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Current to	30 June 2024
Policy owner	Clerk of the Senate
Approved by	Clerk of the Senate
For assistance, contact	Usher of the Black Rod E: blackrod.sen@aph.gov.au P: 02 6277 3398
Principal audience	Members of the Audit Committee Members of the Department's Executive
Related documents	Public Governance Performance and Accountability Rule 2014 (PGPA rule) PGPA Rule 17 Resource Management Guidance No. 202: A guide for non-corporate Commonwealth entities on the role of the audit committee

The Clerk has established an Audit Committee in accordance with section 45 of the [Public Governance, Performance and Accountability Act 2013](#) (PGPA Act). Under PGPA Rule 17, the Clerk must determine the functions of the committee by written charter.

1. Role

The role of the committee is to provide independent advice to the Clerk on the appropriateness of the department's financial reporting, performance reporting, system of risk oversight and management, and system of internal controls.

The committee is not responsible for managing these functions but will engage with department's management in discharging its advisory responsibilities and formulating its advice to the Clerk. The committee acts independently of the department's management and in an objective and impartial manner, free from conflicts of interest, inherent bias or undue external influence.

2. Authority

The Clerk authorises the committee, within the scope of its functions and responsibilities, to:

- request access to any information it requires to enable it to advise effectively on its functions, subject to any legal or parliamentary obligation to protect information
- discuss any matters with the external auditor, or other external parties, subject to confidentiality considerations
- request the attendance of any employee or the Clerk at meetings, and
- obtain legal or other professional advice as considered necessary to meet its responsibilities.

The committee has no powers other than those authorised by the Clerk.

Members must not use or disclose information obtained by the committee except in meeting the committee's responsibilities, unless expressly authorised by the Clerk.

3. Membership

Collectively, membership must consist of persons who have appropriate qualifications, knowledge, skills or experience to enable the committee to perform its functions and possess the expertise necessary to effectively advise the Clerk. All members are required to remain objective and independent in their committee role.

3.1 Committee members

The committee comprises three members, appointed by the Clerk. All members must be persons who are not officials of the department and the majority of members must be persons who are not officials of any Commonwealth entity.

The Clerk, the Chair or the committee may appoint a Deputy Chair who will act as chair in the absence of the Chair.

3.2 Term of committee members

Members will be appointed for a fixed period of no more than three years.

Members may be re-appointed for further periods as specified by the Clerk. The Chair will provide advice to the Clerk, if requested, on the engagement of committee members and a member's performance where an extension of the member's tenure is being considered.

3.3 Non-members – advisers and observers

To provide the committee with up-to-date information on the department's role and practices, the Clerk will appoint two SES officers as advisers to the committee, who will attend each meeting. These executives will be able to contribute to the meeting and address agenda items where required. However, they will not have an official role on the committee.

The Clerk and other officials of the department may also attend relevant meetings as observers to assist the committee in its functions.

4. Responsibilities

Collectively, members are expected to understand and observe the legislative requirements of the PGPA Act and Rule, and take guidance, where appropriate, from the [Resource Management Guide No. 202: A guide for non-corporate Commonwealth entities on the role of the audit committee](#).

4.1 Chair

The Chair is responsible for implementing the committee's agenda, work program and deliverables, and is expected to:

- have a clear understanding of the department and its work, and the functions and responsibilities of the committee, including its position in the department's governance structure
- engage with, and report - formally and informally - to the Clerk

- effectively plan and manage committee meetings to enable the committee to perform its functions and meet its responsibilities as outlined in this charter, including setting the agenda for each meeting
- lead discussion and encourage the participation of other members, and focus the committee's deliberations on the most important issues
- seek the input of advisers, observers or other experts to maximise their contribution to the deliberations of the committee
- maintain an open and constructive relationship with Program Managers, the Chief Finance Officer, internal audit providers, other entity committees and the Australian National Audit Office (ANAO)
- devote sufficient time to prepare for committee meetings and to engage with the Clerk, Program Managers and other stakeholders outside committee meetings, and
- consult with the Clerk on the appointment of committee members, if requested.

4.2 Members

Committee members, including the Chair, are expected to:

- maintain a good understanding of the department and the environment in which it operates
- act with openness and transparency and communicate effectively, and act in the best interests of the department as a whole
- be proactive in identifying significant issues and risks that warrant further attention, and avoid excessive focus on minor matters
- ask relevant questions, express opinions in a clear and constructive manner, ask questions that draw out the key issues and pursue independent lines of enquiry
- understand the department's culture and values, and bring a thoughtful approach to the ethical issues that might be faced, and
- take a professional approach to their responsibilities, including an appropriate commitment of time and effort.

5. Functions

The core functions of the committee are to review the appropriateness of the department's:

- financial reporting
- performance reporting
- system of risk oversight and management, and
- system of internal controls.

5.1 Financial reporting

The committee is required to review the appropriateness of the department's financial reporting by reviewing compliance with the mandatory requirements of the PGPA Act, the PGPA Rule and the Accounting Standards, and by considering the advice in supporting guidance.

- a) The committee will review the appropriateness of the department's:
 - annual financial statements

- information (other than annual financial statements) requested by the Department of Finance in preparing the Australian Government's consolidated financial statements, including the supplementary reporting pack
- processes for preparing, and keeping records of, financial reporting information, and
- processes to allow the department to stay informed throughout the year of any changes or additional requirements in relation to financial reporting.

b) The committee will provide written advice to the Clerk as to whether:

- the annual financial statements, in the committee's view, comply with the PGPA Act, the PGPA Rule, the Accounting Standards, and supporting guidance, as appropriate
- additional information (other than financial statements) required by the Department of Finance for the purpose of preparing the Australian Government's consolidated financial statements (including the supplementary reporting pack) complies with the PGPA Act, the PGPA Rule, the Accounting Standards, and supporting guidance, as appropriate, and
- the department's financial reporting as a whole is appropriate, with reference to any specific areas of concern or suggestions for improvement.

5.2 Performance reporting

The committee is required to assess the appropriateness of the department's performance reporting by reviewing compliance with the mandatory requirements of the PGPA Act and the PGPA Rule, and by considering the advice in the Commonwealth performance framework and supporting guidance.

a) The committee will review the appropriateness of the department's systems and procedures for assessing, monitoring and reporting on achievement of the department's performance. In particular, the committee will consider whether the department's:

- Portfolio Budget Statements and Corporate Plan contain appropriate details of how the department's performance will be measured and assessed
- approach to measuring its performance throughout the financial year against the performance measures included in its Portfolio Budget Statements and Corporate Plan is appropriate and in accordance with the Commonwealth Performance Framework, and
- annual performance statement, for inclusion in the department's annual report, reflects the achievement of performance measured during the financial year.

b) The committee will provide written advice to the Clerk as to whether:

- the department's performance reporting requirements, in the committee's view, are appropriate and comply with the PGPA Act, the PGPA Rule and supporting guidance, as appropriate and
- the department's performance reporting, as a whole, is appropriate, with reference to any specific areas of concern or suggestions for improvement.

5.3 System of risk oversight and management

The committee is required to assess the appropriateness of the department's system of risk oversight and management by:

- gaining sufficient understanding of the department's risk appetite and operating environment

- reviewing compliance with the mandatory requirements of the PGPA Act, the PGPA Rule and the Commonwealth Risk Management Policy, and
- considering the advice in supporting guidance.

A summary of the department's key risk categories are included in the annual [Corporate Plan](#).

- a) The committee will periodically review the appropriateness of the department's:
- risk management policy framework and the necessary internal controls for the effective identification and management of the department's risks, in keeping with the Commonwealth Risk Management Policy
 - approach to managing key risks, including existing and potential controls
 - process for developing and implementing the department's fraud control arrangements consistent with the fraud control framework, and satisfy itself that the department has adequate processes for detecting, capturing and effectively responding to fraud risks, and
 - articulation of key roles and responsibilities relating to risk management and adherence to them by officials of the department.
- b) The committee will provide written advice to the Clerk, at least once a year, as to whether:
- the department's risk management and fraud control frameworks, in the committee's view, are appropriate and comply with the PGPA Act, the PGPA Rule, and supporting guidance, as appropriate, and
 - the department's system of risk oversight and management, as a whole, is appropriate, with reference to any specific areas of concern or suggestions for improvement.

5.4 System of internal control

The committee is required to review the appropriateness of the department's systems of internal control by:

- gaining sufficient understanding of the department's operating context, governance requirements
- reviewing compliance with the mandatory requirements of the PGPA Act and the PGPA Rule, and
- considering the advice in supporting guidance.

- a) The committee will periodically review the appropriateness of the department's:
- *internal control framework* by considering:
 - Program Managers' approach to maintaining an effective internal control framework and whether appropriate processes are in place for assessing compliance with key policies and procedures, and
 - whether Program Managers have, in operation, current and relevant corporate documents, such as
 - Clerk's Instructions and delegations
 - a business continuity plan, and
 - human resource management policies.

- legislative and policy compliance by considering the effectiveness of systems for monitoring the department's compliance with relevant laws, regulations and associated government policies.
- security compliance by considering Program Managers' approach to maintaining an effective internal security system (including ICT security policies and the Protective Security Policy Framework).
- internal audit coverage by considering:
 - o the proposed internal audit coverage, ensuring that the coverage takes into account the department's primary risks, and recommending approval of the internal audit work plan by the Clerk, and
 - o all internal audit reports, providing advice to the Clerk on major concerns identified in those reports, and recommending action and good practice on significant matters raised.

b) The committee will provide written advice to the Clerk, at least once a year, as to the appropriateness of the department's system of internal control, with reference to any specific areas of concern or suggestions for improvement.

5.5 Other functions

The Clerk may determine additional related functions to be performed by the committee.

6. Engagement with auditors

In performing its functions, the committee will engage with the department's internal and external auditors.

6.1 Internal auditors

The department's internal audit program provides independent advice and assurance in relation to evaluating and improving the effectiveness of controls, risk management and governance processes in the department. The committee will:

- suggest topics and review the proposed internal audit coverage in the internal audit plan
- review all internal audit reports, providing advice to the Clerk on significant issues identified
- monitor management's responses to all internal audit reports, including the implementation of audit recommendations
- invite a senior executive of the engaged internal audit service provider to attend committee meetings as an observer, and
- meet privately with the internal auditors, as appropriate.

6.2 Australian National Audit Office

The ANAO is the department's external auditor. In relation to the ANAO's financial statement and performance audits of the department, the committee will:

- consider planned ANAO financial and performance audit coverage
- monitor management's responses to all ANAO financial statement management letters and performance audit reports, including the implementation of audit recommendations

- provide advice to the Clerk on action to be taken on significant issues raised in relevant ANAO reports
- invite a representative of the ANAO to attend committee meetings as an observer, and
- meet privately with the ANAO, as appropriate.

7. Annual work plan

The committee will prepare a work plan that outlines the activities to be undertaken to achieve the committee's functions. The work plan will include proposed agenda items and agreed meeting dates and will be reviewed at every meeting. The work plan will also include any out of session deliberations and advice required to comply with the committee's responsibilities.

8. Reporting – to the Clerk

The Chair will regularly report to the Clerk. The manner and the frequency of reporting will be by agreement between the Clerk and the Chair.

The committee may, at any time, report to the Clerk any other matter it deems important. In addition, at any time an individual committee member may request a meeting with the Clerk.

The committee will report annually to the Clerk on its operations and activities. This report will include the committee's assessment of whether the department's financial reporting, performance reporting, system of risk oversight and management, system of internal controls and any other functions that were reviewed by the committee during the reporting period, are appropriate.

9. Reporting – Annual Report

Pursuant to subsection 17AG(2A) of the PGPA Rule, the following details of the committee must be included in the department's annual report:

- the name of each member of the audit committee during the reporting period
- the qualification, knowledge, skills or experience of each member of the audit committee
- information about each member's attendance at meetings of the audit committee during the reporting period (in comparison to the total number of meetings for the reporting period), and
- the remuneration of each member of the audit committee.

The department's annual report must also include a hyperlink to this charter.

10. Administrative arrangements

10.1 Meetings

It is expected that the committee will meet at least four times per financial year.

Extraordinary meetings shall be called if requested by the Clerk or the Chair. If an extraordinary meeting is requested by another member of the committee, it is at the discretion of the Chair, in consultation with the Clerk, whether the meeting will be held. The outcome of any request to hold an extraordinary meeting will be communicated to all committee members.

Depending on reporting timeframes and the schedule of the meetings, committee members may need to consider matters, and provide advice out-of-session.

10.2 Quorum

A quorum consists of a majority of committee members.

Meetings shall, however, be arranged to maximise the number of members in attendance wherever possible.

10.3 Secretariat

Working to the Chair, the Usher of the Black Rod will provide secretariat services to the committee, including:

- the preparation and distribution of meeting papers
- taking minutes of committee meetings
- the preparation of the committee's annual report
- maintaining a record of members' terms of appointment
- managing expenditure relating to the committee's operations
- records management, and
- other duties as required by the committee or directed by the Chair.

10.4 Papers and agenda items

The Clerk, members and observers may request that papers and items be put on the agenda.

10.5 Conflicts of interest

Members, advisers and observers are required to declare whether they have any direct or indirect personal relationships, affiliations or associations which may give rise to any actual or perceived conflict of interest in relation to their work with the committee.

Conflicts of interest can be declared prior to or at the commencement of each meeting. A decision will be made by the Chair with regard to appropriate handling of any conflict of interest, including if the member will be excused from the meeting or from the committee's consideration of the relevant agenda item(s).

If the Chair declares any such interest, the Chair must decide, in consultation with the Clerk, whether to refrain from participating in a meeting or in the committee's consideration of the relevant agenda item(s).

Details of any material conflict of interest declared, and consequent actions, will be appropriately recorded in the minutes.

10.6 Induction

New members will receive relevant information and briefings on their appointment to assist them to meet their committee responsibilities. An incoming brief will be provided that contains details about

the department and the role of the committee (including this charter). Relevant published documents (such as the department's Annual report, PBS and Corporate Plan) will also be provided for reference.

10.7 Assessment arrangements

The Chair will ensure the performance of the committee is reviewed annually. The review will be conducted on a self-assessment basis (unless otherwise determined by the Clerk). The outcome of the self-assessment will be reported to the Clerk and a summary included in the committee's annual report.

The Clerk will monitor the performance of the committee by:

- receiving the agenda and papers prior to each meeting
- having discussions with advisers and observers who have attended the meetings
- participating in post-meeting discussions with the Chair
- reviewing the Chair's post-meeting reports
- reviewing the committee's annual reports and written advices, and
- reviewing a report on the outcomes of the committee's self-assessments.

10.8 Review of charter

The committee will review this charter annually and any substantive amendments identified will be recommended to the Clerk.

Based on this advice and any relevant changes to the department's environment, the Clerk will review the charter and make amendments, where appropriate.

Approved by



(Richard Pye)

Clerk of the Senate

31 May 2023