



**Parliament of Australia**  
**Parliamentary Budget Office**

# Unlegislated measures carried forward from the 2014–15 Budget

The projected impact of unlegislated measures from the 2014-15 Budget and previous budgets on current budget estimates and over the medium term

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# Unlegislated measures carried forward from the 2014–15 Budget<sup>1</sup>

**Table 1: Impact of unlegislated measures carried forward from the 2014–15 Budget<sup>2</sup>**

\$ million	2014–15	2015–16	2016–17	2017–18	2018–19	2019–20	2020–21	2021–22	2022–23	2023–24	2024–25	2025–26	Original measure
<b>Expense measures</b>													
Limit Family Tax Benefit Part B to families with children under six years of age	-	88	245	1,579	1,645	1,717	1,790	1,868	1,948	2,032	2,119	2,210	2014–15 Budget Paper 2, p. 189
Revise Family Tax Benefit end-of-year supplements	-	401	390	417	479	547	617	687	768	851	934	1,017	2014–15 Budget Paper 2, p. 200
Maintain Family Tax Benefit payment rates for two years	-	331	721	731	749	784	817	854	893	923	955	984	2014–15 Budget Paper 2, p. 204
Pharmaceutical benefits and services – increase in co-payments and safety net thresholds <sup>3</sup>	-	145	306	365	447	487	495	503	510	518	525	533	2014–15 Budget Paper 2, p. 140
Maintain eligibility thresholds for Australian Government payments for three years <sup>4</sup>	-	166	296	376	384	396	409	424	442	455	476	492	2014–15 Budget Paper 2, p. 204
Cessation of the Seniors Supplement – Commonwealth Seniors Health Card holders	-	245	260	276	282	298	315	333	353	365	387	412	2014–15 Budget Paper 2, p. 193
Increasing the age of eligibility for Newstart Allowance and Sickness Allowance <sup>5</sup>	-	35	179	207	211	208	202	206	212	218	226	235	2014–15 Budget Paper 2, p. 203
Australian Renewable Energy Agency – cessation	-	-	-	357	223	456	125	131	-	-	-	-	2014–15 Budget Paper 2, p. 163
Pensioner Education Supplement – cessation	-	80	78	74	75	77	78	80	81	83	84	86	2014–15 Budget Paper 2, p. 206
Apply the One-Week Ordinary Waiting Period to all Working Age Payments <sup>5</sup>	-	61	62	61	60	60	59	61	63	66	68	71	2014–15 Budget Paper 2, p. 191
Education Entry Payment – cessation	-	19	19	19	19	20	20	20	20	21	21	21	2014–15 Budget Paper 2, p. 197
Commencement of Veterans Disability Payments from date of claim	-	6	11	11	11	11	12	12	12	13	13	13	2014–15 Budget Paper 2, p. 221
HECS–HELP Discount and Voluntary HELP Repayment Bonus – ending discounting	-	31	62	55	47	48	50	52	54	56	58	60	2013–14 Budget Paper 2, p. 216
Higher Education Support Act 2003 – Efficiency Dividend	-	93	248	313	324	336	348	360	372	385	399	403	2013–14 Budget Paper 2, p. 217
Student Start-up Scholarships – conversion to Income Contingent Loans <sup>6</sup>	-	250	293	449	497	515	533	552	571	591	612	634	2013–14 Budget Paper 2, p. 220
A sustainable Higher Education Loan Programme – repayment thresholds and indexation <sup>7</sup>	-	-40	35	12	89	93	96	99	103	106	110	114	2014–15 Budget Paper 2, p.77
A sustainable Higher Education Loan Programme – HECS–HELP benefit – cessation	-	28	29	30	30	31	32	33	34	36	37	38	2014–15 Budget Paper 2, p.77
A sustainable Higher Education System – Research Training Scheme – student contributions	-	33	68	70	72	75	78	80	83	87	90	90	2014–15 Budget Paper 2, p.79
A sustainable Higher Education system – Higher Education Reward Funding – cessation	-	27	28	31	32	34	35	37	39	40	42	42	2014–15 Budget Paper 2, p.78
A sustainable Higher Education system – Australian Research Council – efficiency dividend	-	26	27	29	31	31	32	33	33	34	35	36	2014–15 Budget Paper 2, p.78
Expanding opportunity – expansion of the demand driven system and sharing the cost fairly	-	164	412	551	622	630	613	700	791	887	989	1,091	2014–15 Budget Paper 2, p. 84
Expanding opportunity – a more effective Higher Education Participation Programme	-	8	13	14	18	19	19	20	21	21	22	23	2014–15 Budget Paper 2, p. 84
Expanding opportunity – Higher Education Indexation – revised arrangements	-	24	70	109	134	160	319	479	640	802	967	1,133	2014–15 Budget Paper 2, p. 85
Expanding opportunity – FEE–HELP and VET FEE–HELP loan fee cessation	-	-135	-287	-324	-367	-380	-394	-408	-422	-436	-452	-468	2014–15 Budget Paper 2, p. 85
Higher Education – structural adjustment fund	-	-27	-42	-31	-	-	-	-	-	-	-	-	2014–15 MYEFO, p.150
Higher Education Reforms – amendments <sup>8</sup>	-	-11	-8	-17	-60	-62	-64	-67	-69	-71	-74	-76	2014–15 MYEFO, p.151
<b>Revenue measures</b>													
Reintroduction of fuel excise indexation <sup>9</sup>	105	345	595	900	1,205	1,555	1,905	2,355	2,755	3,205	3,705	4,205	2014–15 Budget Paper 2, p. 17
Personal Income Tax – abolish the Dependent Spouse Tax Offset	-	-	100	90	80	70	50	40	40	30	30	30	2014–15 Budget Paper 2, p. 13
Repeal of Clean Energy Future – tax cuts <sup>10</sup>	-	820	670	675	680	680	680	685	685	690	690	690	2013–14 Budget Paper 2, p. 24 <sup>6</sup>
<b>Impact of unlegislated measures on fiscal balance</b>	<b>105</b>	<b>3,213</b>	<b>4,879</b>	<b>7,429</b>	<b>8,020</b>	<b>8,894</b>	<b>9,271</b>	<b>10,229</b>	<b>11,033</b>	<b>12,006</b>	<b>13,067</b>	<b>14,117</b>	
<b>Impact of unlegislated measures on the fiscal balance (% of nominal GDP)</b>	<b>0.0</b>	<b>0.2</b>	<b>0.3</b>	<b>0.4</b>	<b>0.4</b>	<b>0.4</b>	<b>0.4</b>	<b>0.4</b>	<b>0.5</b>	<b>0.5</b>	<b>0.5</b>	<b>0.5</b>	

Source: Commonwealth budget papers and Parliamentary Budget Office analysis

- Unlegislated measures also include those from previous budgets that are included in current budget estimates. This table presents projections of the impact on the fiscal balance. The impact of individual measures reflects changes to implementation dates from delays and amendments or reversals in budget updates (e.g. 2014–15 MYEFO).
- indicates Nil. A positive number indicates an increase in revenue or a decrease in expenses. A negative number indicates a decrease in revenue or an increase in expenses.
- This measure is unlegislated and savings from this measure are included in current 2015–16 Budget estimates, although the Minister for Health has announced that it will not proceed.
- This measure was amended in the 2015–16 Budget to exclude certain payments including the Age and Disability Support Pensions, and Carer payments. The impact of this change is reflected in the figures presented in the table above.
- This measure was amended in the 2015–16 Budget. The impact of this change is reflected in the figures presented in the table above.
- This unlegislated measure was amended by a further measure in the 2014–15 Budget to remove grandfathering arrangements for recipients. The impact of this change is reflected in the figures presented for this measure.
- This measure was amended by the 2014–15 MYEFO measure *Higher Education Reforms – amendments*. The impact of this amendment is reflected in the figures presented in the table above.
- This measure also amends the 2014–15 Budget measure, *'A Sustainable Higher Education Loan Programme – repayment thresholds and indexation.'*
- This measure has not been legislated for on a permanent basis and is therefore included as an unlegislated savings measure. It has been enacted by a tariff proposal by the Commissioner of Taxation. This arrangement is time limited and will lapse.
- Originally introduced in the 2013–14 Budget as the revenue measure *'Clean Energy Future – deferral of 2015–16 tax cuts,'* this measure has remained unlegislated but included in an amended form in the current budget estimates. The current Government introduced legislation associated with this measure in July 2014 to repeal rather than defer the tax cuts. The PBO estimates of unlegislated savings for this measure are the ongoing impacts of not proceeding with these tax cuts over the medium-term.