the prosecution of nearly 200 NSW industry participants. In 2018, two additional participants were charged for [sending 212 greyhounds to Macau](#) between 2013 and 2015 without obtaining consent from Greyhounds Australasia.

Although breeding has declined since the height of the 2015 scandals, [more greyhounds are still bred in Australia than can be placed in available homes domestically](#). As such, incentives remain to dump unwanted greyhounds outside the country where the chance for adoption is nil once they have been used as racers or breeders. What's more, Australian hounds continue to be exported to countries with minimal or no animal welfare standards and with no adoption programs. For example, [Canya Cruise and Turbo Thomas were both exported to China in 2021](#) just days after racing in Australia. They are now both listed on a Chinese breeding website.

In conclusion, Greyhound Australasia's passport system remains unenforceable. Additionally, even if the racing industry's preferred amendment to the Export Control Act were to be adopted, racing participants would simply work around any white list by 'hopscotching' their greyhounds through an approved country first and then re-shipping them elsewhere. The only solution to this dilemma, and the only way to protect greyhounds from harm, is for the federal government to enact a statutory ban as prescribed by Senator Faruqi's bill.

GREY2K USA Worldwide supports in entirety the proposed ban on the import and export of greyhounds for racing. A timeline of events with respect to the recent history of dog racing, including citations, appears below.

If we may be of further help, or if you have any questions, please contact us at your convenience.

Addendum: Key History of Commercial Greyhound Racing 2000-2023

Regulatory Failings

In 2000, corrupt practices were the subject of an inquiry by the Independent Commission Against Corruption, resulting in six people being charged and the jailing of a chief steward.ⁱ

In 2003, NSW Chief Steward Rodney Potter was jailed for over two years after he switched dog urine samples in exchange for tens of thousands of dollars in bribes from trainers.ⁱⁱ

In 2008, Chief of Stewards of Greyhound Racing Tasmania, Amanda Hill, documented live baiting occurring in Tasmania.ⁱⁱⁱ

In 2009, Dr. Ted Humphries, while sitting on the NSW greyhounds veterinary advisory committee, observed a lab analyst openly offering to falsify test results.^{iv}

In 2011, NSW ombudsman and chief magistrate David Landa was appointed to examine claims of misconduct, but he quit in disgust in 2012, describing the situation as unworkable and compromised.^v

Also in 2011, *7 News* reported on the export of Australian greyhounds to Macau. The exposé documented that, within three years, all Australian dogs sent to the Canidrome would be dead. At the time of this reporting, 800 Australian dogs resided at the Canidrome, spending their time in concrete calls, and immediately killed once no longer profitable.^{vi} Later that year, a campaign led jointly by GREY2K USA Worldwide, ANIMA Macau and Pet Levrieri of Italy was launched to save an Australian greyhound named Brooklyn.^{vii}

In 2013, Greens MP John Kaye successfully moved a Parliamentary inquiry in order to study “industry mismanagement, inappropriate distribution of TAB funds and widespread mistreatment of dogs”,^{viii} Natalie O’Brien’s reporting also drew attention to reports that more than 3,000 greyhounds were destroyed each year, and that dogs were underfed, confined in small pens, and administered performance-enhancing drugs.^{ix}

More 2013 coverage of doping, cruelty, and collusion followed, with reporting from Sean Rubinsztein-Dunlop of *ABC News*. A 7.30 investigation found that more than seventy dogs had tested positive for banned substances in that past year.^x In addition, massive over-breeding resulted in up to 17,000 surplus dogs destroyed each year.^{xi}

Also in 2013, Greyhounds Australasia attempted to ban greyhound exports to Macau by stopping the issuing of “greyhound passports” to the peninsula.^{xii} The export ban, however, was not legally binding, and Australian racing participants ignored the new policy.

Drugs

In 2012, *Fairfax Media* exposed race-fixing, drug use, money laundering, and criminal activity, problems stakeholders attributed to “poor transparency and independent oversight.”^{xiii}

In Queensland, greyhounds have tested positive for amphetamine, morphine, and pentobarbitone, a fast-acting barbiturate.^{xiv} In 2016, one greyhound tested positive for Desvenlafaxine, a drug normally used to treat depression and which isn’t used at all in veterinary medicine.^{xv}

In New South Wales, greyhounds have tested positive for EPO, amphetamine, and codeine.^{xvi} Between 2015 and April 2018, 201 greyhounds tested positive for drugs in the state.^{xvii}

In Victoria, eight greyhounds tested positive for codeine and morphine in 2016.^{xviii}

In Tasmania, greyhounds have tested positive for caffeine and cobalt.^{xix}

In South Australia, greyhounds have tested positive for amphetamine and cobalt.^{xx}

In Western Australia, a greyhound tested positive for Fertagyl, a drug normally used in cows to control estrus.^{xxi}

Racing Injuries and Deaths

Across Australia, 44,403 documented injuries were recorded from 2016 through 2022. Between 2015 and 2021, 19,595 deaths surfaced across six states.^{xxii} The Coalition for the Protection of Greyhounds (CPG) analyzed thousands of Australian official stewards reports, and found that 30,648 injuries occurred at Australian tracks between 2020 and 2022.^{xxiii}

An internal industry memo from Greyhounds Australasia CEO Scott Parker stated that as many as 17,000 healthy greyhounds are killed each year.^{xxiv}

The 2016 “Special Commission of Inquiry into the Greyhound Racing Industry” found that at least 50% of the greyhounds whelped were deliberately killed for not being fast enough, and that 40% of NSW greyhounds whelped never made it to the track.^{xxv} The NSW Parliamentary investigation revealed evidence that suggests as many as 68,448 greyhounds had been killed over a twelve-year period because “they were considered too slow to pay their way or were unsuitable for racing.”^{xxvi}

A few days after the above analysis was released, a greyhound mass grave was discovered at the Keinbah Trial Track near Cessnock.^{xxvii} Almost 100 greyhounds had been killed there “with a blow to the head, from either a gunshot or a blunt instrument.”^{xxviii}

In 2017-2018 and 2018-2019, an estimated 4,000 greyhounds disappeared annually in New South Wales. This number represents a gap in the thousands of greyhounds between the number of greyhounds due for retirement and the much smaller amount adopted.^{xxix} Between 2015-2016 and 2020-2021, 2,682 New South Wales greyhounds were destroyed.^{xxx}

In Victoria, the racing body released its Annual Report for 2015-2016 which revealed that 3,157 greyhounds had been destroyed during the year.^{xxxi} Greyhound Racing Victoria also indicated that an even higher number had been killed in years prior.^{xxxii} Annual Reports for the years 2016-2017-2019-2020 reveal an additional 4,133 greyhounds destroyed over four years.^{xxxiii}

In Queensland, a mass grave was discovered by the Greyhound Racing Industry Task Force in Bundaberg in 2015.^{xxxiv} Investigators discovered fifty-five greyhound skeletons of dogs which “may have been beaten to death.”^{xxxv} Two months later, a Queensland government inquiry into greyhound racing found that the “wastage rate” within the greyhound industry was unacceptably high.^{xxxvi} The inquiry demonstrated that between 2003 and 2013 the greyhound industry produced a surplus of “7,263 (average of 660 per year) or 30 per cent of [all] greyhounds whelped.”^{xxxvii} The report described these extra greyhounds as “unaccounted for.”^{xxxviii}

A November 2018 ABC report revealed that hundreds of Queensland greyhounds continue to be killed. In the 2017-2018 financial year, 446 greyhounds were destroyed, and an estimated 7,000 greyhounds were unaccounted for.^{xxxix} From 2018-2019-2020-2021, an additional 1,168 Queensland greyhounds were destroyed.^{xl}

In Tasmania, an industry report entitled “Review of Arrangements for Animal Welfare in the Tasmanian Greyhound Racing Industry” found that during the 2013-2014 racing season and the 2014-2015 racing season, 753 greyhounds were killed by both the industry and by the industry adoption program itself.^{xli} In the years 2016-2017-2020-2021, an additional 936 greyhounds were destroyed or died.^{xlii}

In South Australia, Greyhound Racing SA released a media statement under pressure from the public in September 2016. In it, the CEO admitted that in the last fiscal year 2015-2016, 535 greyhounds were destroyed or died.^{xliii} From 2016-2017-2020-2021, 1,026 greyhounds were destroyed or died.^{xliiv} In Western Australia, 1,239 greyhounds were destroyed between 2015-2016 and 2020-2021.^{xliv}

Finally, in the years 2020 and 2021, CPG found that 3,637 greyhounds were killed by the industry across all Australian racing jurisdictions.^{xlvi}

Breeding

Given that the single biggest contributor to “wastage,” an unfortunate term used to describe surplus greyhounds, is overbreeding, greyhound welfare advocates have long called for breeding caps. The Special Commission of Inquiry in NSW also proposed concepts such as a bond scheme in which industry participants pay a fee that is attached to each greyhound whelped which is recoverable only after a greyhound is legitimately homed.^{xlvii}

Schemes designed to foster a “whole-of-life management” approach to greyhounds have thus far been resisted by the industry, so that greyhounds are overbred and without a pathway to life beyond racing.

Australia reported 3,006 litters in 2015.^{xlviii} Using the conservative estimate of six pups per litter, the industry bred approximately 18,036 greyhounds that year. In 2015 alone 11,732 were registered to race, a discrepancy of 6,304 dogs.^{xlix}

Even after the negative publicity generated by the 2015 live baiting scandal, the industry continued to engage in its standard practices, including overbreeding. According to the Australia and New Zealand Greyhound Studbook, 9,947 greyhounds were registered in 2022. With an estimated 25% of greyhounds whelped but never registered, the true number of greyhounds born was estimated at 12,434.¹ The 2021 Annual Reports across all dog racing states (with the exception of Western Australia) showed 11,453 greyhounds bred. Adding in the estimated 600 dogs bred in Western Australia that year, suggests approximately 12,000 greyhounds produced annually.^{li}

CPG has conducted an extensive analysis on the homing of greyhounds in the years 2020 and 2021. It found:

- Industry adoption programs (GAPs) homed about 2,000 dogs nationally in 2020, but approximately 12,000 were bred. The current rate of breeding is therefore six times greater than the industry has the capacity to home.^{lii}
- Despite having a \$3.4 million budget, the GAP NSW is homing fewer dogs than NSW community-run rescues. The NSW GAP is also killing over one in ten greyhounds it accepts, while community rescues maintain a no kill policy.^{liii}
- There was a 52% increase in puppies bred by Greyhound Racing New South Wales between FY 16/17 and FY 20/21. So while breeding is not what it was pre-scandal, the industry is still overbreeding and at a rising rate.^{liv}
- All GAPs kill greyhounds, and the GAP QLD had the highest kill rate at over 14%. Industry participants and news publications have praised community rescues for respecting each dog’s individuality, and have been critical of GAP kill policies. Community rescues are routinely able to socialize greyhounds that GAPs routinely kill for reasons such as aggression or fear of other dogs.^{lv}

CPG concluded by recommending that taxpayer money be spent on greyhound adoption instead of industry subsidies, that no healthy greyhound be killed, that GAP fund placement for every greyhound whelped in Australia, that the government should begin funding non-industry rescues and sanctuaries, and that authorities should conduct inspections to ensure all greyhounds classed as homed by an industry participant to a third party or retained by an industry participant be confirmed as such.^{lvi}

Four Corners Investigation

In February 2015, *ABC’s Four Corners* aired a documentary entitled *Making a Killing*. The program documented live baiting, a gruesome practice in which small animals are sacrificed to train young greyhounds and enhance their chase instincts. Despite industry claims that the practice was outlawed, *ABC’s* undercover footage revealed the dark underbelly of dog racing. In response, greyhound racing regulators suspended twenty-two people, but the *Four Corners* evidence revealed the practice to be much wider in scale, and involving both organized cruelty and systematic cheating and other illegal activities.^{lvii}

Investigative journalist Caro Meldrum-Hanna spoke with prominent breeder and trainer Deborah Arnold, president of the United Queensland Greyhound Association, who denied live baiting her greyhounds, despite footage existing showing one of her dogs baited at a training track across the road from her own property and in her presence.^{lviii} Undercover investigators went to discover live baiting rings operating across the country, undetected by industry state regulators.

Prominent greyhound trainer Tom Noble was also documented live baiting greyhounds within the epicenter of greyhound training in Queensland.^{lix} At his property, trainers openly discussed the inhumane killing and disposing of dogs.^{lx} In total, more than forty owners, trainers, and handlers were recorded at Noble’s property alone while live baiting was occurring.^{lxi}

Following the Queensland coverage, Meldrum-Hanna moved on to Victoria, where Animals Australia led the investigation.^{lxii} They documented live baiting at the Tooradin training track, run by the Mills family, whose family consisted of both prominent racers and industry regulators.^{lxiii} Seventeen trainers and countless greyhounds visited the training track during the time of surveillance.^{lxiv}

Former Greyhound Racing Victoria Steward Amanda Hill described her tenure as frustrating, and her inability to turn a blind eye prevented her from fitting in the culture of cheating and disregard for animal welfare.^{lxv}

“King of Greyhound Racing” Darren McDonald, in addition to live baiting in Tooradin, sent his dogs to “breaking in center” Wilshire Park in New South Wales, operated by Zeke Kadir.^{lxvi} An additional live baiting ring in New South Wales was uncovered just before *ABC* went to air.

Meldrum-Hanna described the ramifications of the *Four Corners* footage as “unquantifiable,” with thousands of dead animals, thousands of races, and tens of millions of dollars wagered while regulators chose to remain silent against her repeated interview requests.^{lxvii}

Aftermath of the Four Corners Investigation

Initially, the live baiting revelations triggered some helpful responses. For instance, several companies swiftly severed ties with greyhound racing.^{lxviii} Animals Australia and Animal Liberation Queensland took legal action while also demanding strong new regulations including breeding reductions.^{lxix} Properties were razed, more whistleblowers came forward, and dozens of industry participants were forced to resign.^{lxx} The Logan City Council of Queensland wrote to Premier Anastacia Palaszczuk in opposition to a proposed greyhound track in the state.^{lxxi}

In early April of 2015, less than two months after the airing of *Making A Killing*, two Queensland individuals were charged following the discovery of a mass dog grave containing the remains of more than fifty greyhounds.^{lxxii} RSPCA Queensland spokesman Michael Beatty confirmed that mass killings are common known throughout the industry.^{lxxiii} Later that month, all greyhounds trained by 2014 South Australian trainer and breeder of the year Karen Bearpark were suspended following a raid that uncovered rabbit and possum cages on her property.^{lxxiv} Attempting some middle ground, Greyhound Racing NSW approved the use of animal skins to “educate” racing dogs on April 22 of that year.^{lxxv}

In late May 2015, *ABC* reported that the police taskforce investigating live baiting in Queensland expected to make many more arrests, in addition to the twenty-five already made based on sixty-eight individual charges.^{lxxvi} Two days later, *The Courier-Mail* reported that Racing Queensland’s failure to police live-baiting allowed trainers to practice the method with “nonchalance”.^{lxxvii}

Jorge Branco with the *Brisbane Times* covered the MacSporran report in June 2015, with the headline that the report revealed nearly two-thirds of Queensland greyhounds retired in 2014 were put to death.^{lxxviii} For the eleven years leading into 2013, the MacSporran report found about 30% of pups were never named and disappeared from the system prior to racing.^{lxxix}

The McHugh report was covered a week later, with the conclusion that overbreeding was leading to the destruction of thousands of New South Wales greyhounds. Adoption groups could not keep pace with the number of greyhounds produced.^{lxxx}

In August 2015, the *Newcastle Herald* reported on GRNSW’s commissioned report developed by Working Dog Alliance Australia. The report recommended improvements on participant education, dog rearing and training methods, socialization for greyhounds, the development of digital record-keeping across states and territories, and for all lures to be synthetic.^{lxxxi} Days later, as in Queensland, the McHugh report documented that about 30% of New South Wales greyhounds disappeared within their first year of birth, with a further 10% missing from record after being named, bringing the total disappeared total to 40% of all NSW hounds.^{lxxxii}

On August 30, 2015, *ABC News* disclosed GRNSW’s internal documents revealing endemic cover-ups, tip-offs, and mismanagement. In particular, senior dog racing administrators actively strategized for ways to downplay live baiting in the days before the *Four Corners* program was scheduled to air.^{lxxxiii}

In September 2015, the South Australian Parliament passed laws to ensure that anyone involved in live baiting could face up to four years in prison or a hefty fine.^{lxxxiv} Later in September, the first public hearing on the McHugh Report revealed as many as 17,000 greyhounds killed nationwide each year because they are too slow, and that up to 90% of trainers used live baiting. A 2010 internal GRNSW report revealed the regulator knew about live baiting taking place, but did nothing to stop it. Mr. McHugh said he would consider shutting down the industry, and his assisting counsel, Stephen Rushton SC, said anything less than a ban would be unacceptable.^{lxxxv}

In October 2015, in order to prevent any more mass killing of greyhounds, GREY2K USA Worldwide called on NSW Premier Mike Baird to establish a system to track all dogs from cradle to grave.^{lxxxvi} A profile of the Australian greyhound industry written by Fenella Souter at *The Sydney Morning Herald*, was read widely and continued to spark debate.^{lxxxvii}

In November 2015, one of the first Queenslanders to be exposed was brought to justice for live baiting.^{lxxxviii} That same month, *ABC News* reported that NSW trainer Alexander Verhagen told the inquiry that he would use unqualified “muscle men” to manipulate his dogs’ muscles and get a council ranger to destroy unwanted dogs because veterinarians were too expensive.^{lxxxix}

In December 2015, Meldrum-Hanna and Sam Clark reported on the continued export of ‘slow’ Australian greyhounds to Macau.^{xc} Following the report, Qantas Airlines agreed to no longer fly greyhounds to Asia.^{xci} In June 2016, GRNSW charged 179 trainers and owners with engaging in unauthorized exports of greyhounds to Macau.^{xcii}

In February 2016, the RSPCA launched a campaign calling on the government to ban greyhound racing in the Australian Capital Territory (ACT).^{xciii} In March, Natalie O’Brien reported that ten greyhounds per week were being killed or euthanized after racing on NSW tracks and one in two dogs that raced was expected to suffer an injury.^{xciv}

Later in March, *The Guardian* reported that 550 Queensland greyhounds were injured and fourteen died in the first two months of 2016.^{xv} In NSW, the Greens, community members, and their dogs stood outside NSW Parliament urging the government to support a ban on greyhound racing.^{xvii}

Greyhound Racing Banned in New South Wales

On July 7, 2016, the NSW government announced greyhound racing would be banned from July 1, 2017. Premier Mike Baird said the “widespread and systemic mistreatment of animals” could not be tolerated following the overwhelming evidence of animal cruelty, mass greyhound killings, and live baiting found in the McHugh Report. In particular, Baird cited the thousands of greyhounds killed in the previous twelve years, the merciless practice of live lure baiting, and GRNSW’s deliberate misreporting of dog deaths and injuries. Baird concluded that the industry was simply incapable of reforming over the short or medium term.^{xviii}

The Special Commission of Inquiry’s Report found that between 48,000 and 68,000 greyhounds, at least half of all greyhounds bred to race, were killed over the prior twelve years because they were deemed uncompetitive. NSW Deputy Premier Troy Grant summarized, “NSW is the first Australian state to ban greyhound racing but, as Mr. McHugh noted, we are following in the footsteps of so many jurisdictions across the United States and the world which have banned greyhound racing to protect animal welfare.”^{xix}

ABC News’ coverage additionally highlighted that GRNSW’s policy of deliberately misreporting the number of dog deaths and injuries as well as the determination that the industry is not capable of reforming over the short or medium term factored in the decision. In Premier Baird’s words, “It’s not something that has been taken lightly. But when confronted with Justice McHugh’s report, I believe there is no other alternative...As you will see when you go through the report, he [Mr. McHugh] has shone the light on an industry that has overseen the slaughter of tens of thousands of healthy dogs whose only crime was they weren’t fast enough.”^{xx}

Baird’s transition plan included a welfare plan for existing greyhounds, including opportunities for adoption, and an adjustment package for industry participants.^{xxi} His decision received widespread praise, including from Animals Australia, the Animal Justice Party, and Mark Pearson MLC.^{xxii} Following the NSW Government announcement, the RSPCA called for a national ban.^{xxiii} On the same day, ACT Chief Minister Andrew Barr announced he would ban greyhound racing in the ACT.^{xxiv}

On July 8, 2016, *The Canberra Times* editorial board characterized Baird’s decision as necessary.^{xxv} Baird defended his decision by noting intentional deception and illegal activity was systemic, the decision was not made in haste, the government cannot profit from animal cruelty, and that trainers were still live baiting following the *Four Corners* investigation.^{xxvi} A surge in adoption interest followed the announcement.^{xxvii}

ACT Chief Minister Andrew Barr confirmed he would be banning the greyhound racing industry in Canberra, noting the ACT government could no longer support a greyhound racing industry that had turned a blind eye to animal cruelty for too long.^{xxviii}

On July 11, 2016, four top Victorian greyhound trainers confirmed they would plead guilty to animal cruelty charges for live baiting.^{xxix}

On July 14, a former GRNSW veterinarian confirmed with *ABC News* that he supported the ban on greyhound racing, said dog deaths and injuries were routinely covered up and that what he witnessed showed the sport is incapable of cleaning itself up.^{xxx} On July 16, *9 News* reported that a record number of former and unwanted racing greyhounds were adopted at a greyhound adoption day in Sydney.^{xxxi}

On July 19, *The Sydney Morning Herald* covered a report by senior barrister Clive Stein SC, in which investigators found that at least 99 ‘underperforming’ greyhounds were brutally killed and buried in a mass grave at a Hunter Valley property because they were ‘of no further use’.^{xxxii} On July 22, it was revealed that an NSW greyhound trainer used an electric cattle prod on a greyhound.^{xxxiii}

In August, the New South Wales Upper House and Legislative Assembly passed a bill to ban greyhound racing in NSW.^{xxxiv} Following the NSW parliament’s overwhelming passage of the legislation to ban greyhound racing in NSW, the Canberra greyhound racing industry was told it had no future in ACT.^{xxxv}

NSW Premier Mike Baird’s ‘Backflip’ (2016)

In October 2016, NSW Premier Mike Baird ditched banning greyhound racing, and instead pursued a policy of fewer races, fewer tracks and a suite of tougher animal welfare measures.^{xxxvi} On the same day, a NSW greyhound trainer was charged with animal

cruelty offences related to the live baiting of greyhounds. Sean Nicholls with *The Sydney Morning Herald* characterized Baird's abrupt change as "embarrassing".^{cxxvi} Melanie Kembrey with *The Sydney Morning Herald* reported that Baird had dined with radio personality Alan Jones on the eve of his 'backflip.'^{cxxvii} *Crikey's* Bernard Keane revealed that as *The Daily Telegraph* raged against Baird's greyhound racing ban, its parent company *News Corp* was buying gambling website punters.com.au.^{cxxviii}

The Cruelty Continues Unabated (2017-2023)

In March 2017, Christopher Knaus reported that a NSW greyhound owner was able to put down six young, healthy dogs within three weeks of obtaining them, one of several such cases. These revelations prompted a renewed push by the NSW Greens for a breeding cap and stronger penalties for those who kill healthy greyhounds.^{cxxix} In June, four prominent NSW greyhound participants were unmasked as the key players in a lucrative scheme involving the large-scale export of unwanted greyhounds to Asia.^{cxxx} In August, a leading NSW greyhound trainer was banned for 15 years after he was found to be engaging in the "systematic" killing of underperforming dogs and the dumping their bodies in mass graves near Cessnock.^{cxxxi}

In January 2018, Knaus reported that greyhound deaths were occurring at a rate seen before the NSW repealed ban, with Greens MP Mehreen Faruqi confirming 707 greyhounds had died unnecessarily in just eight months since the repeal.^{cxxxii}

In June, NSW greyhound breeders and trainers admitted that reforms such as an enforceable animal code of welfare, mandatory stewards at every race and traceability schemes could ultimately destroy the industry.^{cxxxiii}

In July, another NSW greyhound mass grave was uncovered; this mass grave was found in Marsden Park, western Sydney, with nine deceased greyhounds found in a state of decomposition.^{cxxxiv} Also in July, Nigel Gladstone reported that the number of NSW greyhounds killed and injured while racing was now higher than at any time since records began in 2016.^{cxxxv} The month concluded with the Berejiklian Government committing half-a-million dollars of the public purse to help fund the world's richest greyhound race.^{cxxxvi}

In August, industry records obtained by *The Guardian Australia* revealed greyhounds were killed instead of adopted simply because of 'temperament,' and that death sentences were handed down for greyhounds found to be "too timid," "too noisy," "anxious and fearful," hating cats and chasing lizards.^{cxxxvii} Also reported in August, documents obtained by the NSW Greens revealed nearly 400 racing greyhounds killed between April 2017 and May 2018 for treatable and standard injuries such as fractured bones and muscle tears, with a track veterinarian confirming that the killings were based on economics, and not a medical evaluation.^{cxxxviii} And yet later in the month, the NSW government handed out \$700,000 in taxpayer money to help ACT greyhound trainers continue to engage across the border.^{cxxxix}

In November, Rachel Riga reported that greyhounds were still being killed in the hundreds in Queensland, and that recommendations relating to the wastage and overbreeding of greyhounds had effectively been put on ice by the government.^{cxxx}

In March 2019, *ABC News* reported that the number of greyhounds killed on Tasmanian tracks in 2018 was more than double the year prior. Fran Chambers, President of *Let Greyhounds Run Free* (LGRF), further highlighted that 350 greyhounds were injured in Tasmania in 2018, fifty more than in 2016 and one-hundred more than in 2014. In addition, the Tasmanian Greens introduced an amendment to the Animal Welfare Act that would ban greyhound racing in Tasmania.^{cxxxi}

In May 2019, Greens Senator Mehreen Faruqi obtained figures showing that, nine months after the NSW Greyhound Welfare and Integrity Commission (GWIC) was established, almost 40% of racing greyhounds were killed. Of the 1,773 greyhounds leaving the industry during this time period, 660 were dead. Senator Faruqi further added that there was no way of knowing how many greyhounds leave the industry as alive on paper, but who are actually put down, citing the fact that the industry counts dogs dumped on council pounds as 'retired.' She pointed out that there was no evidence or industry interest in a greyhound register, lifetime tracking or a breeding cap—all stipulations promised when Baird 'backflipped.'^{cxxxii}

In October 2019, CPG released an analysis estimating more than 4,000 dogs a year were disappearing in NSW. CPG President Dennis Anderson cited the analysis as evidence that the economics of the greyhound racing industry relies upon killing the dogs that are no longer profitable.^{cxxxiii}

The following January, CPG's Anderson drew attention to injuries and deaths occurring in Queensland, and highlighted that, with veterinary costs at about \$4,000 to repair broken bones, industry participants will refuse treatment because there is no guarantee the dog will be competitive again.^{cxxxiv}

Paige Cockburn reported in February 2020 that more than three years after the NSW Government promised to clean up the greyhound racing industry, greyhounds were still disappearing in large number and feared dead in mass graves. Because the NSW independent regulator, GWIC, could not conduct welfare checks on greyhounds exiting the industry, they therefore could not keep

tabs on retired dogs that will fall through the cracks. And data from the previous ten years showed that an average of 5,700 greyhounds are bred in NSW each year versus only 2,000 that are adopted. Per CPG President Anderson, “The McHugh inquiry wanted whole-of-life tracking, but the Government has interpreted that meant whole of life as long as you are racing.”^{cxxxv} Anderson further called for the racing and betting industries, instead of the public, to pay for the costs of greyhound welfare after each dog stops racing.^{cxxxvi}

In March, greyhound rescuer Lorraine Ramsay spoke of her experiences as an adoption coordinator: It’s a lot of pressure, and to know they can never all be rehomed makes it even worse because there just aren’t enough homes for the excess greyhounds that are bred. There never will be at the rate they’re being bred.^{cxxxvii}

In May, CPG highlighted that Victoria’s death toll led all of Australia. With the average cost of repair for a broken leg at \$4,000, owners were left with the decision of paying the sum or destroying the greyhound. Dennis Anderson and CPG called for increased penalties for doping, whole-of-life dog tracking, reduced breeding and availability for funding for private rescue organizations and sanctuaries.^{cxxxviii} The greyhound racing industry recorded its 100th greyhound killed due to injury for the year one month later. In response, CPG reiterated its call for straight tracks, and six-dog races instead eight.^{cxxxix}

In June 2020, Bernard Keane reported on how NSW’s so-called greyhound ‘welfare’ code would actually water down existing greyhound welfare requirements and make it permissible to confine greyhounds to cages at all times. Keane went on to note that the code does not address “whole of life tracking” at all, amounting to a broken promise and making it easy for trainers to kill greyhounds.^{cxl} In July, CPG called for a fund to be established for a sanctuary to care for dogs when they have finished racing after *ABC News* reported there is still no clarity about how many dogs are destroyed each year by an industry that is still breeding more dogs than can be homed. GWIC Chief Executive Judy Lind noted that greyhounds are most at-risk between twelve and eighteen months as greyhounds who did not show promise during this time-period would be destroyed.^{cxli}

Also in July, Andrew Wilkie MP joined Let Greyhounds Run Free in demanding an investigation into the fate of 262 greyhound pups that disappeared in Tasmania between 2016 and 2018. In his words, “The State Government must come clean and tell us what happened to these hundreds of dogs. Were they all sentenced to death just so the Government could collect some gambling taxes?”^{cxlii}

In August, Senator Faruqi again highlighted that, along with hundreds of on-track injuries and deaths every year, there is no tracing of dogs that die off-track. *Junkee*’s Patrick Fenton summarized the business model of the industry as, “greyhounds are mass-bred, to feed the needs of an unnecessary gambling industry. It creates a “wastage” of extra dogs, and a eugenically motivated breeding industry, always seeking more and faster puppies, with thousands more dogs bred than are “necessary” for racing.” CPG’s Dennis Anderson called for a gradual phase-out of the industry so that those with jobs in the industry be given re-training and employment opportunities, such as working in greyhound sanctuaries.^{cxliii}

In September, Alexandra McEwan with *The Conversation* called for pups to be given an identification number at birth, as greyhounds are not registered until they are more than a year old. In lieu of a birth identification number, pups between birth and sixteen months remained untracked. McEwan further highlighted the discrepancy between the number of pups born and greyhounds adopted per GWIC’s 2019 figures.^{cxliv}

In October, CPG conducted an analysis and found more than 2,300 NSW greyhounds had disappeared, and reiterated its calls for the introduction of whole-of-life tracking, the funding of rescues and sanctuaries, increasing penalties for rule breakers, reducing breeding and making race tracks safer.^{cxlv} Also in October, CPG noted that the NSW government was undermining GWIC by forcing it to rely on industry funding when an alternative funding mechanism could be utilized. Shock jock radio personality Ray Hadley claimed GWIC had been infiltrated by animal activists, and told Racing Minister Kevin Anderson that he would be looking for a new job if he did not address this.^{cxlvi}

For the year 2020, CPG found that 202 greyhound deaths and 10,000 injuries were recorded nationally. CPG WA Divisional Manager Andrea Pollard described the findings as “not surprising given how these dogs die for no other reason than to amuse humans and make some of them money.”^{cxlvii}

In May 2021, *InDaily* reported that a bill introduced by Greens MLC Tammy Franks would require mandatory reporting of the number of registered and unregistered greyhounds killed each year in South Australia, as well as mandating that Greyhound Racing South Australia (GRSA) be subject to Freedom of Information Laws. Franks characterized GRSA as “the least transparent greyhound racing association in the country, and the one without any appropriate or independent integrity oversight either.”^{cxlviii}

Also in May, Abigail Boyd MP introduced a record keeping regime in the NSW Parliament that would “provide for whole-of-life tracking of greyhounds, including greyhounds that are re-homed and no longer owned by a greyhound racing industry participant.”^{cxlix} The intent of the legislation was to close the big loophole that allowed many greyhounds to fall through the

cracks.^{cl}

In June 2021, Peter FitzSimons reported that nearly all the major welfare recommendations from the McHugh Report and subsequent Greyhound Industry Review panel reports had been wiped out. These reports recommended a puppy bond to be put forward by each trainer and redeemed when a greyhound was adopted, and for the industry to fund its own oversight body. FitzSimons also commented on the continuous rise of injuries and deaths in NSW and how, of the 441 NSW greyhounds that survived and left the industry between January and March 2021, 153 did so in a body bag.^{cli}

In September, Senator Faruqi introduced a bill to ban the import and export of greyhounds for breeding, racing or commercial use. Faruqi noted that with Australian greyhounds routinely ending up in countries where there are little to no animal welfare protections, the only sensible and appropriate solution is to shut down the trade altogether.^{clii}

In October, CPG found that industry-affiliated adoption groups homed just 2,000 greyhounds across Australia and were outperformed in the two biggest racing states by community-run services operating on threadbare resources. Further, about 12,000 greyhounds were bred across Australia in 2020, and 2,000 were never named and have not raced. Over 10% of greyhounds taken into industry adoption programs in Queensland, New South Wales and Victoria were subsequently killed for health or behavioral reasons. CPG said that instead of continuing to increase prize money, the industry should invest more in adoption so that they overtake community homing efforts. In response, the industry claimed the utilization rate of dogs bred for racing had increased to 75%.^{cliii}

In May 2022, a CPG-conducted survey involving twenty-eight Australian community-run rescue charities found that many greyhounds handed over to the charities were in a condition of neglect and were unprepared for their life-or-death socialization tests (Green Collar tests). CPG national spokesman Fiona Chisholm found that dogs were arriving in poor condition with pre-existing injuries, bad teeth and coats, exhibiting stress behaviors, and unsocialized. The overbreeding of greyhounds was contribution to a high rate of test failure. If greyhounds show so much as any reaction to a small, fluffy dog, they fail.^{cliv} Ultimately, 89% of community-run greyhound rescue groups said that the dogs that they took into their care came with pre-existing conditions that required veterinary care.

Later in May, *ABC News* reported that three greyhounds were killed within eight days in Western Australia, prompting Greens MLC Brad Pettitt to call for greyhound racing to be phased-out over a two-year period.^{clv} A separate May *ABC News* story reported that injuries and deaths had increased in Queensland from the year prior.^{clvi}

In June, independent journalist Matilda Duncan reported that despite promises made by GRSA back in 2016 to eliminate “unnecessary euthanasia” within two years, greyhounds were still being killed in South Australia for behavioral reasons and for broken legs. GRSA also classified greyhounds being exported and used for breeding as recipients of “successful rehoming.” And GRSA did not produce data related to failed kennel inspections, the number of greyhounds imported from interstate, how many retired greyhounds existed in South Australia or how many greyhounds were killed prior to making it to an adoption program.^{clvii}

Later in June, an e-petition calling for the end to public funding of greyhound racing in Tasmania recorded a record-number of signatures.^{clviii} In NSW, Abigail Boyd MP referred to the NSW government’s e-tracking system for greyhounds as a sham because the system could not track greyhounds transferred off industry books, a far cry from the birth-to-death tracking that had been promised after the ban was repealed. Per Boyd, “It’s unconscionable that the Minister for Racing would celebrate this tracking system when he knows full well that dogs are likely being killed once the regulator can’t see them.”^{clix}

In August, CPG’s Fiona Chisholm drew additional attention to the fact that the e-tracking system introduced by the NSW government wasn’t whole-of-life and had numerous accountability loopholes. With the industry breeding six times the number of greyhounds than its adoption arm could adopt out, there were always too many greyhounds being produced. Chisholm further noted that the government failed to deliver on introducing a puppy bond or breeding caps, in addition to the e-tracking failure.^{clx}

Later in August, a NSW greyhound trainer was charged after giving his greyhound alcohol before placing a successful \$4,000 bet on a rival dog.^{clxi} And in South Australia, GRSA and the RSPCA disclosed they were investigating allegation of live baiting—leading to the immediate suspension of a greyhound handler’s license.^{clxii}

Also in August, CPG found that the adoption of Australian greyhounds by industry adoption bodies had flat lined, while the industry continued to overbreed greyhounds six fold. The group also noted that community-run rescue groups adopted out more greyhounds than did industry programs in the majority of Australian states. The number of pups not named had also doubled, meaning that they were entirely untraceable.^{clxiii}

In September, Tasmanian MPs Kristie Johnston and Cassy O’Connor drew attention to TasRacing’s covering up of footage showing greyhound racing collisions that sometimes led to injury and death.^{clxiv}

In October, a national survey on attitudes towards dog racing was commissioned by GREY2K USA Worldwide and CPG. The survey found that 57% of Australians wanted greyhound racing to be banned or phased out versus 34% that wished for it to remain legal. In addition, 69% of Australians opposed subsidizing the greyhound racing industry with tax dollars versus 19% that did not.^{clxv}

Also in October, a Central Coast trainer was disqualified by GWIC following the discovery of live rabbits and possums on his property.^{clxvi} In January 2023, an Australian greyhound trainer was banned for life after he killed four greyhounds by bashing their heads with a rock.^{clxvii} Later in January, it was reported that community greyhound rescues, reliant upon donations from the public, were still struggling to keep up with the number of dogs leaving the racing industry.^{clxviii}

In February 2023, *The Guardian* reported that Australia’s greyhound industry was still breeding six times the number of dogs necessary, and that CPG was calling for stricter breeding caps to be put in place to address the problem.^{clxix}

ⁱ Natalie O’Brien, “Allegations prompt inquiry into greyhound industry,” *Sydney Morning Herald*, August 28, 2013, <https://www.smh.com.au/national/nsw/allegations-prompt-inquiry-into-greyhound-industry-20130827-2soea.html>.

ⁱⁱ Dr. Ted Humphries exposed the corruption, though he remarked in 2013 that little had changed in the ensuing decade. He concluded that GRNSW needs to be overhauled (Sean Rubinsztein-Dunlop, “Greyhound racing industry hit with doping, cruelty, collusion allegations,” October 16, 2013, <https://files.grey2kusa.org/pdf/10-16-13ABC.pdf>).

ⁱⁱⁱ The carcasses of countless possums in various stages of decomposition were discovered (“Making a Killing,” *ABC*, February 16, 2015, <https://www.abc.net.au/4corners/making-a-killing/6127124>).

^{iv} Humphries added that many race officials are close friends with the competitors, have no formal qualifications, and are often heavy gamblers (Sean Rubinsztein-Dunlop, “Greyhound racing industry hit with doping, cruelty, collusion allegations,” October 16, 2013, <https://files.grey2kusa.org/pdf/10-16-13ABC.pdf>).

^v Landa told *Four Corners*, “I was obstructed almost from the start with Greyhound Racing. They simply did not want oversight” (Sean Rubinsztein-Dunlop, “Greyhound racing industry hit with doping, cruelty, collusion allegations,” October 16, 2013, <https://files.grey2kusa.org/pdf/10-16-13ABC.pdf>).

^{vi} “Save the Grey Hound,” *7 News*, July 16, 2011, <https://www.youtube.com/watch?v=DrgOoUlm7wA>.

^{vii} The launch of the international campaign included Sydney Greyhound Rescue and GREY2K USA Worldwide. Following reports that 383 greyhounds were killed at the Macau Canidrome in 2010 when injured or no longer profitable, and given that the track did not have an adoption program, campaign leaders felt that “Australian dog racing’s dirty little secrets” needed to be exposed. GREY2K USA sent a letter to the Canidrome asking for the return of greyhound, Brooklyn, to Australia, and Sydney Greyhound Rescue agreed to rehome him (Charis Chang, “Aussie exit for Brooklyn,” *Manly Daily*, December 6, 2011, <https://files.grey2kusa.org/pdf/ManlyDailyBrooklyn.pdf>).

^{viii} Dr. Kaye denoted the industry was in crisis. In particular, Kaye highlighted animal welfare scandals, shonky management practices, criminal involvement, public loss of confidence, and too many dogs injured and destroyed each year.

^{ix} Natalie O’Brien, “Allegations prompt inquiry into greyhound industry,” *Sydney Morning Herald*, August 28, 2013, <https://www.smh.com.au/national/nsw/allegations-prompt-inquiry-into-greyhound-industry-20130827-2soea.html>.

^x Rubinsztein-Dunlop noted that insiders say many more cheats go undetected. Trainers believe greyhound racing authorities favor the rich and dole out inconsistent punishment, resulting in an industry that never had and never would have an even playing field. According to one trainer, 80% of trainers are looking for something with which to dope their dogs. Following the two-year disqualification of rising star Mark Azzopardi, whose greyhound Transcend Time tested positive for cocaine, a whistleblower explained that cocaine is a popular choice among cheats. A Sydney veterinarian explained his Sydney clinic had been approached by trainers seeking EPO. Leading Victorian trainer Graeme Bate’s dog, Gunda Bale, tested positive for an elevated testosterone level at Geelong in March, following four previous Bate positives (Sean Rubinsztein-Dunlop, “Greyhound racing industry hit with doping, cruelty, collusion allegations,” October 16, 2013, <https://files.grey2kusa.org/pdf/10-16-13ABC.pdf>).

^{xi} It was reported that dogs injured on the track are often killed, and that thousands more never make it to the track as they are not cut out for racing. The industry calls the euthanized dogs wastage, and dogs are shot or hammered in the head or, according to industry insiders, sometimes drowned. RSPCA scientific officer Dr. Jade Norris described a relentless quest for a winner resulting in a massive breeding industry, and thousands of greyhounds surplus to industry requirements are bred each year. 40% of greyhounds bred in Australia do not go on to race. A minimum of 3,000 greyhounds, an estimate provided by GRNSW, are euthanized each year, though Norris considered this a possible underestimate. A lack of national published data makes it impossible to know exact death figures (Sean Rubinsztein-Dunlop, “Greyhound racing industry hit with doping, cruelty, collusion allegations,” October 16, 2013, <https://files.grey2kusa.org/pdf/10-16-13ABC.pdf>).

^{xii} *Greyhounds Australasia* cited the fact that Macau “does not meet contemporary animal welfare standards”. Australia was the sole source of greyhounds racing in Macau. Australian trainers sold dogs to individual owners for up to HK\$50,000 despite knowing that the Canidrome euthanized all greyhounds once their short racing career was over (Simon Parry, “Greyhounds Australasia bans racing dog exports to Macau track,” *South China Morning Post*, March 30, 2014, <https://files.grey2kusa.org/pdf/3-30-14China.pdf>).

^{xiii} Natalie O’Brien, “NSW greyhounds boss rejects claims of cronyism, bullying,” *Sydney Morning Herald*, February 9, 2014, <https://www.smh.com.au/national/nsw/nsw-greyhounds-boss-rejects-claims-of-cronyism-bullying-20140208-328l2.html>.

^{xiv} “Stewards’ reports,” Queensland Racing Integrity Commission, <https://qric.qld.gov.au/stewards-reports/greyhound/>.

^{xv} “Stewards’ Report,” Queensland Racing Integrity Commission, August 3, 2016.

^{xvi} 8 “Inquiries and Appeals,” Greyhound Racing New South Wales, 2020.

^{xvii} Nigel Gladstone, “Greyhounds test positive for drugs 10 times more than horses at races,” *Sydney Morning Herald*, May 6, 2018, <https://www.smh.com.au/national/nsw/greyhounds-test-positive-for-drugs-10-times-more-than-horses-at-races-20180425-p4zbnj.html>.

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- lviii *Four Corners* began its coverage by noting that, “Scores of owners and trainers, including some of the biggest names in the business, are secretly

blooding their dogs with live bait... Acting on information from Four Corners and undercover footage from Animal Liberation Queensland and Animals Australia, the RSPCA and police raided training tracks in three states last week” (“Making a Killing,” *ABC*, February 16, 2015, <https://www.abc.net.au/4corners/making-a-killing/6127124>).

^{lviii} Meldrum-Hanna notes that Arnold is a regular customer at this training track. Live baiting was banned and criminalized decades prior due to extreme levels of cruelty and performance-enhancing properties.

^{lix} Animal Liberation Queensland captured the Noble footage. Noble was live baiting greyhounds four times per week. He began with piglets, before moving on to native possums, and lastly rabbits. At the training track, money was constantly changing hands between trainers, and betting on the races was frequently discussed.

^{lx} Greyhound trainer John Thompson discusses one man who has a “big drill,” and drills holes in the ground for dead dogs. Months prior, he dismissed the notion that the dumping of dogs still occurs in the industry. Also at the training track, Thompson excitedly tells others to smash a baby possum’s head in so that they can begin to bait the terrified mother possum. Thompson also added that they should charge twice the amount due to there being a mother and baby possum on hand. Hayley Cotton with Animal Liberation Queensland describes how the laughing and joking men ripped the baby possum from its mother, tied the mother on the lure, and buried the baby possum’s head in the sand.

^{lxi} One such trainer was Reg Kay, the leading trainer in Queensland. Kay was the recipient of three Greyhound of the Year titles, and was named 2008 Australian trainer of the year. Cotton deemed regulator Racing Queensland to be “absolutely failing, because this is going on right under their nose” (“Making a Killing,” *ABC*, February 16, 2015, <https://www.abc.net.au/4corners/making-a-killing/6127124>).

^{lxii} In the heart of Victoria’s greyhound racing territory, Lyn White and Animals Australia surveilled the Tooradin trial track, run by Stuart Mills of the illustrious Mills family. Patriarch Anthony Mills won the 2013 Greyhound Racing Victoria Lifetime Achievement Award, and his two sons included the former Deputy Chief Steward for Greyhound Racing Victoria and the regulator’s chief racing grader, Andrew, and Stuart. Stuart Mills referred to live baiting as a thing of the past, but footage showcased him engaging in live baiting, and possessing a shed with live and dead rabbits, along with syringes. A live rabbit is strapped to a wooden plank, and shakes in fear with its ears pinned back, before it is fed alive to one greyhound after another.

^{lxiii} The first trainer recorded at the Mills training track was industry veteran Paul Anderton, a trainer and former steward at Greyhound Racing Victoria.

^{lxiv} Trainers included Neville King, President of Granbourne Racing Club.

^{lxv} Hill referenced a “lack of resources, lack of funds, lack of knowledge or, plainly, don’t want to accept [live baiting] is a possibility”. Hill left Greyhound Racing Victoria to become the Chief of Stewards with Greyhound Racing Tasmania. She went on to catch a live baiter in Tasmania in 2008. At the time of filming, Hill’s case was one of only two between 2008 and 2015 where a steward pursued and successfully convicted a live baiter. Hill also confirmed some of the biggest names in greyhound racing were captured in Animals Australia’s footage, including the current “King of Greyhound Racing,” Darren McDonald. McDonald was a two-time Australian trainer of the year, accruing over \$4 million in prizemoney.

^{lxvi} Kadir is known to be the best live baiter in New South Wales. Kadir confirmed his links with McDonald while speaking with an undercover investigator, and he openly discussed that he gets thirty live rabbits per week to break in dogs.

^{lxvii} Greyhound Racing New South Wales, Greyhound Racing Victoria, and Greyhound Racing Queensland refused interview requests. They deferred to Greyhounds Australasia. Scott Parker, CEO of Greyhounds Australasia, denied that live baiting was a systemic problem.

^{lxviii} Autobarn, Bendigo Bank, Mazda, Macro Meats, and Schweppes withdrew sponsorship mere days after the footage aired (“Schweppes severs greyhound racing links,” *Australian Associated Press*, February 19, 2015, <https://www.9news.com.au/national/schweppes-severs-greyhound-racing-links/3d3c1b5d-4602-4b68-9f5e-45c3452954e3>).

^{lxix} Reporting following the expose also discussed the scores of greyhounds discarded by the industry and “donated” to the vivisection industry in exchange for a tax write-off (Michael Mountain, “Greyhound Shock Angers Australians,” *Earth in Transition*, February 26, 2015, <https://files.grey2kusa.org/pdf/2-26-15.pdf>).

^{lxx} Michael Mountain, “Greyhound Shock Angers Australians,” *Earth in Transition*, February 26, 2015, <https://files.grey2kusa.org/pdf/2-26-15.pdf>.

^{lxxi} Kristian Silva, “Logan greyhound track could be axed,” *Brisbane Times*, March 13, 2015,

https://files.grey2kusa.org/pdf/2015.03.13_Brisbane_Times.pdf. In June, Logan City Councillor and Deputy Mayor Russell Lutton characterized the development of the track as “dead in the water” following the MacSporran report into live baiting and animal cruelty. Premier Anastacia Palaszczuk announced the entire Queensland Racing Board would be sacked. RSPCA Queensland spokesman Michael Beatty said RSPCA Queensland would support an industry shutdown if such a decision were made (Heidi Braithwaite and Andrea MacLeod, “A greyhound racing track earmarked for suburban Slacks Creek should be “dead in the water,”” *The Courier-Mail*, June 2, 2015, https://files.grey2kusa.org/pdf/6-2-2015_The_Courier-Mail.pdf).

^{lxxii} “Two charged over Qld mass dog grave,” *Australian Associated Press*, April 2, 2015, <https://files.grey2kusa.org/pdf/4-2-15dailymail.pdf>.

^{lxxiii} Per Animals Australia, only 10% of the 20,000 greyhounds whelped per year in Australia live a full life of twelve years, as most are killed as puppies or at a young age after their racing career ends (Saffron Howden, “Abuse and ‘wastage’ in Australia’s greyhound industry,” *BBC*, April 2, 2015, <https://files.grey2kusa.org/pdf/4-2-15BBCNews.pdf>).

^{lxxiv} *The Australian*’s report referred to this suspension as the latest in a succession of scandals for the greyhound racing industry (Andrew Faulkner, “Trainer’s greyhounds suspended after police raid property,” *The Australian*, April 18, 2015, <https://files.grey2kusa.org/pdf/4-18-15australian.pdf>).

^{lxxv} The announcement outraged the NSW Greens, who claimed the approval demonstrated the industry had learned nothing (Sean Nicholls, “Despite live baiting scandal, rules allow animal skins for greyhound training,” *The Sydney Morning Herald*, April 22, 2015, <https://files.grey2kusa.org/pdf/4-22-15SMH.pdf>).

^{lxxvi} Courtney Wilson, “Greyhound live baiting: Many more arrests expected as Queensland inquiry report due,” *ABC News*, May 29, 2015, https://files.grey2kusa.org/pdf/5-29-2015_ABC_News.pdf.

^{lxxvii} Alan MacSporran QV’s report revealed systemic failures by the regulatory body, adding that, “you’d be naïve in the extreme to think it [live-baiting] wasn’t widespread”. In addition to live-baiting, Queensland’s inquiry uncovered examples of dogs being shot, hanged, electrocuted, beaten, and lit on fire. MacSporran concluded that public confidence in the industry may have been dealt a “terminal blow” (Damon Guppy, David Murray, and Steven Wardill, “Inquiry into greyhound industry claims vile acts of dog abuse,” *The Courier-Mail*, May 31, 2015, https://files.grey2kusa.org/pdf/5-31-2015_The_Courier-Mail.pdf).

^{lxxviii} Branco added that poor record-keeping makes it hard to track what happens to the more than 2000 greyhounds born per year, leaving thousands of greyhounds unaccounted for as the “majority of ex-racing greyhounds are either euthanised, die as a result of accidents...or simply will go missing”. Before 2014, Queensland owners merely had to tick a box to put a greyhound down for a “lack of ability” (Jorge Branco, “Greyhound live

baiting: Almost two thirds of ex-racers put down,” *Brisbane Times*, June 2, 2015, https://files.grey2kusa.org/pdf/6-2-2015_Brisbane_Times.pdf).

^{lxxxix} MacSporran concluded the problem of overbreeding needed to be addressed, but also that “the real question, is what, if any, level of wastage is acceptable for any modern society which has due regard for animal welfare”. The report also found that Racing Queensland’s Greyhound Adoption Program (GAP) was “wholly inadequate” in dealing with the amount of dogs produced by the industry. GAP only took a miniscule fraction of the total number of dogs (Jorge Branco, “Greyhound live baiting: Almost two thirds of ex-racers put down,” *Brisbane Times*, June 2, 2015, https://files.grey2kusa.org/pdf/6-2-2015_Brisbane_Times.pdf).

^{lxxx} Commissioner Michael McHugh considered his findings of the significant number of dogs put down because they are deemed unsuitable for racing “raise[d] a question as to the continued viability, and appropriateness, of the sport” (Marie Hogg, “Overbreeding leads to surplus greyhounds destroyed as ‘wastage’ inquiry told, *The Daily Telegraph*, https://files.grey2kusa.org/pdf/6-9-2015_The_Daily_Telegraph.pdf).

^{lxxxii} New Gardens Greyhound Racing Club CEO David Kiernan responded that the recommendations would make racing greyhounds more expensive but that “for our industry to survive with community expectations regarding welfare...I think times have changed and the industry realises that”. Kiernan, however, rejected measures to restrict breeding (Craig Kerry, “Gradens chief says industry must adapt or perish,” *Newcastle Herald*, August 10, 2015, https://files.grey2kusa.org/pdf/8-10-2015_Newcastle_Herald.pdf).

^{lxxxiii} In 2013, 7,562 greyhounds pups were whelped in New South Wales, but only 4,768 were ever named (Jessica Brown, “About 40% of greyhounds bred to race in NSW go missing,” *The Maitland Mercury*, August 12, 2015, https://files.grey2kusa.org/pdf/8-12-2015_The_Maitland_Mercury.pdf).

^{lxxxiv} Former GRNSW CEO Brent Hogan discussed with staff ways to spin the live baiting scandal, including the establishment of a bogus task force in order to “charm [each state] minister [and] win over local media”. In response, Greens MP John Kaye told the ABC, “It’s very clear that what they established was nothing but a public relations exercise. It was never designed to get to the bottom of the story, it was never designed to really disclose the deep-seated problems in the greyhound racing industry”. The internal documents revealed GRNSW staffers thwarting attempts by the RSPCA to raid and catch live baiters by tipping them off beforehand. A current GRNSW steward and an Integrity Officer attended an NSW property to personally engage in live baiting. GRNSW staffers also exchanged emails regarding instances in which greyhounds were administered alcohol in order to rig races (Caro Meldrum-Hanna and Sam Clark, “Greyhound live baiting: Internal documents reveal cover-ups, tip-offs and mismanagement inside NSW racing regulator, *ABC News*, August 30, 2015, https://files.grey2kusa.org/pdf/8-30-2015_ABC_News.pdf).

^{lxxxv} “Greyhound live baiting laws pass South Australian Parliament,” *ABC News*, September 10, 2015, https://files.grey2kusa.org/pdf/9-10-2015_ABC_News.pdf).

^{lxxxvi} The euthanasia figures, amounting to up to 96% of all greyhounds, came from an internal Greyhounds Australasia memo. The number of greyhounds adopted or retained by owners was found to be “statistically insignificant”. Assisting counsel Stephen Rushton asked why an industry prepared to use small, vulnerable, helpless animals to blood its dogs in pursuit of money would care about overbreeding and the destruction of greyhounds surplus to industry needs. He concluded that GRNSW should “get their running shoes on”. Two Sydney trainers conceded 85-90% of all trainers live bait or hire others to live bait their greyhounds (Patrick Bagley, “Greyhound inquiry hears up to 90 per cent of trainers used live baiting,” *The Sydney Morning Herald*, September 28, 2015, https://files.grey2kusa.org/pdf/9-28-2015_The_Sydney_Morning_Herald.pdf; Michelle Brown, “Greyhound industry kills up to 17,000 young dogs, warned about being shut down, inquiry hears,” *ABC News*, September 29, 2015, https://files.grey2kusa.org/pdf/9-28-2015_ABC_News.pdf).

^{lxxxvii} Natalie O’Brien, “Call for cradle to the grave tracking of greyhounds to prevent mass killings,” *The Sydney Morning Herald*, October 11, 2015, https://files.grey2kusa.org/pdf/10-11-2015_The_Sydney_Morning_Herald.pdf).

^{lxxxviii} Souter recapped scandal after scandal: live baiting, death pits, exports to Asia, doping, mass euthanasia, and cover-ups. In her words, “It’s a business, and these painterly dogs are its mute, indentured labour force, put to work in a multi-billion dollar gambling industry that offers them lousy conditions and an early retirement plan, frequently fatal”. Souter additionally reported that 74% of dogs reported as “retired” were later recorded as having been euthanized, and that five greyhounds per week are killed on the track or euthanized afterwards because of injuries (Fenella Souter, “Underdogs: the sad fate of greyhounds,” *The Sydney Morning Herald*, October 17, 2015, https://files.grey2kusa.org/pdf/10-17-2015_The_Sydney_Morning_Herald.pdf).

^{lxxxix} Samantha Dorothy Roberts was convicted of two counts of serious animal cruelty for offenses she committed while working as a trainer on Tom Noble’s property. Noble was banned from racetracks for life and charged with seven counts of animal cruelty (“Young mum aided an “appalling act of brutality,”” *The Queensland Times*, November 14, 2015, https://files.grey2kusa.org/pdf/11-14-2015_The_Queensland_Times.pdf).

^{lxxxix} Ranger at Kempsey Shire Council, Robert Watson, would destroy the dogs for free as part of a council service. Verhagen said GRNSW did not enforce the rule that dogs must be euthanized by veterinarians, and that he submitted paperwork to GRNSW stating his dogs were destroyed by Watson. Watson estimated he had put down 100 greyhounds in the past year (Alison Branley, “Greyhound racing inquiry: Trainer got council ranger to destroy dogs as it was cheaper than vet,” *ABC News*, November 16, 2015, https://files.grey2kusa.org/pdf/11-16-2015_ABC_News.pdf).

^{xc} A six month investigation identified dozens of Australian trainers and owners who exported their dogs to Asia. Monthly shipments of 30 Australian greyhounds replaced underperforming dogs that would be euthanized (Caro Meldrum-Hanna and Sam Clark, “‘Slow’ Australian greyhounds being exported to Macau, China to go on ‘death row,’” *ABC News*, December 9, 2015, https://files.grey2kusa.org/pdf/2015.12.09_ABC_News.pdf).

^{xc} “Qantas Will No Longer Fly Racing Greyhounds To Asia,” *The Huffington Post*, December 12, 2015, https://files.grey2kusa.org/pdf/2015.12.12_Huffington_Post_Australia.pdf).

^{xcii} “Greyhound Racing NSW charges 179 trainers, owners for allegedly exporting dogs to Macau,” *ABC News*, June 9, 2016, https://files.grey2kusa.org/pdf/2016.06.09_ABC_News.pdf).

^{xciii} Henry Belot and Clare Colley, “RSPCA urges government to ban greyhound racing after disturbing revelations,” *Brisbane Times*, February 4, 2016, https://files.grey2kusa.org/pdf/2016.02.03_Brisbane_Times.pdf).

^{xciv} Injury data released by GRNSW indicated up to one in eight dogs are likely to die or be subsequently euthanized as a result of injuries. “It is worse than anyone thought – when it is broken down to the individual risk,” said one veterinarian. Racing stewards were told to “desist” from providing too much detailed information about injuries and deaths of the dogs (Natalie O’Brien, “Ten greyhounds a week are being killed or euthanised after racing on NSW tracks,” *The Sydney Morning Herald*, March 13, 2016, https://files.grey2kusa.org/pdf/2016.03.13_Blayne_Chronicle.pdf).

^{xcv} Animal Liberation Queensland found dogs who died from racing injuries were still officially listed as ‘retired’ by the regulator in order to understate how common fatalities were (Joshua Robertson, “Queensland greyhounds: 550 injured and 14 dead in first two months of 2016,” *The Guardian*, March 13, 2016, https://files.grey2kusa.org/pdf/2016.03.13_The_Guardian.pdf).

^{xcvi} Forty-seven empty collars were displayed, representing the up to 47 greyhounds killed each day across Australia by the industry (Mehreen Faruqi

and Lee Rhiannon, "Daily Greyhound Racing Death Toll Comes To NSW Parliament," *The Greens*, March 21, 2016, https://files.grey2kusa.org/pdf/2016.03.21_The_Greens.pdf.

^{xcvii} "Greyhound racing to be banned in New South Wales, Baird Government announces," *ABC News*, July 7, 2016, https://files.grey2kusa.org/pdf/2016.07.07_ABC_News2.pdf.

^{xcviii} The report additionally found that up to 20% of trainers engage in live baiting and 180 greyhounds die on tracks each year (Mike Baird and Troy Grant, "Greyhound Racing To Be Shut Down in NSW," *NSW Government*, July 7, 2016, https://files.grey2kusa.org/pdf/2016.07.07_NSW_Government.pdf).

^{xcix} "Greyhound racing to be banned in New South Wales, Baird Government announces," *ABC News*, July 7, 2016, https://files.grey2kusa.org/pdf/2016.07.07_ABC_News2.pdf.

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^{ci} Animal Australia's Shantha Hamade called the announcement "a courageous decision in line with the community expectation" (Greyhound racing to be banned in New South Wales, Baird Government announces," *ABC News*, July 7, 2016, https://files.grey2kusa.org/pdf/2016.07.07_ABC_News2.pdf). The Animal Justice Party's Mark Pearson MLC wrote, "This is a win for the greyhounds, the piglets, possums, chickens and rabbits used as live bait. It is a win for animal activism and animal advocates across the country, this is a win for the broader society" (Mark Pearson, "NSW Government Announces The End To Greyhound Racing," *Mark Pearson MLC*, July 7, 2016, https://files.grey2kusa.org/pdf/2016.07.07_Official_Website_of_Marc_Pearson_MLC.pdf).

^{cii} "Greyhound racing ban: Animal rights groups call on all states and territories to follow NSW lead," *ABC News*, July 7, 2016, https://files.grey2kusa.org/pdf/2016.07.07_ABC_News.pdf.

^{ciii} Henry Belot and David Polkinghorne, "ACT government says it can no longer support greyhound racing after NSW decision," *The Canberra Times*, July 8, 2016, https://files.grey2kusa.org/pdf/2016.07.07_The_Canberra_Times.pdf.

^{civ} In the editorial, the damning conclusion of the commission was quoted: "Permitting GRNSW a further period of time in which to attempt to demonstrate it can successfully address issues of overbreeding and wastage appears to the commission to be likely to prove fruitless and, at the same time, continue to result in the deaths of many more thousands of healthy greyhounds" ("Greyhound racing ban tough but necessary," *The Canberra Times*, July 8, 2016, https://files.grey2kusa.org/pdf/2016.07.09_The_Age.pdf).

^{cv} James Matthey, "Mike Baird wants everyone to know the decision to ban greyhound racing was the right one," *News.com.au*, July 9, 2016, https://files.grey2kusa.org/pdf/2016.07.09_News_com_au.pdf.

^{cvi} Lisa White, founder of the greyhound rescue and adoption group Friends of the Hound, said, "What we're excited about is that cycle of overbreeding and killing will be over" (Courtney Robinson, "Surge in greyhound adoption interest after shock NSW racing ban," *9 News*, July 9, 2016, https://files.grey2kusa.org/pdf/2016.07.09_9_News.pdf).

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^{cix} Sean Rubinsztein-Dunlop and Caro Meldrum-Hanna, "'The tail had been torn off': Greyhound racing insider lifts lid on animal cruelty," *ABC News*, July 14, 2016, https://files.grey2kusa.org/pdf/2016.07.14_ABC_News.pdf.

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^{cx} Sean Nicholls, "At least 99 'underperforming' greyhounds killed, buried in mass grave, report finds," *The Sydney Morning Herald*, July 19, 2016, https://files.grey2kusa.org/pdf/2016.07.20_The_Sydney_Morning_Herald.pdf.

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^{cxiv} Christopher Knaus, "ACT greyhound racing club again told it has 'no future' after NSW ban passes," *The Canberra Times*, August 24, 2016, https://files.grey2kusa.org/pdf/2016.08.24_WA_Today.pdf.

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