



### 1977

Parliament of the Commonwealth of Australia

# THE NEW AND PERMANENT PARLIAMENT HOUSE CANBERRA

Second Report of the Joint Standing Committee on the New and Permanent Parliament House

### MEMBERSHIP OF THE COMMITTEE

(30th Parliament)

### Joint Chairmen

Senator the Honourable C. L. Laucke, President of the Senate

The Right Honourable B. M. Snedden, Q. C., M. P., Speaker of the House of Representatives

### Members

The Honourable A. A. Staley, M. P., Minister for the Capital Territory

Senator the Honourable T. C. Drake-Brockman, D. F. C., Chairman of Committees in the Senate

Senator G. D. McIntosh

Senator J. I. Melzer

Senator A. I. Missen

Senator J. O'Byrne

Senator H. W. Young

The Honourable K. M. Cairns, M. P.

The Honourable R. V. Garland, M. P. 1

Mr L. K. Johnson, M. P.

The Honourable P. J. Keating, M. P.

Mr B. Lloyd, M. P.

Mr G. G. D. Scholes, M. P.

Mr B. D. Simon, M. P. 2

Mr D. M. Piper, Clerk to the Committee

<sup>&</sup>lt;sup>1</sup> Resigned 9 September 1977

<sup>&</sup>lt;sup>2</sup> Appointed 9 September 1977

# NEW AND PERMANENT PARLIAMENT HOUSE JOINT STANDING COMMITTEE

### Extracts from the Resolution of Appointment

### Paragraph (1)

That a Joint Standing Committee be appointed to act for and represent the Parliament, as the client for the new and permanent Parliament House, in all matters concerned with the planning, design and construction of the new and permanent Parliament House and all matters incidental thereto.

### Paragraph (2)

That the committee reconsider and, as necessary, amend the recommendations of the former Joint Select Committee on the New and Permanent Parliament House contained in its report dated March 1970, which when revised shall be used as the basis of the construction of the new and permanent Parliament House.

### Paragraph (17)

That the committee be authorised to provide, on behalf of the Parliament, all necessary information concerning the functional requirements for the new and permanent Parliament House and matters incidental thereto direct to the National Capital Development Commission as the Authority responsible to Parliament to undertake or arrange for the planning, design and construction of the new and permanent Parliament House.

### COMMITTEE REPORT

- In its First Report<sup>(1)</sup>, presented to Parliament on 3 May 1977, the
  committee concluded that construction and occupation of stage I of
  the new and permanent Parliament House by 26 January 1988 is both
  feasible and practical. The committee agreed to a timetible which
  would enable completion of the first stage by that date the 200th
  anniversary of European settlement in Australia.
- As indicated in the report it has been necessary for the committee
  to review in detail the 1970 recommendations of the Joint Select
  Committee on the proposed new and permanent Parliament House(2)
  as well as examine the estimates of accommodation requirements
  and the functional relationships necessary for the new building.
- 3. The committee is currently considering a draft design brief for the new and permanent Parliament House. The purpose of the brief is to document the requirements of all users of the Parliament in such a way that the needs and methods of operation are described and illustrated in sufficient detail to allow those who will be involved in the design and construction processes to understand what is required. When completed the brief will set forth the scope, functions and physical requirements for the building, associated facilities and site development, and propose a program for further work leading to the construction of the new Parliament House.
- 4. To this brief will be added technical information on mechanical, electrical and communications facilities and other matters such as acoustics and security to form the complete architectural brief. Because of the size, complexity and importance of the proposed new Parliament building, the material supplied to the designer, particularly the sections on user requirements and functional relationships, must be detailed and comprehensive if the design is to satisfy the differing demands which will be placed on the building. This has resulted in the preparation of a large and intricate document with information in ranging degrees of detail.
- 5. The committee has made substantial progress in considering the draft design brief but will be unable to complete its work prior to the dissolution of the House of Representatives. As preparation of this brief is an important step in the timetable previously adopted, the committee has requested officers of the Parliament and the National Capital Development Commission to undertake a detailed review of the brief and proceed with preparation of certain technical information necessary for the final architectural brief.

<sup>(1)</sup> Parliamentary Paper No. 69 of 1977

<sup>(2)</sup> Parliamentary Paper No. 32 of 1970

- 6. The committee re-affirms the need for an early commencement on construction of the new and permanent Parliament House. It therefore recommends that a committee with similar terms of reference be appointed without delay in the Thirty-first Parliament and that such committee have power to consider and make use of the evidence and records of the present committee.
- Progress towards completion of the architectural brief will be interrupted by the dissolution of the House of Representatives. Nevertheless, the committee re-iterates that it remains feasible and practical to achieve occupation of the first stage of a new building by 26 January 1988.

C. L. LAUCKE
President of the Senate
Joint Chairman

B. M. SNEDDEN
Speaker of the House of Representatives
Joint Chairman

1 November 1977



### Minutes of Proceedings

### Thirtieth Parliament - Fifth Meeting Parliament House, Canberra

### Wednesday, 27 April 1977 - 1 p.m.

Present:

Senator the Hon. C.L. Laucke, President of the Senate The Rt Hon. B.M. Snedden, Q.C., M.P., Speaker of the House of Representatives The Hon. A.A. Staley, M.P., Minister for the Capital Territory Senator the Hon. T.C. Drake-Brockman, D.F.C., Chairman of Committees in the Senate Senator J.I. Melzer Senator A.J. Missen Senator J. O'Byrne Senator H.W. Young The Hon. R.V. Garland, M.P. Mr L.K. Johnson, M.P. The Hon. P.J. Keating, M.P. Mr B. Lloyd, M.P. Mr G.G.D. Scholes, M.P.

Senator the Hon. C.L. Laucke took the Chair.

The Minutes of Proceedings of the meeting held on 30 March 1977, which had been circulated previously to members, were taken as read and confirmed.

The Chairman informed the Committee that it was anticipated that the Committee's First Report would be printed and available for presentation to the Parliament on Tuesday, 3 May 1977.

The Chairman presented the following paper:

Paper prepared by officers of the Committee and the National Capital Development Commission setting out matters which need to be determined by the Committee, together with a program for their determination, dated 27 April 1977.

Mr P.S. Reid, First Assistant Commissioner (Architecture), National Capital Development Commission was called and examined.

Resolved: That the Committee endorses the program for completion of the architectural brief and selection of the design team.

The Committee deliberated.

The witness withdrew.

The Committee adjourned until a date and hour to be determined by the Joint Chairmen.

Confirmed

### Minutes of Proceedings

# Thirtieth Parliament - Sixth Meeting Parliament House, Canberra

### Wednesday, 4 May 1977 - 1 p.m.

Present:

Senator the Hon. C.L. Laucke,
President of the Senate
The Rt Hon. B.M. Snedden, Q.C., M.P.,
Speaker of the House of Representatives
Senator the Hon. T.C. Drake-Brockman, D.F.C.,
Chairman of Committees in the Senate
Senator J. O'Byrne
Senator H.W. Young
The Hon. K.M. Cairns, M.P.
Mr L.K. Johnson, M.P.
Mr L.K. Johnson, M.P.
Mr B. Lloyd, M.P.
Mr B. Lloyd, M.P.
Mr G.G.D. Scholes, M.P.

The Rt Hon. B.M. Snedden took the Chair.

- The Minutes of Proceedings of the meeting held on 27 April 1977, which had been circulated previously to Members, were taken as read and confirmed.
- The Chairman reported that the Committee's First Report had been presented to both Houses on 3 May 1977.
- The Chairman presented a paper prepared by the National Capital Development Commission setting out 4 methods of commissioning an architect.
- Mr P.S. Reid, First Assistant Commissioner (Architecture), National Capital Development Commission, was called and examined.

The Committee deliberated.

Resolved: That the Committee agrees in principle to a design selection process which selects a designer rather than a specific design, in the form of the option described as a Screen and Limited Competition, viz:

A process which invites any architect to submit evidence of his work and ability. From the first submissions a limited number are selected for further interview. From that number a short list (3 - 5) are given a brief to produce design ideas. The last stage can be for the building or it can be used as a design test.

In this process the designers are named from the beginning and the jury is dealing with the architects themselves rather than with anonymous designs. The witness withdrew.

The Committee adjourned until a date and hour to be determined by the Joint Chairmen.

Confirmed

Chairman.

### Minutes of Proceedings

# Thirtieth Parliament - Seventh Meeting Parliament House, Canberra

Tuesday, 13 September 1977 - 10 a.m.

Present: Senator the Hon. C. L. Laucke,

President of the Senate

The Rt. Hon. B. M. Snedden, Q. C., M. P.,

Speaker of the House of Representatives

Senator the Hon. T. C. Drake-Brockman, D. F. C.,

Chairman of Committees in the Senate

Senator J. I. Melzer

Senator J. O'Byrne

Mr L. K. Johnson, M. P.

The Hon. P. J. Keating, M. P.

Mr B. Lloyd, M. P.

Mr B. D. Simon, M. P.

Senator the Hon. C. L. Laucke took the Chair.

The Minutes of Proceedings of the meeting held on 4 May 1977, which had been circulated previously to Members, were taken as read and confirmed.

The entry in the Votes and Proceedings No. 39 recording the appointment of Mr Simon to be a member of the Committee in the place of Mr Garland was reported by the Chairman.

The Chairman reported that the Minister for the Capital Territory, by letters dated 6 September to the President and Speaker, had referred to the Committee for consideration in accordance with clause 3 of its resolution of appointment a proposal to construct an electrical substation at the rear of the provisional Parliament House.

The following officers were called and examined:

Joint House Department

Mr R. Hillyer, Secretary

Mr R. Stevens, Principal Technical Officer

Department of Construction

Mr A. Williams, Principal Electrical Engineer

Mr R. Zimmerman, Project Manager

Mr W. Horne, Principal Mechanical Engineer

National Capital Development Commission

Mr P. S. Reid, First Assistant Commissioner (Architecture)

Mr J. D. Fowler, Divisional Executive Officer

The Committee deliberated.

<u>Resolved</u>: That the Committee agrees to the proposed construction of an electrical substation at the rear of the provisional Parliament House and reports to Parliament accordingly.

The Joint Chairman brought up a draft Report relating to the reference.

Draft report, by leave, taken as a whole and agreed to.

Resolved: That the Draft Report be the Report of the Committee to Parliament.

The witnesses from the Joint House Department and the Department of Construction withdrew.

At the request of the Chairman, Mr P. S. Reid advised the Committee on the progress being made in the preparation of the Draft Brief on the New and Permanent Parliament House and indicated that the material would be ready for presentation to the Committee on 4 October.

The Speaker informed the Committee that in view of the unsatisfactory accommodation in Parliament House for Members of the House of Representatives, he had submitted a proposal for construction of an additional 10 rooms on the eastern verandah at the rear of the building. The Speaker indicated that should the proposal proceed it would need to be considered by the Committee in the near future.

The Committee adjourned until a date and hour to be determined by the Joint Chairmen.

Confirmed,

Chairman.

### Minutes of Proceedings

# Thirtieth Parliament - Eighth Meeting Parliament House, Canberra

Tuesday, 4 October 1977 - 12.45 p.m.

Present: Senator the Hon. C. L. Laucke,
President of the Senate
The Rt. Hon. B. M. Snedden, Q. C., M. P.,
Speaker of the House of Representatives
The Hon. A. A. Staley, M. P.,
Minister for the Capital Territory
Senator the Hon. T. C. Drake-Brockman, D. F. C.
Chairman of Committees in the Senate
Senator G. D. McIntosh
Senator A. J. Missen
Mr L. K. Johnson, M. P.
The Hon. P. J. Keating, M. P.
Mr B. Lloyd, M. P.
Mr G. G. D. Scholes, M. P.
Mr B. D. Simon, M. P.

The Rt. Hon. B. M. Snedden took the Chair.

The Minutes of Proceedings of the meeting held on 13 September 1977 were taken as read and confirmed.

The Chairman presented the Draft Brief on the New and Permanent Parliament House.

Mr P. S. Reid, First Assistant Commissioner (Architecture), National Capital Development Commission, was called and examined.

The Chairman presented a Summary of the Draft Brief.

The Committee deliberated,

Resolved: That the Secretariat prepare a program for progressive consideration of the Draft Brief by the Committee with a view to consideration being completed by the end of 1977.

Resolved: That, for the purpose of considering the Brief, the Committee meet at 12.45 p.m. on Tuesday, 11 October 1977 and thereafter on each sitting Tuesday until the completion of the Budget period of sittings.

The Committee adjourned until 12.45 p.m. on Tuesday, 11 October 1977.

Confirmed

Chairman

# THE NEW AND PERMANENT PARLIAMENT HOUSE

### Minutes of Proceedings

### Thirtieth Parliament - Ninth Meeting Parliament House - Canberra

### Tuesday, 11 October 1977 - 12.45 p.m.

Present: Senator the Hon. C.L. Laucke,
President of the Senate
Senator the Hon. T.C. Drake-Brockman, D.F.C.
Chairman of Committees in the Senate
Senator J.I. Nelzer
Senator A.J. Missen
Mr K.L. Johnson, M.P.
The Hon. P.J. Keating, M.P.
Mr B. Lloyd, M.P.

Mr B. Lloyd, M.P. Mr G.G.D. Scholes, M.P. Mr B.D. Simon, M.P.

The following officers of the National Capital Development Commission were in attendance:

Mr P.S. Reid, First Asst. Commissioner (Architecture)

Mr J.D. Fowler, Executive Officer, Architectural Division

Mr J.T. Eglington, Project Architect Mr G.J. Deas, Project Architect

Senator the Hon. C.L. Laucke took the Chair.

The Minutes of Proceedings of the meeting held on 4 October 1977, which had been circulated previously to members, were taken as read and confirmed.

The Committee proceeded to consider the Draft Brief on the New and Permanent Parliament House:

Section 2. Senators.

The Committee deliberated.

The Committee adjourned until Tuesday, 18 October 1977 at 12.45 p.m.

Confirmed

Chairman

# ON THE NEW AND PERMANENT PARLIAMENT HOUSE

### Minutes of Proceedings

# Thirtieth Parliament - Tenth Meeting Parliament House, Canberra

### Tuesday, 18 October 1977 - 12.45 p.m.

Present :

Senator the Honourable C.L. Laucke,

President of the Senate

Senator the Honourable T.C. Drake-Brockman, DFC,

Chairman of Committees in the Senate

Senator J.I. Melzer Senator A.J. Missen Senator J. O'Byrne

The Honourable K.M. Cairns, MP

Mr K.L. Johnson, MP

The Honourable P.J. Keating, MP

Mr B. Lloyd, MP Mr G.G.D. Scholes, MP Mr B.D. Simon, MP

The following officers of the National Capital Development Commission were in attendance:

Mr P.S. Reid, First Assistant Commissioner (Architecture)

Mr J.D. Fowler, Executive Officer, Architectural Division

Mr J.T. Eglington, Project Architect

Mr G.J. Deas, Project Architect

Senator the Honourable C.L. Laucke took the Chair.

The Minutes of Proceedings of the meeting held on 11 October 1977, which had been circulated previously to members, were taken as read and confirmed.

The Committee resumed consideration of the Draft Brief on the New and Permanent Parliament House :

Section 2 - Senators and Section 4 - Members

The Committee deliberated.

Resolved: That, in addition to the 12 interview rooms already included, a lounge/waiting area of not less than 75m² be provided at each of the following points:

(a) main foyer, (b) State's Hall, (c) Senators' entrance, and (d) Members' entrance.

Resolved: That 4 interview rooms be provided at the Senators' entrance and 8 be provided at the Members' entrance; a total area of 220m.

Resolved: That the area to be provided for typical Senators' and Members' suites in Stage I be 84m<sup>2</sup>.

Resolved: That, subject to the final review by the Committee, Sections 2 and 4 of the Draft Brief are approved as the basis for developing the architectural brief.

Section 1 - Chambers and Halls

The Committee deliberated.

Resolved: That officers of the Committee and the National
Capital Development Commission provide a detailed
report on the size and layout of the Chambers during
the development of the architectural brief with
particular emphasis on establishing Chamber core
areas which maintain an intimate debating atmosphere.

The Committee adjourned until Tuesday, 25 October 1977, at 12.45 pm.

CONFIRMED

Chairman

### Minutes of Proceedings

# Thirtieth Parliament - Eleventh Meeting Parliament House, Camberra

### Tuesday, 25 October 1977 - 12.45 p.m.

Present: Senator the Honourable C.L. Laucke,

President of the Senate Senator the Honourable T.C. Drake-Brockman, D.F.C.,

Chairman of Committees in the Senate

Senator G.D. McIntosh Senator A.J. Missen Senator J. O'Byrne

Senator H.W. Young The Hon. P.J. Keating, M.P.

Mr G.G.D. Scholes, M.P.

The following officers of the National Capital Development Commission were in attendance:

Mr P.S. Reid, First Assistant Commissioner (Architecture)

Mr J.T. Eglington, Project Architect

Mr G.J. Deas, Project Architect

Senator the Honourable C.L. Laucke took the Chair.

The Minutes of Proceedings of the meeting held on 18 October 1977, which had been circulated previously to members, were taken as read and confirmed.

The Committee resumed consideration of the Draft Brief on the New and Permanent Parliament House:

Section 1 - Chambers and Halls

The Committee deliberated.

Resolved: That, subject to the final review by the Committee, Section 1 of the Draft Brief be approved as the basis for developing an architectural brief.

Section 7 - Refreshments

The Committee deliberated.

Resolved: That, subject to the final review, the Committee approves
Section 7 of the Draft Brief, noting that technical requirements
will be developed during preparation of the architectural brief,
and that the working group will report back to the Committee
on those aspects and on the need to increase the areas provided
for Members' dining facilities and the staff cafeteria.

The Committee adjourned until the next sitting Tuesday at 12.45 p.m.

Confirmed

### Minutes of Proceedings

# Thirtieth Parliament - Twelfth Meeting Parliament House, Canberra

### Tuesday, 1 November 1977 - 12.45 p.m.

Present: Senator the Hon. C. L. Laucke,

President of the Senate

The Rt. Hon. B. M. Snedden, Q. C., M. P.,

Speaker of the House of Representatives

The Hon. A. A. Staley, M. P., Minister for the Capital Territory

Senator the Hon. T. C. Drake-Brockman, D. F. C.

Chairman of Committees in the Senate

Senator G. D. McIntosh Senator I. I. Melzer

Senator J. O'Byrne

Mr L. K. Johnson, M. P.

The Hon. P. J. Keating, M. P.

Mr B. Lloyd, M. P.

Mr G. G. D. Scholes, M. P.

The following officers of the National Capital Development Commission were in attendance:

Mr P. S. Reid, First Assistant Commissioner (Architecture)

Mr J. T. Eglington, Project Architect

Mr G. J. Deas, Project Architect

The Rt. Hon. B. M. Snedden took the Chair.

The Minutes of Proceedings of the meeting held on 25 October 1977, which had been circulated previously to members, were taken as read and confirmed.

The Joint Chairmen brought up their draft Second Report.

Draft report, by leave, taken as a whole.

Paragraphs 5, 6 and 7 amended, and agreed to.

Draft report, as amended, agreed to.

Resolved: That the Draft Report, as amended, be the Report of the Committee to the Parliament,

The Chairman requested the committee to consider whether the words "New and Permanent Parliament House" should be omitted from the committee's title and more appropriate words substituted.

The committee deliberated.

The committee agreed that this matter should be determined when the committee is re-appointed.

The committee deliberated on the program of work which could be undertaken by officers of the Parliament and the National Capital Development Commission pending re-appointment of the committee in the new Parliament.

Resolved: That the committee request officers of the Parliament and the National Capital Development Commission to undertake a detailed review of the draft design brief and proceed with preparation of technical information necessary for the final architectural brief.

Resolved: That officers of the National Capital Development Commission be requested to prepare a comprehensive statement on the designer selection process agreed to by the committee on 4 May 1977.

The committee adjourned to a date and hour to be determined by the Joint Chairmen.

Confirmed

Chairman

### MR PRESIDENT:

I present the second report of the Joint Standing Committee on the New and Permanent Parliament House, together with minutes of the proceedings.

The committee's first report, which was presented on 3 May 1977, indicated that the committee had agreed to a program which would enable a fully functioning, stage I, parliament house to be constructed and occupied by 26 January 1988 - the 200th anniversary of European settlement in Australia.

The purpose of this second report is to inform Parliament of the progress which the committee has made in preparing a design brief for the new parliament house. The report also recommends that a similar committee be appointed early in the life of the next Parliament so that the program of work leading to construction of a new building will not be delayed.

The committee re-iterates that it remains feasible and practical to achieve occupation of the first stage of a new building by 26 January 1988.

# THE SENATE

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3-11-77

# THE SENATE

### ROLL

SENATORS-

1. ARCHIER
2. BACHIER
2. BEHIOP
4. BONNER
5. BROWN
6. BUTTON
7. CAMERON
8. CARRIER
10. CITANET
11. COLLABO
12. COLLABO
13. COLLABO
14. COLLABO
15. COLLABO
16. DAVIDOON
16. PRIVITI
16. COLLABO
16. PRIVITI
16. JESSON
17. KEEFFE
16. JESSON
17. KEEFFE
18. KILGARIFF
19. KINGER
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35 MCCLELLAND JAMES
35 MCCLELLAND JAMES
36 MONTOSIL
36 MANTH
38 MANTH
39 MAUNSELL
40 MELZER
41 MESCHAP
41 MESCHAP
42 MONTOSIL
44 COPUNE
44 COPUNE
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55 TOWNER
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## THE SENATE

### ROLL

3-11-77

### SENATORS-

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1. ARTHUR
2. RAJUE
3. RESTOP
35. MCCLELLAND, JAMES (M. Laure)
4. BORNER
4. BORNER
5. BRITON
6. BUTTON
7. CAMERON (M. Laure)
8. CARRICK
9. CARRICK
11. CONTROL
12. COLUMN
13. COMMEN
14. CONTROL
13. COLUMN
14. CONTROL
15. COLUMN
16. DIMPRON
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