

Papers on Parliament

Lectures in the Senate Occasional Lecture
Series, and other papers

Number 55

February 2011

Published and printed by the Department of the Senate
Parliament House, Canberra
ISSN 1031-976X

Published by the Department of the Senate, 2011

ISSN 1031-976X

Papers on Parliament is edited and managed by the Research Section,
Department of the Senate.

Edited by Paula Waring

All editorial inquiries should be made to:

Assistant Director of Research
Research Section
Department of the Senate
PO Box 6100
Parliament House
CANBERRA ACT 2600

Telephone: (02) 6277 3164
Email: research.sen@aph.gov.au

To order copies of *Papers on Parliament*

On publication, new issues of *Papers on Parliament* are sent free of charge to subscribers on our mailing list. If you wish to be included on that mailing list, please contact the Research Section of the Department of the Senate at:

Telephone: (02) 6277 3074
Email: research.sen@aph.gov.au

Printed copies of previous issues of *Papers on Parliament* may be provided on request if they are available. Past issues are available online at:

<http://www.aph.gov.au/Senate/pubs/pops/index.htm>

Contents

Parliament, Political Ethics and National Integrity Systems <i>Charles Sampford</i>	1
Elections, Money and Free Speech in the United States <i>Diana Dwyre</i>	33
The Pryor Perspective: Sharply to the Point <i>Kathleen M. Burns</i>	55
The Disillusionment of Sir John Downer <i>John Bannon</i>	71
Square Peg in a Square Hole: Australia's Parliament House <i>Andrew Hutson</i>	89
Minority Government: Is the House of Representatives Finally Catching Up With the Senate? <i>Scott Brenton</i>	117
Strengthening the British House of Commons: The Unexpected Reforms of 2010 <i>Meg Russell</i>	135
The Senate Committee System: Historical Perspectives <i>Rosemary Laing</i>	159

Contributors

Charles Sampford is Director of the Institute for Ethics, Governance and Law, a joint initiative of the United Nations University, Griffith University, Queensland University of Technology and the Australian National University.

Diana Dwyre is Professor of Political Science at California State University, Chico, USA. She was the 2009–10 Fulbright ANU Distinguished Chair of American Politics.

Kathleen M. Burns is a Washington, DC-based journalist and academic and a former member of the Australian Parliamentary Press Gallery.

John Bannon is an Adjunct Professor in the Adelaide University Law School. He was Premier of South Australia from 1982 to 1992. His biography of Sir John Downer, *Supreme Federalist*, was published in 2009.

Andrew Hutson is an academic in the Faculty of Architecture, Building and Planning, University of Melbourne.

Scott Brenton is a lecturer in politics and public policy at the University of Melbourne and was the 2009 Australian Parliamentary Fellow.

Meg Russell is Reader in British and Comparative Politics and Deputy Director of the Constitution Unit, University College, London. She was specialist adviser to the Select Committee on Reform of the House of Commons which designed the 2010 reforms.

Rosemary Laing is the Clerk of the Senate. She is the editor of *Annotated Standing Orders of the Australian Senate*, published in 2009.