

GUIDANCE NOTE 7

Reporting and Settlement of Significant issues

Paragraph 3 of the Legal Services Directions 2017

- 1. Paragraph 3 of the Legal Services Directions 2017 (the Directions) requires non-corporate Commonwealth entities and a corporate Commonwealth entity that was an Agency (within the meaning of the Financial Management and Accountability Act 1997) on 30 June 2014, to report to OLSC on significant issues that arise in the provision of legal services, including in relation to handling of claims, litigation and involvement in dispute management.
- 2. Failure to report a significant issue is a breach of the Directions and the Attorney-General may impose sanctions for non-compliance with the Directions.¹
- 3. Reporting should not be confined to reporting of litigated matters and should include the early reporting of significant legal issues and trends.²
- 4. A request to brief the Solicitor-General, consultation undertaken with another area within the Attorney-General's Department or a claim submitted to Comcover **does not** satisfy the requirement in paragraph 3 of the Directions to report a significant issue to OLSC.
- 5. A separate Guidance Note, Guidance Note 11, deals with briefing the Solicitor-General and outlines entities' responsibilities in relation to briefing the Solicitor-General.
- 6. This Guidance Note applies unless other arrangements are approved by OLSC in relation to the entity's portfolio or work.

Purpose of reporting significant issues

- 7. The purpose of paragraph 3 of the Directions is to:
 - promote a greater understanding of the special role and responsibility of the Attorney-General, as First Law Officer, in relation to Commonwealth legal matters
 - ensure that the Attorney-General, as First Law Officer, and the Solicitor-General, as Second Law Officer, are appropriately informed of the most important legal issues affecting the Commonwealth, and
 - protect the whole-of-government interests of the Commonwealth as opposed to an entity working exclusively in its own interests.
- 8. Our reporting framework is designed to ensure accurate information about significant legal issues can be provided to the Attorney-General in a timely way, and to allow for the consideration of significant legal issues involving the Commonwealth by the Significant Legal Issues Committee. OLSC relies on accurate and timely reporting by entities that are best placed to identify and explain the significance of the matters that they have conduct of to the Attorney-General.

¹ Refer to paragraph 14 of the Directions.

² Entities should report significant legal issues as soon as they emerge, even if a claim has not yet been made.

Issues considered to be significant

- 9. Entities are responsible for identifying significant issues, and reporting them to OLSC. An issue may be considered significant for one or more reasons and at various stages as a matter progresses. For the purposes of the Directions, an issue will be considered 'significant' in a range of circumstances, including if:
 - an entity is considering whether to apply to the High Court for special leave
 - any proceedings that involve an entity have been filed in the High Court (including matters which an entity is monitoring whilst considering intervention)
 - it involves constitutional issues (in which case paragraph 10A of the Directions may also apply)
 - it is large in size or complex, whether this is due to the number of parties or the potential liability or cost to the Commonwealth
 - it has, or potentially has, whole-of-government implications, or may have future implications for another entity and/or the Commonwealth
 - it raises legal, political or policy issues that receive or are likely to receive media attention³ or cause a significant adverse reaction in the community
 - it involves a test case or requires the Commonwealth to intervene in private litigation
 - it involves a dispute or disagreement between the Commonwealth and a Commonwealth entity or between different Commonwealth entities (other than matters arising under legislation which contemplates that the Commonwealth or Commonwealth entities may be on different sides in a case), including a dispute between a Commonwealth entity and an agency of a State or Territory government
 - it affects more than one Commonwealth entity, requiring a significant level of coordination or high-level consultation between Commonwealth entities
 - it has the potential to have a significant precedent for the Commonwealth or other Commonwealth entities could be established, either on a point of law or because of its potential significance for the Commonwealth or other Commonwealth entities, and
 - the tort of misfeasance in public office is in issue.
- 10. The above list is not exhaustive and other matters may need to be reported as significant.
- 11. If an entity is uncertain whether an issue is 'significant' for the purposes of the Directions, the entity should contact the Significant Issues Team within OLSC as soon as possible to discuss the significance of the issue and requirement to report.
- 12. If an entity has reported a matter as significant, and the entity subsequently considers the matter may no longer be significant, the entity should consult OLSC. An entity should not cease providing regular updates on reported matters without the prior approval of OLSC.

³ 'Likely to receive media attention' includes where an entity has been approached to comment on an issue/matter by a media group or has been notified by a media group that a particular issue/matter is likely to receive media attention.

Significant Issue Reporting Template

13. The significant issue reporting template is the standard reporting template which is to be utilised for all issues or matters, and at all stages of an issue or matter. The template is at **Attachment A**.

Initial Reporting

- 14. A significant issue should be reported to OLSC as soon as the significance of the issue becomes apparent. Reporting of a significant issue to OLSC must be done by completing the Significant Issues Reporting Template located on the <u>OLSC website</u>. When completing the Significant Issues Reporting Template, entities must ensure that they have clearly expressed all relevant legal risks and sensitivities.
- 15. An entity should submit the completed template to OLSC by emailing it to the OLSC mailbox: OLSC@ag.gov.au.
- 16. Importantly, the content of the Significant Issues Reporting Template should be confined to discussion of the significant issue. Requests for other approvals or exemptions under the Directions should not be contained in the report; and should be raised independently via the OLSC mailbox: OLSC@ag.gov.au.

Ongoing-Reporting

17. Entities are required to update all reported significant issues quarterly using the same template as used for the initial reporting of the matter (Attachment A). OLSC will contact all entities who have reported significant issues and request updates to be provided by a specified date every quarter which aligns with Significant Issues Coordination Committee meetings. OSLC will notify entities when reports are due.

Significant Developments

18. Importantly, if there is a significant development in a matter or an issue between reporting dates, the entity **must** update the report and provide it via email to the OLSC mailbox: OLSC@ag.gov.au as soon as the entity learns of the development. For example, if an entity learns that a judgment is to be delivered in a significant matter, the entity should alert OLSC to the impending judgment date. When the judgment is handed down, the entity should provide OLSC with an updated report outlining the decision, using the standard reporting template, as soon as possible.

More Frequent Reporting

19. OLSC may require more frequent updates from a particular entity in relation to a specific matter or group of matters. When this occurs, OLSC will liaise with the relevant entity to arrange a more frequent reporting schedule for that particular matter.

Settlement of Significant Issues

- 20. Under paragraph 3.2 of the Directions, a claim that has been reported to OLSC by an entity as raising a significant issue must not be settled without the agreement of the Attorney-General or the Attorney-General's delegate.
- 21. Failure to obtain the Attorney-General's agreement for a settlement is a breach of the Directions and the Attorney-General may impose sanctions for non-compliance with the Directions.
- 22. Entities are encouraged to engage with OLSC as soon as possible when settlement of a matter which raises significant issues is contemplated. Entities should also ensure that

important issues requiring further consideration or consultation by OLSC which may arise in certain settlements are identified with OLSC early. For example, where it is proposed the settlement terms remain confidential, or where the settlement may impact on other entities or similar matters.

- 23. When requesting agreement for the settlement of a claim that has been reported to OLSC as significant, entities will need to complete the Significant Issues Settlement Request Template (Attachment B).
- 24. An entity should submit the completed template by emailing it to the OLSC mailbox: OLSC@ag.gov.au.
- 25. OLSC will respond as quickly as reasonably practicable to assess settlement proposals. Timely assessment of a request for agreement of a proposed settlement can only occur when relevant and complete information about the matter is provided to OLSC as soon as possible. Consideration of a request for settlement agreement will be facilitated when the application for approval is accompanied by:
 - legal advice obtained by the entity that canvasses the possibility of settlement in a matter
 - the completed Significant Issues Settlement Request template outlining any risks to the Commonwealth, effect of the settlement on other Commonwealth agencies or matters, and a clear statement of the settlement proposal the entity is seeking agreement of.

Other Information

26. For further information about reporting significant issues, please contact the Significant Issues Team at OLSC on 02 6141 3642 or via the e-mail at OLSC@ag.gov.au.

Office of Legal Services Coordination

Telephone: 02 6141 3642 E-mail: olsc@ag.gov.au Re-issued: May 2024

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SIGNIFICANT ISSUES REPORTING TEMPLATE

MANDATORY FIELDS - SECTION A:

| Name of matter | If litigated matter: A v B [Court] [Court Number] If not litigated: Insert title to describe legal issue, and name(s) of claimant/other party |
|------------------------------------|---|
| Commonwealth Instructing entity | |
| Other Commonwealth Stakeholders | |
| Handling Instructions | <drafting any="" as="" close="" complies="" confidentiality="" detail="" ensure="" etc.="" follow="" for="" handling="" hold,="" in="" instructions="" non-disclosure="" note:="" obligations.="" olsc="" or="" orders="" other="" please="" provisions,="" report="" secrecy="" section,="" strictly="" such="" suppression="" this="" to="" with="" your=""></drafting> |

<DRAFTING NOTE: As a general guide, we recommend the discursive part of the report would be between two to five pages in length.>

CURRENT STATUS < DRAFTING NOTE: For example: listed for hearing on X; scheduled for mediation on X; s 78B notices issued on X, submissions filed on X, etc.>

LEGAL ISSUES < DRAFTING NOTE: Explain why this matter is significant and which legal issues it raises.>

LEGAL OR OTHER RISKS *<DRAFTING NOTE:* For example: What might an adverse outcome mean for your entity, and/or the broader Commonwealth.>

SUMMARY OF FACTS < DRAFTING NOTE: Outline key factual background.>

CLAIM OR LITIGATION HISTORY < DRAFTING NOTE: Insert in table below.>

| [Date] | [Important events or developments only] | |
|--|---|--|
| | Legal Representatives | |
| Commonwealth | Solicitors:Counsel: | |
| [Insert other party details] | Solicitors:Counsel: | |
| [Insert other party details] | Solicitors:Counsel: | |
| Consultation with Solicitor-General's Chambers | [Please specify] | |
| Entity Contact officer | [Name] [Position or title] [Agency][Email] [Phone] | |
| Report prepared by | [Name] [Position or title] [Agency][Email] [Phone] | |
| Report approved by | [Name] [Position or title] [Agency] [Email] [Phone] | |
| Report date | | |

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Approved Matter Summary for Sharing with Commonwealth Entities:

The contents of this report, other than as expressly provided for in this Section B, will not be disclosed or disseminated without approval from the reporting Commonwealth entity and OLSC. Information contained in the following field only may be shared with other Commonwealth entities. If preferable or necessary you may de-identify this information, and may include as much or as little information as appropriate. If completing this field please provide entity contact and approval details.

| Matter Name / Title | | |
|--------------------------|---|---|
| Significant Legal Issues | | |
| Reporting Entity | | |
| Entity Contact | [Name] [Position] [Email] [Phone] | Ang and sear diff dan dat the first did the dat the day with the date root per real-rad sear day. |
| Approval Granted By | [Name of Approver] [Position] [Date Approved for sharing] | |

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Significant Issue Settlement Request Template

| Matter name: (As listed on court record) | |
|--|--|
| Entity: | |
| Court and matter number: | |
| Parties: | |
| Entity Contacts: | |
| Entity legal representation: solicitor and counsel: | |
| Entity solicitor contact lawyer and contact details: | |
| Other Relevant Commonwealth Stakeholders: (please specify if Comcover is instructing in this matter) | |
| Date request prepared: | |

Agreement Required by:

[Please provide relevant timeframes]

Background

[Please provide a brief description of the background facts and issues in this matter]

Outline of Potential Risk to the Commonwealth

[Please provide an outline of any potential risk to the Commonwealth in proceeding with a hearing]

Reasons advanced for settlement of this claim

[Please provide reasons for settlement, including providing copies of any relevant legal advices on which you have relied in formulating this settlement proposal, as well as a listing any advantages to the Commonwealth if this matter is settled]

Effects on other agencies within the Commonwealth

[Please list the effects, or potential effect, on other Commonwealth agencies of the proposed settlement, including any potential precedent established (if settlement is not limited to the facts of the claim) or any wider exposure to other claims or proceedings]

Consultation/ministerial approval

[Please provide a brief description of any consultation you have undertaken, and a brief description of any ministerial approvals you have obtained in relation this matter. Please also note if your Minister has been briefed on the impending settlement]

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Outline of any prior settlement offers/counter offers

[Please provide an outline of any prior settlement offers or counter offers which have been made in relation to this matter]

Settlement terms

[Please provide a brief description of the settlement you wish to be approved. Please note that we do not require a copy of the deed of settlement, rather we ask that entities provide us with a brief summary of the settlement proposal and figures that make up any offers they intend to make]

In accordance with Legal Principle and Practice

[Please confirm that you have advice that the offer you have recommended is in accordance with proper legal principle and practice (see paragraph 4.3 of the Directions, and is in accordance with your entities obligations more broadly under the Legal Services Directions 2017 including in accordance with Appendix C to the Directions (Handling Monetary Claims), if applicable]

Has the Solicitor-General been briefed to advise in this matter: Y/N