

Procedural Digest

No. 27

45th Parliament

2– 4 April 2019

April 2019				
M	T	W	T	F
1	2	3	4	5
8	9	10	11	12

Selected entries contain links to video footage via *Parlview*. Please note that the first time you click a [\[Watch\]](#) link, you may need to refresh the page (ctrl+F5) for the correct starting point.

Bills

27.01 Supply bills introduced and passed by the House

On 2 April 2019, prior to the presentation of the Budget, three supply bills were introduced, each preceded by a message from the Governor-General recommending appropriation: Supply Bill (No. 1) 2019-2020, Supply Bill (No. 2) 2019-2020, and Supply (Parliamentary Departments) Bill (No. 1) 2019-2020. Following the introduction of each bill, the debate was adjourned and the resumption of the debate, by leave, was made an order of the day for a later hour. After a short cognate debate, the questions on each bill were put and was carried on the voices.

The bills provide for five-twelfths of the 2019-2020 appropriations, that is, for the first five months of the financial year.

Supply bills ensure continuity of normal government business in the event that the House of Representatives is dissolved before the Budget bills have passed.

*Hansard: 2 April 2019, 14488-94
Votes and Proceedings: 2019/2152-3*

SO 63, 142

27.02 Presentation of 2019-2020 Budget

On Tuesday 2 April, following a suspension of sitting from 7.02pm to 7.30pm, the Speaker reported a message from the Governor-General recommending an appropriation for the purposes of Appropriation Bill (No.1) 2019-2020. The Treasurer then presented the bill, moved the second reading and delivered the budget speech. Debate was adjourned and the Special Minister of State presented budget-related documents. [\[Watch\]](#)

The Special Minister of State then presented Appropriation Bill (No. 2) 2019-2020 and Appropriation (Parliamentary Departments) Bill (No. 1) 2019-2020. Before each of the bills was introduced, the Speaker announced receipt of a message from the Governor-General recommending appropriation.

Government business continued until 8.53pm, when the House adjourned without debate.

*Hansard: 2 April 2019, 14523-45
Votes and Proceedings: 2019/2156-8*

SOs 32, 178, 180, 199

27.03 Leader of the Opposition's budget reply speech

On Thursday 4 April, resumption of the second reading debate on Appropriation Bill (No. 1) 2019-2020 was called on before the House suspended, at 7.02pm. The sitting resumed at 7.30pm and the Leader of the Opposition gave his Budget reply speech. The House adjourned at the conclusion of the speech, at 8.12pm. [\[Watch\]](#)

*Hansard: 4 April 2019, 14972-80
Votes and Proceedings: 2019/2195*

Business

27.04 Suspension of standing orders for budget and budget reply

On Budget day, the Special Minister of State, for the Leader of the House, moved that standing orders 31 (automatic adjournment of the House) and 33 (limit on business after normal time of adjournment) be suspended for the remainder of the sitting to allow for the presentation of the 2019-2020 budget. The motion also provided that standing order 31 be suspended on Thursday, 4 April 2019 for the Leader of the Opposition's budget reply speech and that the House automatically stand adjourned at the conclusion of the speech.

*Hansard: 2 April 2019, 14415
Votes and Proceedings: 2019/2146*

SOs 31, 33, 47

27.05 Statements on the death of Leslie Allen Carlyon AC

The Prime Minister and the Leader of the Opposition each made statements in relation to the death of Australian writer, Les Carlyon. The Speaker also made some remarks and all Members present stood in silence as a mark of respect. [\[Watch\]](#)

*Hansard: 2 April 2019, 14452-4
Votes and Proceedings: 2019/2149*

Committees

27.06 Statement by Joint Committee of Public Accounts and Audit on draft budget estimates for the ANAO and PBO

Just prior to the suspension of the House before the presentation of the Budget, the Deputy Chair of the Joint Committee of Public Accounts and Audit made a statement concerning the draft budget estimates for the Australian National Audit Office and the Parliamentary Budget Office for 2019-2020. The Deputy Chair, by leave, presented a copy of his statement.

As the committee responsible for parliamentary oversight of the ANAO and PBO, the Joint Committee of Public Accounts and Audit is required by legislation to consider the draft budget estimates for each office. On Budget day each year the Committee makes a statement on whether, in its opinion, these offices have been given sufficient funding to carry out their respective mandates.

*Hansard: 2 April 2019, 14521-3
Votes and Proceedings: 2019/2156*

SOs 63, 199

27.07 Appropriations and Administration Committee report

On 4 April, the Speaker, as Chair of the Standing Committee on Appropriations and Administration, presented the Committee's report on the 2019-2020 budget estimates for the Department of the House of Representatives.

*Hansard: 4 April 2019, 14793
Votes and Proceedings: 2019/2185*

SOs 222A, 247

27.08 Select Committee reports presented

On 2 April, the Chair of the House Select Committee on Intergenerational Welfare Dependence presented the Committee's report and, by leave, made a statement in connection with the report. (The report had been sent to the Speaker on 22 March 2019, in accordance with standing order 247.) The report was then referred to the Federation Chamber for debate.

The following day, the Chair of the Joint Select Committee on oversight of the implementation of redress related recommendations of the Royal Commission into Institutional Responses to Child Sexual Abuse presented the Committee's report and, by leave, made a statement in connection with the report.

*Hansard: 2 April 2019, 14423-4
3 April 2019, 14670-2
Votes and Proceedings: 2019/2147; 2178*

SOs 223, 247

Members

27.09 Resolution regarding Members' qualifications

On 4 April, the Special Minister of State moved a motion requiring all Members in the next Parliament to provide statements in relation to their eligibility under sections 44 and 45 of the Constitution. The motion provided that the Registrar of Members' Interests maintain a public Register of Members' qualifications and set out procedures for the House to deal with questions of qualification and referral of matters to the Court of Disputed Returns.

The Minister advised that the motion replaced a similar resolution adopted by the House in December 2017. He explained that the motion had been developed in response to the Joint Standing Committee on Electoral Matters report, *Excluded: the impact of section 44 on*

Australian democracy. The motion was carried on the voices. (The Senate agreed to a similar motion in respect of Senators the previous day)

Hansard: 4 April 2019, 14898-90
Votes and Proceedings: 2019/2190-1

27.10 Valedictory speeches by retiring Members

In the last sitting week of the 45th Parliament, a number of retiring Members made valedictory speeches:

Hon Michael Danby on 2 April [\[Watch\]](#)

Hon Jane Prentice on 3 April [\[Watch\]](#)

Mrs Ann Sudmalis on 3 April [\[Watch\]](#)

Hon Michael Keenan on 3 April [\[Watch\]](#)

Hon Andrew Broad on 3 April [\[Watch\]](#)

Hon Steven Ciobo on 4 April [\[Watch\]](#)

Ms Cathy McGowan on 4 April [\[Watch\]](#)

Hon Christopher Pyne on 4 April [\[Watch\]](#)

Hon Craig Laundry on 4 April [\[Watch\]](#)

Hansard: 2 April 2019, 14416-22
3 April 2019, 14585-96; 14660-8
4 April 2019, 14822-32, 14877-80, 14945-52

Motions

27.11 Condolence motion for Christchurch attack

On Tuesday 2 April, the Prime Minister moved a motion of condolence in relation to the terrorist attack on the Al Noor and Linwood Mosques in Christchurch. The Leader of the Opposition spoke in support and all Members present rose in silence. On the motion of the Leader of the House, resumption of debate on the condolence motion was referred to the Federation Chamber. [\[Watch\]](#)

The condolence motion was debated in the Federation Chamber, returned to the House and was carried, on 4 April 2019.

Hansard: 2 April 2019, 14445-6
3 April 2019, 14556, 14728-51, 14760-84
4 April 2019, 14793
Votes and Proceedings: 2019/2149; 2181; 2185

SO 49

27.12 Condolence motion on death of the Honourable Dr John Herron AO

On 2 April the Prime Minister moved a condolence motion on the death of the Honourable Dr John Joseph Herron, a former Minister and Senator for Queensland from 1990 to 2002. The Leader of the Opposition seconded the motion and all Members present rose in silence. On the motion of the Leader of the House, the condolence motion was referred to the Federation Chamber for debate. [\[Watch\]](#)

The following day, the condolence motion was debated in the Federation Chamber, returned to the House and was carried.

Hansard: 2 April 2019, 14450-2

3 April 2019, 14668, 14751-4

Votes and Proceedings: 2019/2149; 2178; 2182

SO 49

27.13 Senate resolution on Murray-Darling Basin; Speaker gives casting vote

A message was reported informing the House that the Senate had agreed to a resolution concerning the Murray-Darling Basin, calling on the Government to support the repeal of the limit on Commonwealth water purchases. The Senate requested the concurrence of the House in the resolution.

The Minister for Agriculture and Water Resources moved that the House disagree with the resolution. The Manager of Opposition Business moved, as an amendment, that the House agree with the resolution. Following debate, the amendment was negated on division. The House then divided on the question that the House disagree with the Senate resolution.

The numbers for the 'Ayes' and the 'Noes' being equal, the Speaker gave his casting vote with the 'Noes' in accordance with the principle that where no further discussion is possible, decisions should not be taken except by a majority.

Hansard: 4 April 2019, 14952-65

Votes and Proceedings: 2019/2192-4

SOs 135, 261

Parliamentary administration

27.14 New electronic division recording system in the House

On Tuesday, 2 April the Speaker updated the House on the new electronic division recording system. The Speaker explained that, while there would be no change to the way that Members vote, the tellers would now record divisions electronically using an iPad. He advised that the new system would save the time of the House and would deliver immediate publication of division results for observers of proceedings. The first division recorded using the new system occurred in the next sitting, without incident.

Hansard: 2 April 2019; 14413-4

Votes and Proceedings: 2019/2145

Questions

27.15 Question without notice ruled out of order

During question time on 3 April, the Leader of the Opposition asked the Prime Minister whether he would direct government Members to preference One Nation last in the upcoming general election. The Speaker ruled the question out of order and explained that the Prime Minister could only be asked questions on matters for which he was responsible.

Hansard: 3 April 2019; 14635-6

SO 98

27.16 Question taken on notice

The Manager of Opposition Business asked the Minister for the Environment a question regarding government funding of a particular environmental institute. The Minister took the question on notice and, by indulgence, provided an answer at the conclusion of question time.

Hansard: 3 April 2019; 14637, 14641

Speaker

27.17 Message from Her Majesty the Queen and statement by Speaker regarding Commonwealth Day

The Speaker made a statement to the House regarding the recent celebration of Commonwealth Day, on 11 March 2019. As is customary, Her Majesty the Queen, as head of the Commonwealth and patron of the Commonwealth Parliamentary Association, issued a message for Commonwealth Day 2019 and the Speaker presented the message to the House.

Hansard: 2 April 2019; 14413
Votes and Proceedings: 2019/2145

SO 199

27.18 Question to Speaker regarding fundraising events

After question time on 4 April, the Centre Alliance Member (Ms Sharkie) referred to fundraising events held in Parliament House earlier in the week and asked the Speaker whether there were any rules with regard to using Parliament House as a venue to raise funds for political parties.

The Speaker responded that political and other fundraising events were allowed in the building and all costs associated with them were met by the people holding the events. The Speaker noted that there was an events policy that set out the rules for such events and presented a copy of the document.

Hansard: 4 April 2019; 14881
Votes and Proceedings: 2019/2189

SOs 103, 199

Offensive words

	Hansard	
	<i>Date</i>	<i>Page</i>
'...the Leader of the Opposition had his union thugs out there campaigning against us.'	3 April 2019	14636-7
'In the ultimate insult to the integrity of the House of Representatives Economics Committee, the member for Mackellar over there held a fundraiser after one of the hearings...'	4 April 2019	14969

SOs 89, 90, 92