

PARLIAMENTARY BUDGET OFFICE

BUDGET INITIATIVES AND EXPLANATIONS OF APPROPRIATIONS SPECIFIED BY OUTCOMES AND PROGRAMS BY AGENCY

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Senator the Hon John Hogg President of the Senate Parliament House CANBERRA ACT 2600

Ms Anna Burke MP Speaker of the House of Representatives Parliament House CANBERRA ACT 2600

Dear President and Speaker

I hereby submit Portfolio Budget Statements in support of the 2013-14 Budget for the Parliamentary Budget Office (PBO).

These statements have been developed, and are submitted to the Parliament, as a statement on the outcome for the PBO.

I present these statements to provide accountability to the Parliament and, through it, the public.

Yours sincerely

/2 May 2013

Abbreviations and conventions

The following notation may be used:

NEC/nec not elsewhere classified

nil

. not zero, but rounded to zero

na not applicable (unless otherwise specified)

nfp not for publication

\$m \$ million \$b \$ billion

Figures in tables and in the text may be rounded. Figures in text are generally rounded to one decimal place, whereas figures in tables are generally rounded to the nearest thousand. Discrepancies in tables between totals and sums of components are due to rounding.

Enquiries

Should you have any enquiries regarding this publication please contact Jenny Jacobs, Chief Financial Officer, Parliamentary Budget Office on (02) 6277 9522.

A copy of this document can be located on the Australian Government Budget website at: http://www.budget.gov.au.

USER GUIDE TO THE PORTFOLIO BUDGET STATEMENTS

USER GUIDE

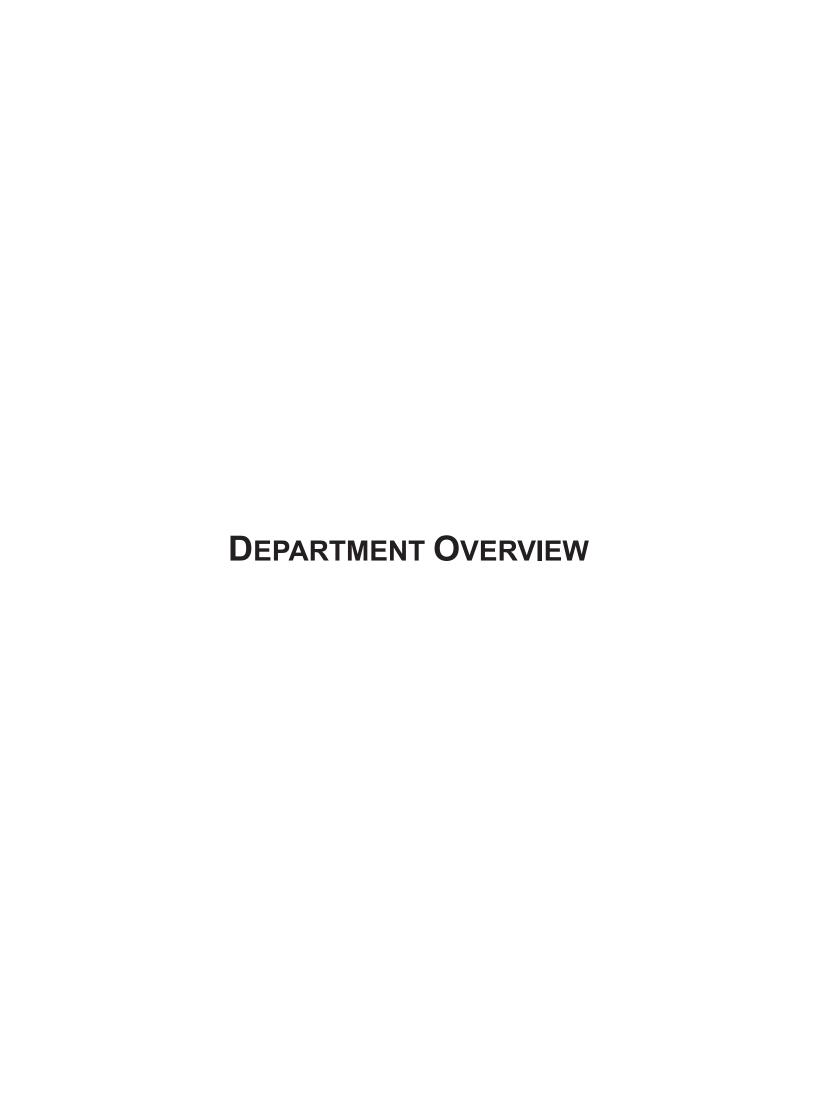
The purpose of the 2013-14 Portfolio Budget Statements (PB Statements) is to inform Senators and Members of Parliament of the proposed allocation of resources to the Parliamentary Budget Office (PBO) outcome. The PBO receives resources from the annual Parliamentary Department appropriations acts and special appropriations.

A key role of the PB Statements is to facilitate the understanding of proposed annual appropriations in Appropriation Bill (Parliamentary Departments) No. 1 2013-14. In this sense the PB Statements are Budget related papers and are declared by the Appropriation Acts to be 'relevant documents' to the interpretation of the Acts according to section 15AB of the Acts Interpretation Act 1901.

The PB Statements provide information, explanation and justification to enable Parliament to understand the purpose of the proposed funding for the PBO outcome.

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PARLIAMENTARY BUDGET OFFICE OVERVIEW

Departmental Responsibilities

The PBO is one of four parliamentary departments supporting the Australian Parliament.

The purpose of the PBO is to inform the Parliament by providing independent and non-partisan analysis of the budget cycle, fiscal policy and the financial implications of proposals.

The Parliamentary Budget Officer, under the Presiding Officers, is responsible for leading and managing the PBO.

As set out in the *Parliamentary Service Act 1999*, the Parliamentary Budget Officer has the following functions:

- Outside the caretaker period for a general election—to prepare policy costings on request by Senators or Members of the House of Representatives.
- During the caretaker period for a general election—to prepare policy costings on request by authorised members of Parliamentary parties or independent members.
- To prepare responses (other than policy costings) to requests relating to the budget by Senators or Members of the House of Representatives.
- To prepare submissions to inquiries of Parliamentary committees on request by such committees.
- To conduct research on, and analysis of, the budget and fiscal policy settings.

DEPARTMENT RESOURCES

Table 1 shows the total new resources provided to the PBO in the 2013-14 budget year by agency.

Table 1: Department Resources 2013-14

	,	Appropriation		Receipts	Total
	Bill No. 1	Bill No. 2	Special		
	\$m	\$m	\$m	\$m	\$m
Parliamentary Budget Office					
Departmental appropriations	7,702	-		-	7,702
Total:					7,702
Resources available within department:				7,702	

Parliamentary Budget Office

Agency Resources and Planned Performance

PARLIAMENTARY BUDGET OFFICE

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PARLIAMENTARY BUDGET OFFICE

Section 1: Agency Overview and Resources

1.1 STRATEGIC DIRECTION STATEMENT

The PBO, as an independent and non-partisan institution, engages with the Parliament to help improve the integrity of the policy development process, better inform public policy debates and strengthen budget and fiscal policy transparency.

To support the 2013-14 Portfolio Budget Statements and in accordance with section 64Q of the *Parliamentary Service Act 1999*, the Parliamentary Budget Officer, in consultation with the Joint Committee of Public Accounts and Audit, will prepare a work plan for the PBO setting out:

- the priorities of the PBO for the 2013-14 financial year, and
- protocols for the allocation of the resources of the PBO during the financial year.

The PBO's 2013-14 work plan will be released before 1 October 2013.

Ahead of the release of the 2013-14 work plan, section 2 of the 2013-14 Portfolio Budget Statements provides detail on the PBO's outcome and planned performance.

There are two measures for the 2013-14 Budget affecting the PBO detailed at section 1.3 - Budget Measures.

1.2 **AGENCY RESOURCE STATEMENT**

Table 1.1 shows the total resources from all sources. The table summarises how resources will be applied by outcome and by administered and departmental classification.

Table 1.1: Parliamentary Budget Office Resource Statement — Budget Estimates for 2013-14 as at Budget May 2013

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		Estimate	Proposed	Total	Actual
		of prior +	at Budget ⁼	estimate	available
		year amounts			appropriation
		available in			
		2013-14	2013-14	2013-14	2012-13
,		\$'000	\$'000	\$'000	\$'000
Ordinary annual services ¹					
Departmental appropriation					
Departmental appropriation		1,881	7,702	9,583	6,063
Total		1,881	7,702	9,583	6,063
Total ordinary annual services	Α	1,881	7,702	9,583	6,063
Other services					
Total other services	В	-	-	-	
Total available annual					
appropriations	,	1,881	7,702	9,583	6,063
Special appropriations Special appropriations limited by amount	I				
Parliamentary Service Act 1999	•	6,000	_	6,000	6,000
Total special appropriations	С	6,000	-	6,000	6,000
Total appropriations excluding Special Accounts		7,881	7,702	15,583	12,063
Special Accounts		,	, -	-,	
Total Special Account	D	-	-	-	-
Total resourcing					
A+B+C+D		7,881	7,702	15,583	12,063
Less appropriations drawn from					
annual or special appropriations a	bove	Э			
and credited to special accounts					
and/or CAC Act bodies through					
annual appropriations		-	-	-	-
Total net resourcing for the					
Parliamentary Budget Office		7,881	7,702	15,583	12,063

¹ Appropriation (Parliamentary Departments) Bill (No.1) 2013-14. Reader note: All figures are GST exclusive.

1.3 BUDGET MEASURES

Budget measures in Part 1 relating to the PBO are detailed in Budget Paper No. 2 and are summarised below.

Table 1.2: Parliamentary Budget Office 2013-14 Budget measures

Part 1: Measures announced since the 2012-13 MYEFO

	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
Expense measures (if applicable)					
Enhanced capability and functions					
Departmental expenses	128	983	989	1,428	1,006
Total	128	983	989	1,428	1,006
Total expense measures					
Departmental	128	983	989	1,428	1,006
Total	128	983	989	1,428	1,006

Prepared on a Government Finance Statistics (fiscal) basis.

Part 2: MYEFO measures not previously reported in a portfolio statement

	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
Measures (if applicable)					
Targeted savings - public service efficiencies					
Departmental expenses	(20)	(31)	(23)	(20)	(18)
Total	(20)	(31)	(23)	(20)	(18)
Total measures					
Departmental	(20)	(31)	(23)	(20)	(18)
Total	(20)	(31)	(23)	(20)	(18)

The full measure description and package details appear in Budget Paper No. 2 under the Parliamentary Budget Office.

Prepared on a Government Financial Statistics (fiscal) basis.

Section 2: Outcome and planned performance

2.1 OUTCOME AND PERFORMANCE INFORMATION

Parliamentary outcomes are the intended results, impacts or consequences of actions by the Parliament for the Australian community.

The PBO outcome is described below, specifying the performance indicators and targets used to assess and monitor the performance of the PBO. This performance information will be further detailed in the PBO's 2013-14 work plan.

Outcome 1:

To inform the Parliament by providing independent and non-partisan analysis of the budget cycle, fiscal policy and the financial implications of proposals.

Outcome Expense Statement

Table 2.1 provides an overview of the total expenses for Outcome 1.

Table 2.1.1: Budgeted Expenses for Outcome 1

Outcome 1: To inform the Parliament by providing	2012-13	2013-14
independent and non-partisan analysis of the budget	Estimated	Estimated
cycle, fiscal policy and the financial implications of	actual	expenses
proposals	expenses	
	\$'000	\$'000
Outcome 1 Totals by appropriation type		
Departmental expenses		
Departmental appropriation ¹	5,134	7,544
Expenses not requiring appropriation in the Budget year ²	152	334
Total expenses for Outcome 1	5,286	7,878
	2012-13	2013-14
Average Staffing Level (number)	14	39

¹ Departmental Appropriation is the 'Ordinary annual services (Appropriation (Parliamentary Departments) Bill (No. 1))'.

Note: Departmental appropriation splits and totals are indicative estimates and may change in the course of the budget year as government priorities change.

² Expenses not requiring appropriation in the Budget year is made up of depreciation expense, amortisation expense, and resources received free of charge.

Contributions to Outcome 1

Program: Parliamentary Budget Office

Program Objective

The PBO's objective is to inform the Parliament by providing independent and non-partisan analysis of the budget cycle, fiscal policy and the financial implications of proposals.

Program Expenses

The estimates reflect the additional funding for the PBO announced in the 2013-14 budget to enhance the capabilities and functions of the PBO. This funding includes an additional \$0.5 million in 2013-14 and 2015-16 to allow the PBO to augment its analytical capability and permanent workforce with specialist contractors and other short-term engagements in the lead-up to a general election.

In addition, the estimates reflect the PBO's use of its special appropriation in 2013-14 and across the forward estimates. Of note is the expenditure in 2013-14 which relates to the PBO's permanent accommodation and secure information technology network projects.

Table 2.1.2: Budgeted Program Expenses

	2012-13	2013-14	2014-15	2015-16	2016-17
	Revised	Budget	Forw ard	Forw ard	Forw ard
	budget		year 1	year 2	year 3
	\$'000	\$'000	\$'000	\$'000	\$'000
Special Appropriations:					
Parliamentary Service Act 1999 s64D	-	-	250	250	250
Annual departmental expenses	5,134	7,544	7,116	7,618	7,250
Expenses not requiring appropriation in					
the Budget year 1	152	334	337	340	343
Total program expenses	5,286	7,878	7,703	8,208	7,843

¹ Expenses not requiring appropriation in the Budget year is made up of depreciation expense, amortisation expense, and resources received free of charge.

Program Deliverables

The PBO will:

- undertake policy costings and budget analyses, outside of the caretaker period, in response to requests from Senators and Members
- during the caretaker period, respond to requests for publicly-announced policies to be costed by the PBO in accordance with the requirements of the *Parliamentary* Service Act 1999 and the Charter of Budget Honesty Act 1998
- undertake its self-initiated work program to promote a better understanding of the budget and fiscal policy settings, and
- continue to place the PBO on a fully-operational footing with the capacity to

fulfil its mandate to the Australian Parliament.

Program Key Performance Indicators

The PBO's outputs are:

- high quality
- timely
- relevant, and
- useful to Parliamentary stakeholders.

Indicators of performance include:

- satisfaction from Parliamentary stakeholders, and
- independent and transparent processes are followed.

Section 3: Explanatory Tables and Budgeted Financial Statements

Section 3 presents explanatory tables and budgeted financial statements which provide a comprehensive snapshot of agency finances for the 2013-14 budget year. It explains how budget plans are incorporated into the financial statements and provides further details of the reconciliation between appropriations and program expenses, movements in administered funds, special accounts and government indigenous expenditure.

3.1 EXPLANATORY TABLES

3.1.1 Movement of Administered Funds Between Years

The PBO does not have any administered funding.

3.1.2 Special Accounts

The PBO does not have any Special Accounts.

3.1.3 Australian Government Indigenous Expenditure

The PBO does not have any Australian Government Indigenous Expenditure.

3.2 BUDGETED FINANCIAL STATEMENTS

3.2.1 Differences in Agency Resourcing and Financial Statements

There are no material differences between the agency resourcing table and the financial statements.

3.2.2 Analysis of Budgeted Financial Statements

The PBO is budgeting for a surplus of \$1.0 million for 2012-13 and \$2.7 million in 2013-14. This is reflective of the establishment phase of the PBO including recognising the use of funds from the PBO's special appropriation as revenue in 2013-14 to complete its accommodation and secure information technology network projects which will be capitalised rather than expensed.

From 2014-15 onwards the PBO is budgeting for a break-even operating result, after non-appropriated expenses such as depreciation are removed.

The PBO has a sound financial position and has sufficient cash reserves to fund provisions and payables, and asset replacement, as they fall due.

3.2.3 Budgeted Financial Statements Tables

Table 3.2.1 Comprehensive Income Statement (Showing Net Cost of Services) for the period ended 30 June

	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual	estimate	estimate	estimate	estimate
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
EXPENSES					
Employee benefits	2,560	5,885	5,899	6,050	6,213
Suppliers	2,704	1,790	1,601	1,955	1,427
Depreciation and amortisation	22	203	203	203	203
Total expenses	5,286	7,878	7,703	8,208	7,843
LESS:					
OWN-SOURCE INCOME					
Own-source revenue					
Sale of goods and rendering of services	130	131	134	137	140
Total own-source income	130	131	134	137	140
Net cost of (contribution by)					
services	5,156	7,747	7,569	8,071	7,703
Revenue from Government	6,191	10,493	7,370	7,871	7,512
Surplus (Deficit) attributable to					
the Australian Government	1,035	2,746	(199)	(200)	(191)
OTHER COMPREHENSIVE INCOME					
Total other comprehensive income	-	-	-	-	_
Total comprehensive income (loss)	1,035	2,746	(199)	(200)	(191)
Total comprehensive income (loss)					
attributable to the Australian					
Government	1,035	2,746	(199)	(200)	(191)

Table 3.2.2: Budgeted Departmental Balance Sheet (as at 30 June)

1					
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual	estimate	estimate	estimate	estimate
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
ASSETS					
Financial assets					
Cash and cash equivalents	153	338	370	402	352
Trade and other receivables	1,728	1,600	1,600	1,600	1,600
Total financial assets	1,881	1,938	1,970	2,002	1,952
Non-financial assets					
Property, plant and equipment	59	1,965	1,852	1,739	1,718
Intangibles	-	810	720	630	540
Total non-financial assets	59	2,775	2,572	2,369	2,258
Total assets	1,940	4,713	4,542	4,371	4,210
LIABILITIES					
Provisions					
Employee provisions	905	932	960	989	1,019
Total provisions	905	932	960	989	1,019
Total liabilities	905	932	960	989	1,019
Net assets	1,035	3,781	3,582	3,382	3,191
EQUITY*					
Retained surplus					
(accumulated deficit)/ surplus	1,035	3,781	3,582	3,382	3,191
Total Equity	1,035	3,781	3,582	3,382	3,191

^{* &#}x27;Equity' is the residual interest in assets after deduction of liabilities.
Prepared on Australian Accounting Standards basis.

Table 3.2.3: Departmental Statement of Changes in Equity — Summary of Movement (Budget Year 2013-14)

	Retained	Asset	Other	Contributed	Total
	earnings	revaluation	reserves	equity/	equity
		reserve		capital	
	\$'000	\$'000	\$'000	\$'000	\$'000
Opening balance as at 1 July 2013 Balance carried forward from					
previous period	1,035	_	-	-	1,035
Adjusted opening balance	1,035	-	-	-	1,035
Comprehensive income					
Surplus (deficit) for the period	2,746	-	-	-	2,746
Total comprehensive income	2,746	-	-	-	2,746
of w hich: Attributable to the Australian					
Government	2,746	-	-	-	2,746
Estimated closing balance					
as at 30 June 2014	3,781	-	-	-	3,781
Closing balance attributable to the Australian Government	3,781	-	-	-	3,781

Table 3.2.4: Budgeted Departmental Statement of Cash Flows (for the period ended 30 June)

(101 tilo politoa ollaba de dal	.0,				
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual	estimate	estimate	estimate	estimate
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
OPERATING ACTIVITIES					
Cash received					
Appropriations	4,463	10,621	7,370	7,871	7,512
Other	696	-	-	-	_
Total cash received	5,159	10,621	7,370	7,871	7,512
Cash used					
Employees	2,351	5,858	5,871	6,021	6,183
Suppliers	2,574	1,659	1,467	1,818	1,287
Total cash used	4,925	7,517	7,338	7,839	7,470
Net cash from (used by)					
operating activities	234	3,104	32	32	42
INVESTING ACTIVITIES					
Cash used					
Purchase of property, plant					
and equipment	81	2,919	-	-	92
Total cash used	81	2,919	-	-	92
Net cash from (used by)					
investing activities	(81)	(2,919)	-	-	(92)
FINANCING ACTIVITIES					
Net cash from (used by)					
financing activities		-	-	-	_
Net increase (decrease)					
in cash held	153	185	32	32	(50)
Cash and cash equivalents at the					
beginning of the reporting period	-	-	-	-	-
Cash and cash equivalents at the					
end of the reporting period	153	185	32	32	(50)

Table 3.2.5: Departmental Capital Budget Statement

		. 9 - 1 - 1 - 1			
	Estimated	Budget	Forw ard	Forw ard	Forw ard
	actual	estimate	estimate	estimate	estimate
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
PURCHASE OF NON-FINANCIAL					
ASSETS					
Funded internally from					
Departmental Appropriation	81	-	-	-	92
Special Appropriation	-	2,919	-	-	-
TOTAL	81	2,919	-	-	92
RECONCILIATION OF CASH USED TO ACQUIRE ASSETS					
TO ASSET MOVEMENT TABLE					
Total purchases	81	2,919	-	-	92
Total cash used to				•	
acquire assets	81	2,919	-	-	92

Table 3.2.6: Statement of Asset Movements (2013-14)

Table 3.2.0. Statement of Asset Movements (2013-14)			(4010-14)						
	Land	Buildings	Other property,	Heritage	Investment	Computer	L&B, P&E	Other	Total
			plant and	plant and and cultural	property s	property software and held for sale	held for sale		
			equipment			intangibles			
	\$,000	\$,000	\$,000	\$,000	\$,000	\$,000	\$,000	\$,000	\$,000
As at 1 July 2013									
Gross book value			81						81
Accumulated depreciation/amortisation									
and impairment			(22)						(22)
Opening net book balance			29		•				29
CAPITAL ASSET ADDITIONS									
Estimated expenditure on									
new or replacement assets									
By purchase - special appropriation			2,019			006			2,919
Total additions	•	•	2,019	•	1	006	•	•	2,919
Other movements									
Depreciation/amortisation expense			(113)			(06)			(203)
Total other movements	٠	•	(113)	•	•	(06)	•		(203)
As at 30 June 2014									
Gross book value			2,100			006			3,000
Accumulated depreciation/amortisation									
and impairment			(135)			(06)			(225)
Closing net book balance	•	•	1,965	•	•	810	•	•	2,775

3.2.4 Notes to the Financial Statements

The financial statements contain estimates prepared in accordance with the requirements of the Australian Government's financial budgeting and reporting framework, including Australian Accounting Standards, as well as specific guidelines issued by the Department of Finance and Deregulation.

The financial statements have been prepared on an accrual and fair value basis and are in accordance with the historical cost convention, with the exception of employee entitlements.

Budgeted financial statements

Under the Australian Government's accrual budgeting framework, transactions that agencies control (agency transactions) are separately budgeted for and reported from transactions agencies do not have control over (administered transactions). This ensures that agencies are only held fully accountable for the transactions over which they have control.

Agency assets, liabilities, revenue and expenses are those which are controlled by the agency. Agency expenses include employee and supplier expenses and other administrative costs, which are incurred by the agency in providing its goods and services to the Australian Parliament.

The Parliamentary Budget Office does not have any administered transactions.

Budgeted comprehensive income statement

Under the net cash appropriation framework the PBO receives an output appropriation to meet budgeted expenses (except depreciation). The output appropriation is recognised in revenue.

The PBO receives a special appropriation for the establishment of the agency. The special appropriation is recognised in revenue in the year the funds are spent or committed. The associated expense is recognised in the statement of comprehensive income except where the PBO has purchased assets which are recognised in the balance sheet.